

_____, 2019

Board of Directors
USAFA Visitor's Center Business Improvement District
C/O CliftonLarsonAllen LLP
8390 East Crescent Parkway, Suite 300
Greenwood Village, CO 80111

Butler Snow LLP

RBC Capital Markets

Re: \$15,790,000 (approx.) USAFA VISITOR'S CENTER BUSINESS IMPROVEMENT DISTRICT SPECIAL REVENUE BONDS SERIES 2019A (the "2019 Series A Bonds"); \$45,390,000 (approx.) USAFA VISITOR'S CENTER BUSINESS IMPROVEMENT DISTRICT SPECIAL REVENUE BONDS TAXABLE SERIES 2019B (the "Series 2019B Bonds"); and \$9,000,000 (approx.) USAFA VISITOR'S CENTER BUSINESS IMPROVEMENT DISTRICT SUBORDINATE SPECIAL REVENUE BONDS SERIES 2019C (the series "2019 C Bonds") and altogether, the "Bonds."

Ladies and Gentlemen:

We have acted as counsel to USAFA Visitor's Center Business Improvement District (the "District"), generally and in connection with the issuance by the District of the Bonds. The Bonds are being issued pursuant to authorizing resolutions adopted by the Board of Directors of the District (the "Board") at a special meeting held on the _____ day of _____, 2019 (collectively, the "Bond Resolution").

As counsel to the District, we are familiar with the instruments related to the organization of the District and have also reviewed and are familiar with such other documents, agreements, instruments, certificates, papers, statutes, decisions, rulings and regulations as we have deemed necessary for the purpose of rendering this opinion, including without limitation, the following documents:

- (a) An executed original of the Bond Resolution;
- (b) An executed original of the Indenture of Trust (Senior) dated as of

_____, 2019
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_____, 2019, between the District and BOKF, N.A., as trustee (the "Trustee");

(c) An executed original of the Indenture of Trust (Subordinate) dated as of _____, 2019, between the District and the Trustee;

(d) An executed original of the Bond Purchase Agreement with respect to the Bonds dated as of _____, 2019, between the District and RBC Capital Markets, Denver, Colorado (the "Underwriter");

(e) The Limited Offering Memorandum ("LOM") relating to the Bonds dated _____, 2019;

(f) Such resolutions, instruments, decrees and other documents relating to the creation and operation of the District as we have deemed necessary in connection herewith;

(g) Certificates executed by and on behalf of the District, the Underwriter and the Trustee.

The documents described in paragraphs (a) through (d), above, are hereafter referred to as the "District Documents."

As to questions of fact material to our opinion, we have relied specifically upon the certified proceedings relating to the authorization, issuance and delivery of the Bonds, and certifications of public officials and other persons furnished to us, without undertaking to verify the same by independent investigation.

Whenever our opinion with respect to the existence or absence of facts is indicated to be based on our knowledge, it shall mean that during the course of our representation as described above no information has come to our attention which has given us actual knowledge contrary to the existence or absence of such facts. We have not undertaken any independent investigation to determine the existence or absence of such facts, nor have we undertaken any such investigation with respect to facts certified by anyone, and no inference as to our knowledge of the existence or absence of such facts may be drawn from our representation of the District.

In connection herewith, we have assumed, without independent verification or investigation as to the same: (1) the genuineness and authenticity of all documents submitted to us as originals; (2) the originality and conformance of the originals of all photocopies provided to us in connection with rendering this opinion; and (3) that the signatures of persons signing all documents in connection with which this opinion is rendered are genuine and are authorized by

the entity on whose behalf such persons have signed, provided, however, that no such assumptions as to such authorization are made as to signatures on behalf of the District; and (4) that all parties to the documents reviewed by us have full power and authority, and have obtained all consents and/or approvals necessary to execute, deliver and perform thereunder and under the documents required or permitted to be delivered and performed thereunder, and all such documents have been duly authorized by all necessary corporate or other action on the part of such parties, have been duly executed by such parties and have been duly delivered by such parties, provided, however, that no such assumptions are made as to the District's power, authority to execute, or its execution, delivery and performance of, any documents.

This opinion is limited to the laws of the State of Colorado.

Any capitalized words and phrases not otherwise defined herein shall have the meanings assigned in the Bond Resolution or, if not defined there, in the LOM.

Based upon and subject to the foregoing, we are of the opinion, as of the date hereof, that:

1. The District was duly organized and exists as a special district under the laws of the State of Colorado, having full power and authority to issue the Bonds, and to execute, deliver, and perform its obligations under the District Documents.

2. For the period from the date of adoption of the Bond Resolution, to and including the date hereof, the members of the Board and officers of the District have been duly elected or appointed and, to the best of our knowledge but based solely upon the representations of such members, the members of the Board and the officers of the District remain qualified to serve as such.

3. None of the members of the Board has advised us of any conflicts of interest requiring disclosure under the laws of the State of Colorado or, if such advice of conflicts of interest have been made, appropriate disclosure has been made as required by the laws of the State of Colorado and, as a result the Board and each of its members is authorized to act in authorizing the issuance of the bonds, the execution and enforcement of the District Documents and the expenditure of the proceeds of the Bonds as contemplated by the District Documents and the LOM.

4. We have not received any notice from the City of Colorado Springs concerning an intent by the City to dissolve the District dissolved pursuant to Section 31-24-1225, C.R.S., nor have the officers or directors of the District advised us of receipt of same. Nothing has come to our attention which would lead us to believe that there are any grounds for dissolution of the District under such statute.

5. The District Documents have been duly authorized, adopted, executed and delivered on behalf of the District, remain in full force and effect on the date hereof, and are enforceable under the laws of the State of Colorado in accordance with their respective terms, except as such enforcement may be limited by bankruptcy, insolvency, reorganization, moratorium or other laws affecting creditors' rights generally.

6. The Operating Plan of the District, and all addenda and amendments thereto (if any) was submitted to, filed and where necessary approved by all appropriate governmental agencies of the State of Colorado as required by law, and the District is not required by law to amend the Operating Plan to effectuate the issuance of the Bonds except for modifications heretofore made in accordance with the applicable laws of the State of Colorado. The issuance of the Bonds is in conformance with the Operating Plan, the Charter and policies of the City of Colorado Springs, and the laws of the State of Colorado relating thereto.

7. There is no pending action, suit, proceeding or investigation at law or in equity before or by any court, public board or body to which the District is a party and has been served with actual notice nor, to the best of our knowledge, is there any action threatened against the District, wherein an unfavorable decision, finding or ruling would materially adversely affect the transactions contemplated by the District Documents.

8. The execution and delivery of the District Documents by the District, and its compliance with the provisions thereof, will not, to the best of our knowledge, conflict with, result in any breach of any provision of, or constitute a default under or (except as may be set forth in the District Documents) create any lien upon District assets or revenue under, any indenture, commitment, agreement or instrument to which the District is a party or by which it is bound, or under its constitutional documents, or any existing law, statute, rule, regulation, ordinance, judgment, order or decree expressly known to us to which the District (or any of its officers in their respective capacities as such) or its property is subject.

On the basis of our review of the LOM and such other review, preparation and participation as we have deemed necessary, we are of the opinion that (1) the information contained in the LOM under the headings "INTRODUCTION – The Issuer;" and "LEGAL MATTERS – No Litigation Involving the District," but excluding financial information contained therein, and (2) the information in the LOM relating to the District's boundaries, including without limitation the amount of acreage and property within the District's boundaries, does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading.

Except as provided specifically above, we express no opinion: as to the ability of the District to perform its obligations under the Bonds, or the District's intentions to utilize and apply the proceeds of the Bonds as contemplated by the Bond Resolution and the LOM; as to the validity or enforceability of the Bonds; as to the treatment for federal, State or local income tax purposes of interest payable with respect to the Bonds; as to any information contained in the LOM or elsewhere concerning any financial statements, projections and other financial and statistical information contained or incorporated by reference in the LOM or appendices thereto; or as to the financial condition of the District or the sufficiency of the security provided for payment of debt service on the Bonds.

Except as specifically provided above, we express no opinion as to any of the documents prepared by Butler Snow LLP, the Underwriter or any other parties to the transaction, including warranties and/or representations contained therein, nor, except as specifically provided above, do we express any opinion as to the effect of their execution by members of the Board or others.

This opinion letter is solely for your information in connection with the District Documents and the issuance of the Bonds, and is not to be quoted in whole or in part or otherwise referred to (except in a list of closing documents), nor is it to be delivered to any other person (except as a part of a closing book memorializing the closing on the Bonds) without our prior written consent. Other than the addressees hereof, no one is entitled to use or rely on this opinion letter.

In providing Butler Snow LLP and the Underwriter with this opinion letter, we advise them that we are not acting as counsel to them, that no attorney/client or other contractual relationship exists between this firm and them, and that we have not undertaken, nor do we assume, any obligations or responsibilities of, for or to them as such rights or obligations relate to the preparation or review of the District Documents or the delivery of the same, or other documents or information, to them.

We expressly undertake no responsibility or duty to inform any party, whether addressees hereof or not, as to any change in fact, circumstance or law occurring after the date hereof which may affect or alter any of the opinions, statements, or information set forth above.

SPENCER FANE LLP