#### RESOLUTION NO. 147 - 24

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS, COLORADO APPROVING THE PROPOSED 2025 OPERATING PLAN AND BUDGET FOR THE POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT

WHEREAS, the City Council approved an amended Special District Policy (the "Policy"), on August 9, 2022 (Resolution 111-22), providing for certain financial and other limitations in the use of special districts as an available method in financing public infrastructure; and

WHEREAS, also on August 9, 2022, City Council approved an amended model template for submission of the operating plan and budgets required to be annually approved for business improvement district pursuant to Section 31-25-1211 Colorado Revised Statutes; and

WHEREAS, the Powers & Woodmen Commercial Business Improvement District (the "District") was originally created by Ordinance No. 04-52 adopted on April 27, 2004, along with approval of an initial operating plan and budget; and

WHEREAS, since that time, the District has submitted and Council has annually approved, operating plans and budgets for this District; and

WHEREAS, the District has submitted for review, and City Council has reviewed a proposed 2025 operating plan and budget ("2025 Operating Plan and Budget") for this District; and

WHEREAS, the District requests approval of this 2025 Operating Plan and Budget.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS THAT:

Section 1. The above and foregoing recitals are incorporated herein by reference

and are adopted as findings and determinations of the City Council.

Section 2. This 2025 Operating Plan and Budget (attached as Exhibit 1) is hereby

approved.

Section 3. The total debt of this District shall not exceed 10 percent of the total

assessed valuation of the taxable property within the District, without the required

separate City Council authorization adopted by an affirmative vote of no less than 2/3rds of the members of the entire City Council.

Section 4. This Resolution shall be effective upon its approval by City Council.

DATED at Colorado Springs, Colorado, this 22<sup>nd</sup> day of October 2024.

Randy Helms, Council President

ATTEST:

SEATEMBL COLORAL Sarah B. Johnson, City Clerk

# **2025 OPERATING PLAN AND BUDGET**

# POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT

City of Colorado Springs, El Paso County, Colorado

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#### 2025 OPERATING PLAN FOR THE POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT

#### 1. PURPOSE AND SCOPE OF THIS DISTRICT

#### A. Requirement for this Operating Plan.

The Business Improvement District Act, specifically Section 31-25-1211, C.R.S., requires that the Powers & Woodmen Commercial Business Improvement District (the "District") file an operating plan and budget with the City Clerk no later than September 30 of each year.

Under the statute, the City is to approve the operating plan and budget within 30 days of the submittal of all required information.

The District operates under the authorities and powers allowed under the Business Improvement District Act, Section 31-25-1201, *et seq.*, Colorado Revised Statutes, as amended, as further described and limited by this Operating Plan.

#### **B.** What Must Be Included in the Operating Plan?

Pursuant to the provisions of the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., as amended, this Operating Plan specifically identifies: (1) the composition of the Board of Directors; (2) the services and improvements to be provided by the District; (3) the taxes, fees, and assessments to be imposed by the District; (4) the estimated principal amount of the bonds to be issued by the District; and (5) such other information as the City may require.

The District's original 2004 and subsequent Operating Plans, previously approved by the City, are incorporated herein by reference, and shall remain in full force and effect except as specifically or necessarily modified hereby.

#### C. Purposes.

As may be further articulated in prior years' Operating Plans, the ongoing and/or contemplated purposes of this District for 2025 include financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services the District provides include parking facilities, roadways, lighting, driveways, public utilities and landscaping consistent with prior years' activities.

#### **D.** Ownership of Property or Major Assets.

The District owns certain street improvements.

#### E. Contracts and Agreement.

The District is not currently a party to any significant active contracts or agreements.

#### 2. ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS

#### A. Organization.

The Powers & Woodmen Commercial Business Improvement District was organized by the City of Colorado Springs, Colorado by Ordinance No. 04-52 on April 27, 2004.

#### B. Governance.

The District is governed by an elected board of directors.

#### C. Current Board.

The persons who currently serve as the Board of Directors are:

Timothy Seibert, President Christopher S. Jenkins, Vice President David D. Jenkins, Secretary Delroy L. Johnson, Assistant Secretary Greg Barbuto, Assistant Secretary

Director and other pertinent contact information are provided in EXHIBIT A.

#### **D.** Term Limits.

The District held a regular election on May 8, 2012, at which time a ballot question was presented to eliminate term limits pursuant to Article 18, Section 11 of the Colorado Constitution. The ballot question passed eliminating term limits.

#### E. Advisory Board.

The Board of Directors may appoint one or more advisory boards to assist the Board of Directors on such matters as the Board of Directors desires assistance. The Board of Directors shall, upon the appointment of an advisory board, set forth its duties, duration, and membership. The Board of Directors may provide rules of procedure for the advisory board or may delegate to the advisory board the authority to provide such rules. No advisory boards have yet been appointed to date.

#### 3. BOUNDARIES, INCLUSIONS AND EXCLUSIONS

The District map is depicted in **EXHIBIT C.** The District does not anticipate any inclusion or exclusion requests in 2025.

#### 4. **PUBLIC IMPROVEMENTS**

The District will be primarily concerned with the provision of public improvements and services within the boundaries of the District. However, there may be instances to provide improvements or services outside of the boundaries of the District. The District shall have the authority to provide these improvements and services, but the revenue-raising powers of the District to recoup the costs of extraterritorial improvements and services shall be as limited by state law.

The public improvements that the District anticipates it will construct, install or cause to be constructed and installed, include those public improvements the costs of which may, in accordance with the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., lawfully be paid for by the District, including, without limitation, water services, safety protection devices, sanitation services, marketing, streetscape improvements, street improvements, curbs, gutters, culverts, drainage facilities, sidewalks, parking facilities, paving, lighting, grading, landscaping and storm and wastewater management facilities and associated land acquisition and remediation.

# 5. ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP, AND MAINTENANCE

The District shall provide for ownership, operation, and maintenance of District facilities as activities of the District itself or by contract with other units of government or the private sector. As mentioned above, the District owns certain street improvements.

#### 6. FINANCIAL PLAN AND BUDGET

#### A. 2025 Budget.

The 2025 Budget for the District is attached as **EXHIBIT B.** 

#### **B.** Authorized Indebtedness.

At an election held on May 4, 2004, the voters approved general obligation indebtedness of \$9,000,000 for street improvements, \$12,000,000 for parking facilities, \$125,000 for water main extension, and \$25,000,000 for refinancing of District debt. The election also allows the District to retain all revenues without regarding to the limitations contained in Article X, Section 20 of the Colorado constitution. On November 1, 2005, the District's electors authorized additional indebtedness of \$2,500,000 for water and sanitary sewer. As set forth in the District's 2004 Operating Plan, the City has limited the amount of debt to be issued to a total of \$13,900,000 in the authorized voted categories. This maximum debt authorization amount shall not be exceeded without express prior approval by the City.

#### C. Maximum Debt and Operating Mill Levies.

The Maximum Debt Mill Levy is fifty (50) mills. The Maximum Operating Mill Levy is one (1) mill. The mill levy caps set forth in this paragraph may be subject to upward or downward adjustments addressing any Mill Levy Adjustment or any abatement occurring after, but not before January 1, 2006. Such upward or downward adjustments are to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes.

#### D. District Revenues.

See the 2025 Budget attached hereto as EXHIBIT B.

#### E. Existing Debt Obligations.

The District issued its Series 2010 Limited Tax General Obligation Bonds in the principal amount of \$1,850,000 with an interest rate of 8.5% (the "Series 2010 Bonds"). The Series 2010 Bonds are subject to optional redemption beginning December 1, 2011. As required by the District's 2010 Operating Plan, the issuance of the Series 2010 Bonds was approved by Resolution No. 3-10 of the City Council.

The District issued a Limited Tax General Obligation Bond on November 17, 2022 in the amount of \$2,519,000 with an interest rate of 6.5% (the "Series 2022 Bond"). The Series 2022 Bond will mature on December 1, 2025, but is subject to prior redemption. The City Council approved the District's issuance of the Series 2022 Bond pursuant to Resolution No. 169-22 of the City Council.

The District will annually review the interest rate on its bonds regarding market interest rate and evaluate possibilities to refund such bonds to the extent allowed pursuant to the bond documents.

#### F. Future Debt Obligations.

The District does not anticipate issuing additional debt in 2025.

#### G. Developer Funding Agreements.

The District entered into a Reimbursement Agreement (7% interest rate) with Development Management, Inc. on December 31, 2006. It is anticipated that at the end of 2024, the District will have repaid developer advances including principal and interest.

Any Developer Funding Agreements entered into by the District after January 1, 2023 shall be limited to a term of no greater than twenty (20) years, from the time of the first such agreement, after which time any remaining balances must be either converted to Debt or shall no longer be considered an obligation of the District. The Interest Rate on any new Developer Funding Agreements entered into after January 1, 2023 shall not exceed the Index Rate plus 400 basis points, and interest shall only accrue on the principal balance.

#### H. Other Financial Obligations.

The District may enter into agreements including reimbursement or similar agreements and leases, as well as agreements for ongoing services such as legal, administration, compliance, budget, audit, etc.

#### I. City Charter Limitations.

In accordance with 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose

necessary for development. As set forth in 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District unless approved by at least a two-thirds vote of the entire City Council.

#### J. Limited Default Provisions.

Limited tax general obligation bonds issued by the District shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

#### K. Privately Placed Debt and Related Party Privately Placed Debt.

Prior to the issuance of any Privately Placed Debt for capital related costs, the District shall obtain the certification of an External Financial Advisor regarding the fairness and feasibility of the interest rate and the structure of the Debt. The Interest Rate for Related Party Privately Placed Debt shall not exceed the Index Rate by more than 400 basis points. Related Party Privately Placed Debt shall not be issued with an optional call date of greater than five (5) years from the date of issuance.

#### L. End User Fee Limitation.

The District shall not impose an End User Fee for the purpose of servicing District Debt without prior approval of City Council.

#### M. Debt Not an Obligation of the City.

The Debt of the District will not constitute a debt or obligation of the City in any manner. The faith and credit of the City will not be pledged for the repayment of the debt of the District. This will be clearly stated on all offering circulars, prospectus, or disclosure statements associated with any securities issued by the District.

#### N. Land Development Entitlements.

The District shall not issue Debt, enter into any other Long Term Financial Obligation, or certify a Debt Mill Levy unless a Land Development Entitlement has been approved for the property.

#### 7. MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES

#### A. Audit.

The District agrees to submit an annual audit to the City Finance Department no later than March 31st of each year which is performed by an independent certified public accounting firm. Notwithstanding the foregoing, the District may submit a completed audit exemption application to the City Finance Department in lieu of an annual audit if the District qualifies for an audit exemption pursuant to state law.

#### **B.** SID Formation.

The District affirms that it will provide an Amended Operating Plan and seek prior approval of City Council prior to formation of any Special Improvement District or Authority within its boundaries in the future.

#### C. City Authorization Prior to Debt Issuance.

In accordance with the City's Special District Policy, and notwithstanding any statements of intent in the Budget and Operating Plan, this District shall request and obtain approval of City Council prior to issuance of any Debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistent with the City's Special District Policy, as it may be amended, along with the most recently approved Operating Plan and Budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District.

#### **D. Public Improvement Fees.**

This District will not utilize any revenues from a new, increased or expanded public improvement fee ("PIF") unless specifically authorized in this or a subsequent operating plan and budget, or separately approved by City Council. The imposition of a PIF and any provisions for adjustment of a PIF that have been previously approved by City Council shall not be subject to this restriction.

#### E. Condemnation.

The Colorado Revised Statutes do not authorize BIDs to use powers of eminent domain. The exercise of eminent domain authority by any City-authorized district is also specifically prohibited without express prior City Council approval.

#### F. Concealed Carry Prohibition.

The District shall not adopt or enact an ordinance, resolution, rule or other regulation that prohibits or restricts an authorized permittee from carrying a concealed handgun in a building or specific area under the direct control or management of the District as provided in C.R.S. § 18-12-214.

#### G. Eligible Expenses or Costs for Reimbursement.

In addition to any limits or prohibitions contained in Colorado Revised Statutes, the District shall not issue Debt for or otherwise fund any costs or expenses not allowed for by the Special District Policy.

#### H. Intergovernmental Agreements.

The District is not party to any intergovernmental agreements and does not anticipate entering into any intergovernmental agreements in 2025.

#### I. Overlapping Districts.

There are no special districts that overlap with the District.

#### 8. 2025 ACTIVITIES, PROJECTS AND CHANGES

#### A. Activities.

The District does not anticipate activity for commercial development in 2025.

#### **B.** Projects and Public Improvements.

The District does not presently anticipate constructing Public Improvements in 2025.

#### C. Summary of 2025 Activities and Changes from Prior Year.

The District's activities will focus on district administration and payment of its bonds.

Boundary changes: No boundary changes are anticipated in 2025.

**Changes to board or governance structure:** No changes to the Board are anticipated in 2025.

**Mill levy changes:** In 2024 the mill levy imposed for operations and maintenance expenses was 1.046 and the debt service mill levy was 26.160 mills. In 2025, the District anticipates imposing a mill levy of 1.046 mills for operations and maintenance expenses and a debt service mill levy of 17.000 mills.

New, refinanced or fully discharged debt: None.

Elections: May 6, 2025

**Major changes in development activity or valuation:** Not anticipated for the upcoming year.

Ability to meet current financial obligations: See the 2025 Budget attached as **EXHIBIT B.** 

#### 9. DISCLOSURE AND COMMUNICATION

The District shall maintain a website that includes content similar to that required for metropolitan districts by Colorado Revised Statutes § 32-1-104.5 and as required by Section K of the Special District Policy, to the extent this content is applicable to BIDs. The District's website is powerswoodmenbid.com.

#### **10. DISSOLUTION**

The District may be dissolved under the conditions of Section 31-25-1225, C.R.S. Perpetual existence is not contemplated at this time.

#### 11. CONCLUSION

It is submitted that this Operating Plan and Budget for the District meets the requirements of the Business Improvement District Act and further meets applicable requirements of the Colorado Constitution and other law. It is further submitted that the types of services and improvements to be provided by the District are those services and improvements which satisfy the purposes of Part 12 of Article 25 of Title 31, C.R.S.

#### EXHIBIT A

#### Director and Other Contact Information Powers & Woodmen Commercial Business Improvement District

#### **BOARD OF DIRECTORS:**

NAME & ADDRESS	POSITION	TERM	PHONE #/E-MAIL
Timothy Seibert	President	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			tseibert@nor-wood.com
Colorado Springs, CO 80903			
Christopher S. Jenkins	Vice President	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			chrisjenkins@nor-wood.com
Colorado Springs, CO 80903			
David D. Jenkins	Secretary	2020-2027	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			ddj@nor-wood.com
Colorado Springs, CO 80903			
Delroy L. Johnson	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			djohnson@nor-wood.com
Colorado Springs, CO 80903			
Greg Barbuto	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			gbarbuto@norwood.dev
Colorado Springs, CO 80903			

DISTRICT CONTACT:	DISTRICT MANAGER:
Delroy L. Johnson, Assistant Secretary	Josh Miller
Nor'wood Development Group	CliftonLarsonAllen LLP
111 South Tejon, Suite 222	121 South Tejon, Suite 1100
Colorado Springs, CO 80903	Colorado Springs, CO 80903
(w) 719-593-2600	(w) 719-284-57226
(f) 719-633-0545	(f) 719-635-0330
djohnson@nor-wood.com	josh.miller@claconnect.com

ACCOUNTANT:	AUDITOR:
Carrie Bartow, CPA	BiggsKofford, PC
CliftonLarsonAllen LLP	630 Southpointe Court, Suite 200
121 South Tejon, Suite 1100	Colorado Springs, CO 80906
Colorado Springs, CO 80903	719-579-9090
(w) 719-635-0300 x 77839	(f) 719-576-0126
(f) 719-473-3630	
carrie.bartow@claconnect.com	

INSURANCE AND BONDS:	STAFF:
T. Charles Wilson Insurance Service	N/A
384 Inverness Parkway	
Centennial, CO 80112	
303-368-5757	

## EXHIBIT B

# 2025 BID Budget

DE 9173677.1

POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT ANNUAL BUDGET FOR THE YEAR ENDING DECEMBER 31, 2025

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT SUMMARY 2025 BUDGET WITH 2023 ACTUAL AND 2024 ESTIMATED For the Years Ended and Ending December 31,

	L	ACTUAL 2023		BUDGET 2024	 ACTUAL 6/30/2024	E	STIMATED 2024		BUDGET 2025
BEGINNING FUND BALANCES	\$	1,085,867	\$	1,182,684	\$ 1,196,047	\$	1,196,047	\$	1,016,622
REVENUES									
Property taxes		403,959		472,780	472,880		472,514		311,655
Specific ownership taxes		42,290		47,278	21,476		42,952		31,166
Interest income		71,116		60,000	37,159		74,000		49,800
Other revenue		-		-	525		525		-
Total revenues		517,365	-	580,058	532,040		589,991		392,621
TRANSFERS IN	_	-		-	196		196		
Total funds available		1,603,232		1,762,742	 1,728,283		1,786,234		1,409,243
EXPENDITURES									
General Fund		56,208		46,000	24,001		44,701		58,000
Debt Service Fund		350,977		730,000	6,828		724,715		345,000
Total expenditures		407,185		776,000	30,829		769,416		403,000
TRANSFERS OUT	_	-		-	 196		196	_	-
Total expenditures and transfers out							-		
requiring appropriation		407,185		776,000	31,025		769,612	•	403,000
ENDING FUND BALANCES	\$	1,196,047	\$	986,742	\$ 1,697,258	\$	1,016,622	\$	1,006,243
EMERGENCY RESERVE	\$	2,000	\$	2,200	\$ 1,400	\$	2,100	\$	1,800
AVAILABLE FOR OPERATIONS		137,071		162,189	157,094		159,562		158,892
TOTAL RESERVE	\$	139,071	\$	164,389	\$ 158,494	\$	161,662	\$	160,692

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT PROPERTY TAX SUMMARY INFORMATION 2025 BUDGET WITH 2023 ACTUAL AND 2024 ESTIMATED For the Years Ended and Ending December 31,

			Γ	BUDGET	ACTUAL	ÉS	STIMATED	B	UDGET
		2023		2024	6/30/2024		2024		2025
ASSESSED VALUATION									
Commercial	¢ 1	4,916,640	¢	16,619,520	\$ 16,619,520	\$ -	16,619,520	\$ 1	6,509,980
State assessed	Ψι	2,610	Ψ	2,030	2,030	Ψ	2,030	ΨΙ	3,800
Vacant land		613,870		756,250	756,250		756,250		756,250
	1	5,533,120		17,377,800	17,377,800	1	17,377,800	1	7,270,030
Certified Assessed Value	\$ 1	5,533,120	\$	17,377,800	\$ 17,377,800	\$ 1	17,377,800	\$ 1	7,270,030
MILL LEVY									
General		1.000		1.046	1.046		1.046		1.046
Debt Service		25.000		26.160	26.160		26.160		17.000
Total mill levy		26.000		27.206	27.206		27.206		18.046
PROPERTY TAXES									
General	\$	15,532	\$	18,177	\$ 18,177	\$	18,177	\$	18,064
Debt Service	•	388,328	•	454,603	454,603	·	454,603	•	293,591
Levied property taxes		403,860		472,780	472,780		472,780		311,655
Adjustments to actual/rounding		99		-	100		100		-
Refunds and abatements		-		-	-		(9,526)		-
Budgeted property taxes	\$	403,959	\$	472,780	\$ 472,880	\$	463,354	\$	311,655
BUDGETED PROPERTY TAXES									
General	\$	15.537	\$	18,177	\$ 18.181	\$	17.815	\$	18.064
Debt Service	•	388,422	Ŧ	454,603	454,699	•	445,539	Ŧ	293,591
	\$	403,959	\$	472,780	\$ 472,880	\$	463,354	\$	311,655

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT GENERAL FUND 2025 BUDGET WITH 2023 ACTUAL AND 2024 ESTIMATED For the Years Ended and Ending December 31,

	ACTUAL 2023	E	BUDGET 2024	ACTUAL 5/30/2024	ES	TIMATED 2024	E	BUDGET 2025
BEGINNING FUND BALANCES	\$ 130,468	\$	139,934	\$ 139,071	\$	139,071	\$	161,662
REVENUES Property taxes Specific ownership taxes Interest income Other revenue	15,537 42,290 6,984		18,177 47,278 5,000	18,181 21,476 3,242 525		17,815 42,952 6,000 525		18,064 31,166 7,800
Total revenues	 64,811		70,455	43,424		67,292		57,030
Total funds available	 195,279		210,389	182,495		206,363		218,692
EXPENDITURES General and administrative Accounting Auditing County Treasurer's Fee	24,672 4,000 233		19,800 4,400 271	11,721 4,500 273		22,000 4,500 273		24,000 4,800 271
Dues and membership Insurance District management Legal Miscellaneous Election Contingency	292 1,932 9,866 12,960 314 1,939		500 2,500 7,700 8,800 500 - 1,529	294 2,034 4,047 969 163		294 2,034 8,100 7,000 500		500 2,600 8,300 8,800 500 3,000 5,229
Total expenditures	 56,208		46.000	 24,001		44,701		58,000
Total expenditures and transfers out requiring appropriation	56,208		46,000	24,001		44,701		58,000
ENDING FUND BALANCES	\$ 139,071	\$	164,389	\$ 158,494	\$	161,662	\$	160,692
EMERGENCY RESERVE AVAILABLE FOR OPERATIONS	\$ 2,000 137,071	\$	2,200 162,189	 1,400 157,094		2,100 159,562		1,800 158,892
TOTAL RESERVE	\$ 139,071	\$	164,389	\$ 158,494	\$	161,662	\$	160,692

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT DEBT SERVICE FUND 2025 BUDGET WITH 2023 ACTUAL AND 2024 ESTIMATED For the Years Ended and Ending December 31,

	ACTUAL 2023	BUDGET 2024	ACTUAL 6/30/2024	ESTIMATED 2024	BUDGET 2025
BEGINNING FUND BALANCES	\$ 955,203	\$ 1,042,750	\$ 1,056,780	\$ 1,056,780	\$ 854,960
REVENUES					
Property taxes	388,422	454,603	454,699	454,699	293,591
Interest income	64,132	55,000	33,917	68,000	42,000
Total revenues	452,554	509,603	488,616	522,699	335,591
TRANSFERS IN					
Transfers from other funds	-	-	196	196	-
Total funds available	1,407,757	1,552,353	1,545,592	1,579,675	1,190,551
EXPENDITURES					
General and administrative					
County Treasurer's Fee	5,825	6,773	6,828	6,828	4,404
County Treasurer's fee - contractual	-	-	-	-	-
Contingency	-	5,340	-	-	4,886
Debt Service					
Bond interest	300,152	289,960	-	289,960	285,710
Bond principal	45,000	50,000	-	50,000	50,000
Repay developer advances	-	377,927	-	377,927	-
Total expenditures	350,977	730,000	6,828	724,715	345,000
Total expenditures and transfers out					
requiring appropriation	350,977	730,000	6,828	724,715	345,000
ENDING FUND BALANCES	\$ 1,056,780	\$ 822,353	\$ 1,538,764	\$ 854,960	\$ 845,551

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT CAPITAL PROJECTS FUND 2025 BUDGET WITH 2023 ACTUAL AND 2024 ESTIMATED For the Years Ended and Ending December 31,

8/31/24

		CTUAL 2023		BUDGE1 2024		ACTU 6/30/2		ES	TIMATED 2024	E	3UDGE1 2025	
BEGINNING FUND BALANCES	\$	196	\$		_	\$	196	\$	196	\$		-
REVENUES												
Total revenues	_	-	щ	options.	-		-					-
Total funds available		196			-		196	-12	196	5.		-
EXPENDITURES												
Total expenditures		101.97			-		-		-		lan aa	-
TRANSFERS OUT												
Transfers to other fund		-	_		-		196		196			-
Total expenditures and transfers out requiring appropriation				1			196	2	196			-
ENDING FUND BALANCES	\$	196	\$		_	\$		\$	K 20	\$		Ļ

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.

#### Services Provided

The District was organized to provide the financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities and landscaping. The District's service area is located entirely within the City of Colorado Springs, El Paso County, Colorado.

The District was organized by Ordinance of the City of Colorado Springs on April 27, 2004.

At an election held on May 4, 2004, the voters approved general obligation indebtedness of \$9,000,000 for street improvements, \$12,000,000 for parking facilities, \$125,000 for water main extension, and \$25,000,000 for refinancing of District debt. On November 1, 2005, the District's electors authorized additional indebtedness of \$2,500,000 for water and sanitary sewer. The voters also approved an annual increase in taxes of \$78,000, at a mill levy rate not to exceed one mill for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20, of the Colorado constitution. Pursuant to the District's operating plan filed annually with the City, the maximum debt service mill levy the District can impose is 50.000 mills. As set forth in the District's 2004 operating plan, the City has limited the amount of debt to be issued to a total of \$13,900,000 in the authorized voted categories, without future approval by the City.

The District has no employees and all administrative functions are contracted.

The District prepares its budget on the modified accrual basis of accounting in accordance with the requirements of Colorado Revised Statutes C.R.S. 29-1-105 using its best estimates as of the date of the budget hearing. These estimates are based on expected conditions and its expected course of actions. The assumptions disclosed herein are those that the District believes are significant to the budget. There will usually be differences between the budget and actual results, because events and circumstances frequently do not occur as expected, and those differences may be material.

#### Revenues

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

The calculation of the taxes levied is displayed on the Property Tax Summary page of the Budget using the adopted mill levy imposed by the District.

#### Revenues - (continued)

#### Property Taxes - (continued)

For property tax collection year 2025, SB22-238, SB23B-001, SB24-233 and HB24B-1001 set the assessment rates and actual value reductions as follows:

Category	Rate	Category	Rate	Actual Value Reduction	Amount
Single-Family Residential	6.70%	Agricultural Land	26.40%	Single-Family Residential	\$55,000
Multi-Family Residential	6.70%	Renewable Energy Land	26.40%	Multi-Family Residential	\$55,000
Commercial	27.90%	Vacant Land	27.90%	Commercial	\$30,000
Industrial	27.90%	Personal Property	27.90%	Industrial	\$30,000
Lodging	27.90%	State Assessed	27.90%	Lodging	\$30,000
	Steel of a	Oil & Gas Production	87.50%		

#### Specific Ownership Tax

Specific ownership taxes are set by the State and collected by the County Treasurer, primarily on vehicle licensing within the County as a whole. The specific ownership taxes are allocated by the County Treasurer to all taxing entities within the County. The budget assumes that the District's share will be equal to approximately 10% of the property taxes collected.

#### Interest Income

Interest earned on the District's available funds has been estimated based on an average interest rate of approximately 5%.

#### Expenditures

#### Administrative and Operating Expenditures

Administrative and operating expenditures include the estimated services necessary to maintain the District's administrative viability such as legal, management, accounting, insurance, and other administrative expenses.

#### **County Treasurer's Fees**

County Treasurer's collection fees have been computed at 1.5% of property taxes.

#### Debt Service

Principal and interest payments in 2025 are provided based on the debt amortization schedule from the General Obligation Bonds, Series 2010 and the Limited Tax General Obligation Bond, Series 2022.

#### Debt and Leases

On April 1, 2010, the District issued \$1,850,000 in Limited Tax General Obligation Bonds. The Bonds are due December 1, 2039, and bear interest at a rate of 8.5%. Bond interest and principal payments are payable annually on December 1. The bonds are subject to redemption prior to maturity, at the option of the District, on or after December 1, 2011, without redemption premium. The proceeds from the Bonds were used to pay the costs of providing certain public improvements for the District.

The District entered into a Reimbursement Agreement (Agreement) with the Developer whereby the District agrees to reimburse the Developer for operational advances made on behalf of the District. The District agrees to repay the Developer along with accrued interest at a rate of 7% on the first day of the following year in which the advances were made. The Agreement does not constitute a multiple-fiscal year obligation.

On March 30, 2011, the District entered into the Amendment to the Reimbursement Agreement to recognize advances, and accrued interest, made to the District prior to 2006. Such advances were originally recorded in the District's records as a contribution.

On November 17, 2022, the District issued \$2,519,000 in Limited Tax General Obligation Bonds. The Bonds are due December 1, 2050, and bear interest at a rate of 6.5%. Bond interest and principal payments are payable annually on December 1. The proceeds from the Bonds were used to repay developer advances.

#### Debt and Leases - (continued)

		Ad	ditions	Re	ductions		Balance - ecember 31, 2024*
	1.22	100		_		-	
\$	377,927	\$		\$	377,927	\$	
\$	377,927	\$	10 w 10 -	\$	377,927	\$	thank a -
Balance - December 31, 2024*		Additions		Reductions		Balance - December 31, 2025	
\$		\$		\$		\$	•
\$	- 11 S	\$	1.0. 31	\$	-	\$	•
S	I CALLER AND	S		\$		S	- 10 M
	S S S Dec S S	\$         377,927           \$         377,927           \$         377,927           Balance -         December 31, 2024*           \$         -           \$         -           \$         -	December 31,         2023*       Ad         \$       377,927       \$         \$       377,927       \$         Balance -       December 31,       2024*       Ad         \$       -       \$       \$         \$       -       \$       \$	December 31,       Additions         \$ 2023*       Additions         \$ 377,927       \$ -         \$ 377,927       \$ -         \$ 377,927       \$ -         Balance -       -         December 31,       2024*         Additions       \$ -         \$ -       \$ -         \$ -       \$ -         \$ -       \$ -	December 31,       Additions       Ref $$ 2023*$ Additions       Ref $$ 377,927$ $$ - $$ $$ $$ $$ 377,927$ $$ - $$ $$ $$ $$ 377,927$ $$ - $$ $$ $$ Balance - $$ $$ $$ $$ December 31, $$ 2024*$ $$ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $	December 31,       2023*       Additions       Reductions $$ 377,927$ $$  $ 377,927$ $$ 377,927$ $$  $ 377,927$ $$ 377,927$ $$  $ 377,927$ $$ 377,927$ $$  $ 377,927$ $$ Balance  $ December 31,$ $$ Reductions$ $$ 2024*$ $$ Additions$ $$ Reductions$ $$  $  $  $  $  $  $  $  $ -$	December 31,       December 31,       Reductions $2023^*$ Additions       Reductions $\frac{$}{$}$ $377,927$ $\frac{$}{$}$ $ \frac{$}{$}$ $377,927$ $\frac{$}{$}$ $\frac{$}{$}$ $377,927$ $\frac{$}{$}$ $ \frac{$}{$}$ $377,927$ $\frac{$}{$}$ Balance -       December 31,       December 31,       December 31,       December 31, $2024^*$ Additions       Reductions $\frac{$}{$}$ $$$ $ $$ $ $$ $$$ $ $$ $ $$

The District has outstanding Developer Advances. Anticipated activity is as follows:

The District has no operating or capital leases.

#### Reserves

#### **Emergency Reserve**

The District has provided for an Emergency Reserve fund equal to at least 3% of fiscal year spending for 2025, as defined under TABOR.

This information is an integral part of the accompanying budget.

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

#### \$1,850,000 Limited Tax General Obligation Bonds Series 2010 Dated April 1, 2010 Principal and interest due December 1 Interest Rate 8.5% Payable

 Year Ended December 31,	 Principal	Interest		Annual Debt Service	
2025	\$ 50,000	\$	121,975	\$	171,975
2026	55,000		117,725		172,725
2027	60,000		113,050		173,050
2028	65,000		107,950		172,950
2029	70,000		102,425		172,425
2030	75,000		96,475		171,475
2031	85,000		90,100		175,100
2032	90,000		82,875		172,875
2033	100,000		75,225		175,225
2034	105,000		66,725		171,725
2035	115,000		57,800		172,800
2036	125,000		48,025		173,025
2037	135,000		37,400		172,400
2038	145,000		25,925		170,925
2039	160,000		13,600		173,600
	\$ 1,385,000	\$	1,157,275	\$	2,592,275

No assurance provided. See summary of significant assumptions.

#### POWERS & WOODMEN COMMERCIAL BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

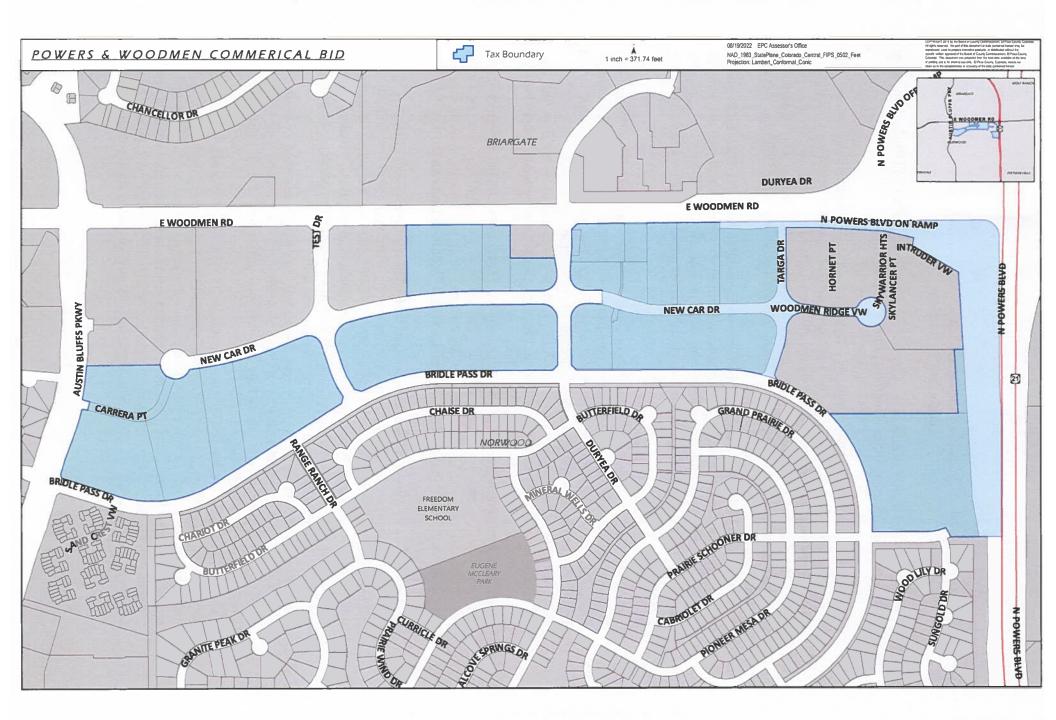
#### \$2,519,000 Limited Tax General Obligation Bonds Series 2022 Dated November 17, 2022 Principal and interest due December 1 Interest Rate 6.5% Payable

Year Ended December 31,	Principal		Interest	Annual Debt Service	
2025	\$	-	\$ 163,735	\$	163,735
2026		-	163,735		163,735
2027		-	163,735		163,735
2028		-	163,735		163,735
2029		-	163,735		163,735
2030		-	163,735		163,735
2031		-	163,735		163,735
2032		-	163,735		163,735
2033		-	163,735		163,735
2034		-	163,735		163,735
2035		-	163,735		163,735
2036		-	163,735		163,735
2037		-	163,735		163,735
2038		-	163,735		163,735
2039		-	163,735		163,735
2040		164,000	163,735		327,735
2041		174,000	153,075		327,075
2042		186,000	141,765		327,765
2043		198,000	129,675		327,675
2044		211,000	116,805		327,805
2045		224,000	103,090		327,090
2046		239,000	88,530		327,530
2047		255,000	72,995		327,995
2048		271,000	56,420		327,420
2049		289,000	38,805		327,805
2050		308,000	 20,020		328,020
	\$	2,519,000	\$ 3,540,940	\$	6,059,940

No assurance provided. See summary of significant assumptions.

# EXHIBIT C

# **District Boundary Map**



#### EXHIBIT D Terms and Definitions

The following terms and definitions from the City of Colorado Springs Special District Policy are specifically incorporated for use in this Operating Plan and Budget.

- **a.** Authority- An entity with separate legal powers or authorities, created by intergovernmental agreement (IGA) between or among Districts, or between or among one or more Districts, and another governmental entity.
- **b.** City- The City of Colorado Springs, acting legislatively through its City Council or administratively through its mayor or chief of staff consistent with Colorado Revised Statutes and the City Charter.
- c. Combination of Districts- Any combination of Metropolitan Districts, BIDs and/or GIDs that overlay each other that are organized by petition of a property developer that are specific to property within a single development project and do not serve any property outside of that project such as regional service district or non-developer controlled existing district.
- d. C.R.S. Colorado Revised Statutes.
- e. **Debt-** Any bond, note debenture, contract or other multiple year financial obligation of a District which is payable in whole or in part from, or which constitutes an encumbrance on, the proceeds of ad valorem property tax or End User Debt Service Fee imposed by the District, or pledged for the purposes of meeting the obligation.
- **f. Debt Mill Levy-** For the purpose of this Policy and its associated plans the debt mill levy is that portion of the overall mill levy of the District, pledged, dedicated or otherwise used to repay formally issued Debt or long terms.
- **g. Developer Funding Agreements-** Short or long-term obligations of Districts entered into between Districts and developers related to advancement of reimbursement of Public Improvements or operations and maintenance costs. Such agreements may or may not accrue interest, but do not qualify as formally issued Debt as defined under this Policy or under TABOR.
- h. District This Powers & Woodmen Commercial Business Improvement District.
- i. End User- A property owner anticipated to have long term, multi-year responsibility for the tax and/or fee obligations of a District. By way of illustration, a resident homeowner, renter, commercial property owner, or commercial tenant is an end user. A master property developer or business entity that constructs homes or commercial structures for occupancy or ownership primarily by third parties, is not an end user.
- **j.** End User Debt Service Fees- Any fees, rates, tolls or charges assessed or pledged or otherwise obligated to End Users by a District for the payment of Debt. End User Debt Service Fees are not intended to include public improvement fees (PIFs) if authorized by this Operating Plan and Budget.
- k. External Financial Advisor- A consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a public finance advisor in the Bond Buyer's Municipal Market Place (also known as the Redbook); and (3) is not an officer of the Districts.

- I. Index Interest Rate- The AAA 30-year MMD (Municipal Market Data) index interest rate.
- **m.** Interest Rate-The annual rate of charge applied to Debt or other District financial obligations
- n. Land Development Entitlement A City-approved master plan, concept plan or other more detailed land use plan, zoning or combinations thereof, applicable to a substantial proportion of the property to be included in the District and sufficient to support the need for the District along with relevant public improvements financing assumptions and proposed limits.
- **o. Maximum Debt Mill Levy-** The maximum mill levy a District or Combination of Districts is permitted to impose for the payment of Debt. For the purpose of this Policy, a mill levy certified for contractual obligations is part of the Maximum Debt Mill Levy.
- **p.** Maximum Operating Mill Levy- The maximum mill levy a District or Combination of Districts is permitted to impose for operating and maintenance expenses.
- **q.** Mill Levy Adjustment -Any statutory, legislative or constitutional changes that adjust or impact the assessed or actual valuation of property or the assessment ratio pursuant to which taxes are calculated
- **r. Model BID Operating Plan and Budget-** The most recent version of the template for BID Operating Plans and Budgets adopted in accordance with this Policy.
- s. Planning and Community Development Department Director- The Director of the Colorado Springs Planning and Community Development Department or other position which may be established for the purpose of administering this Policy, or their designee.
- t. **Policy or Special District Policy** -The City's adopted Special District Policy as may be amended from time to time.
- **u. Privately Placed Debt-** Debt that is not marketed to multiple independent accredited investors as defined in Rule 501(a) promulgated under the Securities Act of 1933 by a registered bond underwriter or placed directly with a chartered lending institution or credit union.
- v. **Public Improvements** Any capital or site improvements, (or directly related planning or engineering costs) legally determined to be eligible for ownership, maintenance and/or financing by a District in accordance with the applicable State statues.
- w. **Related Party Privately Placed Debt -** Privately Placed Debt that is or will be placed with and directly held by a party related to the issuing District.

