

2026 OPERATING PLAN AND BUDGET

**GOLD HILL NORTH
BUSINESS
IMPROVEMENT
DISTRICT**

City of Colorado Springs, El Paso County, Colorado

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2026
OPERATING PLAN FOR THE
GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT

1. PURPOSE AND SCOPE OF THIS DISTRICT

A. Requirement for this Operating Plan. The Business Improvement District Act, specifically Section 31-25-1211, C.R.S., requires that the Gold Hill North Business Improvement District (the “District”) file an operating plan and budget with the City Clerk no later than September 30 of each year.

Under the statute, the City is to approve the operating plan and budget within 30 days of the submittal of all required information.

The District operates under the authorities and powers allowed under the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., as amended, as further described and limited by this Operating Plan.

B. What Must Be Included in the Operating Plan? Pursuant to the provisions of the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., as amended, this Operating Plan specifically identifies: (1) the composition of the Board of Directors; (2) the services and improvements to be provided by the District; (3) the taxes, fees, and assessments to be imposed by the District; (4) the estimated principal amount of the bonds to be issued by the District; and (5) such other information as the City may require.

C. Purposes. As may be further articulated in prior Operating Plans, the ongoing and/or contemplated purposes of the District for 2026 include financing, acquisition, construction, completion, installation, replacement, and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts.

D. Ownership of Property or Major Assets. The District will own public improvements as constructed if such improvements are not otherwise dedicated to other public entities for operation and maintenance.

E. Contracts and Agreements. It is anticipated that the District will enter into various agreements as required to facilitate the funding, construction, operation, and maintenance of public improvements.

On December 16, 2021, the District and AIPA Colorado Investments, LLC entered into a Reimbursement Agreement (Operations) and Facilities Funding and Acquisition Agreement. AIPA Colorado Investments, LLC anticipates conveying property located within the District to Gold Hill Development LLC, who will complete development of that property. The District and Gold Hill Development LLC entered into an Infrastructure Acquisition and Reimbursement Agreement and Funding and Reimbursement Agreement on September 23, 2024.

At the end of 2025, it is anticipated that the District will have an outstanding developer advance obligation to AIPA Colorado Investments, LLC in the approximate amount of \$162,164 in principal and \$44,061 in interest. At the end of 2025, it is anticipated that the District will have an outstanding developer advance obligation to Gold Hill Development, LLC in the approximate amount of \$220,282 in principal and \$6,395 in interest. For developer agreements entered prior to January 1, 2023, interest accrues at a rate of 7% for operating advances and 8% for capital expenses. For developer agreements entered on or after January 1, 2023, interest accrues annually at a rate not to exceed the Index Rate plus 400 basis points.

On November 15, 2023, the District and the Colorado Springs Urban Renewal Authority entered into an Urban Renewal Agreement for Development of the Gold Hill Mesa Commercial Urban Renewal Area. On December 4, 2023, the District and Gold Hill North Metropolitan District Nos. 1 & 2 entered into an Intergovernmental District Facilities and Construction Service Agreement.

2. ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS

A. Organization. The Gold Hill North Business Improvement District was organized by the City of Colorado Springs, Colorado by Ordinance No. 21-62 on August 21, 2021.

B. Governance. The District is governed by an elected board of directors.

C. Current Board. The persons who currently serve as the Board of Directors are:

- 1) Barry Brinton
- 2) John Olson
- 3) Luanne Ducett
- 4) Stephanie Edwards
- 5) Vacancy

Director and other pertinent contact information is provided in Exhibit A.

D. Term Limits. The District's election on November 2, 2021 included a ballot question to eliminate term limits pursuant to Article 18, Section 11 of the Colorado Constitution. The question passed.

E. Advisory Board. The Board of Directors may appoint one or more advisory boards to assist the Board of Directors on such matters as the Board of Directors desires assistance. The Board of Directors shall, upon the appointment of an advisory board, set forth its duties, duration, and membership. The Board of Directors may provide rules of procedure for the advisory board or may delegate to the advisory board the authority to provide such rules. No advisory boards have yet been appointed.

3. BOUNDARIES, INCLUSIONS AND EXCLUSIONS

The District completed boundary adjustments in late 2024 and early 2025. The District's boundary is approximately 50.648 acres with boundaries as depicted in Exhibit D. In the coming years, the District anticipates inclusion requests as development within the District occurs.

4. PUBLIC IMPROVEMENTS

The District will primarily be concerned with the provision of public improvements and services within the boundaries of the District, however, there may be instances to provide improvements or services outside of the boundaries of the District as part of the project. The District shall have the authority to provide these improvements and services, but the revenue-raising powers of the District to recoup the costs of existential improvements and services shall be as limited by state law.

The District anticipates it will construct, install or cause to be constructed and installed, include those Public Improvements the costs of which may, in accordance with the Business Improvement District Act, Section 31-25-1201, *et seq.*, C.R.S., lawfully be paid for by the District, including, without limitation, water services, safety protection devices, sanitation services, street improvements, curbs, gutters, culverts, drainage facilities, sidewalks, parking facilities, paving, lighting, grading, landscaping and storm and wastewater management facilities and associated land acquisition, mitigation, and remediation (the “Public Improvements”).

5. ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP AND MAINTENANCE

The District shall provide for ownership, operation, and maintenance of District facilities as activities of the District itself or by contract with other units of government or the private sector. The District does not anticipate having any employees.

6. FINANCIAL PLAN AND BUDGET

A. 2026 Budget. The 2026 Budget for the District is attached as Exhibit B.

B. Authorized Indebtedness. The District held an election on November 2, 2021 for the purpose of authorizing debt, taxes, revenue limits, spending limits, special assessments, and such other matters as may be necessary or convenient for the implementation of Art. X, Sec. 20 of the Colorado Constitution and the Operating Plan. The initial maximum debt authorization for the District shall be \$90,000,000. The District shall not issue debt in excess of the initial maximum debt authorization amount without the City’s express prior approval. The initial maximum debt authorization will provide the District with sufficient debt capacity to finance the proposed Public Improvements for the entire project. The total amount of the cost of the proposed Public Improvements for the project will be allocated between the District and the Gold Hill North Metropolitan District Nos. 1 & 2 as appropriate and as development occurs.

C. Maximum Debt and Operating Mill Levies. The District taxing ability shall be constrained to a mill levy limitation of up to 50 mills for debt service and up to 10 mills for general operations and administrative expenses due to the on-going operations and maintenance the District will undertake within its boundaries; provided, the mill levy caps set forth in this paragraph may be subject to upward or downward adjustments addressing any Mill Levy Adjustment or any abatement occurring after, but not before January 1, 2006. Such upward or downward adjustments

are to be determined by the Board of Directors in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes.

D. District Revenues. The District anticipates developer funding for initial revenue sources and thereafter revenues derived from property taxes. The District also anticipates relying on public improvement fees to support public improvement construction and bonds for that purpose. See 2026 Budget attached hereto as **EXHIBIT B**.

E. Existing Debt Obligations. On December 19, 2024, the District issued Series 2024A Limited Tax General Obligation and Special Revenue Bonds (“Series 2024A Bonds”) in the amount of \$22,100,000 and 2024B Subordinate Limited Tax General Obligation and Revenue Bonds (“Series 2024B Bonds”) in the amount of \$2,345,000. The Series 2024A Bonds will bear interest at a rate of 5.600%, and the Series 2024B Bonds will bear interest at the rate of 8.000% per annum. As of the date of this report, the Series 2024A Bonds has accrued interest in the amount of \$41,253, and the Series 2024B Bonds has accrued interest in the amount of \$6,253. The Series 2024A Bonds mature on December 1, 2054 and the Series 2024B Bonds mature on December 15, 2054.

F. Future Debt Obligations. The District does not anticipate issuing Debt in 2026.

G. Developer Funding Agreements. As noted above, on December 16, 2021, the District and AIPA Colorado Investments, LLC entered into a Reimbursement Agreement (Operations) and Facilities Funding and Acquisition Agreement. AIPA Colorado Investments, LLC anticipates conveying property located within the District to Gold Hill Development LLC, who will complete development of that property. The District and Gold Hill Development LLC entered into an Infrastructure Acquisition and Reimbursement Agreement and Funding and Reimbursement Agreement on September 23, 2024. The District may also enter into agreements with other districts encompassing adjacent developments in order to cooperate on infrastructure projects. At the end of 2025, it is anticipated that the District will have an outstanding developer advance obligation to AIPA Colorado Investments, LLC in the approximate amount of \$162,164 in principal and \$44,061 in interest. At the end of 2025, it is anticipated that the District will have an outstanding developer advance obligation to Gold Hill Development, LLC in the approximate amount of \$220,282 in principal and \$6,395 in interest. For developer agreements entered prior to January 1, 2023, interest accrues at a rate of 7% for operating advances and 8% for capital expenses. For developer agreements entered on or after January 1, 2023, interest accrues annually at a rate not to exceed the Index Rate plus 400 basis points.

Any Developer Funding Agreements entered into by the District after January 1, 2023 shall be limited to a term of no greater than twenty (20) years, from the time of the first such agreement, after which time any remaining balances must be either converted to Debt or shall no longer be considered an obligation of the District. The Interest Rate on any new Developer Funding Agreements entered into after January 1, 2023 shall not exceed the Index Rate plus 400 basis points, and interest shall only accrue on the principal balance.

H. Other Financial Obligations. The District may enter into agreements, including reimbursement or similar agreements and leases, as well as agreements for ongoing services such as legal, administration, compliance, budget, audit, etc.

I. City Charter Limitations. In accordance with 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose necessary for development. As set forth in 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District unless approved by at least a two-thirds vote of the entire City Council.

J. Limited-Default Provisions. Limited tax general obligation bonds issued by the District shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

K. Privately Placed Debt and Related Party Privately Placed Debt. Prior to the issuance of any Privately Placed Debt for capital related costs, the District shall obtain the certification of an External Financial Advisor regarding the fairness and feasibility of the interest rate and the structure of the Debt. The Interest Rate for Related Party Privately Placed Debt shall not exceed the Index Rate by more than 400 basis points. Related Party Privately Placed Debt shall not be issued with an optional call date of greater than five (5) years from the date of issuance.

L. End User Fee Limitation. The District shall not impose an End User Fee for the purpose of servicing District Debt without prior approval of City Council.

M. Debt Not an Obligation of the City. The debt of the District will not constitute a Debt or obligation of the City in any manner. The faith and credit of the City will not be pledged for the repayment of the debt of the District. This will be clearly stated on all offering circulars, prospectus, or disclosure statements associated with any securities issued by the District.

N. Land Development Entitlements. The District shall not issue Debt, enter into any other Long Term Financial Obligation or certify a Debt Mill Levy unless a Land Development Entitlement has been approved for the Property.

7. MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES

A. Audit. The District agrees to submit an annual audit to the City Finance Department no later than March 1st of each year which is performed by an independent certified public accounting firm. Even if the State of Colorado grants an audit exemption, the District must submit an annual audit as specified above.

B. SID Formation. The District affirms that it will provide an Amended Operating Plan and seek prior approval of City Council prior to formation of any Special Improvement District or Authority within its boundaries in the future.

C. City Authorization Prior to Debt Issuance. In accordance with the City's Special District Policy, and notwithstanding any statements of intent in the Budget and Operating Plan, this District

shall request and obtain approval of City Council prior to issuance of any Debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistency with the City's Special District Policy as it may be amended along with the most recently approved operating plan and budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District.

D. Public Improvement Fees. This District anticipates utilizing revenues from a public improvement fee (PIF) to be collected in 2026. This statement shall satisfy all approval and notice requirements and no additional notice shall be made or approvals obtained from City Council prior to imposing this PIF.

E. Condemnation. The Colorado Revised Statutes do not authorize BIDs to use powers of eminent domain. The exercise of eminent domain authority by any City-authorized district is also specifically prohibited without express prior City Council approval.

F. Concealed Carry Prohibition. The District shall not adopt or enact an ordinance, resolution, rule, or other regulation that prohibits or restricts an authorized permittee from carrying a concealed handgun in a building or specific area under the direct control or management of the District as provided in C.R.S. § 18-12-214.

G. Eligible Expenses or Costs for Reimbursement. In addition to any limits or prohibitions contained in Colorado Revised Statutes, the District shall not issue debt for or otherwise fund any costs or expenses not allowed for by the Special District Policy.

H. Intergovernmental Agreements. The District is not currently a party to any intergovernmental agreements.

I. Overlapping Districts. There are not currently any overlapping districts.

8. 2026 ACTIVITIES, PROJECTS, AND CHANGES

A. Activities. It is anticipated that the District will primarily be engaged in improvements planning and possibly infrastructure work in 2026.

B. Projects and Public Improvements. The District will continue to be engaged in improvements planning in 2026. In 2025, the following improvements are under construction: environmental mitigation, grading, storm, sanitary sewer, detention pond, and streets and alleys.

C. Summary of 2026 Activities.

Boundary changes: No additional boundary changes are anticipated in 2026. The District may receive inclusion requests in coming years as development within the District occurs.

Changes to board or governance structure: The Board of Directors may consider appointing a new member to the Board of Directors in order to fill the vacancy.

Mill levy changes: None anticipated.

New, refinanced or fully discharged debt: On December 19, 2024, the District issued Series 2024A Limited Tax General Obligation and Special Revenue Bonds (“Series 2024A Bonds”) in the amount of \$22,100,000 and 2024B Subordinate Limited Tax General Obligation and Revenue Bonds (“Series 2024B Bonds”) in the amount of \$2,345,000.

Elections: The next regular election is scheduled for May 4, 2027.

Major changes in development activity or valuation: Preliminary construction and improvements are anticipated to begin in 2026.

Ability to meet current financial obligations: The District anticipates developer funding for initial revenue sources and thereafter revenues derived from property taxes and public improvement fees. The District may enter into agreements and leases for ongoing services for general operations and maintenance of the District.

9. DISCLOSURE AND COMMUNICATION

The District shall maintain a website that includes content similar to that required for metropolitan districts by Colorado Revised Statutes § 32-1-104.5 and as required by Section K of the Special District Policy, to the extent this content is applicable to BIDs. The website address for the District is goldhillnorthbid.com.

10. DISSOLUTION

The District is anticipated to have ongoing operations and maintenance obligations that will necessitate perpetual existence. If the District no longer has such obligations, the District will seek to dissolve pursuant to C.R.S. § 31-25-1225.

11. CONCLUSION

It is submitted that this Operating Plan and Budget for the District meets the requirements of the Business Improvement District Act and further meets applicable requirements of the Colorado Constitution and other law. It is further submitted that the types of services and improvements to be provided by the District are those services and improvements which satisfy the purposes of Part 12 of Article 25 of Title 31, C.R.S.

EXHIBIT A
Director and Other Contact Information

BOARD OF DIRECTORS:

NAME & ADDRESS	POSITION	TERM	PHONE #/E-MAIL
Stephanie Edwards 120 E. Del Norte Street Colorado Springs, CO 80907	President	(2023-2027)	Stephanie@goldhillmesa.com
Luanne Ducett, 721 S. 23rd Street Colorado Springs, Colorado 80904	Treasurer	(2023-2027)	L@tnesinc.com
John Olson, Secretary 1784 Portland Gold Drive Colorado Springs, Colorado 80905	Secretary	(2025-2029)	jolson0023@yahoo.com
Barry Brinton, Assistant Secretary 1853 Queens Canyon Court Colorado Springs, Colorado 80921	Assistant Secretary	(2025-2029)	bbrinton@comcast.net
VACANCY			

DISTRICT MANAGER:

ACCOUNTANT:

	Seef Le Roux CliftonLarsonAllen LLP 121 South Tejon, Suite 1100 Colorado Springs, CO 80903 719-284-7225 Seef.LeRoux@claconnect.com
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INSURANCE AND BONDS:

STAFF:

T. Charles Wilson Insurance Service 384 Inverness Parkway Centennial, CO 80112 303-368-5757 Director's Bonds- RLI Insurance Company.	N/A
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DISTRICT CONTACT:

Blair M. Dickhoner WBA, PC 2154 E. Commons Avenue, Suite 2000 Centennial, Colorado 80122 bdickhoner@wbapc.com

AUDITOR:

BiggsKofford
630 Southpointe Court, Suite 200
Colorado Springs, CO 80906
719-579-9090

EXHIBIT B
2026 BID Budget

GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT

ANNUAL BUDGET

FOR THE YEAR ENDING DECEMBER 31, 2026

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
SUMMARY
2026 BUDGET
WITH 2024 ACTUAL AND 2025 ESTIMATED
For the Years Ended and Ending December 31,**

9/26/25

	ACTUAL 2024	BUDGET 2025	ACTUAL 6/30/2025	ESTIMATED 2025	BUDGET 2026
BEGINNING FUND BALANCES	\$ (11,637)	\$ 23,408,999	\$ 23,393,034	\$ 23,393,034	\$ 4,685,490
REVENUES					
Property Taxes	336	232	371	371	383
Specific Ownership Taxes	56	23	18	36	36
PIF Revenue	-	-	-	-	5,000
Interest Income	-	412,096	230,862	354,700	159,786
Developer Advance - GHD	8,082,644	9,790,342	5,032,930	9,868,287	5,128,000
Developer Advance - ACI	10,000	-	-	-	-
Other Revenue	8	361	-	-	330
Intergovernmental Revenues - District No. 1	898	7,269	11,147	11,657	5,561
Intergovernmental Revenues - District No. 2	174	172	262	274	414
Bond Issuance Proceeds	24,445,000	-	-	-	-
PIF Revenue	-	-	-	-	5,000
Total Revenues	32,539,116	10,210,495	5,275,590	10,235,325	5,304,510
TRANSFERS IN	5,680,800	-	-	-	-
Total Funds Available	38,208,279	33,619,494	28,668,624	33,628,359	9,990,000
EXPENDITURES					
General Fund	89,488	69,000	73,174	123,372	129,000
Debt Service Fund	-	1,278,000	556,923	1,182,723	1,270,000
Capital Projects Fund	9,044,957	27,600,000	17,913,690	27,636,774	5,000,000
Total Expenditures	9,134,445	28,947,000	18,543,787	28,942,869	6,399,000
TRANSFERS OUT	5,680,800	-	-	-	-
Total Expenditures and Transfers Out Requiring Appropriation	14,815,245	28,947,000	18,543,787	28,942,869	6,399,000
ENDING FUND BALANCES	\$ 23,393,034	\$ 4,672,494	\$ 10,124,837	\$ 4,685,490	\$ 3,591,000
EMERGENCY RESERVE	\$ 400	\$ 100	\$ 100	\$ 100	\$ 300
AVAILABLE FOR OPERATIONS	(13,053)	900	1,257	159	5,700
DEBT SERVICE SURPLUS DEPOSIT	1,968,000	1,968,000	3,246,385	3,880,791	3,580,000
CAPITALIZED INTEREST FUND	3,712,800	2,537,080	1,980,160	804,440	-
TOTAL RESERVE	\$ 5,668,147	\$ 4,506,080	\$ 5,227,902	\$ 4,685,490	\$ 3,586,000

See summary of significant assumptions.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
PROPERTY TAX SUMMARY INFORMATION
2026 BUDGET
WITH 2024 ACTUAL AND 2025 ESTIMATED
For the Years Ended and Ending December 31,**

9/26/25

	ACTUAL 2024	BUDGET 2025	ACTUAL 6/30/2025	ESTIMATED 2025	BUDGET 2026
ASSESSED VALUATION					
Vacant Land	\$ 57,090	\$ 5,960	\$ 5,960	\$ 5,960	\$ 41,830
	57,090	5,960	5,960	5,960	41,830
Adjustments (TIF)	(24,760)	(2,240)	(2,240)	(2,240)	(35,880)
Certified Assessed Value	<u>\$ 32,330</u>	<u>\$ 3,720</u>	<u>\$ 3,720</u>	<u>\$ 3,720</u>	<u>\$ 5,950</u>
MILL LEVY					
General	10.394	10.394	10.394	10.394	10.740
Debt Service	0.000	51.971	51.971	51.971	53.703
Total Mill Levy	<u>10.394</u>	<u>62.365</u>	<u>62.365</u>	<u>62.365</u>	<u>64.443</u>
PROPERTY TAXES					
General	\$ 336	\$ 39	\$ 39	\$ 39	\$ 64
Debt Service	-	193	193	193	319
Levied Property Taxes	336	232	232	232	383
Adjustments to Actual/Rounding	-	-	139	139	-
Budgeted Property Taxes	<u>\$ 336</u>	<u>\$ 232</u>	<u>\$ 371</u>	<u>\$ 371</u>	<u>\$ 383</u>
BUDGETED PROPERTY TAXES					
General	\$ 336	\$ 39	\$ 62	\$ 62	\$ 64
Debt Service	-	193	309	309	319
	<u>\$ 336</u>	<u>\$ 232</u>	<u>\$ 371</u>	<u>\$ 371</u>	<u>\$ 383</u>

See summary of significant assumptions.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
GENERAL FUND
2026 BUDGET
WITH 2024 ACTUAL AND 2025 ESTIMATED
For the Years Ended and Ending December 31,**

9/26/25

	ACTUAL 2024	BUDGET 2025	ACTUAL 6/30/2025	ESTIMATED 2025	BUDGET 2026
BEGINNING FUND BALANCES	\$ (11,637)	\$ 213	\$ (12,653)	\$ (12,653)	\$ 259
REVENUES					
Property Taxes	336	39	62	62	64
Specific Ownership Taxes	56	4	3	6	6
PIF Revenue	-	-	-	-	5,000
Developer Advance - GHD	77,000	68,000	85,000	134,000	128,000
Developer Advance - ACI	10,000	-	-	-	-
Other Revenue	8	361	-	-	330
Intergovernmental Revenues - District No. 1	898	1,211	1,857	1,942	927
Intergovernmental Revenues - District No. 2	174	172	262	274	414
Total Revenues	88,472	69,787	87,184	136,284	134,741
Total Funds Available	76,835	70,000	74,531	123,631	135,000
EXPENDITURES					
General and Administrative					
Accounting	23,422	22,000	22,859	38,600	41,000
Auditing	4,850	5,300	-	5,335	5,600
County Treasurer's Fee	5	1	1	1	1
Dues and Membership	761	1,000	770	770	1,000
Insurance	1,064	500	5,066	5,066	5,500
Legal	58,803	30,000	30,709	58,800	62,000
Miscellaneous	-	2,500	-	-	1,000
PIF Collection Fees	-	-	-	-	250
Election	583	2,000	12,795	13,000	-
Website	-	-	960	1,500	1,000
Contingency	-	5,699	-	-	10,649
Operations and Maintenance					
Utilities	-	-	14	300	1,000
Total Expenditures	89,488	69,000	73,174	123,372	129,000
Total Expenditures and Transfers Out Requiring Appropriation	89,488	69,000	73,174	123,372	129,000
ENDING FUND BALANCES	\$ (12,653)	\$ 1,000	\$ 1,357	\$ 259	\$ 6,000
EMERGENCY RESERVE	\$ 400	\$ 100	\$ 100	\$ 100	\$ 300
AVAILABLE FOR OPERATIONS	(13,053)	900	1,257	159	5,700
TOTAL RESERVE	\$ (12,653)	\$ 1,000	\$ 1,357	\$ 259	\$ 6,000

See summary of significant assumptions.

GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
DEBT SERVICE FUND
2026 BUDGET
WITH 2024 ACTUAL AND 2025 ESTIMATED
For the Years Ended and Ending December 31,

9/26/25

	ACTUAL 2024	BUDGET 2025	ACTUAL 6/30/2025	ESTIMATED 2025	BUDGET 2026
BEGINNING FUND BALANCES	\$ -	\$ 5,680,800	\$ 5,680,800	\$ 5,680,800	\$ 4,685,231
REVENUES					
Property Taxes	-	193	309	309	319
Specific Ownership Taxes	-	19	15	30	30
Interest Income	-	262,424	93,054	177,100	159,786
Intergovernmental Revenues - District No. 1	-	6,058	9,290	9,715	4,634
Total Revenues	-	268,694	102,668	187,154	164,769
TRANSFERS IN					
Transfers From Other Funds	5,680,800	-	-	-	-
Total Funds Available	5,680,800	5,949,494	5,783,468	5,867,954	4,850,000
EXPENDITURES					
General and Administrative					
County Treasurer's Fee	-	3	3	3	5
Paying Agent Fees	-	7,000	-	7,000	7,000
Contingency	-	95,277	-	-	25,395
Debt Service					
Bond Interest - 2024A	-	1,175,720	556,920	1,175,720	1,237,600
Total Expenditures	-	1,278,000	556,923	1,182,723	1,270,000
Total Expenditures and Transfers Out Requiring Appropriation	-	1,278,000	556,923	1,182,723	1,270,000
ENDING FUND BALANCES	\$ 5,680,800	\$ 4,671,494	\$ 5,226,545	\$ 4,685,231	\$ 3,580,000
DEBT SERVICE SURPLUS DEPOSIT	\$ 1,968,000	\$ 1,968,000	\$ 3,246,385	\$ 3,880,791	\$ 3,580,000
CAPITALIZED INTEREST FUND	3,712,800	2,537,080	1,980,160	804,440	-
TOTAL RESERVE	\$ 5,680,800	\$ 4,505,080	\$ 5,226,545	\$ 4,685,231	\$ 3,580,000

See summary of significant assumptions.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
CAPITAL PROJECTS FUND
2026 BUDGET
WITH 2024 ACTUAL AND 2025 ESTIMATED
For the Years Ended and Ending December 31,**

9/26/25

	ACTUAL 2024	BUDGET 2025	ACTUAL 6/30/2025	ESTIMATED 2025	BUDGET 2026
BEGINNING FUND BALANCES	\$ -	\$ 17,727,986	\$ 17,724,887	\$ 17,724,887	\$ -
REVENUES					
Interest Income	-	149,672	137,808	177,600	-
Developer Advance - GHD	8,005,644	9,722,342	4,947,930	9,734,287	5,000,000
Bond Issuance Proceeds	24,445,000	-	-	-	-
Total Revenues	32,450,644	9,872,014	5,085,738	9,911,887	5,000,000
Total Funds Available	32,450,644	27,600,000	22,810,625	27,636,774	5,000,000
EXPENDITURES					
General and Administrative					
Accounting	971	5,000	2,748	4,100	5,000
Legal	-	5,000	-	-	5,000
Contingency	-	139,672	-	-	-
Capital Projects					
Repay Developer Advance	-	17,727,986	12,953,574	17,784,920	-
Engineering	5,950	-	9,438	12,000	10,000
Capital Outlay	8,005,644	9,722,342	4,947,930	9,835,754	4,980,000
Bond Issue Costs	1,032,392	-	-	-	-
Total Expenditures	9,044,957	27,600,000	17,913,690	27,636,774	5,000,000
TRANSFERS OUT					
Transfers To Other Fund	5,680,800	-	-	-	-
Total Expenditures and Transfers Out Requiring Appropriation	14,725,757	27,600,000	17,913,690	27,636,774	5,000,000
ENDING FUND BALANCES	\$ 17,724,887	\$ -	\$ 4,896,935	\$ -	\$ -

See summary of significant assumptions.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
2026 BUDGET
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

Services Provided

The District was organized to provide the financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include water services, traffic and safety protection, sanitation services, street improvements, parks and recreation, transportation, television relay and translation, mosquito control, security, fire protection and emergency medical. The District's service area is located entirely within the City of Colorado Springs, El Paso County, Colorado.

The District was organized by Ordinance of the City of Colorado Springs on August 21, 2021. Pursuant to the District's Operating Plan filed annually with the City, the maximum debt mill levy is 50 mills, and the maximum operating mill levy of 10 mills for the payment of administrative, operations and maintenance expenses. The maximum debt authorization for the District is \$90,000,000.

The District has no employees and all administrative functions are contracted.

The District prepares its budget on the modified accrual basis of accounting, in accordance with requirements of Colorado Revised Statutes C.R.S. 29-1-105 using its best estimates as of the date of the budget hearing. These estimates are based on expected conditions and its expected course of actions. The assumptions disclosed herein are those that the District believes are significant to the budget. There will usually be differences between the budget and actual results, because events and circumstances frequently do not occur as expected, and those differences may be material.

Revenues

Developer Advance

The District is in the development stage. As such, the operating and administrative expenditures will be mainly funded by the Developer. Developer advances are recorded as revenue for budget purposes with an obligation for future repayment when the District is financially able to reimburse the Developer from bond proceeds and other legally available revenue.

Property Taxes

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

The calculation of the taxes levied is displayed on the Property Tax Summary page of the budget using the adopted mill levy imposed by the District.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
2026 BUDGET
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

Revenues – (Continued)

Property Taxes – (Continued)

For property tax collection year 2026, HB24B-1001 set the assessment rates as follows:

Category	Rate	Category	Rate
Single-Family Residential	6.25%	Agricultural Land	27.00%
Multi-Family Residential	6.25%	Renewable Energy Land	27.00%
Commercial	27.00%	Vacant Land	27.00%
Industrial	27.00%	Personal Property	27.00%
Lodging	27.00%	State Assessed	27.00%
		Oil & Gas Production	87.50%

Specific Ownership Taxes

Specific ownership taxes are set by the State and collected by the County Treasurer, primarily on vehicle licensing within the County as a whole. The specific ownership taxes are allocated by the County Treasurer to all taxing entities within the County. The budget assumes that the District's share will be equal to approximately 9.50% of the total property taxes collected.

Public Improvement Fees

The District intends to charge public improvement fees (PIF). The nature of the PIF is that of a fee imposed under private contract and not through the exercise of any governmental taxing authority. The PIF is applied to the sale of goods, in addition to all sales and use taxes that may be imposed and is collected by the retailers in the District and remitted to the District.

Intergovernmental Revenue

Property taxes generated from the mills levied by Gold Hill North Metropolitan District No. 1 and No. 2 for operations and maintenance, net of fees, are expected to be transferred to the District, which pays all administrative expenditures of Gold Hill North Metropolitan District No. 1 and No. 2.

Property taxes generated from the mills levied by Gold Hill North Metropolitan District No. 1 for debt service net of fees, are expected to be transferred to the District, which will be pledged to bonds issued in 2024.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
2026 BUDGET
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

Expenditures

Administrative and Operating Expenditures

Operating and administrative expenditures include the estimated services necessary to maintain the District's administrative viability such as legal, management, accounting, insurance and meeting expense.

Capital Outlay

The District anticipates infrastructure improvements as noted in the Capital Projects Fund.

Debt Service

Principal and interest payments are provided based on the debt amortization schedule from the Series 2024A & 2024B Bonds. (Discussed under Debt and Leases).

Debt and Leases

On December 19, 2024 the District issued Limited Tax General Obligation and Special Revenue Bonds (Series 2024A Senior Bonds) for the purpose of: (a) paying the Project Costs, (b) funding capitalized interest on the 2024A Senior Bonds, (c) funding the Initial Deposit to the Surplus Fund, and (d) paying other costs in connection with the issuance of the 2024A Senior Bonds and the 2024B Subordinate Bonds. The 2024A Senior Bonds will bear interest at a rate of 5.600% payable annually on December 1, beginning on December 1, 2025. Annual mandatory sinking fund principal payments are due annually on December 1, beginning on December 1, 2030. The 2024A Senior Bonds mature on December 1, 2054.

On December 19, 2024 the District issued Subordinate Limited Tax General Obligation and Special Revenue Bonds (Series 2024B Subordinate Bonds) for the purpose of paying additional Project Costs. The 2024B Subordinate Bonds are structured as cash flow bonds meaning that there are no scheduled payments of principal prior to the final maturity date. Rather, principal on the 2024B Subordinate Bonds is payable annually on each December 15, commencing December 15, 2025, from, and to the extent of available Subordinate Pledged Revenue (defined below). The 2024B Subordinate Bonds mature on December 15, 2054. The 2024B Subordinate Bonds will bear interest at the rate of 8.000% per annum payable annually on each December 15, but only from and to the extent of available Subordinate Pledged Revenue, beginning on December 15, 2025. To the extent principal of any 2024B Subordinate Bond is not paid when due, such principal shall remain outstanding until the earlier of its payment or December 15, 2064 (the "2024B Termination Date"). In the event interest on any 2024B Subordinate Bond is not paid when due, such interest is to compound annually on each December 15, at the rate then borne by the 2024B Subordinate Bond until the earlier of its payment or the Subordinate Termination Date. All of the 2024B Subordinate Bonds and interest thereon shall be deemed to be paid, satisfied, and discharged on the Subordinate Termination Date, regardless of the amount of principal and interest paid prior to such date.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
2026 BUDGET
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

Debt and Leases – (Continued)

Anticipated activity is as follows:

	Balance at December 31, 2024	Additions*	Reductions*	Balance at December 31, 2025*
General Obligation Bonds				
Series 2024A:				
Principal	\$ 22,100,000	\$ -	\$ -	\$ 22,100,000
Series 2024B:				
Principal	2,345,000	-	-	2,345,000
Accrued Interest	6,253	210,235	-	216,488
Subtotal	24,451,253	210,235	-	24,661,488
Developer Advances				
Principal:				
ACI - O&M	162,164	-	-	162,164
GHD - O&M	86,282	134,000	-	220,282
GHD - Capital	8,005,644	9,734,287	17,739,931	-
Accrued Interest on Developer Advances:				
ACI - O&M	31,088	12,973	-	44,061
GHD - O&M	1,091	5,304	-	6,395
GHD - Capital	15,989	29,000	44,989	-
Subtotal	8,302,258	9,915,564	17,784,920	432,902
Total Long-Term Debt	\$ 32,753,511	\$ 10,125,799	\$ 17,784,920	\$ 25,094,390
	Balance at December 31, 2025*	Additions*	Reductions*	Balance at December 31, 2026*
General Obligation Bonds				
Series 2024A:				
Principal	\$ 22,100,000	\$ -	\$ -	\$ 22,100,000
Series 2024B:				
Principal	2,345,000	-	-	2,345,000
Accrued Interest	216,488	229,033	-	445,521
Subtotal	24,661,488	229,033	-	24,890,521
Developer Advances				
Principal:				
ACI - O&M	162,164	-	-	162,164
GHD - O&M	220,282	128,000	-	348,282
GHD - Capital	-	5,000,000	-	5,000,000
Accrued Interest on Developer Advances:				
ACI - O&M	44,061	12,973	-	57,034
GHD - O&M	6,395	9,097	-	15,492
GHD - Capital	-	80,000	-	80,000
Subtotal	432,902	5,230,070	-	5,662,972
Total Long-Term Debt	\$ 25,094,390	\$ 5,459,103	\$ -	\$ 30,553,493

*Estimate

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
2026 BUDGET
SUMMARY OF SIGNIFICANT ASSUMPTIONS**

Debt and Leases – (Continued)

The District has no operating or capital leases.

Reserves

Debt Service Surplus Fund Reserve

The 2024A Senior Bonds are additionally secured by the Surplus Fund. Except for the Initial Deposit of \$1,968,000, the Surplus Fund will not be funded from proceeds of the 2024A Senior Bonds but shall be funded solely by Pledged Revenue that is not needed to pay debt service on the 2024A Senior Bonds in any year, up to the Maximum Surplus Amount of \$4,420,000. The forecast expects the Surplus Fund to be drawn upon each year in 2028 through 2029 to meet annual debt service requirements of the 2024A Senior Bonds.

Emergency Reserve

The District has provided for an emergency reserve fund equal to at least 3% of fiscal year spending as defined under TABOR.

This information is an integral part of the accompanying budget.

**GOLD HILL NORTH BUSINESS IMPROVEMENT DISTRICT
DEBT SERVICE REQUIREMENTS TO MATURITY**

\$22,100,000

Limited Tax General Obligation and Special Revenue Bonds

Series 2024A

Dated December 19, 2024

Interest Rate - 5.600%

Interest Payable June 1 and December 1

Principal Payable December 1

Year Ending December 31,	Principal	Interest	Total
2026	\$ -	\$ 1,237,600	\$ 1,237,600
2027	-	1,237,600	1,237,600
2028	-	1,237,600	1,237,600
2029	-	1,237,600	1,237,600
2030	-	1,237,600	1,237,600
2031	425,000	1,237,600	1,662,600
2032	480,000	1,213,800	1,693,800
2033	505,000	1,186,920	1,691,920
2034	570,000	1,158,640	1,728,640
2035	600,000	1,126,720	1,726,720
2036	665,000	1,093,120	1,758,120
2037	705,000	1,055,880	1,760,880
2038	780,000	1,016,400	1,796,400
2039	820,000	972,720	1,792,720
2040	900,000	926,800	1,826,800
2041	950,000	876,400	1,826,400
2042	1,040,000	823,200	1,863,200
2043	1,095,000	764,960	1,859,960
2044	1,195,000	703,640	1,898,640
2045	1,260,000	636,720	1,896,720
2046	1,370,000	566,160	1,936,160
2047	1,445,000	489,440	1,934,440
2048	1,565,000	408,520	1,973,520
2049	520,000	320,880	840,880
2050	565,000	291,760	856,760
2051	600,000	260,120	860,120
2052	650,000	226,520	876,520
2053	685,000	190,120	875,120
2054	2,710,000	151,760	2,861,760
Total	\$ 22,100,000	\$ 23,886,800	\$ 45,986,800

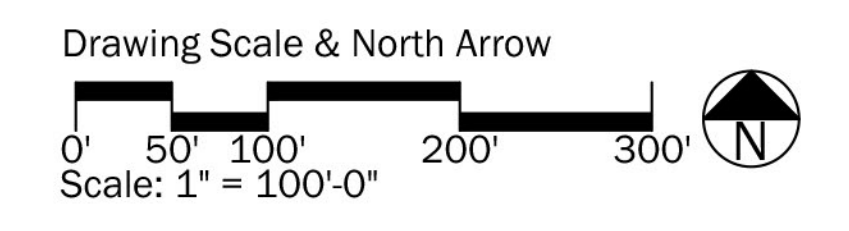
EXHIBIT C
Boundary Map

21ST STREET

BID

HWY 24

BID



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**GOLD
HILL**

Colorado Springs,
Colorado
Gold Hill North Metro
District Nos. 1
Improvement District

DATE REVISED: JUNE 23, 2025

Not For Construction

EXHIBIT D

Terms and Definitions

The following terms and definitions from the City of Colorado Springs Special District Policy are specifically incorporated for use in this Operating Plan and Budget.

- a. **Authority-** An entity with separate legal powers or authorities, created by intergovernmental agreement (IGA) between or among Districts, or between or among one or more Districts, and another governmental entity.
- b. **City-** The City of Colorado Springs, acting legislatively through its City Council or administratively through its mayor or chief of staff consistent with Colorado Revised Statutes and the City Charter.
- c. **Combination of Districts-** Any combination of Metropolitan Districts, BIDs and/or GIDs that overlay each other that are organized by petition of a property developer that are specific to property within a single development project and do not serve any property outside of that project such as regional service district or non-developer controlled existing district.
- d. **C.R.S.-** Colorado Revised Statutes
- e. **Debt-** Any bond, note debenture, contract or other multiple year financial obligation of a District which is payable in whole or in part from, or which constitutes an encumbrance on, the proceeds of ad valorem property tax or End User Debt Service Fee imposed by the District, or pledged for the purposes of meeting the obligation.
- f. **Debt Mill Levy-** For the purpose of this Policy and its associated plans the debt mill levy is that portion of the overall mill levy of the District, pledged, dedicated or otherwise used to repay formally issued Debt or long terms.
- g. **Developer Funding Agreements-** Short or long-term obligations of Districts entered into between Districts and developers related to advancement of reimbursement of Public Improvements or operations and maintenance costs. Such agreements may or may not accrue interest, but do not qualify as formally issued Debt as defined under this Policy or under TABOR.
- h. **District –** This Gold Hill North Business Improvement District.
- i. **End User-** A property owner anticipated to be have long term, multi-year responsibility for the tax and/or fee obligations of a District. By way of illustration, a resident homeowner, renter, commercial property owner, or commercial tenant is an end user. A master property developer or business entity that constructs homes or commercial structures for occupancy or ownership primarily by third parties, is not an end user.
- j. **End User Debt Service Fees-** Any fees, rates, tolls or charges assessed or pledged or otherwise obligated to End Users by a District for the payment of Debt. End User Debt Service Fees are not intended to include public improvement fees (PIFs) if authorized by this Operating Plan and Budget.
- k. **External Financial Advisor-** A consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and

insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a public finance advisor in the Bond Buyer's Municipal Market Place (also known as the Redbook); and (3) is not an officer of the Districts.

- l. Index Interest Rate-** The AAA 30-year MMD (Municipal Market Data) index interest rate.
- m. Interest Rate-**The annual rate of charge applied to Debt or other District financial obligations
- n. Land Development Entitlement** – A City-approved master plan, concept plan or other more detailed land use plan, zoning or combinations thereof, applicable to a substantial proportion of the property to be included in District and sufficient to support the need for the District along with relevant public improvements financing assumptions and proposed limits.
- o. Maximum Debt Mill Levy-** The maximum mill levy a District or Combination of Districts is permitted to impose for the payment of Debt. For the purpose of this Policy, a mill levy certified for contractual obligations is part of the Maximum Debt Mill Levy.
- p. Maximum Operating Mill Levy-** The maximum mill levy a District or Combination of Districts is permitted to impose for operating and maintenance expenses.
- q. Mill Levy Adjustment** -Any statutory, legislative or constitutional changes that adjust or impact that assessed or actual valuation of property or the assessment ratio pursuant to which taxes are calculated.
- r. Model BID Operating Plan and Budget-** The most recent version of the template for BID Operating Plans and Budgets adopted in accordance with this Policy.
- s. Planning and Community Development Department Director-** The Director of the Colorado Springs Planning and Community Development Department or other position which may be established for the purpose of administering this Policy, or their designee.
- t. Policy or Special District Policy** -The City's adopted Special District Policy as may be amended from time to time.
- u. Privately Placed Debt-** Debt that is not marketed to multiple independent accredited investors as defined in Rule 501(a) promulgated under the Securities Act of 1933 by a registered bond underwriter or placed directly with a chartered lending institution or credit union.
- v. Public Improvements** – Any capital or site improvements, (or directly related planning or engineering costs) legally determined to be eligible for ownership, maintenance and/or financing by a District in accordance with the applicable State statutes.
- w. Related Party Privately Placed Debt** - Privately Placed Debt that is or will be placed with and directly held by a party related to the issuing District.