

City of Colorado Springs

Meeting Minutes

City Council

Plaza of the Rockies South Tower, 5th Floor Blue River Board Room 121 S Tejon St Colorado Springs, CO 80901

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Tuesday, August 10, 2021	10:00 AM	Blue River Board Room
		Blue River Bourd Room

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1. Call to Order

Present: 9 - Councilmember Yolanda Avila, Councilmember Dave Donelson, Councilmember Randy Helms, Councilmember Nancy Henjum, Councilmember Bill Murray, Councilmember Mike O'Malley, President Pro Tem Richard Skorman, President Tom Strand, and Councilmember Wayne Williams

President Pro Tem Skorman arrived at approximately 10:43 AM and attended the meeting virtually.

Councilmember Murray attended the meeting virtually.

2. Invocation and Pledge of Allegiance

The Invocation was made by Pastor Doug Bonner from Holy Cross Lutheran Church.

President Strand led the Pledge of Allegiance.

3. Changes to Agenda/Postponements

Sarah B. Johnson, City Clerk, stated Item 11.A will need to be postponed to the August 24, 2021 City County meeting because the intergovernmental agreement (IGA) is not ready.

11.A. <u>21-289</u> A Resolution Approving an Intergovernmental Agreement between the El Paso County Clerk and Recorder and the City of Colorado Springs regarding the conduct and administration of the November 2, 2021 Coordinated Election

Presenter: Sarah B. Johnson, City Clerk

Attachments: 8.13.212021 IGA Agreement - City of Colorado Springs

Signed Intent to Participate Resolution

Motion by Councilmember Williams, seconded by Councilmember O'Malley, that the Ordinance approving an Intergovernmental Agreement between the El Paso County Clerk and Recorder and the City of Colorado Springs regarding the conduct and administration of the November 2, 2021 Coordinated Election be postponed to the August 24, 2021 City Council meeting. The motion passed by a vote of 8-0-1-0

Aye: 8 - Avila, Donelson, Helms, Henjum, Murray, O'Malley, Strand, and Williams

Absent: 1 - Skorman

4. Consent Calendar

<u>These items will be acted upon as a whole, unless a specific item is called for</u> <u>discussion by a Councilmember or a citizen wishing to address the City Council.</u> (Any items called up for separate consideration shall be acted upon following the Mayor's Business.)

4A. Second Presentation:

4A.A. <u>21-317</u> Ordinance No. 21-60 of the City of Colorado Springs, Colorado Approving and Authorizing the Execution and Delivery of the Standby Bond Purchase Agreement Among the City Of Colorado Springs, Colorado, Wells Fargo Bank, National Association, as Tender Agent, and Barclays Bank Plc, The Fee Agreement Between the City of Colorado Springs, Colorado and Barclays Bank Plc, and the Official Statement for the Utilities System Revenue Bonds Previously Issued by the City to Which the Agreement Relates; Ratifying Certain Action Heretofore Taken.

Presenter: Tristan Gearhart, Acting Chief Planning and Financial Officer, Colorado Springs Utilities Aram Benyamin, Chief Executive Officer, Colorado Springs Utilities

Attachments: 07.2021 2006B Liquidity Renewal Ordinance

This Ordinance was finally passed on the Consent Calendar

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4A.B.	<u>21-361</u>	Ordinance No. 21-61 of the City of Colorado Springs, Colorado
		Approving and Authorizing the Execution and Delivery of a Notice
		Regarding Extension of a Standby Bond Purchase Agreement by and
		Among the City of Colorado Springs, Colorado, Barclays Bank Plc, and
		Wells Fargo Bank, National Association, as Tender Agent and Paying
		Agent, and a Letter Agreement by and Among the City of Colorado
		Springs, Colorado, Barclays Bank Plc, and Wells Fargo Bank, National
		Association, as Tender Agent and Paying Agent, Relating to the City of
		Colorado Springs, Colorado, Variable Rate Demand Utilities System
		Improvement Revenue Bonds, Series 2010c; and Providing Other
		Matters Relating Thereto.

Presenter:

Tristan Gearhart, Acting Chief Planning and Financial Officer, Colorado Springs Utilities Aram Benyamin, Chief Executive Officer, Colorado Springs Utilities

Attachments: 07.2021 2010C Liquidity Renewal Ordinance

This Ordinance was finally passed on the Consent Calendar

4A.C. <u>21-347</u> Ordinance No. 21-62 organizing the Gold Hill North Business Improvement District and Appointing an Initial Board of Directors

(Legislative)

Presenter: Carl Schueler, Planning Manager- Comprehensive Planning, Planning & Development Department Peter Wysocki, Director of Planning and Community Development

Attachments: ORD Gold Hilld North BID

Exhibit A- Petition for Organization - Gold Hill North BIDExhibit B- Gold Hill North BID Certificate of Mailing of CorrectedNotice of PublicationExhibit C- 2021-2022 Gold Hill North BID Operating Plan and BudgetExhibit D- SpecialDistrictPolicyJan06

This Ordinance was finally passed on the Consent Calendar

4A.D. <u>CPC PUZ</u> 21-00023 Ordinance No. 21-63 amending the zoning map of the City of Colorado Springs from A (Agricultural) to PUD/AO/SS (Planned Unit Development; single-family residential, 3.5-7.99 DU/AC, 45-foot maximum building height with Airport and Streamside overlay) consisting of 22.65 acres located southeast of Forest Meadows Avenue and Cowpoke Road. (Quasi-judicial)

Related Files: CPC MPA 06-00206-A13MJ21, CPC PUP 21-00024

Presenter: Katie Carleo, Planning Supervisor, Planning & Community Development Peter Wysocki, Director of Planning & Community Development

Attachments: ORD ZC AspenMeadowsNo.4 EXHIBIT A_Aspen Meadows No. 4 Legal EXHIBIT B Aspen Meadows No.4

This Ordinance was finally passed on the Consent Calendar

4B. First Presentation:

4B.A.	<u>21-469</u>	City Council Regular Meeting Minutes July 27, 2021
		Presenter:
		Sarah B. Johnson, City Clerk
	<u>Attachments:</u>	7-27-2021 City Council Meeting Minutes Final
		The Minutes were approved on the Consent Calendar.
4B.B.	<u>21-470</u>	Appointments to Boards, Commissions, and Committees
		Presenter:
		Michael Montgomery, Deputy City Council Administrator
	<u>Attachments:</u>	081021 Boards Commissions and Committee Appointments
		This Item was approved on the Consent Calendar.
4B.C.	<u>21-348</u>	An ordinance amending Ordinance 07-15 to redescribe the boundaries of the Colorado Springs Downtown Development Authority so as to include additional property.
		Presenter: Carl Schueler, Comprehensive Planning Manager, Planning & Community Development

Peter Wysocki, Director, Planning & Community Development

	Attachments:	ORD DDA Inclus	<u>sion</u>
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Exhibit A- DDA Boundary Petition - 345 Rio Grande. 7.1.21 Exhibit B- Legal Description

Exhibit C- 07.13.21 CSDDA resolution

DDA Powerpoint

Overall DDA Housing Status and Strategy

CSDDA - Lowell Metro District - RHD - Cooperation Agreement

Lowell Metro District E-mail

Ordinance 07-15 Creating the DDA

This Ordinance was approved on first reading on the Consent Calendar

4B.D. <u>21-440</u> A resolution approving amendments to the Rules of the Colorado Springs Civil Service Commission for the Municipal Police and Fire Forces.

Presenter: Michael Sullivan, Secretary to the Civil Service Commission Steve Dubay, Deputy Fire Chief, Colorado Springs Fire Department

Attachments: Rule 5.3D Resolution - FINAL

Exhibit A - 5.3D Rule - FINAL Exhibit B - 5.3D Rule Change - FINAL

This Resolution was adopted on the Consent Calendar.

4B.E. <u>21-151</u> An Ordinance Amending Article 5 (Police and Fire Alarm Systems) of Chapter 8 (Public Safety) of the Code of the City of Colorado Springs 2001, as amended.

Presenter: Vince Niski, Chief of Police Tish Olszewski, Commander Falcon Patrol Division

Attachments: Alarm Ordinance Presentation City Council 06-29-21 CSPD-Alarm Ordinance-FINALDRAFT (City Council) 06-24-2021

This Ordinance was approved on first reading on the Consent Calendar

4B.F. <u>21-360</u> An Ordinance repealing Part 4 (Alarm Licenses and Registration) of Article 3 (Sales of Goods and Services) of Chapter 2 (Business Licensing, Liquor Regulation and Taxation) of the Code of the City of Colorado Springs 2001, as amended, pertaining to police and fire alarm systems

Presenter:

Sarah B. Johnson, City Clerk

Attachments: Clerk-Alarm License Repeal Ordinance

This Ordinance was approved on first reading on the Consent Calendar

4B.G. <u>21-162</u> A Resolution amending the fees for the general business licenses issued by the City Clerk's Office

Presenter: Sarah B. Johnson, City Clerk

Attachments: Clerk-Alarm License Fees Repeal Resolution

This Resolution was adopted on the Consent Calendar.

 4B.H. CPC V
 An ordinance vacating a portion of a public right-of-way described as the southern-most ten feet of West Vermijo Avenue between Sahwatch Street and South Cascade Avenue as platted within Addition No. 1 to the Town of Colorado Springs consisting of 0.092 of an acre. (LEGISLATIVE)

Presenter: Ryan Tefertiller, Planning Manager, Planning and Community Development Department Peter Wysocki, Planning Director, Planning and Community Development Department

Attachments: ORD VROW ONEHighRise

Exhibit A - ONE High Rise_Vacation Legal Description

Exhibit B - ONE High Rise Vermijo Depiction

05.04.2021 ONE High Rise ROW Vacation DP Letter of Support

Vermijo Vacation Council Presentation RBT 081021

7.7.402.C Vacation Procedures

This Ordinance was approved on first reading on the Consent Calendar

Approval of the Consent Agenda

Motion by Councilmember Avila, seconded by Councilmember Henjum, that all matters on the Consent Calendar be passed, adopted, and approved by unanimous consent of the members present. The motion passed by a vote of 8-0-1-0

- Aye: 8 Avila, Donelson, Helms, Henjum, Murray, O'Malley, Strand, and Williams
- Absent: 1 Skorman

5. Recognitions

5.A. <u>21-447</u> A Resolution recognizing August 12, 2021 as Julie Penrose Day

Presenter: Nancy Henjum, Councilmember District 5

Attachments: Julie Penrose Day

Nechie Hall, El Pomar Foundation, provided a brief history of Julie Penrose, her work in the community, the El Pomar Foundation, and the Julie Penrose Award.

Councilmember Henjum read a Resolution celebrating August 12th, 2021 as Julie Penrose Day.

Several Councilmembers spoke about the contributions of the El Pomar Foundation as a legacy of Julie Penrose.

Motion by Councilmember Williams, seconded by Councilmember Helms, tthat the Resolution recognizing August 12, 2021 as Julie Penrose Day be adopted. The motion passed by a vote of 8-0-1-0

Aye: 8 - Avila, Donelson, Helms, Henjum, Murray, O'Malley, Strand, and Williams

Absent: 1 - Skorman

6. Citizen Discussion For Items Not On Today's Agenda

Citizen Danielle Russick spoke about the need for stricter laws regarding animal welfare concerning retail businesses.

Citizen Jaymen Johnson provided his contact information and read a story from Portia Nelson.

Citizen Mark Beals spoke about science, COVID-19, masks, and against the vaccine.

Citizen Cory Sutela, Executive Director of Medicine Wheel Trail Advocates, spoke about trail sharing etiquette, support of the master plan process for North Cheyenne Canyon, and their fund raising for the Cresta Pump Track.

7. Mayor's Business

There was no Mayor's Business.

8. Items Called Off Consent Calendar

There were no items called off the Consent Calendar.

9. Utilities Business

There was no Utilities Business.

10. Unfinished Business

10.A. <u>21-319</u> An Ordinance ordering that the question of organization of the Colorado Springs Briargate General Improvement District 2021 and approving a mill levy be submitted to the electors of the proposed district at the coordinated election conducted by mail ballot to be held on Tuesday, November 2, 2021; providing for the form of the ballot title and text; providing for certain matters with respect to the election; and providing the effective date of this ordinance

Presenter: Council Member Randy Helms, District 2 Eric Becker, Special Improvement Maintenance District Administrator

Attachments:BriargateGID ORD-2021-07-29 (002)2020042B-DESCRIPTION PG 2 Final2020042B-DESCRIPTION PG 1 Final2020042B-PLAN FinalBriargate GID Presentation.7.8.21Final Hearing Notice LetterPettion Statement of Sufficiency

Eric Becker, Special Improvement Maintenance District (SIMD) Administrator, presented the Ordinance ordering that the question of organization of the Colorado Springs Briargate General Improvement District (GID) 2021 and approving a mill levy be submitted to the electors of the proposed district at the November 2, 2021 coordinated election.

Marc Smith, Deputy City Attorney, stated the ballot language was amended to include the following two bullet points "And with the intent of the voters that monies derived from the tax increase serve as an alternative to and replacement for the Briargate Special Improvement Maintenance District mill levy so that the properties currently paying the Briargate mill levy will not see an overall increase in taxes; and any future increase in the proposed district's mill levy will require future voter approval".

Councilmember Helms stated if approved, this ballot measure would eliminate the tax inequity in the Briargate area.

Tom Hayden, President of the Briargate Citizens Committee, stated he is an advocate for the formation of Briargate GID and supports the amended ballot language.

Councilmember Williams stated he supports the amended ballot language.

Mr. Smith read the proposed ballot question into the record which states "Shall Colorado Springs Briargate General Improvement District 2021 taxes be increased \$1,462,683 annually beginning January 1, 2022, and by whatever amounts are raised thereafter, by the imposition of a mill levy imposed on all taxable property located within the District of not more than 4.409 mills, solely for the purpose of funding the district's operations, maintenance, and other reasonable expenses, as may be determined by the District Board Of Directors; and shall the District be permitted to collect, retain and spend all revenues derived therefrom as a voter-approved revenue change and exception to any constitutional, statutory and City Charter revenue and spending limitations which may otherwise apply:

 and with the intent of the voters that monies derived from the tax increase serve as an alternative to and replacement for the Briargate Special Improvement Maintenance District mill levy so that the properties currently paying the Briargate Special Improvement Maintenance District mill levy will not see an overall increase in taxes; and

• any future increase in the proposed district's mill levy will require future voter approval"

Citizen Jaymen Johnson stated he believes there is confusion regarding taxation for citizens who live in a metropolitan district.

Motion by Councilmember Helms, seconded by Councilmember O'Malley, that the Ordinance ordering that the question of organization of the Colorado Springs Briargate General Improvement District 2021 and approving a mill levy be submitted to the electors of the proposed district at the coordinated election conducted by mail ballot to be held on Tuesday, November 2, 2021; providing for the form of the ballot title and text; providing for certain matters with respect to the election; and providing the effective date of this Ordinance be approved on first reading. The motion passed by a vote of 9-0-0-0

Aye: 9 - Avila, Donelson, Helms, Henjum, Murray, O'Malley, Skorman, Strand, and Williams

11. New Business

11.B. <u>21-426</u> A Resolution Submitting to the Registered Qualified Electors of the City

of Colorado Springs, Colorado, at the Coordinated Election Conducted by Mail Ballot to be Held on Tuesday, November 2, 2021, the Question of Increasing to 0.2% (Two Tenths Of A Cent) and Extending the Sales and Use Tax for the Trails, Open Space and Parks Program ("TOPS") for 20 Years and Modifying the Program for the Purpose of Reallocating the Expenditure Categories, and Allowing Revenue to be Used on all City Parks, Trails and Open Spaces, Providing for the Form of the Ballot Title and Text, Providing for Certain Matters with Respect to the Election, and Providing the Effective Date of this Resolution

Presenter:

Richard Skorman, President Pro-Tem City Council District 3 Karen Palus, Director, Parks, Recreation and Cultural Services Department Britt Haley, Design, Development and TOPS Program Manager, Parks, Recreation and Cultural Service Department

Attachments: TOPS Extension Ballot QuestionRES FINAL

<u>TOPS Program Ballot Question City Council 8102021 c</u> Citizen and Organization - Letters Concerning TOPS Ballot

President Pro Tem Skorman, provided an overview of the proposed Resolution submitting to the registered qualified electors of the City the ballot question increasing to 0.2 percent and extending the sales and use tax for the Trails, Open Space and Parks Program (TOPS) for twenty years and modifying the program for the purpose of reallocating the expenditure categories, and allowing revenue to be used on all City Parks, Trails and Open Spaces for City Council consideration for a referral to the November 2, 2021 Coordinated Election. He stated there is some controversy regarding whether the open space category should be a Resolution in order to ensure seventy-five percent of that category is spent for open space acquisition and development.

Karan Palus Director, Parks, Recreation and Cultural Services Department, gave an overview of the TOPS program, public meetings, stakeholder input, President's Park Sustainability Commission input, potential trail projects, potential open space projects, potential park projects, ballot question elements, proposed ballot question, Alternative 1, Alternative 2, and next steps.

Mayor Suthers stated TOPS has been an incredible success with the acquisition of open space, the Parks, Recreation and Cultural Services Department has not had difficulty with the acquisition of open space or park

land, but it has had problems with the development and maintenance of park land and he supports a 0.2 percent tax increase if a high level of flexibility is maintained to deal with those problems. He stated acquisition is very important, but because this is a twenty-year proposition, the City needs to maintain maximum flexibility with Alternative 1 and thinks the no more than twenty-five percent to be used for maintenance clause is cumbersome and unnecessary. Mayor Suthers stated he supports the elements of the ballot language which includes forty percent for park acquisition, development, and maintenance, thirty percent for trails acquisition, development, and maintenance, and thirty percent for open space acquisition, development, and maintenance.

Councilmember Williams stated intent language does not bind the City to an annual amount to spend on open space, and asked if the City accumulates the money and does not acquire open space, can any amount be spent on maintenance. Mr. Smith stated he is not sure how an Auditor would interpret this clause because the language is so open ended.

Councilmember Murray stated he feels the City owes the citizens the specifics of what will be done with the money and disagrees with having flexibility with it.

President Pro Tem Skorman asked if open space category funds could be held over year after year. Ms. Palus stated they do typically try to stay within the category amounts, but they do have the ability if there was something that needed to go above and beyond to balance it by the end of the life of the tax.

President Pro Tem Skorman stated he believes Alternative 2 is referring to open space. Mr. Smith stated that could be in the eye of the beholder.

Councilmember O'Malley requested a commitment to reduce irrigating so much turf and using non-potable water when they can. Ms. Palus stated they are working toward those practices such as John Venezia Community Park which is mostly artificial turf and has very little irrigated turf.

Councilmember Henjum requested a long-term land management policy be developed which addresses issues around conservation.

Cory Sutela, Director of Medicine Wheel Trail Advocates, and Citizen

Bruce Hamilton spoke in favor of the proposed ballot measure with the change proposed in Alternative 2.

Bob Falcone, Chair of the TOPS Working Committee, Glenn Carlson, President of the Trails and Open Space Coalition, and Scott Hente, Vice President of the Trails and Open Space Coalition, Lee Derr, President of the Board of Directors Rocky Mountain Field Institute, spoke in favor of the original language of the proposed ballot measure.

David Siegel, Chair, Parks, Recreation and Cultural Services Advisory Board (Parks Board), personally spoke in favor of the ballot measure with the percentages put forth, but not the removal of the word "maintenance" for open space, however the majority of the Parks Board recommends removing the word "maintenance" from the ballot language for the open space category.

President Pro Tem Skorman and Councilmember Henjum asked for the reasoning behind wanting the word "maintenance" removed from the open space acquisition category. Mr. Siegel stated it was to ensure acquisition is the primary use of TOPS funding for the open space category. Mr. Sutela stated over the years, they have seen more and more funding going toward stewardship and maintenance and the acquisition power of the TOPS program has been eroded.

Councilmember Williams asked if there have been instances where the TOPS Working Committee has made recommendations for expenditures which have not been approved by City Council. Mr. Falcone stated he does not believe so. President Pro Tem Skorman stated the Stratton Open Space was recommended by the TOPS Working Committee to be the first TOPS acquisition, but it was not first on the list for the Parks Board or City Council.

Citizen Jaymen Johnson stated he supports flexibility, additional maintenance, and retention of land.

Councilmember Henjum asked what the qualifications of open space are which would make it eligible for acquisition. Mr. Falcone stated it needs to be usable, developable, attractive, and visitable land that people enjoy.

Councilmember Murray asked if the funds for acquisition of open space

should be separate from parks and trails and put in a silo. Mr. Falcone stated the concern is if the money is siloed and there is no property available for purchase, they would lose the flexibility to be able to use some of that money for maintenance within the open space category.

Citizen Kathy Meinig stated land is just going to get more expensive and believes the money should be banked for future acquisitions.

Councilmember Williams stated this is a twenty-year commitment, there is an extensive process for checks and balances, he supports flexibility, but also wants to express the intent of City Council to continue to acquire open space so his preference is Alternative 1.

Councilmember Donelson stated he supports maintaining maximum flexibility for using funds where the City needs them at the moment and his decision will be between Alternative 1 or the original ballot language.

President Pro Tem Skorman stated flexibility is ideal, but the City would have to give something up in the process because a future City Council can change it. He stated he believes Alternative 2 is a good reasonable compromise which puts up guard rails, provides transparency to the voters as to the intent of City Council, and up to twenty-five percent can still be spent on stewardship/maintenance. President Pro Tem Skorman stated he prefers this option because the open space master plan may be revised to where smaller open spaces could be acquired, the cost of land is continuing to rise, previous City Councils have gone against the voter's intent during times of recession, and obtaining open space is the best bang for the buck as far as maintaining it goes.

Councilmember Helms stated he supports Alternative 1.

Councilmember Murray stated he recommends Alternative 2 because the key is to ensure the public knows this funding is going in the direction as promised by this City Council.

Councilmember Henjum structure and flexibility go together and believes Alternative 2 provides a balance and does not take away the flexibility that is needed.

Councilmember Williams stated it does not make sense to develop a park

and not maintain it and there is specificity and flexibility provided in Alternative 1.

Motion by Councilmember Williams, seconded by Councilmember Donelson, that the Resolution submitting to the registered qualified electors of the City of Colorado Springs, Colorado, at the Coordinated Election conducted by mail ballot to be held on Tuesday, November 2, 2021, the question of increasing to 0.2% (two tenths of a cent) and extending the sales and use tax for the Trails, Open Space and Parks Program ("TOPS") for 20 years and modifying the program for the purpose of reallocating the expenditure categories, and allowing revenue to be used on all City parks, trails and open spaces, providing for the form of the ballot title and text, providing for certain matters with respect to the election, and providing the effective date of this Resolution as amended to include the language of Alternative 1 to the ballot question and add Section 5 to the Resolution to specify the intent of City Council that seventy-five percent of the funding will go toward acquisition and development be adopted.

Motion to amend by President Pro Tem Skorman, seconded by Councilmember Murray, to amend Councilmember Williams' motion to approve the proposed ballot question with the addition of Alternative 1 verbiage and the addition of Alternative 2 verbiage to clarify that thirty percent acquisition, development, and maintenance of all open space lands regardless of how acquired with no more than twenty-five percent of this open space category to be used for maintenance be adopted. The motion failed by a vote of 4-5-0-0

Aye: 4 - Avila, Henjum, Murray, and Skorman

No: 5 - Donelson, Helms, O'Malley, Strand, and Williams

City Council then voted on the underlying main motion by Councilmember Williams, seconded by Councilmember Donelson, that the Resolution submitting to the registered qualified electors of the City of Colorado Springs, Colorado, at the Coordinated Election conducted by mail ballot to be held on Tuesday, November 2, 2021, the question of increasing to 0.2% (two tenths of a cent) and extending the sales and use tax for the Trails, Open Space and Parks Program ("TOPS") for 20 years and modifying the program for the purpose of reallocating the expenditure categories, and allowing revenue to be used on all City parks, trails and open spaces, providing for the form of the ballot title and text, providing for certain matters with respect to the election, and providing the effective date of this Resolution as amended to include the language of Alternative 1 to the ballot question and add Section 5 to the Resolution to specify the intent of City Council that seventy-five percent of the funding will go toward acquisition and development be adopted. The motion passed by a vote of 9-0-0-0

Aye: 9 - Avila, Donelson, Helms, Henjum, Murray, O'Malley, Skorman, Strand, and Williams

12. Public Hearing

There was no Public Hearing.

13. Added Item Agenda

There were no items added to the Agenda.

14. Executive Session

There was no Executive Session.

15. Adjourn

There being no further business to come before City Council, Council adjourned.

Sarah B. Johnson, City Clerk