

RESOLUTION NO. 138 - 24

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS, COLORADO APPROVING THE PROPOSED 2025 OPERATING PLAN AND BUDGET FOR THE FIRST AND MAIN NORTH BUSINESS IMPROVEMENT DISTRICT

WHEREAS, the City Council approved an amended Special District Policy (the "Policy"), on August 9, 2022 (Resolution 111-22), providing for certain financial and other limitations in the use of special districts as an available method in financing public infrastructure; and

WHEREAS, also on August 9, 2022, City Council approved an amended model template for submission of the operating plan and budgets required to be annually approved for business improvement district pursuant to Section 31-25-1211 Colorado Revised Statutes; and

WHEREAS, the First and Main North Business Improvement District (the "District") was originally created by Ordinance No. 04-51 adopted on April 27, 2004 along with approval of an initial operating plan and budget; and

WHEREAS, since that time, the District has submitted and Council has annually approved, operating plans and budgets for this District; and

WHEREAS, the District has submitted for review and City Council has reviewed a proposed 2025 operating plan and budget ("2025 Operating Plan and Budget") for this District; and

WHEREAS, the District requests approval of this 2025 Operating Plan and Budget.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS THAT:

Section 1. The above and foregoing recitals are incorporated herein by reference and are adopted as findings and determinations of the City Council.

Section 2. This 2025 Operating Plan and Budget (attached as Exhibit 1) is hereby approved.

Section 3. The total debt of this District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District, without the required



separate City Council authorization adopted by an affirmative vote of no less than 2/3rds of the members of the entire City Council.

Section 4. This Resolution shall be effective upon its approval by City Council.

DATED at Colorado Springs, Colorado, this 22<sup>nd</sup> day of October 2024.

  
Randy Helms, Council President

ATTEST:

  
Sarah B. Johnson, City Clerk





1953

**2025 OPERATING PLAN AND BUDGET**

**FIRST AND MAIN  
NORTH BUSINESS  
IMPROVEMENT  
DISTRICT**

City of Colorado Springs, El Paso County, Colorado



## TABLE OF CONTENTS

1.	PURPOSE AND SCOPE OF THIS DISTRICT .....	1
	A. Requirement for this Operating Plan .....	1
	B. What Must Be Included in the Operating Plan? .....	1
	C. Purposes.....	1
	D. Ownership of Property or Major Assets .....	1
	E. Contracts and Agreement.....	2
2.	ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS .....	2
	A. Organization.....	2
	B. Governance .....	2
	C. Current Board.....	2
	D. Term Limits .....	2
	E. Advisory Board.....	2
3.	BOUNDARIES, INCLUSIONS AND EXCLUSIONS .....	3
4.	PUBLIC IMPROVEMENTS.....	3
5.	ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP AND MAINTENANCE .....	3
6.	FINANCIAL PLAN AND BUDGET.....	3
	A. 2025 Budget .....	3
	B. Authorized Indebtedness.....	3
	C. Maximum Debt and Operating Mill Levies.....	4
	D. District Revenues .....	4
	E. Existing Debt Obligations.....	4
	F. Future Debt Obligations.....	4
	G. Developer Funding Agreements .....	4
	H. Other Financial Obligations.....	5
	I. City Charter Limitations .....	5
	J. Limited-Default Provisions.....	5
	K. Privately Placed Debt and Related Party Privately Placed Debt .....	5
	L. End User Debt Service Fee Limitation .....	5
	M. Debt Not an Obligation of the City.....	5
	N. Land Development Entitlements.....	6
7.	MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES .....	6
	A. Audit .....	6
	B. SID and Authority Formation .....	6
	C. City Authorization Prior to Debt Issuance.....	6
	D. Public Improvement Fees .....	6
	E. Condemnation .....	6
	F. Concealed Carry Prohibition.....	7
	G. Eligible Expenses or Costs for Reimbursement.....	7
	H. Intergovernmental Agreements.....	7
	I. Overlapping Districts .....	7





8. 2025 ACTIVITIES, PROJECTS AND CHANGES .....7  
A. Activities .....7  
B. Projects and Public Improvements.....7  
C. Summary of 2025 Activities and Changes from Prior Year .....7  
9. DISCLOSURE AND COMMUNICATION .....8  
10. DISSOLUTION .....8  
11. CONCLUSION.....8

EXHIBIT A – Director and Other Contact Information

EXHIBIT B – 2025 BID Budget

General Fund

Debt Service Fund

EXHIBIT C – District Boundary Map

EXHIBIT D – Terms and Definitions



**2025**  
**OPERATING PLAN FOR THE**  
**FIRST AND MAIN NORTH BUSINESS IMPROVEMENT DISTRICT**

**1. PURPOSE AND SCOPE OF THIS DISTRICT**

**A. *Requirement for this Operating Plan.***

The Business Improvement District Act, specifically Section 31-25-1211, C.R.S., requires that the First and Main North Business Improvement District (the “District”) file an operating plan and budget with the City Clerk no later than September 30 of each year.

Under the statute, the City is to approve the operating plan and budget within 30 days of the submittal of all required information.

The District operates under the authorities and powers allowed under the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., as amended, as further described and limited by this Operating Plan.

**B. *What Must Be Included in the Operating Plan?***

Pursuant to the provisions of the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., as amended, this Operating Plan specifically identifies: (1) the composition of the Board of Directors; (2) the services and improvements to be provided by the District; (3) the taxes, fees, and assessments to be imposed by the District; (4) the estimated principal amount of the bonds to be issued by the District; and (5) such other information as the City may require.

The District’s original 2004 and subsequent Operating Plans, previously approved by the City, are incorporated herein by reference, and shall remain in full force and effect except as specifically or necessarily modified hereby.

**C. *Purposes.***

As may be further articulated in prior years’ Operating Plans, the ongoing and/or contemplated purposes of this District for 2025 include financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities and landscaping consistent with prior years’ activities.

**D. *Ownership of Property or Major Assets.***

The District owns certain street improvements, parking facilities, water improvements, and drainage improvements.



**E. *Contracts and Agreements.***

Intergovernmental Agreement for Cost Sharing of Certain Public Improvements (effective January 1, 2024) between the District and First and Main Business Improvement District No. 2, whereby the District transfers certain revenues to First and Main Business Improvement District No. 2 and First and Main Business Improvement District No. 2 provides administrative and operational services on behalf of the District.

**2. ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS**

**A. *Organization.***

The First and Main North Business Improvement District was organized by the City of Colorado Springs, Colorado by Ordinance No. 04-51 on April 27, 2004.

**B. *Governance.***

The District is governed by an elected board of directors.

**C. *Current Board.***

The persons who currently serve as the Board of Directors are:

Timothy Seibert, President  
Christopher S. Jenkins, Vice-President  
David D. Jenkins, Secretary  
Delroy L. Johnson, Assistant Secretary  
Gregory Barbuto, Treasurer

Director and other pertinent contact information are provided in **EXHIBIT A.**

**D. *Term Limits.***

The District held a regular election in May 8, 2012, at which time a ballot question was presented to eliminate term limits pursuant to Article 18, Section 11 of the Colorado Constitution. The ballot question passed.

**E. *Advisory Board.***

The Board of Directors may appoint one or more advisory boards to assist the Board of Directors on such matters as the Board of Directors desires assistance. The Board of Directors shall, upon the appointment of an advisory board, set forth its duties, duration, and membership. The Board of Directors may provide rules of procedure for the advisory board or may delegate to the advisory board the authority to provide such rules. No advisory boards have yet been appointed.



**3. BOUNDARIES, INCLUSIONS AND EXCLUSIONS**

A copy of the current map of the District is attached as **EXHIBIT C**. The District does not anticipate inclusion or exclusion requests in the coming year.

**4. PUBLIC IMPROVEMENTS**

The District will be primarily concerned with the provision of public improvements and services within the boundaries of the District; however, there may be instances to provide improvements or services outside of the boundaries of the District. The District shall have the authority to provide these improvements and services, but the revenue-raising powers of the District to recoup the costs of extraterritorial improvements and services shall be as limited by state law.

The Public Improvements that the District anticipates it will construct, install or cause to be constructed and installed, include those Public Improvements the costs of which may, in accordance with the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., lawfully be paid for by the District, including, without limitation, water services, safety protection devices, sanitation services, marketing, streetscape improvements, street improvements, curbs, gutters, culverts, drainage facilities, sidewalks, parking facilities, paving, lighting, grading, landscaping and storm and wastewater management facilities and associated land acquisition and remediation.

**5. ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP AND MAINTENANCE**

The District shall provide for ownership, operation, and maintenance of District facilities as activities of the District itself or by contract with other units of government or the private sector.

**6. FINANCIAL PLAN AND BUDGET**

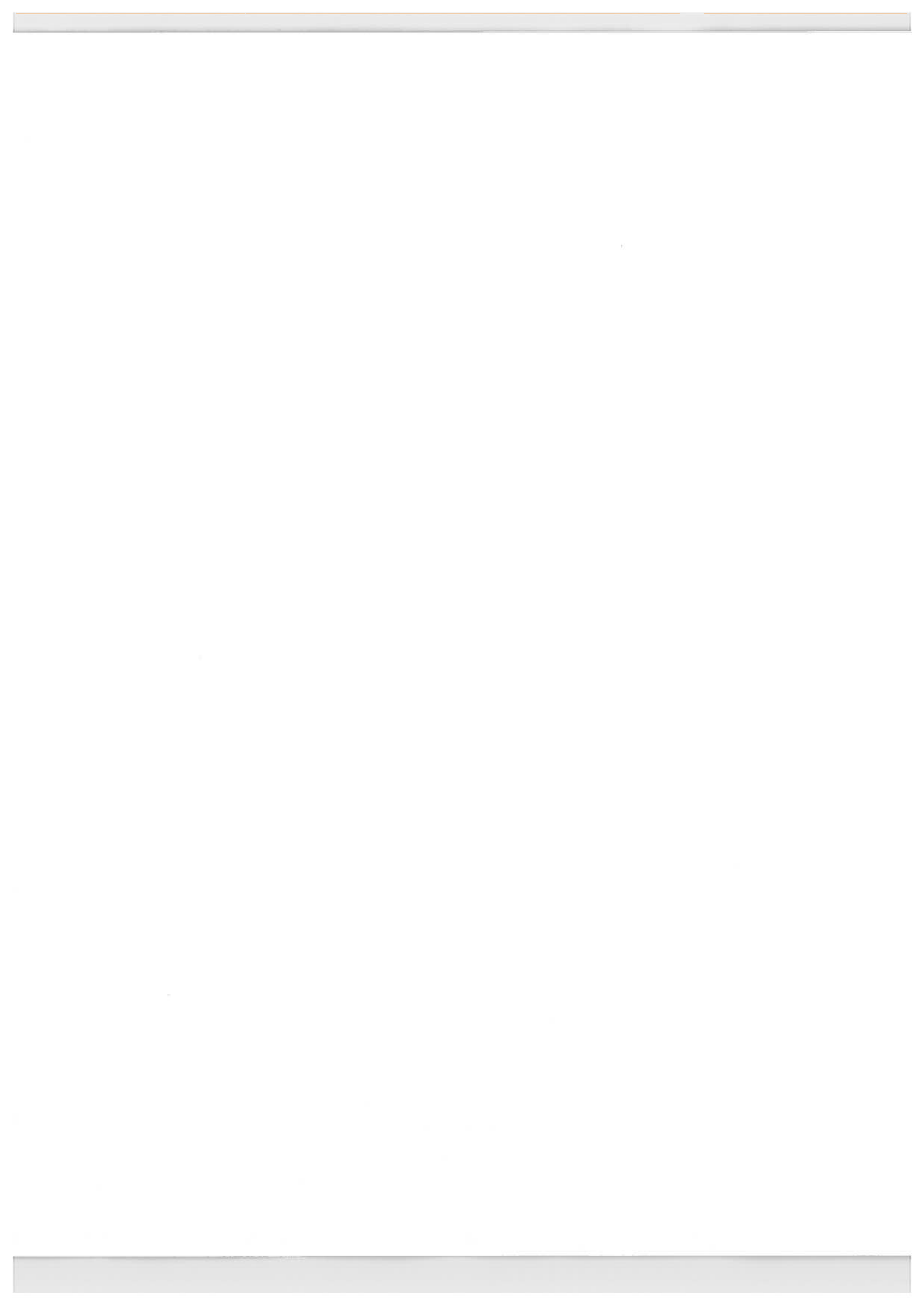
**A. 2025 Budget.**

The 2025 Budget for the District is attached as **EXHIBIT B**.

**B. Authorized Indebtedness.**

At an election held on May 4, 2004, the voters approved general obligation indebtedness of \$2,100,000 for street improvements, \$2,000,000 for parking facilities, and \$5,000,000 for refinancing of District debt. The voters also approved an annual increase in taxes of \$9,154, at a mill levy rate not to exceed one mill, for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20 of the Colorado Constitution. On November 1, 2005, the District authorized additional indebtedness of \$225,000 for water and \$50,000 for storm drainage.

Pursuant to the District's Operating Plan filed annually with the City, the maximum debt service mill levy the District can impose is 50.000 mills. The Series 2005





Bond Resolution limits the mill levy to pay those bonds to 44.000 mills in 2005 and 2006, 39.000 mills for the years 2007 through 2015, and 34.000 mills for the years 2016 through 2034. Due to lower than projected revenues from the limited mill levy, the Board of Directors of the District approved keeping the mill levy at 39.000 mills. However, pursuant to the Second Amendment to Bond Resolution, Series 2005, dated November 29, 2017, the District authorized the mill levy limitation to not exceed 50.000 mills for payment of principal, premium, and interest on the bonds and any parity bonds. As set forth in the District's 2004 Operating Plan, the City has limited the amount of debt to be issued to a total of \$2,200,000 in the authorized voted categories. This maximum debt authorization amount shall not be exceeded without express prior approval by the City.

**C. *Maximum Debt and Operating Mill Levies.***

The mill levy limitations in the original Operating Plan remain unchanged. The Maximum Debt Mill Levy is fifty (50) mills. The Maximum Operating Mill Levy is one (1) mill. The mill levy caps set forth in this paragraph may be subject to upward or downward adjustments addressing any Mill Levy Adjustment or any abatement occurring after, but not before January 1, 2004. Such upward or downward adjustments are to be determined by the Board of Directors in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2004, are neither diminished nor enhanced as a result of such changes.

**D. *District Revenues.***

See 2025 Budget, which is attached hereto as **EXHIBIT B**.

**E. *Existing Debt Obligations.***

In 2005 the District issued its \$1,927,000 Series 2005 Limited Tax General Obligation Bonds ("Series 2005 Bonds") with an interest rate of 6.00%. The Series 2005 Bonds financed public improvements, as were voted on at the November 2004 and November 2005 elections and approved by the City, which included streets, parking, water, and sewer improvements.

**F. *Future Debt Obligations.***

The District does not intend to issue debt in the coming year.

**G. *Developer Funding Agreements.***

The District and Development Management, Inc. entered into a Reimbursement Agreement, effective December 31, 2006, as Amended pursuant to an Amendment to Reimbursement Agreement, effective March 30, 2011. At the end of 2024, it is anticipated that the District will have an outstanding developer advance obligation in the amount of \$162,383 in principal and \$86,450 in interest. Interest accrues at a rate of 7%.



Any Developer Funding Agreements entered into by the District after January 1, 2023 shall be limited to a term of no greater than twenty (20) years, from the time of the first such agreement, after which time any remaining balances must be either converted to Debt or shall no longer be considered an obligation of the District. The Interest Rate on any new Developer Funding Agreements entered into after January 1, 2023 shall not exceed the Index Rate plus 400 basis points, and interest shall only accrue on the principal balance.

**H. *Other Financial Obligations.***

No other financial obligations of the District are anticipated in the coming year.

**I. *City Charter Limitations.***

In accordance with 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose necessary for development. As set forth in 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District unless approved by at least a two-thirds vote of the entire City Council.

**J. *Limited-Default Provisions.***

Limited tax general obligation bonds issued by the District shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

**K. *Privately Placed Debt and Related Party Privately Placed Debt.***

Prior to the issuance of any Privately Placed Debt for capital related costs, the District shall obtain the certification of an External Financial Advisor regarding the fairness and feasibility of the interest rate and the structure of the Debt. The Interest Rate for Related Party Privately Placed Debt shall not exceed the Index Rate more than 400 basis points. Related Party Privately Placed Debt shall not be issued with an optional call date of greater than five (5) years from the date of issuance.

**L. *End User Fee Limitation.***

The District shall not impose an End User Fee for the purpose of servicing District Debt without prior approval of City Council.

**M. *Debt Not an Obligation of the City.*** The debt of the District will not constitute a debt or obligation of the City in any manner. The faith and credit of the City will not be pledged for the repayment of the debt of the District. This will be clearly stated on all offering circulars, prospectus, or disclosure statements associated with any securities issued by the District.



**N. *Land Development Entitlements.***

The District shall not issue Debt, enter into any other Long Term Financial Obligation or certify a Debt Mill Levy unless a Land Development Entitlement has been approved for the Property.

**7. MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES**

**A. *Audit.***

The District agrees to submit an annual audit to the City Finance Department no later than March 31st of each year which is performed by an independent certified public accounting firm. Notwithstanding the foregoing, the District may submit a completed audit exemption application to the City Finance Department in lieu of an annual audit if the District qualifies for an audit exemption.

**B. *SID and Authority Formation.***

The District affirms that it will provide an Amended Operating Plan and seek prior approval of City Council prior to formation of any Special Improvement District within its boundaries in the future.

**C. *City Authorization Prior to Debt Issuance.***

In accordance with the City's Special District Policy, and notwithstanding any statements of intent in the Budget and Operating Plan, this District shall request and obtain approval of City Council prior to issuance of any Debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistency with the City's Special District Policy, as it may be amended, along with the most recently approved operating plan and budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District.

**D. *Public Improvement Fees.***

This District will not utilize any revenues from a new, increased or expanded public improvement fee ("PIF") unless specifically authorized in this or a subsequent operating plan and budget, or separately approved by City Council. The imposition of a PIF and any provisions for adjustment of a PIF that have been previously approved by City Council shall not be subject to this restriction.

**E. *Condemnation.***

The Colorado Revised Statutes do not authorize BIDs to use powers of eminent domain. The exercise of eminent domain authority by any City-authorized district is also specifically prohibited without express prior City Council approval.



**F. *Concealed Carry Prohibition.***

The District shall not adopt or enact an ordinance, resolution, rule or other regulation that prohibits or restricts an authorized permittee from carrying a concealed handgun in a building or specific area under the direct control or management of the District as provided in C.R.S. § 18-12-214.

**G. *Eligible Expenses or Costs for Reimbursement.***

In addition to any limits or prohibitions contained in Colorado Revised Statutes, the District shall not issue debt for or otherwise fund any costs or expenses not allowed for by the Special District Policy.

**H. *Intergovernmental Agreements.***

The District and First and Main Business Improvement District No. 2 entered into an Intergovernmental Agreement for Operational Cost Sharing, which was effective January 1, 2024, whereby the District transfers certain revenue to the First and Main Business Improvement District No. 2, which is responsible for paying all operations and maintenance costs of the two districts.

**I. *Overlapping Districts.***

There are no districts that overlap with the District.

**8. 2025 ACTIVITIES, PROJECTS AND CHANGES**

**A. *Activities.***

The District does not anticipate activity for commercial development in 2025. Specific improvements and services the District provides through the agreement with First and Main Business Improvement District No. 2 include parking facilities, roadways, lighting, driveways, public utilities and landscaping consistent with prior years' activities.

**B. *Projects and Public Improvements.***

The District does not anticipate funding the design, installation or acquisition of additional public improvements during 2025. If the District acts to fund additional improvements during calendar year 2025, an amendment to this Operating Plan will be sought in accordance with the provisions of Section 31-25-1211, C.R.S.

**C. *Summary of 2025 Activities and Changes from Prior Year.***

The District's activities will focus on district administration and payment of its existing bonds, as well as operating and maintaining parking facilities, roadways, lighting, driveways, public utilities and landscaping services.

***Boundary changes:*** Not anticipated for the upcoming year.





***Changes to board or governance structure:*** Not anticipated for the upcoming year.

***Mill levy changes:*** In 2024 the mill levy imposed for operations and maintenance expenses was 1.042 and the debt service mill levy was 52.114 mills. In 2025, the District anticipates imposing a mill levy of 1.042 mills for operations and maintenance expenses and a debt service mill levy of 52.117 mills.

***New, refinanced or fully discharged debt:*** Not anticipated for the upcoming year.

***Elections:*** May 6, 2025.

***Major changes in development activity or valuation:*** Not anticipated for the upcoming year.

***Ability to meet current financial obligations:*** See 2025 Budget attached as EXHIBIT B.

## **9. DISCLOSURE AND COMMUNICATION**

The District shall maintain a website that includes content similar to that required for metropolitan districts by Colorado Revised Statutes § 32-1-104.5 and as required by Section K of the Special District Policy, to the extent this content is applicable to BIDs. The District's website address is <https://www.firstandmainbid.com/>, which is a website for the District, the First and Main Business Improvement District, and First and Main Business Improvement District No. 2.

## **10. DISSOLUTION**

The District may be dissolved under the conditions of Section 31-25-1225, C.R.S. Perpetual existence is not contemplated at this time.

## **11. CONCLUSION**

It is submitted that this Operating Plan and Budget for the District meets the requirements of the Business Improvement District Act and further meets applicable requirements of the Colorado Constitution and other law. It is further submitted that the types of services and improvements to be provided by the District are those services and improvements which satisfy the purposes of Part 12 of Article 25 of Title 31, C.R.S.



**EXHIBIT A**  
**Director and Other Contact Information**  
**First and Main North Business Improvement District**

**BOARD OF DIRECTORS:**

<b>NAME &amp; ADDRESS</b>	<b>POSITION</b>	<b>TERM</b>	<b>PHONE #/E-MAIL</b>
Timothy Seibert Nor'wood Development Group 111 South Tejon, Suite 222 Colorado Springs, CO 80903	President	2023-2027	(w) 719-593-2600 (f) 719-633-0545 <a href="mailto:tseibert@nor-wood.com">tseibert@nor-wood.com</a>
Christopher S. Jenkins Nor'wood Development Group 111 South Tejon, Suite 222 Colorado Springs, CO 80903	Vice President	2023-2027	(w) 719-593-2600 (f) 719-633-0545 <a href="mailto:chrisjenkins@nor-wood.com">chrisjenkins@nor-wood.com</a>
David D. Jenkins Nor'wood Development Group 111 South Tejon, Suite 222 Colorado Springs, CO 80903	Secretary	2023-2027	(w) 719-593-2600 (f) 719-633-0545 <a href="mailto:ddj@nor-wood.com">ddj@nor-wood.com</a>
Delroy L. Johnson Nor'wood Development Group 111 South Tejon, Suite 222 Colorado Springs, CO 80903	Assistant Secretary	2022-2025	(w) 719-593-2600 (f) 719-633-0545 <a href="mailto:djohnson@nor-wood.com">djohnson@nor-wood.com</a>
Gregory Barbuto Nor'wood Development Group 111 South Tejon, Suite 222 Colorado Springs, CO 80903	Treasurer	2022-2025	(w) 719-593-2600 (f) 719-633-0545 <a href="mailto:gbarbuto@nor-wood.com">gbarbuto@nor-wood.com</a>

**DISTRICT CONTACT:**

Delroy L. Johnson, Assistant Secretary  
 Nor'wood Development Group  
 111 South Tejon, Suite 222  
 Colorado Springs, CO 80903  
 (w) 719-593-2600  
 (f) 719-633-0545  
[djohnson@nor-wood.com](mailto:djohnson@nor-wood.com)

**DISTRICT MANAGER:**

Josh Miller  
 CliftonLarsonAllen LLP  
 121 South Tejon Street, Suite 1100  
 Colorado Springs, CO 80906  
 719-579-9090  
 (f) 719-576-0126  
[josh.miller@claconnect.com](mailto:josh.miller@claconnect.com)

**ACCOUNTANT:**

Carrie Bartow, CPA  
 CliftonLarsonAllen LLP  
 121 South Tejon, Suite 1100  
 Colorado Springs, CO 80903  
 (w) 719-635-0300 x 77839  
 (f) 719-473-3630  
[carrie.bartow@claconnect.com](mailto:carrie.bartow@claconnect.com)

**AUDITOR:**

BiggsKofford, PC  
 630 Southpointe Court, Suite 200  
 Colorado Springs, CO 80906  
 719-579-9090  
 (f) 719-576-0126

**INSURANCE AND BONDS:**

T. Charles Wilson Insurance Service  
 384 Inverness Parkway  
 Centennial, CO 80112  
 303-368-5757

**STAFF:**

N/A



**EXHIBIT B**  
2025 BID Budget



**FIRST & MAIN NORTH  
BUSINESS IMPROVEMENT DISTRICT  
ANNUAL BUDGET  
FOR THE YEAR ENDING DECEMBER 31, 2025**





**FIRST & MAIN NORTH BID  
SUMMARY  
2025 BUDGET  
WITH 2023 ACTUAL AND 2024 ESTIMATEC  
For the Years Ended and Ending December 31,**

8/31/24

	ACTUAL 2023	BUDGET 2024	ACTUAL 6/30/2024	ESTIMATED 2024	BUDGET 2025
BEGINNING FUND BALANCES	\$ 15,652	\$ 34,912	\$ 30,279	\$ 30,279	\$ 47,132
REVENUES					
Property taxes	162,047	160,953	161,526	161,526	158,347
Specific ownership taxes	16,913	16,052	7,311	14,622	15,835
Interest income	4,226	1,500	3,246	6,100	2,000
Developer advance	21,000	-	-	-	-
Other revenue	-	2,014	83	83	2,500
Total revenues	<u>204,186</u>	<u>180,519</u>	<u>172,166</u>	<u>182,331</u>	<u>178,682</u>
Total funds available	<u>219,838</u>	<u>215,431</u>	<u>202,445</u>	<u>212,610</u>	<u>225,814</u>
EXPENDITURES					
General Fund	39,216	20,115	7,866	15,236	21,439
Debt Service Fund	150,343	152,000	150,242	150,242	152,000
Total expenditures	<u>189,559</u>	<u>172,115</u>	<u>158,108</u>	<u>165,478</u>	<u>173,439</u>
Total expenditures and transfers out requiring appropriation	<u>189,559</u>	<u>172,115</u>	<u>158,108</u>	<u>165,478</u>	<u>173,439</u>
ENDING FUND BALANCES	<u>\$ 30,279</u>	<u>\$ 43,316</u>	<u>\$ 44,337</u>	<u>\$ 47,132</u>	<u>\$ 52,375</u>
EMERGENCY RESERVE	\$ 700	\$ 700	\$ -	\$ -	\$ -
AVAILABLE FOR OPERATIONS	(3,435)	450	-	-	-
TOTAL RESERVE	<u>\$ (2,735)</u>	<u>\$ 1,150</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.



**FIRST & MAIN NORTH BID  
PROPERTY TAX SUMMARY INFORMATION  
2025 BUDGET  
WITH 2023 ACTUAL AND 2024 ESTIMATED  
For the Years Ended and Ending December 31,**

8/31/24

	ACTUAL 2023	BUDGET 2024	ACTUAL 6/30/2024	ESTIMATED 2024	BUDGET 2025
<b>ASSESSED VALUATION</b>					
Commercial	\$ 3,077,760	\$ 2,937,510	\$ 2,937,510	\$ 2,937,510	\$ 2,886,450
State assessed	88,660	90,420	90,420	90,420	92,300
	<u>3,166,420</u>	<u>3,027,930</u>	<u>3,027,930</u>	<u>3,027,930</u>	<u>2,978,750</u>
Certified Assessed Value	<u>\$ 3,166,420</u>	<u>\$ 3,027,930</u>	<u>\$ 3,027,930</u>	<u>\$ 3,027,930</u>	<u>\$ 2,978,750</u>
<b>MILL LEVY</b>					
General	1.000	1.042	1.042	1.042	1.042
Debt Service	50.000	52.114	52.114	52.114	52.117
Total mill levy	<u>51.000</u>	<u>53.156</u>	<u>53.156</u>	<u>53.156</u>	<u>53.159</u>
<b>PROPERTY TAXES</b>					
General	\$ 3,177	\$ 3,155	\$ 3,166	\$ 3,166	\$ 3,104
Debt Service	158,870	157,798	158,360	158,360	155,243
Levied property taxes	<u>162,047</u>	<u>160,953</u>	<u>161,526</u>	<u>161,526</u>	<u>158,347</u>
Budgeted property taxes	<u>\$ 162,047</u>	<u>\$ 160,953</u>	<u>\$ 161,526</u>	<u>\$ 161,526</u>	<u>\$ 158,347</u>
<b>BUDGETED PROPERTY TAXES</b>					
General	\$ 3,177	\$ 3,155	\$ 3,166	\$ 3,166	\$ 3,104
Debt Service	158,870	157,798	158,360	158,360	155,243
	<u>\$ 162,047</u>	<u>\$ 160,953</u>	<u>\$ 161,526</u>	<u>\$ 161,526</u>	<u>\$ 158,347</u>

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.



**FIRST & MAIN NORTH BID  
GENERAL FUND  
2025 BUDGET  
WITH 2023 ACTUAL AND 2024 ESTIMATED  
For the Years Ended and Ending December 31,**

8/31/24

	ACTUAL 2023	BUDGET 2024	ACTUAL 6/30/2024	ESTIMATED 2024	BUDGET 2025
BEGINNING FUND BALANCES	\$ (4,833)	\$ 44	\$ (2,735)	\$ (2,735)	\$ -
REVENUES					
Property taxes	3,177	3,155	3,166	3,166	3,104
Specific ownership taxes	16,913	16,052	7,311	14,622	15,835
Interest income	224	-	41	100	-
Developer advance	21,000	-	-	-	-
Other revenue	-	2,014	83	83	2,500
Total revenues	<u>41,314</u>	<u>21,221</u>	<u>10,601</u>	<u>17,971</u>	<u>21,439</u>
Total funds available	<u>36,481</u>	<u>21,265</u>	<u>7,866</u>	<u>15,236</u>	<u>21,439</u>
EXPENDITURES					
General and administrative					
Accounting	16,160	-	-	-	-
Auditing	4,150	-	-	-	-
County Treasurer's Fee	47	47	47	47	47
Dues and membership	285	-	-	-	-
Insurance	1,932	-	2,034	2,034	-
District management	8,048	-	468	468	-
Legal	6,679	-	438	438	-
Miscellaneous	164	-	163	163	-
Banking fees	161	-	-	-	-
Election	1,590	-	-	-	-
Intergovernmental Expenditures	-	18,054	4,716	12,086	18,892
Contingency	-	2,014	-	-	2,500
Total expenditures	<u>39,216</u>	<u>20,115</u>	<u>7,866</u>	<u>15,236</u>	<u>21,439</u>
Total expenditures and transfers out requiring appropriation	<u>39,216</u>	<u>20,115</u>	<u>7,866</u>	<u>15,236</u>	<u>21,439</u>
ENDING FUND BALANCES	<u>\$ (2,735)</u>	<u>\$ 1,150</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
EMERGENCY RESERVE	\$ 700	\$ 700	\$ -	\$ -	\$ -
AVAILABLE FOR OPERATIONS	(3,435)	450	-	-	-
TOTAL RESERVE	<u>\$ (2,735)</u>	<u>\$ 1,150</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.

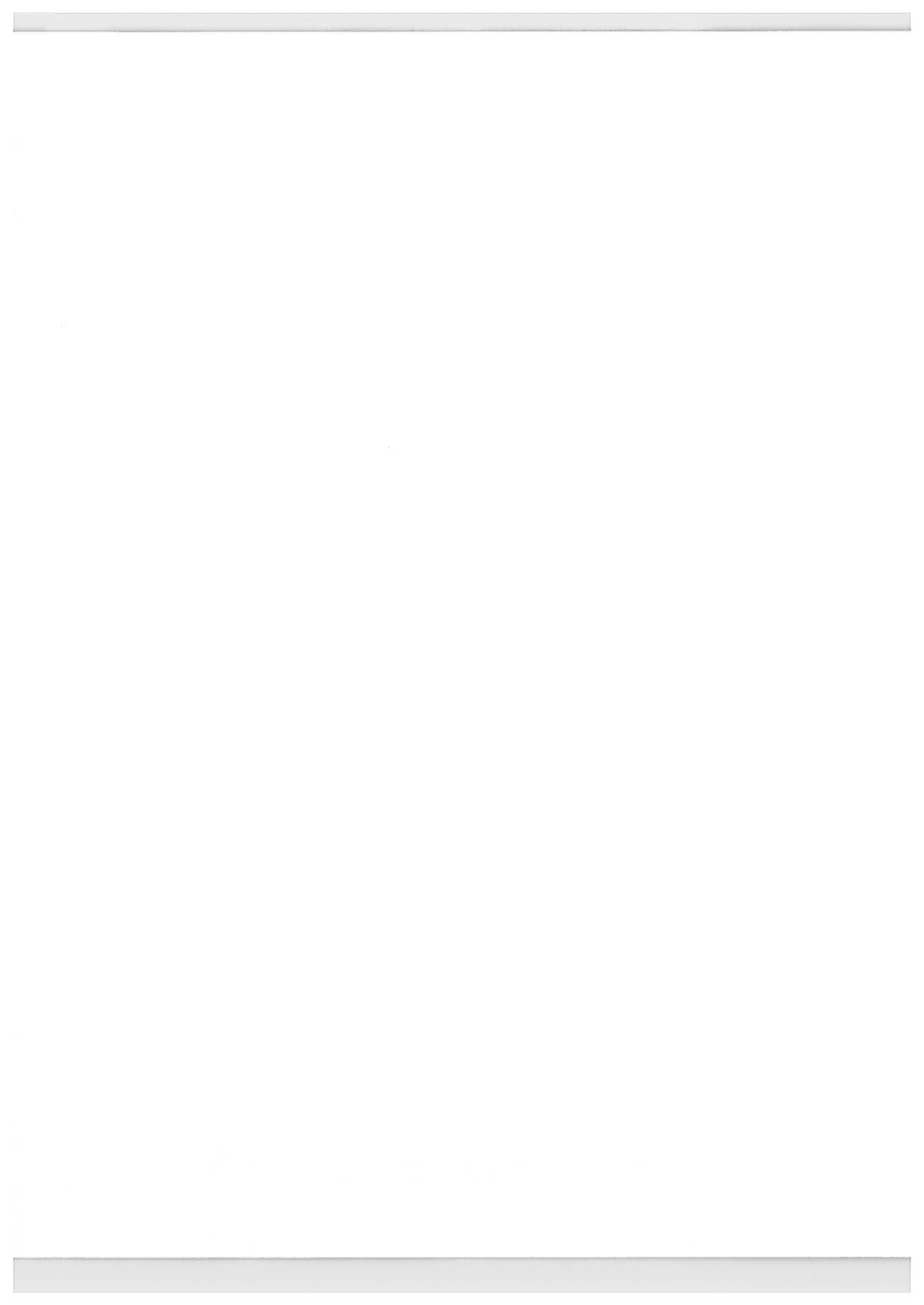


**FIRST & MAIN NORTH BID  
DEBT SERVICE FUND  
2025 BUDGET  
WITH 2023 ACTUAL AND 2024 ESTIMATED  
For the Years Ended and Ending December 31,**

8/31/24

	ACTUAL 2023	BUDGET 2024	ACTUAL 6/30/2024	ESTIMATED 2024	BUDGET 2025
<b>BEGINNING FUND BALANCES</b>	\$ 20,485	\$ 34,868	\$ 33,014	\$ 33,014	\$ 47,132
<b>REVENUES</b>					
Property taxes	158,870	157,798	158,360	158,360	155,243
Specific ownership taxes	-	-	-	-	-
Interest income	4,002	1,500	3,205	6,000	2,000
Total revenues	<u>162,872</u>	<u>159,298</u>	<u>161,565</u>	<u>164,360</u>	<u>157,243</u>
Total funds available	<u>183,357</u>	<u>194,166</u>	<u>194,579</u>	<u>197,374</u>	<u>204,375</u>
<b>EXPENDITURES</b>					
General and administrative					
County Treasurer's Fee	2,384	2,367	2,377	2,377	2,329
Contingency	-	1,768	-	-	1,806
Debt Service					
Bond interest	77,732	73,518	73,518	73,518	69,058
Bond principal	70,227	74,347	74,347	74,347	78,807
Total expenditures	<u>150,343</u>	<u>152,000</u>	<u>150,242</u>	<u>150,242</u>	<u>152,000</u>
Total expenditures and transfers out requiring appropriation	<u>150,343</u>	<u>152,000</u>	<u>150,242</u>	<u>150,242</u>	<u>152,000</u>
<b>ENDING FUND BALANCES</b>	<u>\$ 33,014</u>	<u>\$ 42,166</u>	<u>\$ 44,337</u>	<u>\$ 47,132</u>	<u>\$ 52,375</u>

This financial information should be read only in connection with the accompanying accountant's compilation report and summary of significant assumptions.





**FIRST & MAIN NORTH BUSINESS IMPROVEMENT DISTRICT  
2025 BUDGET  
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

**Services Provided**

The District was organized to provide the financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities, landscaping, water and storm sewer. The District's service area is located entirely within the City of Colorado Springs, El Paso County, Colorado.

The District was organized by Ordinance of the City of Colorado Springs on April 27, 2004.

At an election held on May 4, 2004, the voters approved general obligation indebtedness of \$2,100,000 for street improvements, \$2,000,000 for parking facilities and \$5,000,000 for refinancing of District debt. On November 1, 2005, the District authorized additional indebtedness of \$225,000 for water and \$50,000 for storm drainage. The voters also approved an annual increase in taxes of \$9,154, at a mill levy rate not to exceed one mill, for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20 of the Colorado constitution. Pursuant to the District's operating plan filed annually with the City, the maximum debt service mill levy the District can impose is 50.000 mills. The Series 2005 Bond Resolution limits the mill levy to pay those bonds to 44.000 mills in 2005 and 2006, 39.000 mills for the years 2007 through 2015, and 34.000 mills for the years 2016 through 2034. On November 29, 2017, the District's Board of Directors approved keeping the mill levy at 50.000 mills until further notice. As set forth in the District's 2004 operating plan, the City has limited the amount of debt to be issued to a total of \$2,200,000 in the authorized voted categories, without future approval by the City.

The District has no employees and all administrative functions are contracted.

The District prepares its budget on the modified accrual basis of accounting in accordance with the requirements of Colorado Revised Statutes C.R.S. 29-1-105 using its best estimates as of the date of the budget hearing. These estimates are based on expected conditions and its expected course of actions. The assumptions disclosed herein are those that the District believes are significant to the budget. There will usually be differences between the budget and actual results, because events and circumstances frequently do not occur as expected, and those difference may be material.

**Revenues**

**Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally



**FIRST & MAIN NORTH BUSINESS IMPROVEMENT DISTRICT  
2025 BUDGET  
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

**Revenues - (Continued)**

**Property Taxes – (continued)**

sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Pursuant to the Service Plan, the District is required to adjust its maximum Required Mill Levy for changes in the ratio of actual to assessed value of property within the District. As of December 31, 2024, the adjusted maximum mill levy for debt service is 52.117 mills. Required Mill Levy means an ad valorem mill levy imposed upon all taxable property of the District each year in a amount sufficient to pay the principal, premium if any, and interest on the Bonds as the same become due and payable.

The calculation of the taxes levied is displayed on the Property Tax Summary page of the budget using the adopted mill levy imposed by the District.

For property tax collection year 2025, SB22-238, SB23B-001, SB24-233 and HB24B-1001 set the assessment rates and actual value reductions as follows:

Category	Rate		Category	Rate	Actual Value Reduction	Amount
Single-Family Residential	6.70%		Agricultural Land	26.40%	Single-Family Residential	\$55,000
Multi-Family Residential	6.70%		Renewable Energy Land	26.40%	Multi-Family Residential	\$55,000
Commercial	27.90%		Vacant Land	27.90%	Commercial	\$30,000
Industrial	27.90%		Personal Property	27.90%	Industrial	\$30,000
Lodging	27.90%		State Assessed	27.90%	Lodging	\$30,000
			Oil & Gas Production	87.50%		

**Specific Ownership Tax**

Specific ownership taxes are set by the State and collected by the County Treasurer, primarily on vehicle licensing within the County as a whole. The specific ownership taxes are allocated by the County Treasurer to all taxing entities within the County. The budget assumes that the District's share will be equal to approximately 10% of the property taxes collected.

**Interest Income**

Interest earned on the District's available funds has been estimated based on an average interest rate of approximately 4%.



**FIRST & MAIN NORTH BUSINESS IMPROVEMENT DISTRICT  
2025 BUDGET  
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

**Expenditures**

**Intergovernmental expenditures**

Pursuant to an Intergovernmental Agreement entered into during 2023 with First & Main Business Improvement District No. 2 (F&M BID No. 2), the intergovernmental expenditures represent transfers to F&M BID No. 2 to provide funding for the overall administrative and operating costs of the District.

**County Treasurer's Fees**

County Treasurer's collection fees have been computed at 1.5% of property taxes.

**Debt Service**

Principal and interest payments in 2025 are provided based on the debt amortization schedule from the Series 2005 General Obligation Bonds.

**Debt and Leases**

On March 25, 2005 the District issued \$1,927,000 in General Obligation Limited Tax Bonds dated March 30, 2005 for infrastructure improvements. The bonds bear interest at a rate of 6.00%. Bond interest and principal payments are payable annually on July 1. Any accrued and unpaid interest will compound on July 1 of each year. The bonds are payable as funds are available from property taxes over 30 years with final maturity on March 30, 2035.

The District entered into a Reimbursement Agreement (Agreement) with the Developer. The District agrees to reimburse the Developer for operational advances made on behalf of the District. The District agrees to repay the Developer along with accrued interest, at a rate of 7% on the first day of the following year in which the advances were made. The Agreement does not constitute a multi-fiscal year obligation.

On March 30, 2011, the District entered into the Amendment to the Reimbursement Agreement to recognize advances, and accrued interest, made to the District prior to 2006. Such advances were originally recorded in the District's records as a contribution.

The District has no operating or capital leases.



**FIRST & MAIN NORTH BUSINESS IMPROVEMENT DISTRICT  
2025 BUDGET  
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

**Debt and Leases - (Continued)**

The District has outstanding Developer Advances with anticipated activity as follows:

	Balance - December 31, 2023	Additions	Retirements/ Reductions	Balance - December 31, 2024*
Developer Advances	\$ 162,383	\$ -	\$ -	\$ 162,383
Accrued Interest - Developer Advances	75,083	11,367	-	86,450
Total	<u>\$ 237,466</u>	<u>\$ 11,367</u>	<u>\$ -</u>	<u>\$ 248,833</u>

	Balance - December 31, 2024*	Additions	Retirements/ Reductions	Balance - December 31, 2025*
Developer Advances	\$ 162,383	\$ -	\$ -	\$ 162,383
Accrued Interest - Developer Advances	86,450	11,367	-	97,817
Total	<u>\$ 248,833</u>	<u>\$ 11,367</u>	<u>\$ -</u>	<u>\$ 260,200</u>

**Reserves**

**Emergency Reserve**

Pursuant to the Intergovernmental Agreement with F&M BID No. 2, the District transfers all available General Fund revenue to F&M BID No. 2. Therefore, no emergency reserve related to its revenue stream is captured in the District. The Emergency Reserve for the revenue is reflected in F&M BID No. 2.

**This information is an integral part of the accompanying budget.**





**FIRST & MAIN NORTH BUSINESS IMPROVEMENT DISTRICT  
SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY**

**\$1,927,000 General Obligation Bonds  
Series 2005  
Dated March 30, 2005  
Principal and interest due July 1  
Interest Rate 6.0% Payable**

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Annual Debt Service</u>
2025	\$ 78,807	\$ 69,058	\$ 147,865
2026	83,438	64,329	147,767
2027	88,444	59,323	147,767
2028	93,647	54,016	147,663
2029	99,266	48,397	147,663
2030	105,122	42,441	147,563
2031	111,429	36,134	147,563
2032	118,015	29,448	147,463
2033	125,095	22,368	147,463
2034	132,491	14,862	147,353
2035	115,206	4,877	120,083
	<u>\$ 1,150,960</u>	<u>\$ 445,253</u>	<u>\$ 1,596,213</u>

No assurance provided. See summary of significant assumptions.



**EXHIBIT C**  
District Boundary Map



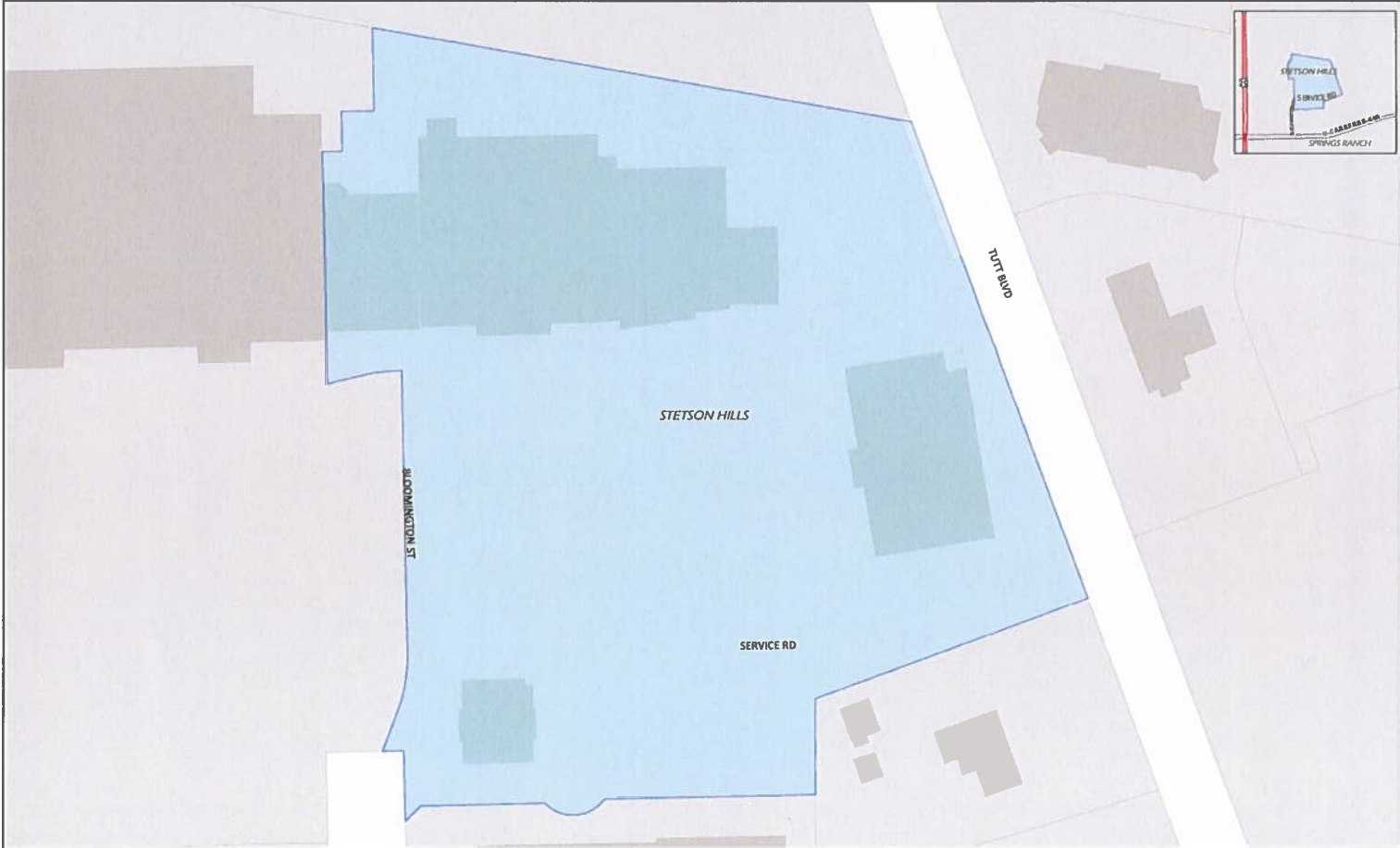
FIRST & MAIN NORTH BID

 Tax Boundary

  
1 inch = 107.15 feet

05/24/2021 EPC Assessor's Office  
NAD\_1983\_StatePlane\_Colorado\_Central\_FIPS\_5002\_Feet  
Projection: Lambert\_Conformal\_Conic

Copyright © 2021 by the Esri. All rights reserved. This map is a service mark of Esri. The text "ESRI" and "ESRI" are registered trademarks of Esri. The text "ARABIAN" and "SPRING RANCH" are registered trademarks of Arabian Ranches. The text "STETSON HILLS" and "SERVICE RD" are registered trademarks of Stetson Hills. The text "BLOOMINGTON ST" and "TUTT BLVD" are registered trademarks of Arabian Ranches. The text "FIRST & MAIN NORTH BID" is a registered trademark of Arabian Ranches. The text "EPC Assessor's Office" is a registered trademark of Esri. The text "NAD\_1983\_StatePlane\_Colorado\_Central\_FIPS\_5002\_Feet" and "Projection: Lambert\_Conformal\_Conic" are registered trademarks of Esri.





**EXHIBIT D**  
Terms and Definitions

The following terms and definitions from the City of Colorado Springs Special District Policy are specifically incorporated for use in this Operating Plan and Budget.

- a. **Authority** – An entity with separate legal powers or authorities, created by intergovernmental agreement (IGA) between or among Districts, or between or among one or more Districts, and another governmental entity.
- b. **City** – The City of Colorado Springs, acting legislatively through its City Council or administratively through its mayor or chief of staff consistent with Colorado Revised Statutes and the City Charter.
- c. **Combination of Districts** – Any combination of Metropolitan Districts, BIDs and/or GIDs that overlay each other that are organized by petition of a property developer that are specific to property within a single development project and do not serve any property outside of that project such as regional service district or non-developer controlled existing district.
- d. **C.R.S.** – Colorado Revised Statutes.
- e. **Debt** – Any bond, note debenture, contract or other multiple year financial obligation of a District which is payable in whole or in part from, or which constitutes an encumbrance on, the proceeds of ad valorem property tax or End User Debt Service Fee imposed by the District, or pledged for the purposes of meeting the obligation.
- f. **Debt Mill Levy** – For the purpose of this Policy and its associated plans the debt mill levy is that portion of the overall mill levy of the District, pledged, dedicated or otherwise used to repay formally issued Debt or long terms.
- g. **Developer Funding Agreements** – Short or long-term obligations of Districts entered into between Districts and developers related to advancement of reimbursement of Public Improvements or operations and maintenance costs. Such agreements may or may not accrue interest, but do not qualify as formally issued Debt as defined under this Policy or under TABOR.
- h. **District** – This First and Main North Business Improvement District.
- i. **End User** – A property owner anticipated to have long term, multi-year responsibility for the tax and/or fee obligations of a District. By way of illustration, a resident homeowner, renter, commercial property owner, or commercial tenant is an end user. A master property developer or business entity that constructs homes or commercial structures for occupancy or ownership primarily by third parties, is not an end user.
- j. **End User Debt Service Fees** – Any fees, rates, tolls or charges assessed or pledged or otherwise obligated to End Users by a District for the payment of Debt. End User Debt Service Fees are not intended to include public improvement fees (PIFs) if authorized by this Operating Plan and Budget.
- k. **External Financial Advisor** – A consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and





the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a public finance advisor in the Bond Buyer's Municipal Market Place (also known as the Redbook); and (3) is not an officer of the Districts.

- l. **Index Interest Rate** – The AAA 30-year MMD (Municipal Market Data) index interest rate.
- m. **Interest Rate** – The annual rate of charge applied to Debt or other District financial obligations.
- n. **Land Development Entitlement** – A City-approved master plan, concept plan or other more detailed land use plan, zoning or combinations thereof, applicable to a substantial proportion of the property to be included in District and sufficient to support the need for the District along with relevant public improvements financing assumptions and proposed limits.
- o. **Maximum Debt Mill Levy** – The maximum mill levy a District or Combination of Districts is permitted to impose for the payment of Debt. For the purpose of this Policy, a mill levy certified for contractual obligations is part of the Maximum Debt Mill Levy.
- p. **Maximum Operating Mill Levy** – The maximum mill levy a District or Combination of Districts is permitted to impose for operating and maintenance expenses.
- q. **Mill Levy Adjustment** – Any statutory, legislative or constitutional changes that adjust or impact that assessed or actual valuation of property or the assessment ratio pursuant to which taxes are calculated.
- r. **Model BID Operating Plan and Budget** – The most recent version of the template for BID Operating Plans and Budgets adopted in accordance with this Policy.
- s. **Planning and Community Development Department Director** – The Director of the Colorado Springs Planning and Community Development Department or other position which may be established for the purpose of administering this Policy, or their designee.
- t. **Policy or Special District Policy** – The City's adopted Special District Policy as may be amended from time to time.
- u. **Privately Placed Debt** – Debt that is not marketed to multiple independent accredited investors as defined in Rule 501(a) promulgated under the Securities Act of 1933 by a registered bond underwriter or placed directly with a chartered lending institution or credit union.
- v. **Public Improvements** – Any capital or site improvements (or directly related planning or engineering costs) legally determined to be eligible for ownership, maintenance and/or financing by a District in accordance with the applicable State statutes.
- w. **Related Party Privately Placed Debt** – Privately Placed Debt that is or will be placed with and directly held by a party related to the issuing District.

