# RESOLUTION NO. 157 - 23

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS, COLORADO APPROVING THE PROPOSED 2024 OPERATING PLAN AND BUDGET FOR THE INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

WHEREAS, the City Council approved an amended Special District Policy (the "Policy"), on August 9, 2022 (Resolution 111-22), providing for certain financial and other limitations in the use of special districts as an available method in financing public infrastructure; and

WHEREAS, also on August 9, 2022 City Council approved an amended model template for submission of the operating plan and budgets required to be annually approved for business improvement district pursuant to Section 31-25-1211 Colorado Revised Statutes; and

WHEREAS, the Interquest North Business Improvement District (the "District") was originally created by Ordinance No 04-237 adopted on October 26, 2004 along with approval of an initial operating plan and budget; and

WHEREAS, since that time, the District has submitted and Council has annually approved, operating plans and budgets for this District; and

WHEREAS, the District has submitted for review, and City Council has reviewed a proposed 2024 operating plan and budget ("2024 Operating Plan and Budget") for this District; and

WHEREAS, the District, requests approval of this 2024 Operating Plan and Budget.

# NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS THAT:

- Section 1. The above and foregoing recitals are incorporated herein by reference and are adopted as findings and determinations of the City Council.
- Section 2. This 2024 Operating Plan and Budget (attached as Exhibit 1) is hereby approved.
- Section 3. The total debt of this District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District, without the requirement for

separate City Council authorization adopted by an affirmative vote of no less than 2/3rds of the members of the entire City Council.

Section 4. This Resolution shall be effective upon its approval by City Council.

DATED at Colorado Springs, Colorado, this 24th day of October 2023.

Randy Helms, Council President

ATTEST:

Sarah B. Johnson, City Clerk

# 2024 OPERATING PLAN AND BUDGET

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

City of Colorado Springs, El Paso County, Colorado

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# 2024 OPERATING PLAN FOR THE INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

### 1. PURPOSE AND SCOPE OF THIS DISTRICT

# A. Requirement for this Operating Plan.

The Business Improvement District Act, specifically Section 31-25-1211, C.R.S., requires that the Interquest North Business Improvement District (the "District") file an operating plan and budget with the City Clerk no later than September 30 of each year.

Under the statute, the City is to approve the operating plan and budget within 30 days of the submittal of all required information.

The District operates under the authorities and powers allowed under the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., as amended, as further described and limited by this Operating Plan.

# B. What Must Be Included in the Operating Plan?

Pursuant to the provisions of the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., as amended, this Operating Plan specifically identifies: (1) the composition of the Board of Directors; (2) the services and improvements to be provided by the District; (3) the taxes, fees, and assessments to be imposed by the District; (4) the estimated principal amount of the bonds to be issued by the District; and (5) such other information as the City may require.

The District's original 2004 and subsequent Operating Plans, previously approved by the City, are incorporated herein by reference, and shall remain in full force and effect except as specifically or necessarily modified hereby.

### C. Purposes.

As may be further articulated in prior years' Operating Plans, the ongoing and/or contemplated purposes of this District for 2024 include financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities, security, marketing, and landscaping consistent with prior years' activities.

# D. Ownership of Property or Major Assets.

The District owns the following real property: Tract A, Marketplace at Interquest Filing No. 9; Tract A, Marketplace at Interquest Filing No. 17; a portion of Tract B, Marketplace at Interquest Filing No. 17; Tract E, Marketplace at Interquest Filing No. 1; Tract A, Marketplace at Interquest Filing No. 4; Lots 2 and 3, Marketplace at Interquest Filing No. 18. The District also owns street, parking, landscaping, and drainage improvements.

# E. Contracts and Agreements.

The District entered into that certain Maintenance Agreement with Nor'wood Limited, Inc. on May 27, 2020, pursuant to which Nor'wood Limited, Inc. agreed to operate and maintain the District's property and easement areas, including, but not limited to, parking areas, drainage basins, retention and detention ponds, landscape areas, and signage.

### 2. ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS

# A. Organization.

The Interquest North Business Improvement District was organized by the City of Colorado Springs, Colorado by Ordinance No. 04-237 on October 26, 2004.

### B. Governance.

The District is governed by an elected board of directors.

### C. Current Board

The persons who currently serve as the Board of Directors are:

Timothy Seibert, President Christopher S. Jenkins, Vice-President David D. Jenkins, Secretary Delroy L. Johnson, Assistant Secretary Greg Barbuto

Director and other pertinent contact information are provided in **EXHIBIT A**.

## D. Term Limits.

The District's election in November 2, 2004 included a ballot question to eliminate term limits pursuant to Article 18, Section 11 of the Colorado Constitution. The question passed.

## E. Advisory Board

The Board of Directors may appoint one or more advisory boards to assist the Board of Directors on such matters as the Board of Directors desires assistance. The Board of Directors shall, upon the appointment of an advisory board, set forth its duties, duration, and membership. The Board of Directors may provide rules of procedure for the advisory board or may delegate to the advisory board the authority to provide such rules. No advisory boards have yet been appointed to date.

# 3. BOUNDARIES, INCLUSIONS AND EXCLUSIONS

The District map is depicted in **EXHIBIT C**. In late 2023 or early 2024, the District anticipates including five acres of property into the District. Upon inclusion, such property would be located in the southwest corner of the District.

### 4. PUBLIC IMPROVEMENTS

The District will be primarily concerned with the provision of public improvements and services within the boundaries of the District in 2024. The District shall have the authority to provide these improvements and services, but the revenue-raising powers of the District to recoup the costs of extraterritorial improvements and services shall be as limited by state law.

The public improvements that the District anticipates it will construct, install or cause to be constructed and installed, include those public improvements the costs of which may, in accordance with the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., lawfully be paid for by the District, including, without limitation, water services, safety protection devices, sanitation services, marketing, streetscape improvements, street improvements, curbs, gutters, culverts, drainage facilities, sidewalks, parking facilities, paving, lighting, grading, landscaping and storm and wastewater management facilities and associated land acquisition and remediation.

# 5. ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP, AND MAINTENANCE

The District shall provide for ownership, operation, and maintenance of District facilities as activities of the District itself or by contract with other units of government or the private sector.

# 6. FINANCIAL PLAN AND BUDGET

### A. 2024 Budget.

The 2024 Budget for the District is attached as **EXHIBIT B**.

### B. Authorized Indebtedness.

At an election held on November 2, 2004, the voters approved general obligation indebtedness of \$9,900,000 for street improvements. The voters also approved an annual increase in taxes of \$50,000 for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20 of the Colorado constitution. On November 1, 2005, the District's electors authorized additional indebtedness of \$3,100,000 for water and storm drainage.

On November 6, 2018, the District's electors authorized additional indebtedness of \$25,000,000 for water improvements, \$25,000,000 for sanitary sewer improvements, \$25,000,000 for street improvements, \$25,000,000 for traffic and safety improvements, \$25,000,000 for park and recreation improvements, \$25,000,000 for transportation improvements, \$25,000,000 for security improvements, \$25,000,000 for operations and maintenance, \$25,000,000 for refinancing debt, and \$25,000,000 for reimbursement agreements.

Per the approval of the City Council on October 23, 2018, the amount of authorized debt has been increased from \$13,000,000 to \$25,000,000 in order to accommodate the next phases of development occasioned by increased demand for public improvements to benefit the businesses

within the District related to the success of the project and anticipated business growth within the District. The debt limit of the District shall not exceed \$25,000,000 regardless of the amount of voted debt authorization without the City's express prior approval. The bonds of the District, including revenue bonds, will be limited to those that are payable either from ad valorem property taxes, assessments, PIF revenues, permitted user fees, reimbursements, interest and interest earnings of the District, and from other revenues made available to the District. The District will not impose a sales tax.

# C. Maximum Debt and Operating Mill Levies.

The mill levy limitations in the District's original 2004 Operating Plan (being 50 mills for debt service and one (1) mill for general operations and administrative expenses, both subject to adjustment) remain unchanged. The mill levy caps set forth in this paragraph may be subject to upward or downward adjustments addressing any Mill Levy Adjustment or any abatement occurring after, but not before January 1, 2006. Such upward or downward adjustments are to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes.

### D. District Revenues.

See the 2024 Budget attached hereto as **EXHIBIT B**.

# E. Existing Debt Obligations.

On December 3, 2010, the District issued its \$6,500,000 Limited Tax General Obligation Bond, Series 2010 with an interest rate of 8.5% ("2010 Bonds"). The 2010 Bonds are subject to redemption at the District's option. This issuance was approved by the City Council by Resolution No. 185-10 as required by the 2010 Operating Plan. The District is currently in negotiations on a refunding of the 2010 Bonds to reduce the bond interest rate from 8.5% to 7.0%, with a goal of refunding by the end of 2023.

On June 8, 2016, the District issued its \$4,765,000 Limited Tax General Obligation Bonds, Series 2016 with an interest rate of 6.5%. This issuance was approved by the City Council by Resolution No. 54-16 as required by the 2016 Operating Plan.

On September 15, 2020, the District issued its fill-up \$13,735,000 Limited Tax General Obligation Bonds, Series 2020 with an interest rate of 7.00% ("2020 Bonds"). The 2020 Bonds are subject to mandatory redemption starting on December 1, 2024 and are subject to optional redemption starting on January 1, 2027. The first draw in 2020 was approximately \$1,535,000, the second draw in 2021 was approximately \$6,340,000, and the third draw in 2023 was approximately \$5,742,000. The issuance of the 2020 Bonds was approved by the City Council by Resolution No. 68-20 as required by the 2020 Operating Plan.

The District will annually review the interest rate on its bonds regarding market interest rate and evaluate possibilities to refund such bonds to the extent allowed pursuant to the bond documents.

# F. Future Debt Obligations.

In accordance with the City's Special District Policy, the District shall request and obtain approval of City Council prior to issuance of any debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistent with the City's Special District Policy, as it may be amended, along with the most recently approved Operating Plan and Budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District. The District does not currently have any remaining authorized debt and does not anticipate issuing additional debt.

# G. Developer Funding Agreements.

The District entered into that certain Facilities Funding and Reimbursement Agreement with Interquest Marketplace, LLC on February 22, 2017. At the end of 2023, it is anticipated that the District will have an outstanding total amount of developer advances of \$98,086, including principal and interest, which accrues interest at a rate of 7%.

Developer Funding Agreements entered into by this District after January 1, 2023 shall be limited to a term of no greater than twenty (20) years, from the time of the first such agreement, after which time any remaining balances must be either converted to Debt or shall no longer be considered an obligation of the District. The Interest Rate on any Developer Funding Agreements initially entered into after January 1, 2023 shall not exceed the Index Rate plus 400 basis points, and interest shall only accrue on the principal balance.

# H. Other Financial Obligations.

The District may enter into agreements including reimbursement or similar agreements and leases; as well as agreements for ongoing services such as legal, administration, compliance, budget, audit, etc.

# I. City Charter Limitations.

In accordance with 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose necessary for development. As set forth in 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District unless approved by at least a two-thirds vote of the entire City Council.

# J. Limited Default Provisions.

Limited tax general obligation bonds issued by the District shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

# K. Privately Placed Debt and Related Party Privately Placed Debt.

Prior to the issuance of any privately placed debt for capital related costs, the District shall obtain the certification of an External Financial Advisor regarding the fairness and feasibility of the interest rate and the structure of the Debt. The Interest Rate for Related Party Privately Placed Debt shall not exceed the Index Rate by more than 400 basis points. Related Party Privately Placed Debt shall not be issued with an optional call date of greater than five (5) years from the date of

issuance.

# L. End User Debt Service Fee Limitation

The District shall not impose an End User Debt Service Fee for the purpose of servicing District Debt without prior approval of City Council.

# M. Debt Not an Obligation of the City

The debt of the District will not constitute a debt or obligation of the City in any manner. The faith and credit of the City will not be pledged for the repayment of the debt of the District. This will be clearly stated on all offering circulars, prospectus, or disclosure statements associated with any securities issued by the District.

# N. Land Development Entitlements

The District shall not issue Debt, enter into any other Long Term Financial Obligation or certify a Debt Mill Levy unless a Land Development Entitlement has been approved for the Property.

# 7. MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES

#### A. Audit.

The District agrees to submit an annual audit to the City Finance Department no later than March 1st of each year which is performed by an independent certified public accounting firm. Even if the state grants an audit exemption, the District must submit an annual audit as specified above.

# B. SID Formation.

The District affirms that it will provide an Amended Operating Plan and seek prior approval of City Council prior to formation of any Special Improvement District or Authority within its boundaries in the future.

# C. City Authorization Prior to Debt Issuance.

In accordance with the City's Special District Policy, and notwithstanding any statements of intent in the Budget and Operating Plan, the District shall request and obtain approval from the City Council prior to issuance of any Debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistent consistency with the City's Special District Policy, as it may be amended, along with the most recently approved operating plan and budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District.

# D. Public Improvement Fees.

The use of a public improvement fee ("PIF") is in place to provide necessary funding revenues for the improvements financed by the District. The District will utilize revenues from the PIF for such purposes.

# E. Condemnation.

The Colorado Revised Statutes do not authorize BIDs to use powers of eminent domain. The exercise of eminent domain authority by any City-authorized district is also specifically prohibited without express prior City Council approval.

# F. Concealed Carry Prohibition.

The District shall not adopt or enact an ordinance, resolution, rule or other regulation that prohibits or restricts an authorized permittee from carrying a concealed handgun in a building or specific area under the direct control or management of the District as provided in C.R.S. § 18-12-214.

# G. Eligible Expenses or Costs for Reimbursement.

In addition to any limits or prohibitions contained in Colorado Revised Statutes, the District shall not issue debt for or otherwise fund any costs or expenses not allowed for by the Special District Policy.

# H. Intergovernmental Agreements.

The District is not party to any intergovernmental agreements and does not anticipate entering into any intergovernmental agreements in 2024.

# I. Overlapping Districts.

There are no overlapping Districts within the District's boundaries.

# 8. 2024 ACTIVITIES, PROJECTS AND CHANGES

# A. Activities.

The District anticipates continued activity for commercial development in 2024 and will support such activity as provided in this Operating Plan and by statute. The District anticipates providing operation and maintenance services, including, but not limited to, parking and street maintenance and operations, including snow removal, landscaping, stormwater, marketing, common area maintenance, and security services as needed.

# B. Projects and Public Improvements.

The District will seek an amendment to this Operating Plan if the District intends to fund additional improvements in 2024.

# C. Summary of 2024 Activities and Changes from Prior Year.

The District's activities will largely consist of district administration and payment of its existing bonds.

**Boundary changes:** In late 2023 or early 2024 the District anticipates including five acres of property into the District. Such property is being developed for commercial/retail and will need utility and improvements to be constructed by the District. Upon approval of the

inclusion, the property would be located in the southwest corner of the District.

Changes to board or governance structure: No changes are anticipated.

*Mill levy changes:* The District imposed 1.000 mill for operations and maintenance and 17.000 mills for debt service in 2023. The District anticipates imposing 1.041 mills for operations and maintenance and 12.000 mills for debt service in 2024.

New, refinanced or fully discharged debt: Not anticipated for 2024. As noted previously, the District is currently in negotiations on a refunding of the 2010 Bonds to reduce the bond interest rate from 8.5% to 7.0%, with a goal of refunding by the end of 2023.

*Elections:* The District does not anticipate holding any elections in 2024.

Major changes in development activity or valuation: Not anticipated for the upcoming year.

Ability to meet current financial obligations: See 2024 Budget attached as **EXHIBIT B**.

### 9. DISCLOSURE AND COMMUNICATION

The District shall maintain a website that includes content similar to that required for metropolitan districts by Colorado Revised Statutes § 32-1-104.5 and as required by Section K of the Special District Policy, to the extent this content is applicable to BIDs. The District's website is interquestnorthbid.com.

### 10. DISSOLUTION

The District may be dissolved under the conditions of Section 31-25-1225, C.R.S. Perpetual existence is not contemplated at this time.

# 11. CONCLUSION

It is submitted that this Operating Plan and Budget for the District meets the requirements of the Business Improvement District Act and further meets applicable requirements of the Colorado Constitution and other law. It is further submitted that the types of services and improvements to be provided by the District are those services and improvements which satisfy the purposes of Part 12 of Article 25 of Title 31, C.R.S.

# **EXHIBIT A**

# Director and Other Contact Information Interquest North Business Improvement District

# **BOARD OF DIRECTORS:**

NAME & ADDRESS	POSITION	TERM(S)	PHONE #/E-MAIL
Timothy Seibert	President	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			tseibert@nor-
Colorado Springs, CO 80903			wood.com
Christopher S. Jenkins	Vice President	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			chrisjenkins@nor-
Colorado Springs, CO 80903			wood.com
David D. Jenkins	Secretary	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			ddj@nor-
Colorado Springs, CO 80903			wood.com
Delroy L. Johnson	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			djohnson@nor-
Colorado Springs, CO 80903			wood.com
Greg Barbuto	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			gbarbuto@nor-wood.dev
Colorado Springs, CO 80903			

**DISTRICT CONTACT:** 

# **DISTRICT MANAGER:**

Delroy L. Johnson, Assistant Secretary	Josh Miller
Nor'wood Development Group	CliftonLarsonAllen LLP
111 South Tejon, Suite 222	121 South Tejon Street, Suite 1100
Colorado Springs, CO 80903	Colorado Springs, CO 80111
(w) 719-593-2600	(w) 719-284-7226
djohnson@nor-wood.com	(f) 719-284-7226
	josh.miller@claconnect.com

ACCOUNTANT:

# **AUDITOR:**

Carrie Bartow, CPA CliftonLarsonAllen LLP 121 South Tejon St., Suite 1100 Calarada Springs, CO 80003	BiggsKofford, PC 630 Southpointe Court, Suite 200
Colorado Springs, CO 80903 (w) 719-635-0300 x77839 (f) 719-473-3630 carrie.bartow@claconnect.com	Colorado Springs, CO 80906 719-579-9090
Carrie Way and Carrie	

INSURANCE AND BONDS:	STAFF:
T. Charles Wilson Insurance Service	N/A
384 Inverness Parkway	
Centennial, CO 80112	
303-368-5757	

# EXHIBIT B 2024 BID Budget

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT ANNUAL BUDGET FOR THE YEAR ENDING DECEMBER 31, 2024

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SUMMARY 2024 BUDGET

# WITH 2022 ACTUAL AND 2023 ESTIMATED For the Years Ended and Ending December 31,

	ACTUAL 2022	BUDGET 2023	ACTUAL 6/30/2023	ESTIMATED 2023	BUDGET 2024
	2022	2020	0/00/2020	2020	
BEGINNING FUND BALANCES	\$ 3,450,630	\$ 5,751,934	\$ 5,822,480	\$ 5,822,480	\$ 7,281,232
REVENUES					
Property taxes	1,385,245	585,325	598,284	598,284	657,349
Specific ownership taxes	145,792	58,533	29,562	58,533	65,735
Interest income	109,716	71,000	168,310	221,774	305,000
Developer advance		6,860,000	5,742,381	5,742,381	4,300,000
Other revenue	43,249	-	302	302	-
Bond issuance proceeds		5,860,000	5,742,000	5,742,000	
PIF revenue	2,784,993	2,500,000	1,393,568	2,787,136	2,900,000
Total revenues	4,468,995	15,934,858	13,674,407	15,150,410	8,228,084
TRANSFERS IN	7-1	1,179,810	-	356,558	4,765,607
Total funds available	7,919,625	22,866,602	19,496,887	21,329,448	20,274,923
EXPENDITURES					
General Fund	439.334	355,000	95,870	387,286	492,520
Debt Service Fund	1,657,811	2,044,265	8,499	1,810,110	2,100,689
Capital Projects Fund	- 1	13,729,810	11,484,762	11,494,262	8,705,607
Total expenditures	2,097,145	16,129,075	11,589,131	13,691,658	11,298,816
TRANSFERS OUT		1,179,810	-	356,558	4,765,607
Total expenditures and transfers out					
requiring appropriation	2,097,145	17,308,885	11,589,131	14,048,216	16,064,423
ENDING FUND BALANCES	\$ 5,822,480	\$ 5,557,717	\$ 7,907,756	\$ 7,281,232	\$ 4,210,500
EMERGENCY RESERVE	\$ 6,700	\$ 7.900	\$ 2,100	\$ 13,200	\$ 14,800
AVAILABLE FOR OPERATIONS	(40,080		(61,896)		3,295
DESIGNATED FOR CAPITAL OUTLAY OR FUTURE DEBT REDUCTION	5,825,195		, , ,	7,263,825	
TOTAL RESERVE	\$ 5,791,815	\$ 5,557,074	\$ 7,876,698	\$ 7,281,232	\$ 4,210,500
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# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT PROPERTY TAX SUMMARY INFORMATION 2024 BUDGET

WITH 2022 ACTUAL AND 2023 ESTIMATED For the Years Ended and Ending December 31,

		ACTUAL		BUDGET		ACTUAL	E	ESTIMATED	BUDGET 2024
		2022	<u> </u>	2023	_	6/30/2023		2023	 2024
ASSESSED VALUATION Commercial Vacant land	\$	26,176,240 1,316,920	\$	32,114,990 403,070	\$	32,114,990 403,070	\$	32,114,990 403,070	\$ 49,589,520 816,790
Certified Assessed Value	\$	27,493,160	\$	32,518,060	\$	32,518,060	\$	32,518,060	\$ 50,406,310
MILL LEVY  General  Debt Service		1.000 50.000		1.000 17.000		1.000 17.000		1.000 17.000	1.041 12.000
Total mill levy		51.000		18.000		18.000		18.000	13.041
PROPERTY TAXES  General  Debt Service	\$	27,493 1,374,658	\$	32,518 552,807	\$	32,518 552,807	\$	32,518 552,807	\$ 52,473 604,876
Levied property taxes Refunds and abatements	-	1,402,151 (16,906)		585,325		585,325 12,959		585,325 12,959	657,349
Budgeted property taxes	\$	1,385,245	\$	585,325	\$	598,284	\$	598,284	\$ 657,349
BUDGETED PROPERTY TAXES General Debt Service	\$	27,162 1,358,083	\$	32,518 552,807	\$	33,238 565,046	\$	33,238 565,046	\$ 52,473 604,876
	\$	1,385,245	\$	585,325	\$	598,284	\$	598,284	\$ 657,349

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT GENERAL FUND 2024 BUDGET

# WITH 2022 ACTUAL AND 2023 ESTIMATED For the Years Ended and Ending December 31,

	,	ACTUAL 2022	В	UDGET 2023	ACTUAL 6/30/2023	ESTIMATED 2023	В	UDGET 2024
		2022		2023	0/30/2023	2023	<u> </u>	2024
BEGINNING FUND BALANCES	\$	183,964	\$	116,496	\$ (33,380)	\$ (33,380)	\$	17,407
REVENUES								
Property taxes		27,162		32,518	33,238	33,238		52,473
Specific ownership taxes		145,792		58,533	29,562	58,533		65,735
Interest income		5,787		1,000	6,352	11,000		15,000
Other revenue		43,249		-,000	302	302		,
Total revenues		221,990		92,051	69,454	103,073		133,208
701011010								
TRANSFERS IN								
Transfers from other funds		-		170,000	-	335,000		360,000
Total funds available		405,954		378,547	36,074	404,693		510,615
EXPENDITURES								
General and administrative								
Accounting		34,667		34,500	29,937	60,000		66,000
Auditing		4,150		5,000	4,650	4,650		5,500
County Treasurer's fee		408		488	500	500		787
PIF Collection Expense		25,537		25,000	3,889	15,000		16,500
Dues and membership		1,471		2,000	30	2,000		2,200
Insurance		1,878		3,000	1,932	1,932		3,300
		28,687		25,000	20,669	40,000		44,000
District management					23.070	60,000		66,000
Legal		40,859		50,000	,			
Miscellaneous		7,417		5,000	2,775	5,000		5,500
Election		1,041		10,000	6,918	7,500		-
Contingency		-		5,808	-	-		203
Operations and maintenance								
Repairs and maintenance		44,536		33,612	-	33,612		42,168
Engineering		-		-	1,500	1,500		-
Landscaping		111,846		32,167	-	32,167		43,925
Operations and Maintenance		35,040		-	-	-		-
Capital Reserve		-		35,140	-	35,140		35,140
Snow removal		22,664		22,613	-	22,613		34,437
Electricity		4,600		3,456	-	3,456		4,920
Other Grounds expense		13,907		14,437	-	14,437		14,407
Security		28,233		20,409	-	20,409		70,280
Management Staff		8,686		6,586	_	6,586		8,785
Marketing		14,010		11,069		11,069		14,056
Signage		2,231		1,041		1,041		1,757
Stormwater		2,201		3,518	_	3,518		3,870
Water - non utilities		7,466		5,156		5,156		8,785
Total expenditures		439,334		355,000	95,870	387,286		492,520
TRANSFERS OUT								
Transfers to other fund		-		9,500	-	•		
Total expenditures and transfers out								
requiring appropriation	_	439,334		364,500	95,870	387,286		492,520
ENDING FUND BALANCES	\$	(33,380)	\$	14,047	\$ (59,796	) \$ 17,407	\$_	18,095
EMERGENCY RESERVE	\$	6,700	\$	7,900	\$ 2,100	\$ 13,200	\$	14,800
AVAILABLE FOR OPERATIONS	•	(40,080)		6,147	(61,896			3,295
TOTAL RESERVE	\$	(33,380)		14,047	\$ (59,796			18,095
	_	(50,000	*	,	- (55), 66	,,		-,000

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT DEBT SERVICE FUND 2024 BUDGET

# WITH 2022 ACTUAL AND 2023 ESTIMATED For the Years Ended and Ending December 31,

	ACTUAL		BUDGET		ACTUAL		E	STIMATED	BUDGET	
		2022	L	2023		6/30/2023		2023	L	2024
BEGINNING FUND BALANCES	\$	3,236,539	\$	5,635,438	\$	5,825,195	\$	5,825,195	\$	7,263,825
REVENUES										
Property taxes		1,358,083		552,807		565,046		565,046		604,876
PIF revenue		2,784,993		2,500,000		1,393,568		2,787,136		2,900,000
Interest income		103,391		70,000		161,184		210,000		290,000
Total revenues		4,246,467		3,122,807		2,119,798		3,562,182		3,794,876
TRANSFERS IN										
Transfers from other funds		-		-		-		21,558		-
Total funds available		7,483,006		8,758,245		7,944,993		9,408,935		11,058,701
EXPENDITURES										
General and administrative										
County Treasurer's fee		20,411		8,292		8,499		8,499		9,073
PIF Rebate		134,875		262,290				62,097		75,689 2,662
Contingency Debt Service		-		202,290		_		_		2,002
Bond interest		1,327,525		1,588,683				1,554,514		1,700,265
Bond Principal		175,000		185,000		-		185,000		313,000
Total expenditures		1,657,811		2,044,265		8,499		1,810,110		2,100,689
TRANSFERS OUT										
Transfers to other fund		-		1,170,310		_		335,000		4,765,607
Total expenditures and transfers out										
requiring appropriation		1,657,811		3,214,575		8,499		2,145,110		6,866,296
ENDING FUND BALANCES	\$	5,825,195	\$	5,543,670	\$	7,936,494	\$	7,263,825	\$	4,192,405
DESIGNATED FOR CAPITAL OUTLAY OR FUTURE DEBT REDUCTION	\$	5,825,195	\$	5,543,027	\$	7,936,494	\$	7,263,825	\$	4,192,405
TOTAL RESERVE	\$	5,825,195	\$	5,543,027	\$	7,936,494	\$	7,263,825	\$	4,192,405

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT CAPITAL PROJECTS FUND 2024 BUDGET

# WITH 2022 ACTUAL AND 2023 ESTIMATED For the Years Ended and Ending December 31,

	A	CTUAL 2022	BUDGET 2023	ACTUAL 6/30/2023	ESTIMATED 2023	BUDGET 2024
BEGINNING FUND BALANCES	\$	30,127	\$ -	\$ 30,665	\$ 30,665	\$ -
REVENUES						
Interest income		538	-	774	774	-
Developer advance		-	6,860,000	5,742,381	5,742,381	4,300,000
Bond issuance proceeds		-	5,860,000	5,742,000	5,742,000	
Total revenues		538	12,720,000	11,485,155	11,485,155	4,300,000
TRANSFERS IN						
Transfers from other funds		-	1,009,810	-		4,405,607
Total funds available		30,665	13,729,810	11,515,820	11,515,820	8,705,607
EXPENDITURES						
General and Administrative						
Accounting		-	2,500	-	2,500	2,500
Capital Projects			6 960 240	E 740 204	E 740 204	4 200 407
Repay developer advance Engineering			6,860,310 7.000	5,742,381	5,742,381 7.000	4,398,107 5,000
Capital outlay		-	6,860,000	5,742,381	5,742,381	4,300,000
Total expenditures		-	13,729,810	11,484,762	11,494,262	8,705,607
TRANSFERS OUT						
Transfers to other fund		-	-	-	21,558	-
Total expenditures and transfers out						
requiring appropriation		-	13,729,810	11,484,762	11,515,820	8,705,607
ENDING FUND BALANCES	\$	30,665	\$ -	\$ 31,058	\$ -	\$ -

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT 2024 BUDGET SUMMARY OF SIGNIFICANT ASSUMPTIONS

### **Services Provided**

The District was organized to provide the financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities and landscaping. The District's service area is located entirely within the City of Colorado Springs, El Paso County, Colorado.

The District was organized by Ordinance of the City of Colorado Springs on October 26, 2004.

At an election held on November 2, 2004, the voters approved general obligation indebtedness of \$9,900,000 for street improvements. On November 1, 2005, the District's electors authorized additional indebtedness of \$3,100,000 for water and storm drainage. The voters also approved an annual increase in taxes of \$50,000, at a mill levy rate not to exceed one mill, for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20, of the Colorado constitution. Pursuant to the District's operating plan filed annually with the City, the maximum debt service mill levy the District can impose is 50.000 mills. As set forth in the District's 2005 operating plan, the City has limited the amount of debt to be issued to a total of \$9,900,000 in the authorized voted categories, without future approval by the City. On November 6, 2018, the District's electors authorized additional indebtedness of \$25,000,000 for water improvements, \$25,000,000 for sanitary sewer improvements, \$25,000,000 for street improvements, \$25,000,000 for traffic and safety improvements, \$25,000,000 for park and recreation improvements, \$25,000,000 for operations and maintenance, \$25,000,000 for refinancing debt, and \$25,000,000 for reimbursement agreements.

Per the approval of the City Council on October 23, 2018, the amount of authorized debt has been increased from \$13,000,000 to \$25,000,000.

The District has no employees and all administrative functions are contractual.

The District prepares its budget on the modified accrual basis of accounting in accordance with the requirements of Colorado Revised Statutes C.R.S. 29-1-105 using its best estimates as of the date of the budget hearing. These estimates are based on expected conditions and its expected course of actions. The assumptions disclosed herein are those that the District believes are significant to the budget. There will usually be differences between the budget and actual results, because events and circumstances frequently do not occur as expected, and those difference may be material.

### Revenues

### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT 2024 BUDGET SUMMARY OF SIGNIFICANT ASSUMPTIONS

# Revenues – (continued)

# **Property Taxes** – (continued)

The calculation of the taxes levied is displayed on the property tax summary information page using the adopted mill levy imposed by the District.

Senate Bill 21-293 among other things, designates multi-family residential real property (defined generally, as property that is a multi-structure of four or more units) as a new subclass of residential real property. For tax collection year 2024, the assessment rate for single family residential property decreases to 6.765% from 6.95%. The rate for multifamily residential property, the newly created subclass, decreases to 6.765% from 6.80%. Agricultural and renewable energy production property remains at 26.4%. Producing oil and gas remains at 87.5%. All other nonresidential property decreases to 27.90% from 29%.

# **Specific Ownership Taxes**

Specific ownership taxes are set by the State and collected by the County Treasurer, primarily on vehicle licensing within the County as a whole. The specific ownership taxes are allocated by the County Treasurer to all taxing entities within the County. The budget assumes that the District's share will be equal to approximately 10% of the property taxes collected.

#### Interest Income

Interest earned on the District's available funds has been estimated based on an average interest rate of approximately 4%.

#### PIF Fees

The District charges public improvement fees (PIF). The nature of the PIF is that of a fee imposed under private contract and not through the exercise of any governmental taxing authority. The PIF is applied to the sale of goods at a rate of 1.25%.

### **Developer Advance**

Developer advances are expected to fund a portion of capital project fund expenditures.

# **Expenditures**

# **Administrative Expenditures**

Administrative and operating expenditures include the services necessary to maintain the District's administrative viability such as legal, management, accounting, insurance, and other administrative expenses.

### **County Treasurer's Fees**

Anticipated County Treasurer's collection fees have been computed at 1.5% of property taxes.

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT 2024 BUDGET SUMMARY OF SIGNIFICANT ASSUMPTIONS

# Expenditures – (Continued)

# **Capital Outlay**

The District anticipates infrastructure improvements as noted in the Capital Projects fund.

### **Repay Developer Advances**

The District anticipates repayment of developer advances as noted in the Capital Projects fund.

#### **Debt Service**

Principal and interest payments in 2023 are provided based upon the debt amortization schedules of the Series 2010 General Obligation Bonds, the Series 2016 Limited Tax General Obligation Bonds and the Series 2020 Limited Tax General Obligation Bonds.

#### **Debt and Leases**

On December 3, 2010, the District issued \$6,500,000 in General Obligation Bonds. The Bonds mature on December 1, 2040, and bear an interest rate of 8.5% paid annually on December 1. The first interest payment was due on December 1, 2011. At the option of the District, on any date, the bonds are subject to redemption prior to maturity without redemption premium. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

On June 8, 2016, the District issued \$4,765,000 in Limited Tax General Obligation Bonds. The Bonds mature on December 1, 2045, and bear an interest rate of 6.5% paid annually on December 1, with optional call date December 1, 2025. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

On September 15, 2020, the District issued a \$13,735,000 Limited Tax General Obligation Drawdown Bonds. The initial Draw was for \$1,535,000. The Bonds mature on December 1, 2049, and bear an interest rate of 7% paid annually on December 1, with optional call date January 1, 2027. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

The District entered into a Facilities Funding and Reimbursement Agreement (Agreement) with the Developer. The District agrees to repay the Developer along with accrued interest, at a rate of 7% on the first day of the following year in which the advances were made. The Agreement does not constitute a multiple-fiscal year obligation.

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT 2024 BUDGET SUMMARY OF SIGNIFICANT ASSUMPTIONS

# **Debt and Leases** (Continued)

The District's current debt service schedule is attached for the 2010 and 2016 Bonds. The exact timing of principal and interest payments for the 2020 Bonds is unknown as all draws have not yet been completed. The District has no capital or operational leases. The District drew \$6,340,000 during 2021 and \$5,742,000 during 2023.

The District has outstanding Developer Advances and activity as follows:

	В	alance -				В	alance -
	Dec	ember 31,		R	etirements/	Dec	ember 31,
		2022	Additions	F	Reductions		2023*
Developer Advances	\$	310	\$ 5,742,381	\$	5,742,381	\$	310
Accrued Interest - Developer							
Advances		97,755	21		-		97,776
Total	\$	98,065	\$ 5,742,402	\$	5,742,381	\$	98,086
	В	alance -				В	alance -
	Dec	ember 31,		R	etirements/	Dec	ember 31,
		2023*	Additions	F	Reductions		2024*
Developer Advances	\$	310	\$ 4,300,000	\$	4,300,310	\$	-
Accrued Interest - Developer							
Advances		97,776	21		97,797		-
Total	\$	98,086	\$ 4,300,021	\$	4,398,107	\$	-
* - Estimated							

The District has no operating or capital leases.

### Reserves

# **Emergency Reserve**

The District has provided for an Emergency Reserve fund equal to at least 3% of fiscal year spending for 2024, as defined under TABOR.

This information is an integral part of the accompanying budget.

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

# \$6,500,000 Series 2010 General Obligation Refunding Bonds Dated December 3, 2010

Interest Rate 8.50%

Year Ended		Princip	al and Ir	nterest Due Dece	ember 1	
December 31,	F	Principal		Interest		Total
2024	\$	165,000	\$	452,625	\$	617,625
2025		180,000		438,600		618,600
2026		195,000		423,300		618,300
2027		210,000		406,725		616,725
2028		230,000		388,875		618,875
2029		250,000		369,325		619,325
2030		270,000		348,075		618,075
2031		290,000		325,125		615,125
2032		315,000		300,475		615,475
2033		345,000		273,700		618,700
2034		375,000		244,375		619,375
2035		405,000		212,500		617,500
2036		355,000		178,075		533,075
2037		385,000		147,900		532,900
2038		415,000		115,175		530,175
2039		450,000		79,900		529,900
2040		490,000		41,650		531,650
	\$	5,325,000	\$	4,746,400	\$	10,071,400

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

\$4,765,000
Series 2016 Limited Tax General Obligation Bonds
Dated June 8, 2016
Interest Rate 6.50%

Year Ended	Principal and Interest Due December 1							
December 31,	Principal		Interest		Total			
2024	\$	40,000	\$	294,450	\$	334,450		
2025		40,000		291,850		331,850		
2026		45,000		289,250		334,250		
2027		45,000		286,325		331,325		
2028		50,000		283,400		333,400		
2029		50,000		280,150		330,150		
2030		55,000		276,900		331,900		
2031		60,000		273,325		333,325		
2032		60,000		269,425		329,425		
2033		70,000		265,525		335,525		
2034		70,000		260,975		330,975		
2035		70,000		256,425		326,425		
2036		165,000		251,875		416,875		
2037		180,000		241,150		421,150		
2038		185,000		229,450		414,450		
2039		200,000		217,425		417,425		
2040		210,000		204,425		414,425		
2041		515,000		190,775		705,775		
2042		550,000		157,300		707,300		
2043		585,000		121,550		706,550		
2044		620,000		83,525		703,525		
2045		665,000		43,225		708,225		
	\$	4,530,000	\$	5,068,700	\$	9,598,700		

No assurance provided. See summary of significant assumptions.

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

# \$13,617,000 Series 2020 Limited Tax General Obligation Bonds - Draw 1 - 4 Dated September 15, 2020

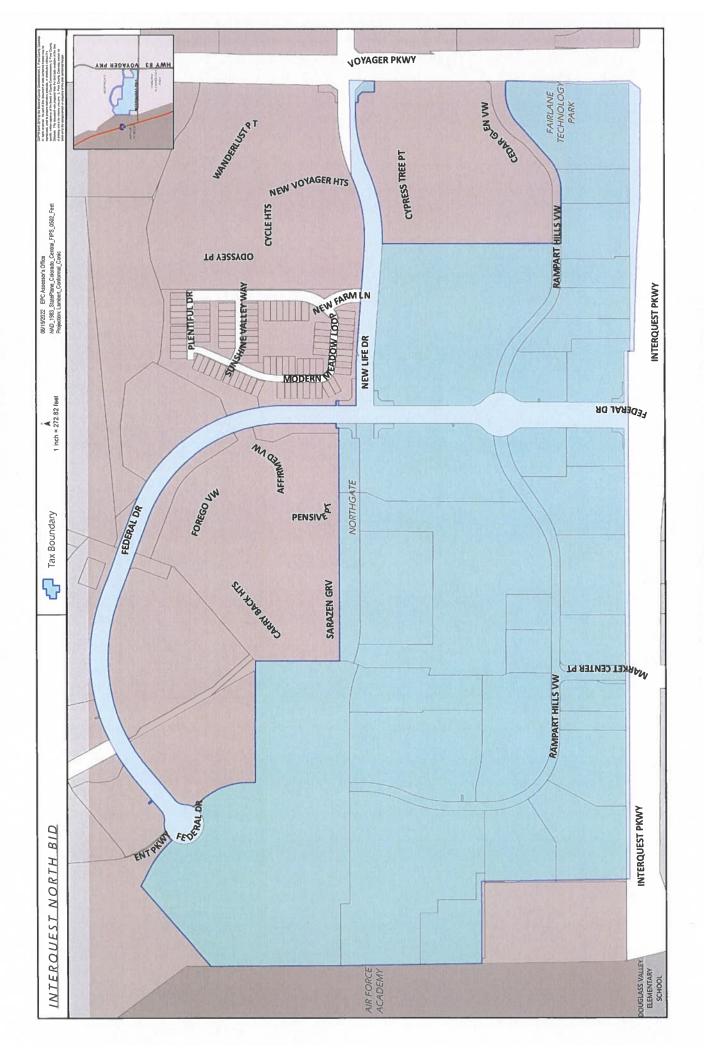
Interest Rate 7.00%

Year Ended	Principal and Interest Due December 1							
December 31, 2024	Principal		Interest		Total			
	\$	108,000	\$	953,190	\$	1,061,190		
2025		117,000		945,630		1,062,630		
2026		123,000		937,440		1,060,440		
2027		136,000		928,830		1,064,830		
2028		142,000		919,310		1,061,310		
2029		154,000		909,370		1,063,370		
2030		164,000		898,590		1,062,590		
2031		178,000		887,110		1,065,110		
2032		194,000		874,650		1,068,650		
2033		198,000		861,070		1,059,070		
2034		215,000		847,210		1,062,210		
2035		237,000		832,160		1,069,160		
2036		248,000		815,570		1,063,570		
2037		261,000		798,210		1,059,210		
2038		288,000		779,940		1,067,940		
2039		306,000		759,780		1,065,780		
2040		329,000		738,360		1,067,360		
2041		592,000		715,330		1,307,330		
2042		632,000		673,890		1,305,890		
2043		677,000		629,650		1,306,650		
2044		727,000		582,260		1,309,260		
2045		773,000		531,370		1,304,370		
2046		1,536,000		477,260		2,013,260		
2047		1,643,000		369,740		2,012,740		
2048		1,758,000		254,730		2,012,730		
2049		1,881,000		131,670		2,012,670		
	\$	13,617,000	\$	19,052,320	\$	32,669,320		

No assurance provided. See summary of significant assumptions.

# **EXHIBIT C**

District Boundary Map



# EXHIBIT D Terms and Definitions

The following terms and definitions from the City of Colorado Springs Special District Policy are specifically incorporated for use in this Operating Plan and Budget.

- **a.** Authority- An entity with separate legal powers or authorities, created by intergovernmental agreement (IGA) between or among Districts, or between or among one or more Districts, and another governmental entity.
- **b.** City- The City of Colorado Springs, acting legislatively through its City Council or administratively through its mayor or chief of staff, consistent with Colorado Revised Statutes and the City Charter.
- c. Combination of Districts- Any combination of Metropolitan Districts, BIDs and/or GIDs that overlay each other that are organized by petition of a property developer that are specific to property within a single development project and do not serve any property outside of that project such as regional service district or non-developer controlled existing district.
- d. C.R.S.- Colorado Revised Statutes.
- e. **Debt-** Any bond, note debenture, contract or other multiple year financial obligation of a District which is payable in whole or in part from, or which constitutes an encumbrance on, the proceeds of ad valorem property tax or End User Debt Service Fee imposed by the District, or pledged for the purposes of meeting the obligation.
- f. Debt Mill Levy- For the purpose of this Policy and its associated plans the debt mill levy is that portion of the overall mill levy of the District, pledged, dedicated or otherwise used to repay formally issued Debt or long terms.
- g. Developer Funding Agreements- Short or long-term obligations of Districts entered into between Districts and developers related to advancement of reimbursement of Public Improvements or operations and maintenance costs. Such agreements may or may not accrue interest, but do not qualify as formally issued Debt as defined under this Policy or under TABOR.
- h. **District** This Interquest North Business Improvement District.
- i. End User- A property owner anticipated to be have long term, multi-year responsibility for the tax and/or fee obligations of a District. By way of illustration, a resident homeowner, renter, commercial property owner, or commercial tenant is an end user. A master property developer or business entity that constructs homes or commercial structures for occupancy or ownership primarily by third parties, is not an end user.
- j. End User Debt Service Fees- Any fees, rates, tolls or charges assessed or pledged or otherwise obligated to End Users by a District for the payment of Debt. End User Debt Service Fees are not intended to include public improvement fees (PIFs) if authorized by this Operating Plan and Budget.
- k. External Financial Advisor- A consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a

public finance advisor in the Bond Buyer's Municipal Market Place (also known as the Redbook); and (3) is not an officer of the District.

- I. Index Interest Rate- The AAA 30-year MMD (Municipal Market Data) index interest rate.
- m. Interest Rate-The annual rate of charge applied to Debt or other District financial obligations.
- **n.** Land Development Entitlement A City-approved master plan, concept plan or other more detailed land use plan, zoning or combinations thereof, applicable to a substantial proportion of the property to be included in the District and sufficient to support the need for the District along with relevant public improvements financing assumptions and proposed limits.
- o. Maximum Debt Mill Levy- The maximum mill levy a District or Combination of Districts is permitted to impose for the payment of Debt. For the purpose of this Policy, a mill levy certified for contractual obligations is part of the Maximum Debt Mill Levy.
- **p.** Maximum Operating Mill Levy- The maximum mill levy a District or Combination of Districts is permitted to impose for operating and maintenance expenses.
- **q.** Mill Levy Adjustment -Any statutory, legislative or constitutional changes that adjust or impact the assessed or actual valuation of property or the assessment ratio pursuant to which taxes are calculated.
- r. Model BID Operating Plan and Budget- The most recent version of the template for BID Operating Plans and Budgets adopted in accordance with this Policy.
- s. Planning and Community Development Department Director- The Director of the Colorado Springs Planning and Community Development Department or other position which may be established for the purpose of administering this Policy, or their designee.
- t. Policy or Special District Policy -The City's adopted Special District Policy as may be amended from time to time.
- u. Privately Placed Debt- Debt that is not marketed to multiple independent accredited investors as defined in Rule 501(a) promulgated under the Securities Act of 1933 by a registered bond underwriter or placed directly with a chartered lending institution or credit union.
- v. Public Improvements Any capital or site improvements, (or directly related planning or engineering costs) legally determined to be eligible for ownership, maintenance and/or financing by a District in accordance with the applicable State statues.
- w. Related Party Privately Placed Debt Privately Placed Debt that is or will be placed with and directly held by a party related to the issuing District.