



City of Colorado Springs

City Hall
107 N. Nevada Avenue
Colorado Springs, CO
80903

Meeting Minutes City Council Work Session

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Monday, July 13, 2026

9:00 AM

Council Chambers

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Estimated agenda item times are provided for planning purposes and do not constitute notice of a specific time for any item. Items may take more or less time than estimated. City Council may amend the order of items.

1. Call to Order and Roll Call

President Crow-Iverson called the meeting to order at 9:00 AM.

Present 9 - Councilmember Ken Casey, President Lynette Crow-Iverson, Councilmember Dave Donelson, Councilmember Kimberly Gold, Councilmember Nancy Henjum, Councilmember David Leinweber, Councilmember Roland Rainey Jr., President Pro Tem Brian Risley, and Councilmember Brandy Williams

Councilmember Gold and Councilmember Henjum attended the meeting virtually.

2. Changes to Agenda

There were no Changes to Agenda.

3. Regular Meeting Comments

There were no Regular Meeting Comments.

4. Review of Previous Meeting Minutes

4.A. [26-248](#) City Council Work Session Meeting Minutes June 8, 2026

Presenter:
Sarah B. Johnson, City Clerk

Attachments: [6-8-26 City Council Work Session Meeting Minutes Final](#)

The minutes of the June 8, 2026 Work Session were approved by Consensus of City Council.

5. Executive Session

5A. Open

There was no Open Executive Session.

5B. Closed

There was no Closed Executive Session.

6. Presentations for General Information

6.A. [26-243](#) United States Olympic and Paralympic Museum Presentation

Presenter:

Marisa Wigglesworth, CEO, United States Olympic and Paralympic Museum

Attachments: [USOPM.City Council Presentation.2026.07.13](#)

Marisa Wigglesworth, Chief Executive Officer (CEO), United States Olympic and Paralympic Museum (USOPM), provided an overview of the 2025/2026 highlights, 2025 Hall of Fame Festival, looking ahead to 2026 through 2031, what is next at the USOPM, and LA28.

Councilmember Rainey asked if athletes will be training in Colorado Springs for the Los Angeles Olympics. Ms. Wigglesworth confirmed they will and they will be reaching out to tourism and lodging groups to promote Olympic City USA.

Councilmember Donelson asked what the attendance is for 2025. Ms. Wigglesworth stated they had approximately 84,000 to 85,000 in 2024 and approximately 72,000 to 76,000 in 2025.

Councilmember Donelson asked when the free admission day was. Ms. Wigglesworth stated it was held in July 2025.

Councilmember Donelson asked how much they receive from their donors. Ms. Wigglesworth stated the two largest investors are the Olympic and Paralympian Endowment donated \$1 million and the David and Eula Winterman Foundation, which invested \$1.5 million.

Councilmember Donelson ask what the City funds are. Ms. Wigglesworth stated the city funds \$500,000 every other year and they have also applied

for LART funding.

Councilmember Donelson asked what their expenses and revenue are. Ms. Wigglesworth stated they have approximately \$6 million in expenses and revenue is approximately \$4.2 million.

Councilmember Donelson asked how many employees they have. Ms. Wigglesworth stated they have 24 full-time employees.

Councilmember Donelson asked what the revenue goal is. Ms. Wigglesworth stated the pro forma projected 350,000 visitors for an operating budget ten years in of \$10 million dollars with \$11 million in revenue, but realistically, the numbers are much lower than that now.

Councilmember Donelson asked how many visitors live locally. Ms. Wigglesworth stated approximately forty percent are from within Colorado.

President Crow-Iverson asked how many school students use the lab. Ms. Wigglesworth stated they have approximately 5,000 to 7,000 school group visitors per year.

Councilmember Donelson asked what the cost of admission is. Ms. Wigglesworth stated it varies depending on the season and day with the highest price being \$29.95 for an adult and \$16.95 for children.

7. Staff and Appointee Reports

7.A. [26-193](#) 2027 Audit Plan Review

Presenter:

Natalie Lovell, City Auditor, Office of the City Auditor

Attachments: [2027 Audit Plan PowerPoint](#)
[2027 Audit Plan](#)

Natalie Lovell, City Auditor, Office of the City Auditor, provided an overview of the 2027 Audit Plan, mission, vision, office structures, office organization, 2027 Audit Plan by entity, audit planning, building the annual Audit Plan, and classifications of the 2027 Audit Plan.

Councilmember Henjum asked what the 15.5 employees in the office represents. Ms. Lovell stated that is the staff that they are allotted as their future resource plan.

Councilmember Rainey asked what is behind the increase in the Airport. Ms. Lovell stated it is due to the change in the Airport's risk profile.

Councilmember Leinweber asked how the other City enterprises are audited. Ms. Lovell explained their audit processes, post audits, risk model, and rotations for the City enterprises outside of Colorado Springs Utilities and the Airport.

Councilmember Henjum asked what the cost of investigating a Fraud, Waste and Abuse Hotline tip is. Ms. Lovell stated they do track those hours, but it is difficult to put an actual cost to each investigation.

Councilmember Leinweber stated City Council, not the Mayor, oversees the Office of the Auditor, so it is vital to the City to have those checks and balances.

Councilmember Rainey asked if they could provide a line-item breakdown of the costs per audit. Ms. Lovell stated they do have a per hour breakdown per audit, but they also have overhead costs such as supplies, other department support costs, holidays, vacation time, sick time, training time, etc.

Councilmember Donelson clarified that the City Auditor is appointed by City Council but is autonomous when it comes to auditing. Ms. Lovell stated that is correct, she works for the citizens of Colorado Springs.

Councilmember Donelson asked Ms. Lovell if she just reports the facts from an investigation. Ms. Lovell confirmed that is correct.

Councilmember Henjum asked how Ms. Lovell prevents the Office of the Auditor from being weaponized for agenda or political purposes. Ms. Lovell stated investigating reports from the Fraud, Waste, and Abuse Hotline is her job.

7.B. [26-247](#) Agenda Planner Review

Presenter:

Sarah B. Johnson, City Clerk

Attachments: [Agenda Planner Review 7-13-26](#)

Councilmember Donelson stated the City Branding item scheduled for the July 27, 2026, Work Session is a recommendation/proposal, not an update. President Pro Tem Risley stated that item has been requested to be withdrawn from Mr. Hollenbach.

Councilmember Donelson asked if the Ordinance repealing and replacing Chapter 7 (Unified Development Code) of the Code of the City of Colorado Springs 2001 to recodify and correct inconsistencies and errors is the project Johnny Malpica, Planner, Planning Department is working on and if

it will be ready for presentation by July 27, 2026. Kevin Walker, Director, Planning Department, stated Mr. Malpica and several others have been working on it, but they do not anticipate it will be ready by July 27, 2026.

Councilmember Donelson asked if City Council has received a copy of the AnnexCOS Annexation Plan. Mr. Walker stated they just presented the Plan to Planning Commission last week and will provide it to City Council shortly. Councilmember Donelson asked how many pages the Plan is. Mr. Walker stated the essential information is fifteen pages.

Councilmember Donelson and Councilmember Rainey requested that the presentation from Colorado Springs Police and Fire Departments on withdrawing from the El Paso-Teller County 911 Authority be presented after the El Paso-Teller County 911 Authority Update from Renee Henshaw, Executive Director, El Paso-Teller County 911 Authority at the August 10, 2026 Work Session. Emily Evans, City Council Administrator, stated they will be discussing the order at the Agenda Prep meeting. Wayne Williams, Chief of Staff, stated they are comfortable to present after the outside presentation.

8. Items for Introduction

- 8.A. [26-246](#) A Resolution of the City of Colorado Springs approving a Service Plan for the Terra Mesa Metropolitan District relating to 42 acres located east of the intersection of Powers Boulevard and Research Parkway.

Located in Council District 2

Presenter:

Drew Foxx, Planner II, City Planning Department

Kevin Walker, Planning Director, City Planning Department

Attachments: [Terra Mesa MD 1 Resolution](#)
[Terra Mesa Cover Letter](#)
[Terra Mesa Service Plan Clean](#)
[Terra Mesa Redline Service Plan](#)
[Attachment 2 Ordinance No. 25-98 Zoning Map Amendment](#)
[Attachment 3 Resolution No. 181-25 Annexation](#)
[Exhibit A Legal Description](#)
[Exhibit B Vicinity Map](#)
[Exhibit C Initial District Boundary Map](#)
[Attachment 1 Peach Ranch Addition No. 1 Development Plan](#)
[Exhibit D Summary of Public Improvements to be Financed by the District and Financing Plan](#)
[Exhibit E Description of Permitted Services to be Provided by the District](#)
[Certificate Concerning Notices of Public Hearing Terra Mesa Service Plan](#)
[Staff Terra Mesa MD Creation Regular Meeting Presentation](#)

Drew Foxx, Planner II, City Planning Department, presented the Resolution approving a Service Plan for the Terra Mesa Metropolitan District located east of the intersection of Powers Boulevard and Research Parkway. He provided an overview of the request, vicinity map, Service Plan details, anticipated land uses, description of services, and next steps.

Councilmember Henjum asked why there are no Intergovernmental Agreements (IGAs) required for the services that will be provided in the Service Plan. Kevin Walker, Director, Planning Department, stated it is primarily because the areas are owned by the metropolitan districts themselves rather than the City.

Councilmember Henjum asked if stormwater and sidewalk infrastructure will be maintained by the metropolitan district. Mr. Walker stated there are roads, sidewalks, and traffic signals in this development which will be maintained by the City.

Councilmember Henjum asked if the park will be a City park. Mr. Walker stated it will be a private park because otherwise there would be an IGA required for the maintenance of the park.

Councilmember Donelson asked if this Service Plan is in the best interest of the City. Mr. Walker confirmed it is.

Councilmember Donelson asked if the staff level district committee has reviewed the materials for this Resolution. Mr. Walker confirmed they had.

Councilmember Donelson requested that the staff level district committee comment on each of these reviews even if they do not have any concerns.

Councilmember Donelson asked what the financial implications are for the City based on roads, police, and fire. Mr. Walker stated these districts are designed to be added to the City's maintenance and quality of life, but any extra/additional improvements are required by the district.

Councilmember Leinweber stated these metropolitan districts create a lot of amenities within the community outside of just having a house.

Councilmember Leinweber asked if metropolitan districts could be formed to maintain community parks. Mr. Walker confirmed they could.

8.B. [26-261](#)

An Ordinance amending Ordinance No. 25-95 (2026 Budget Appropriation Ordinance) for a supplemental appropriation to the Retail Marijuana Tax Fund in the amount of \$458,000 to fund a contract with the Colorado Springs Urban Renewal Authority to provide security services in the South Nevada corridor

Presenter:

Jariah Walker, Executive Director, Colorado Springs Urban Renewal Authority

Charae McDaniel, Chief Financial Officer, City of Colorado Springs

Attachments: [Ordinance - RMJ funding South Nevada Security](#)

[Memo-SNevadaAvSurveyArea_Final051426](#)

[S Nevada Security Slides-RMJ Supplemental](#)

Jariah Walker, Executive Director, Colorado Springs Urban Renewal Authority (CSURA), presented the Ordinance for a supplemental appropriation to the Retail Marijuana Tax Fund in the amount of \$458,000 to fund a contract with the CSURA to provide security services in the South Nevada corridor. He provided an overview of S. Nevada security area, calls for service, and security fees.

Councilmember Casey asked how they will measure success. Mr. Walker stated by new development being added to the area.

Councilmember Casey asked if there is a cancellation clause in the contract if they do not see a difference. Mr. Walker confirmed they could sit down with Fidelis Security Solutions and see if there needs to be a pivot.

Councilmember Casey asked if Fidelis would have direct contact with the Colorado Springs Police Department (CSPD). Mr. Walker stated Fidelis Security Solutions Officers will attempt de-escalation efforts, which will hopefully reduce the number of calls to CSPD but will call CSPD if

required.

Councilmember Casey asked if CSPD will have access to the feed from the Fidelis Security Solutions drones. Adrian Vasquez, Chief, CSPD, stated they do not.

President Pro Tem Risley stated he agrees that there needs to be metrics in place to track the return on investments and explained that this additional security will also benefit existing business in this corridor which in turn benefits the City's sales tax revenue and would reduce the burden on CSPD.

Councilmember Donelson stated that loitering also needs to be addressed so that citizens are not afraid to get out of their vehicles and because taxpayer dollars are being used, this level of security needs to be applied in all areas of the City. Mr. Walker stated this approach would allow them to model this in other parts of the City, but this area has the biggest concentration of activity of this nature which needs to be addressed.

Councilmember Donelson asked if this money should be used for additional assets to CSPD. Chief Vasquez stated his goal is to have enough officers to fill all positions across the City, but it takes approximately ten months for a new hire to be ready for the streets, so he feels this is a good solution at this time.

Councilmember Donelson asked if this would be a temporary solution. Chief Vasquez stated they hope to get to that point and not deploying a police officer to the events which could be de-escalated by Fidelis personnel.

President Crow-Iverson stated the sales tax collected by the businesses in that area help fund CSPD.

Councilmember Leinweber stated this is a nationwide issue, and he believes the City needs to find alternatives to take the next step even if they do not have solutions to solve all the problems.

Councilmember Rainey stated the adjacent corridor influences South Nevada Avenue area and asked how the policies of the service providers in that corridor will be addressed so the individuals do not get pushed into the South Nevada Avenue corridor. Mr. Walker stated they will have to continue to work with those providers regarding being good neighbors.

- 8.C.** [NPLN-25-00](#) A Resolution of the City Council of the City of Colorado Springs
 [01](#) approving the Southeast Strong Neighborhood Plan and Community
 Strategy, together known as the Southeast Strong Neighborhood Plan.

(Legislative)

Council District 4

Presenter:

Page Saulsbury, Comprehensive Planner II, City Planning Department
Kevin Walker, Planning Director, City Planning Department

Attachments: [Resolution Southeast Strong Neighborhood Plan](#)
[Staff Report Southeast Strong Neighborhood Plan](#)
[Attachment 1 - Southeast Strong Neighborhood Plan accessible](#)
[Southeast Strong Neighborhood Plan presentation Council PP WS_20260713](#)

Kevin Walker, Planning Director, City Planning Department, presented the Resolution approving the Southeast Strong Neighborhood Plan and Community Strategy, together known as the Southeast Strong Neighborhood Plan. He provided an overview of the PlanCOS history, Neighborhood Planning Program, PlanCOS/Southeast Strong neighborhoods, project management team, process, timeline, and history. Mr. Walker identified the community engagement, Neighborhood Plan, community strategy, big ideas, priority topics, development map, Neighborhood Plan priority goals, community strategy priority goals, development activity, present, and future plans. She went over the economic revitalization strategy, City known public/private investment in Council District 4, timeline, next steps, and implementation.

Councilmember Rainey asked how many years until the known City investment of \$350 million would be over. Mr. Walker stated it would be for eight years.

Councilmember Rainey asked if there was a breakdown of investment by Sectors for the investment. Page Saulsbury, Comprehensive Planner II, City Planning Department, stated they will provide that information.

Councilmember Williams and President Pro Tem Risley expressed appreciation to everyone who had worked on the Plan.

8.D. [26-264](#)

An Ordinance of the City Of Colorado Springs Dissolving The Old Colorado City Downtown Development Authority

Presenter:

Emily Evans, City Council Administrator
Brandy Williams, Councilmember District 3
Roland Rainey, Councilmember District 6

Attachments: [Old Colorado City DDA - Dissolution Ord](#)
[OCC DDA Resolution 2026-01 June26, 2026.docx](#)
[June 24 DDA Minutes](#)

Emily Evans, City Council Administrator, introduced the Ordinance dissolving The Old Colorado City Downtown Development Authority (OCC DDA).

Councilmember Williams provided an overview of the history of the OCC DDA and stated the mill levy did not pass.

Trevor Gloss, Senior Attorney, City Attorney's Office, explained the legalities of the Ordinance dissolving the OCC DDA and the Ordinance correcting the Central Business District boundaries of the OCC DDA, which would remove seventeen properties from the boundaries."

Councilmember Casey asked if the first Ordinance is passed if the change to the boundary will be withdrawn. Mr. Gloss confirmed it will be.

Councilmember Donelson stated he is reluctant to dissolve a board which was created by a vote of the citizens.

Councilmember Donelson asked how much work will need to go into the Plan of Development. Ryan Tefertiller, Urban Planning Manager, Planning Department identified the process for the Plan of Development.

Councilmember Donelson stated that the Plan of Development is approximately six months from completion and there is not a risk of debt being incurred, he does not believe this item needs to be back-to-back.

Councilmember Donelson asked if an agreement can be made with the OCC DDA that they will not incur debt prior to City Council's vote. Allison Daniel, Vice Chair, OCC DDA, stated she will speak with the council, but they do not intend to incur debt at this time. Laura Gardner, The Gardner Law Office, legal consultant for the OCC DDA Board of Directors, stated they will need to put it to a vote of the Board.

8.E. [26-262](#)

Ordinance No. 26-31 of the City of Colorado Springs Correcting the Central Business District Boundaries of the Old Colorado City Downtown Development Authority

Presenter:

Brandy Williams, Councilmember District 3

Attachments: [Old Colorado City DDA - Property Removal Ord](#)
[OCC DDA Resolution 2026-01 June26, 2026.docx](#)
[June 24 DDA Minutes](#)
[OCC DDA Map](#)

Please see comments in Agenda item 8.D.

9. Items Under Study

9.A. [26-270](#) City Audit: Review of Concerns Involving an Elected Official

Presenter:

Natalie Lovell, City Auditor, Office of the City Auditor

Attachments: [Elected Official Council Presentation- FINAL](#)
[26-11 Review of Concerns Involving an Elected Official - Final - accessibility checked](#)

Natalie Lovell, City Auditor, Office of the City Auditor, presented the City Audit: Review of Concerns Involving an Elected Official. She provided an overview of the purpose, authority, allegations, audit work performed, findings, and conclusions.

Councilmember Donelson asked if the allegations came from a report on the Fraud, Waste, and Abuse Hotline. Ms. Lovell confirmed they were.

President Pro Tem Risley asked if there were two reports on the same allegations. Ms. Lovell stated there were two reports with overlapping concerns.

President Crow-Iverson asked where the children were babysat. Ms. Lovell stated at the elected official's residence, the City Administration Building, and City events.

Councilmember Casey asked how the trip to Monument, CO was determined to be personal. Ms. Lovell stated the destination was a personal location.

President Pro Tem Risley asked if there were continued violations of the new Administrative policy. Ms. Lovell confirmed there was.

Councilmember Casey asked if there have been any retaliations against the staff which were interviewed. Ms. Lovell stated they are continuing to monitor that.

Councilmember Williams asked if there was a reason that the first report

recommended a policy created by the Administration. Ms. Lovell stated she learned from that first recommendation to make the policy broader based on the Code of Ethics.

President Pro Tem Risley asked if City resources includes staff time used to watch children. Stefanie Boster, City Attorney, City Attorney Office, stated it does.

Councilmember Leinweber asked if it would be a misuse of City resources if staff took care of service dogs. Ms. Boster stated she will have to research that.

Councilmember Henjum asked if the Mayor is authorized to take the City vehicle assigned to him to his residence. Wayne Williams, Chief of Staff, confirmed he is.

Councilmember Henjum asked if the personal use was on his way to a City event. Ms. Lovell stated they identified personal use outside of incidental use and personal use which was not reported.

Councilmember Henjum stated there are occasions where the Mayor's family is part of City business. Mr. Williams stated they will review the reports and provide a response at that time.

Councilmember Donelson stated asking subordinates to watch their children and using a City vehicle for personal use are abuse of City resources.

President Crow-Iverson asked how the City is addressing the holes in the policy. Mr. Williams stated they are researching using telematics data for reporting instead of staff having to rely on memory for reporting.

Councilmember Donelson stated his response to the Mayor's statement to the audit that time should not be spent in this way, is that Ms. Lovell would not have to spend her time on this issue if there had not been reports on the Fraud, Waste and Abuse hotline.

10. Councilmember Reports and Open Discussion

Councilmember Casey stated he did a five-hour ride along with Colorado Springs Police Officer Cohen from the Falcon Division on Saturday, June 27, 2026, he was very impressed with Officer Cohen's professionalism and courtesy with everyone he interacted with, and hosted a town hall meeting at Fire Station 19 on June 30, 2026, with approximately forty people in attendance, along with several City staff, President Crow-Iverson, and

Wayne Williams, Chief of Staff. He stated his next town hall meeting will be held October 14, 2026, at Library 21c.

Councilmember Rainey stated he and a couple of Councilmembers attended the Colorado Municipal League Annual Conference which he would like to see a bigger presence of personnel from Colorado Springs in attendance, he held a small business forum where there were concerns voiced regarding receiving support from the City and there were over thirty-five businesses in attendance, he, Councilmember Donelson, Councilmember Henjum, and Councilmember Williams toured Cheyenne Mountain, he attended the Pikes Peak or Bust Rodeo Parade on Saturday, July 11, 2026, and stated the Pikes Peak or Bust Rodeo will be held this week.

Councilmember Donelson stated the June 2026 City Council meetings were cancelled because they conflicted with the Colorado Municipal League Annual Conference, he attended the retirement/appreciation ceremony for Troy Stover and Jessie Kimber, the Colorado Springs Fire Department graduation, he read a Veterans Day Proclamation for women veterans at the VA Center, he Councilmember Gold, and Councilmember Henjum toured the Republic Services Recycling Center, he toured Cheyenne Mountain to see the role of Colorado Springs Utilities infrastructure there, and he was a speaker at the Latino Luncheon.

Councilmember Leinweber stated there will be an At-Large town hall meeting held on July 27, 2026, at Library 21c and will be facilitated by Braver Angels.

11. Adjourn

There being no further business to come before City Council, Council adjourned at 1:08 PM.

Sarah B. Johnson, City Clerk