

CITY COUNCIL April 7, 2025





#### **QUICK FACTS**

#### Location:

4 parcels located northeast of Sahwatch St. and W. Costilla St.

#### **Zoning and Overlays**

Current: FBZ-CEN

#### Site Area

1.1 acres + ROW

#### Proposed Land Use:

Multi-Family Residential with Street-Level Commercial

#### **APPLICATIONS**

Form-Based Zone Development Plan

#### **VICINITY MAP**







#### **PROJECT SUMMARY**

#### File #:

FBZN-24-0016

#### **Project Proposal:**

A Form-Based Zone Development Plan for the ONE Vela Mixed Use Building on a 1.09 acre, FBZ-CEN (Form-Based Zone - Central Sector) zoned property located on the northeast corner of Sahwatch St. and W. Costilla St. (Quasi-Judicial)

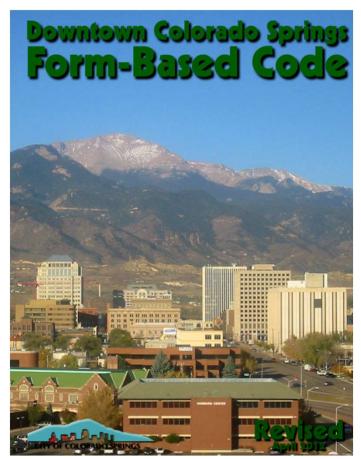
#### **PLAN BOUNDARIES**





#### **Application Referral**

- This application is reviewed under the Downtown Colorado Springs Form-Based Code
- New construction requires a Form-Based Development Plan
- Applications that document compliance with all Standards can be approved administratively
- Given stakeholder interest, and cooperation of the applicant, Planning Staff referred the item for a decision by the Downtown Review Board
- Planning Staff can administratively confirm technical modifications are resolved prior to final approval
- DRB decision is appealable to City Council

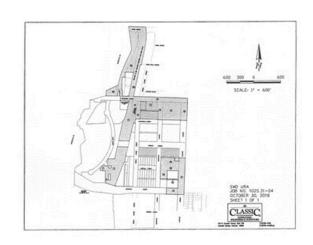




#### **SITE HISTORY**

- The site falls within the area that was previously designated as an Urban Renewal District in 2001.
- Changes to the District were approved by Council in 2018.
- ONE Vela URA established by City Council on December 10, 2024
- Some improvements have been implemented in the surrounding area

#### **ORIGINAL PLAN DOCS**











#### **Stakeholder Notice and Input**

Email Courtesy Notice to 17 Stakeholders	Dec 5, 2024
Initial Submittal Notice	Dec 16, 2024 – Dec 30, 2024
Downtown Review Board	January 20, 2025 – February 3, 2025

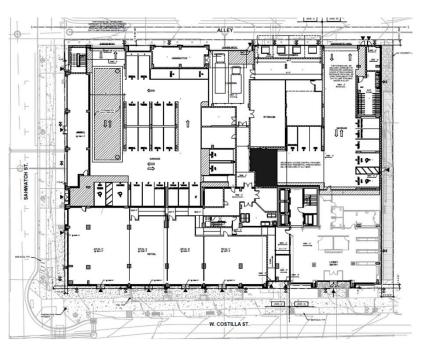
61 postcards were sent to property owners within 1,000 feet of the property per City Code. Few responses were received (see Attachment 2). Staff notified key organization representatives via email. Significant input received in the days prior to the DRB hearing via email. Most opposition is focused on building height, densification, use of Urban Renewal designation, and related concerns.

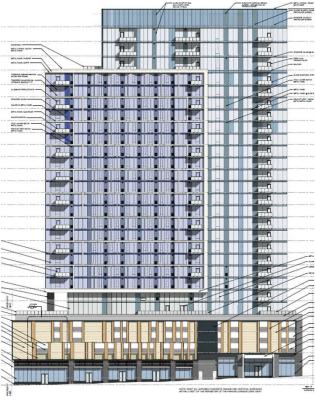


#### **DESCRIPTION**

- 27-Story Mixed Use Building
- 400 apartment units
  - 10% restricted to 100% AMI for 25 yrs
- 8,300 SF street-level commercial
- 450 structured parking stalls
- Significant resident amenities

#### **PLAN DETAILS**



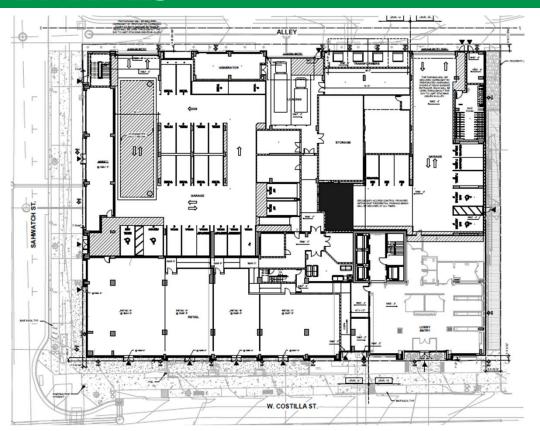




#### **STANDARDS**

- Sectors
- Building Type
- Frontages
- Uses
- Parking
- Block Standards
- Public Space
- Signage

#### **PLAN DETAILS**





#### **STANDARDS**

### Standard 2.3 Building Type

- Mixed-Use Building
- Includes subsections on:
  - Building Envelopes
  - Building Height
- Significant analysis in Staff report
- To be City's tallest building, roughly 50' taller than Wells Fargo Tower

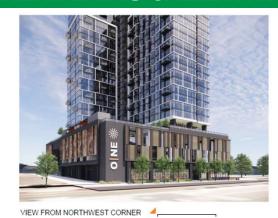




#### **STANDARDS**

- Standard 2.4 Building Frontage
- Shopfront at street level
- 60% Glazing for public frontages
- Transparency and activation of Sahwatch edge discussed in Staff report

#### **RENDERING & ELEVATION**











#### **GUIDELINES**

- Section 4 of FBC includes numerous subjective guidelines that are encouraged for all projects
- Grouped into Architectural and Site Design
- Significant analysis in Staff report

#### **RENDERING & ARCHITECTURAL DETAIL**



VIEW FROM SOUTHEAST CORNER

GALVANIZED STEEL PLATE

SOLID CORRUGATED METAL PANEL (VERTICAL ORIENTATION)

GALVANIZED STEEL CHANNEL

PERFORATED CORRUGATED METAL PANEL (HOTIZONTAL ORIENTATION)

VEHICLE BARRIER CABLE

GALVANIZED STEEL CHANNEL

GALVANIZED STEEL CHANNEL

METAL PANEL FRAME

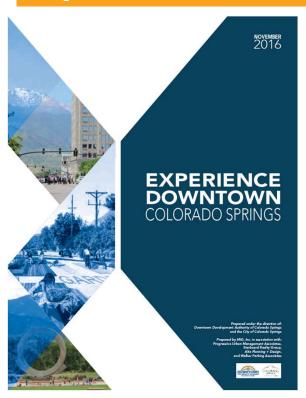
EXTERIOR WALL OF RETAIL

**GARAGE SCREEN RENDERING** 

# ONE Vela FBZ Development Plan EXPERIENCE DOWNTOWN MASTER PLAN



#### **Experience Downtown Plan**





#### **Compliance**

- Highly compliant with Plan
- Economic and cultural heart of the City
- Inclusive place to live
- Connections to parks, trails, and commercial areas
- Street-level commercial to benefit cultural and entertainment destinations nearby
- Public art

### PlanCOS COMPLIANCE



#### **PlanCOS MAP IMAGE**



#### **PlanCOS Compliance**

- Project is highly compliant with PlanCOS
- Numerous Goals, Policies, and Strategies support the project
- Significant Plan citations in the Staff report



#### **TECH MODIFICATIONS**

- Application has gone through 3 rounds of review
- Numerous technical issues still need resolution
- Areas include: utilities, stormwater, public space details, and others
- Staff report includes 5 broad groups of necessary updates

#### **REVIEW REPORTS**

Colorado Springs, CO Parcing and Speriograms Colorado Springs, CO Springs Colorado Springs, CO 80/903 Consecto Springs, CO 80/903																					
Application Comment Report																					
Application No. FBZN-24-0016																					
Report Date 01/28/205  Report Date 01/28/205													Mesas	Barasar	se Comments	7					
Record Type: F8Z - All Applications Reviewer Contact Information:			ID	rage kererence	Type						mant	nespons	se comments	4							
Reviewer Name Reviewer Emai			108	10	Note	Sara Rivera : City Engineering - SWENT	Open	was reviewed and	returned to t	rt (STM-REV25-0016) the engineer. ) requests that the											
Zaker Alazze				Zaker Alazzeh@				34 7000	DP not be appro		ed prior to all										
Matt Roberts			maroberts@csu	109		Note	Sara Rivera : City	-	the drainage report being resolved.  Open Show 'Fountain Creek' in the vicinity map.			1									
Hao Vo Matthew Alc				Hao.Vo@colorai	109		Note	Engineering - SWENT	Upen	Show Fountain Cr	eek in the vii	onty map.									
Caroline Mill				malcuran@csu.c Caroline.Millerti	120	1	Callout	Ryan Tefertiller : Plannir	ng Open	Please verify this #. I believe the building is closer to 295' from average grade to top of upper-most		e building is closer									
Ryan Tefertii				Ryan.Tefertilleri						habitable floor		2000-019-01-01-01-0									
Sara Rivera				Sara.Rivera@col	121	1	Note	Ryan Tefertiller : Plannin	ng Coen	Please update the	legal descrip	ition section to list				1					
Isidro Santo				Isidro.Santos@c					Comment	Page Reference		Reviewer : Department	Status	s Revie	w Comments			Applicant Respo	nse Com	ments	
Gregory Stat	chon			gregory.stachor jeff.Cooper@col	122	1	Note		115	3	Note	Matt Roberts : Col Springs	Corn	Need	Need to include CSU Preliminar		San notes				
	Jeff Cooper Jeff.Cooper@io		pencooperato				ngan research . r sa				Utilities		https://www.csu.org/hubf 0Library/PreliminaryUtility asky2p		39606065/Do	cument%2	1962				
Comment	Reviewer : Department	Stati	us Revie	w Comments	123	1	Note	Caroline Miller : Plan	128	5	Note:	Sara Rivera : City Engineering - SWENT	Open	Maint	tenance access must be	e shown; und	derground				
1D 12	Isidro Santos : Planning	Oper	Corre	nt crime trends in th	124	1	Note	Caroline Miller : Plan	129	-			-		ition requires a variano						
14.	isoro sanos , rianning	Ope	prope	erty & persons crime ary of motor vehicle	125	10	Note	Caroline Miller : Plan	129	15	Note	Sara Rivera : City Engineering - SWENT	Open		disturbance is greater than 1 acre						
	assaults.		its. In addition, this									Com	ment		Annotation Type	Reviewer	: Department Status Review		Review Comments	Applicant Response Comments	
				iencing homelessne ruction Signage		,	Note	Caroline Miller: Plan					90		10	Note	Ryan Tefe	ertifler : Planning Oper		If it is determined that a Warrant is necessary	e.g. Cara Sease - 01-07-2025 15:49:20
			-Insta	llation of temporary					130	6	Note	Cara Biorra : Cita								insufficient glazing on the Sahwatch side of th building) then you must add a Warrant section	to Frosted glazing has been removed and
			prope	ess (during demolit) trty.	126					-		Sara Rivera : City Engineering - SWENT	.		1 1					Sheet 1 that documents the details of the requested Warrant.	replaced with transparent glass that exceeds 60% glazing requirement. The
									107	7	Note	Ryan Tefertiller : Planning			1 1						proposed parking along the Sahwatch
	•				127	1	Note:	Caroline Miller : Plan													façade has been removed and replace with a yet to be determined resident
																					amenity space to comply with the active use requirement of the Form Based Code.
					110	3	Callout	Matt Roberts : Col Sg Utilities													
					111	3	Note	Matt Roberts : Col S <sub>4</sub> Utilities	117	17	Note	Hao Vo : City Engineering Dev Review	8								Ryan Tefertiller - 01-14-2025 14:54:08
				112	3	Note	Matt Roberts : Col Sg Utilities	118	7	Note:	Has Vo : City Engineering Dev Review									Sheet 30 of the plan still labels the Sahwatch street level windows as	
				113	3	Note	Matt Roberts : Col Sq Utilities				Devine team									"frosted." Please correct or clarify. Secondly, please provide additional information on the use of the "amenity	
				114	3	Note	Matt Roberts : Col 5g Utilities	100	14	Note	Zaker Alazzeh : City Eng - Traffic Engineering									space" as this could affect the level of street-level activity, the aesthetics of what	
										Trans. Engineering									pedestrians are seeing as they walk along Sahwatch, and your CDI fee obligations.		
													95	-	1	Note	Ryan Tefe	rtiller : Planning	Open	Overall, Planning Staff finds that the proposed	Cara Sease - 01-07-2025 15:52-45
													100		° .		1000 100		- Den	building is well designed and meets many of t goals of the Experience Downtown Master Pla	e
																			the Form-Based Code. While numerous clarifications are needed, and some modificat	referring the project to the DRB.	
																				to the proposed building may be necessary to comply with the FBC, Staff is optimistic that th	227
										•	-	•								plans can come into full code compliance. I've received limited stakeholder input to date, bu	Ryan Tefertiller - 01-14-2025 15:03:21
																				expect additional participation going forward. Please confirm in writing whether you'd like S	This item is being scheduled for the
																				refer your project to the Downtown Review Br or not.	off to February 4th DRB meeting and
													1		2	Note	Zaker Alaz	zeh : City Eng -	Open	1- Please show and callout "on the Plan" any	Cara Sease - 01-07-2025 13:44:54
																	Traffic En	gineering		proposed gates for site access points. 2- The details of the signing and striping of the future public roadway improvements will be addressed during the construction plans revie	Labels for the proposed gates have been added to the site plan.
													1		1		1		ı		

### ONE Vela FBZ Development Plan - Appeal



#### **Appeal Details**

- Appeal filed Feb. 13, 2025 by Dianne Bridges
- Staff finds that Ms. Bridges qualifies as an "Affected Party" and has the right to appeal based on Code Section 7.5.415.A.1
- The appeal statement describes 4 concerns:
  - 1. Approval was premature
  - 2. Approval was unlawfully vague
  - 3. Approval amounts to unlawful spot-zoning
  - 4. Abuse of discretion relative to building height
- Staff analysis finds that the appeal criteria in Section 7.5.415.A.2.a are not met

TO: The Downtown Review Board c/o Colorado Springs City Clerk

FROM: Dianne Bridges

RE: Case No. FBZN-24-0016

DATE: February 13, 2025

NOTICE OF APPEAL OF DECISION OF DOWNTOWN REVIEW BOARD IN CASE NO. FBZN-24-0016, DATED FEBRUARY 4, 2025

#### A. THE APPELLANT

The Appellant in this matter is Dianne Bridges, who is an affected party to the decision on appeal in this case. Ms. Bridges is a resident of Colorado Springs, Colondo. Her residence is within a three (3) mile radius of the subject properly. Her address is 316 E Dale Street, Colorado Springs, CO 80903. Ms. Bridges testified before the Downtown Review Board on February 4, 2025.

#### B. DECISION BEING APPEALED

This is an appeal of the decision of the Downtown Review Board in its Case No. FBZN-24-0016, approving a Form-Based Development Plan for the ONE Vela Mixed Use Building on a 1.09 acre, FBZ-CEN (Form Board Zone – Central Sector) zoned property located on the Northeast Corner of Sahwatch and W. Costilla St.

#### C. BASIS OF APPEAL

- 1. The approval is premature under the URD. By Staff's own account in its presentation numerous issues must still be resolved before final approval and construction. While Staff indicates that it will resolve the issues "without impacting compliance with Form-Based Code Standard or guidelines," the deferral of this decision to Staff inappropriately transfers quasi-judicial decision-making authority to Staff. This can be remedied by denial of this application pending resolution of the open issues for presentation of the Downtown Review Board at a later date.
- The approval is unlawfully vague and is therefore void. The Downtown Review Board's approval was based on a motion to approve the application with "technical revisions." The approval was not specific as to which technical revisions were approved. As such, it is vague and therefore void. See e.g., Sellon v. City of Manitou Springs, 746 P-<sup>2</sup>d 229 (Colo. 1987); <u>Stroud v. City of Aspen</u>, 532 P-<sup>2</sup>d 720 (Colo. 1975).

he property. The approval of this stent with the surrounding area. As I under Colorado law. <u>King's Mill</u> 557 P.<sup>3</sup>d 1186 (Colo. 1976); <u>Clark</u>

g in the tallest building in Colorado utilities will exceed the height of by 50-68 feet, depending on the cation for this height, and it unduly ution that will change the skyline limake of the City of Colorado to fithe building. Merely labeling and change, Given the precedential oard, such as the Downtown; I the future of the skyline. In doing tion, Further, the fact that this an renewal authorities lowing the matter to be resolved by se of discretion.

d decision be vacated and that the

eal.

## **Downtown Review Board Optional Motions**



#### **Optional Motions**

FBZN-24-0016 – ONE Vela FBZ Development Plan (Appeal)

Motion to approve the Appeal, Denying the Development Plan:

Move to approve the appeal, overturning the Downtown Review Board approval of the One Vela Form-Based Zone Development Plan application, based on the findings that the appeal meets the appeal criteria found in Section 7.5.415.A.2.a. of the UDC.

Motion to Deny the Appeal, Upholding the Development Plan Approval:

Move to deny the appeal, upholding the Downtown Review Board approval of the One Vela Form-Based Zone Development Plan application, based on the findings that the appeal does not meet the appeal criteria found in Section 7.5.415.A.2.a. of the UDC.







