#### RESOLUTION NO. 215 - 22

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS, COLORADO APPROVING THE PROPOSED 2023 OPERATING PLAN AND BUDGET FOR THE INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

WHEREAS, the City Council approved an amended Special District Policy (the "Policy"), on August 9, 2022 (Resolution 111-22), providing for certain financial and other limitations in the use of special districts as an available method in financing public infrastructure; and

WHEREAS, also on August 9, 2022 City Council approved an amended model template for submission of the operating plan and budgets required to be annually approved for business improvement district pursuant to Section 31-25-1211 Colorado Revised Statutes; and

WHEREAS, the Interquest North Business Improvement District (the "District") was originally created by Ordinance No 04-237 adopted on October 26, 2004 along with approval of an initial operating plan and budget; and

WHEREAS, since that time, the District has submitted and Council has annually approved, operating plans and budgets for this District; and

WHEREAS, the District has submitted for review, and City Council has reviewed a proposed 2023 operating plan and budget ("2023 Operating Plan and Budget") for this District; and

WHEREAS, the District, requests approval of this 2023 Operating Plan and Budget.

## NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS THAT:

Section 1. The above and foregoing recitals are incorporated herein by reference and are adopted as findings and determinations of the City Council.

Section 2. This 2023 Operating Plan and Budget (attached as Exhibit 1) is hereby approved.

Section 3. The total debt of this District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District, without the requirement for

separate City Council authorization adopted by an affirmative vote of no less than 2/3rds of the members of the entire City Council.

Section 4. This Resolution shall be effective upon its approval by City Council.

DATED at Colorado Springs, Colorado, this 22<sup>nd</sup> day of November 2022.

Council President

ATTEST:

Jena Johnson, Gity Clerk

Sarah B. Johnson, Gity Clerk

# 2023 OPERATING PLAN AND BUDGET INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

City of Colorado Springs, El Paso County, Colorado

#### TABLE OF CONTENTS

1.	<b>PURP</b>	OSE AND SCOPE OF THIS DISTRICT	1
	A.	Requirement for this Operating Plan.	1
		What Must Be Included in the Operating Plan?	
	C.	Purposes.	1
		Ownership of Property or Major Assets.	
		Contracts and Agreement	
2.		ANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS	
3.	BOUN	DARIES, INCLUSIONS AND EXCLUSIONS	2
4.	<b>PUBL</b>	IC IMPROVEMENTS	3
5.	ADM1	INISTRATION, OPERATIONS, SERVICES AND MAINTENANCE	3
6.	FINA	NCIAL PLAN AND BUDGET	3
7.	MUNI	ICIPAL OVERSIGHT OF DISTRICT ACTIVITIES	6
8.	2023 A	ACTIVITIES, PROJECTS AND CHANGES	7
		Activities	
	В.	Projects and Public Improvements	7
		Summary of 2023 Activities and Changes from Prior Year	
9.		LOSURE AND COMMUNICATION	
10.	DISSO	DLUTION	8
11.	CONC	CLUSION	

EXHIBIT A - Director and Other Contact Information

EXHIBIT B - BID Budget 2023

General Fund

Debt Service Fund

Capital Projects Fund

EXHIBIT C - District Boundary Map

EXHIBIT D – Terms and Definitions

## 2023 OPERATING PLAN FOR THE INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT

#### 1. PURPOSE AND SCOPE OF THIS DISTRICT

#### A. Requirement for this Operating Plan.

The Business Improvement District Act, specifically Section 31-25-1211, C.R.S., requires that the Interquest North Business Improvement District (the "District") file an operating plan and budget with the City Clerk no later than September 30 of each year.

Under the statute, the City is to approve the operating plan and budget within 30 days of the submittal of all required information.

The District operates under the authorities and powers allowed under the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., as amended, as further described and limited by this Operating Plan.

#### B. What Must Be Included in the Operating Plan?

Pursuant to the provisions of the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., as amended, this Operating Plan specifically identifies: (1) the composition of the Board of Directors; (2) the services and improvements to be provided by the District; (3) the taxes, fees, and assessments to be imposed by the District; (4) the estimated principal amount of the bonds to be issued by the District; and (5) such other information as the City may require.

The District's original 2004 and subsequent Operating Plans, previously approved by the City, are incorporated herein by reference, and shall remain in full force and effect except as specifically or necessarily modified hereby.

#### C. Purposes.

As may be further articulated in prior years' Operating Plans, the ongoing and/or contemplated purposes of this District for 2023 include financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities, security, marketing, and landscaping consistent with prior years' activities.

#### D. Ownership of Property or Major Assets.

The District owns the following real property: Tract A, Marketplace at Interquest Filing No. 9; Tract A, Marketplace at Interquest Filing No. 17; a portion of Tract B, Marketplace at Interquest Filing No. 17; Tract E, Marketplace at Interquest Filing No. 1; Tract A, Marketplace at Interquest Filing No. 4; Lots 2 and 3, Marketplace at Interquest Filing No. 18. The District also owns street, parking, landscaping, and drainage improvements.

#### E. Contracts and Agreement.

The District entered into that certain Maintenance Agreement with Nor'wood Limited, Inc. on May 27, 2020, pursuant to which Nor'wood Limited, Inc. agreed to operate and maintain the District's property and easement areas, including, but not limited to, parking areas, drainage basins, retention and detention ponds, landscape areas, and signage.

#### 2. ORGANIZATION AND COMPOSITION OF THE BOARD OF DIRECTORS

#### A. Organization.

The Interquest North Business Improvement District was organized by the City of Colorado Springs, Colorado by Ordinance No. 04-237 on October 26, 2004.

#### B. Governance.

The District is governed by an elected board of directors.

#### C. Current Board

The persons who currently serve as the Board of Directors are:

Timothy Seibert, President Christopher S. Jenkins, Vice-President David D. Jenkins, Secretary Delroy L. Johnson, Assistant Secretary Russell T. Tutt, IV, Assistant Secretary

Director and other pertinent contact information are provided in **EXHIBIT A**.

#### D. Term Limits.

The District's election in November 2, 2004 included a ballot question to eliminate term limits pursuant to Article 18, Section 11 of the Colorado Constitution. The question passed.

#### E. Advisory Board

The Board of Directors may appoint one or more advisory boards to assist the Board of Directors on such matters as the Board of Directors desires assistance. The Board of Directors shall, upon the appointment of an advisory board, set forth its duties, duration, and membership. The Board of Directors may provide rules of procedure for the advisory board or may delegate to the advisory board the authority to provide such rules. No advisory boards have yet been appointed to date.

#### 3. BOUNDARIES, INCLUSIONS AND EXCLUSIONS

The District map is depicted in **EXHIBIT** C. The District does not anticipate receiving any inclusion or exclusion requests in 2023.

#### 4. PUBLIC IMPROVEMENTS

The District will be primarily concerned with the provision of public improvements and services within the boundaries of the District; however, there may be instances to provide improvements or services outside of the boundaries of the District as development and completion of existing projects occur in 2023. The District shall have the authority to provide these improvements and services, but the revenue-raising powers of the District to recoup the costs of extraterritorial improvements and services shall be as limited by state law.

The public improvements that the District anticipates it will construct, install or cause to be constructed and installed, include those public improvements the costs of which may, in accordance with the Business Improvement District Act, Section 31-25-1201, et seq., C.R.S., lawfully be paid for by the District, including, without limitation, water services, safety protection devices, sanitation services, marketing, streetscape improvements, street improvements, curbs, gutters, culverts, drainage facilities, sidewalks, parking facilities, paving, lighting, grading, landscaping and storm and wastewater management facilities and associated land acquisition and remediation.

## 5. ADMINISTRATION, OPERATIONS, SERVICES, PROPERTY OWNERSHIP, AND MAINTENANCE

The District shall provide for ownership, operation, and maintenance of District facilities as activities of the District itself or by contract with other units of government or the private sector.

#### 6. FINANCIAL PLAN AND BUDGET

#### A. 2023 Budget.

The 2023 Budget for the District is attached as **EXHIBIT B**.

#### B. Authorized Indebtedness.

At an election held on November 2, 2004, the voters approved general obligation indebtedness of \$9,900,000 for street improvements. The voters also approved an annual increase in taxes of \$50,000 for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20 of the Colorado constitution. On November 1, 2005, the District's electors authorized additional indebtedness of \$3,100,000 for water and storm drainage.

On November 6, 2018, the District's electors authorized additional indebtedness of \$25,000,000 for water improvements, \$25,000,000 for sanitary sewer improvements, \$25,000,000 for street improvements, \$25,000,000 for traffic and safety improvements, \$25,000,000 for park and recreation improvements, \$25,000,000 for transportation improvements, \$25,000,000 for security improvements, \$25,000,000 for operations and maintenance, \$25,000,000 for refinancing debt, and \$25,000,000 for reimbursement agreements.

Per the approval of the City Council on October 23, 2018, the amount of authorized debt

has been increased from \$13,000,000 to \$25,000,000 in order to accommodate the next phases of development occasioned by increased demand for public improvements to benefit the businesses within the District related to the success of the project and anticipated business growth within the District. The debt limit of the District shall not exceed \$25,000,000 regardless of the amount of voted debt authorization without the City's express prior approval. The bonds of the District, including revenue bonds, will be limited to those that are payable either from ad valorem property taxes, assessments, PIF revenues, permitted user fees, reimbursements, interest and interest earnings of the District, and from other revenues made available to the District. The District will not impose a sales tax.

#### C. Maximum Debt and Operating Mill Levies.

The mill levy limitations in the District's original 2004 Operating Plan (being 50 mills for debt service and one (1) mill for general operations and administrative expenses, both subject to adjustment) remain unchanged. The mill levy caps set forth in this paragraph may be subject to upward or downward adjustments addressing any Mill Levy Adjustment or any abatement occurring after, but not before January 1, 2006. Such upward or downward adjustments are to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes.

#### D. District Revenues.

See the 2023 Budget attached hereto as **EXHIBIT B**.

#### E. Existing Debt Obligations.

On December 3, 2010, the District issued its \$6,500,000 Limited Tax General Obligation Bond, Series 2010 with an interest rate of 8.5% ("2010 Bonds"). The 2010 Bonds are subject to redemption at the District's option. This issuance was approved by the City Council by Resolution No. 185-10 as required by the 2010 Operating Plan.

On June 8, 2016, the District issued its \$4,765,000 Limited Tax General Obligation Bonds, Series 2016 with an interest rate of 6.5%. This issuance was approved by the City Council by Resolution No. 54-16 as required by the 2016 Operating Plan.

On September 15, 2020, the District issued its fill-up \$13,735,000 Limited Tax General Obligation Bonds, Series 2020 with an interest rate of 7.00% ("2020 Bonds"). The 2020 Bonds are subject to mandatory redemption starting on December 1, 2024 and are subject to optional redemption starting on January 1, 2027. The first draw in 2020 was approximately \$1,535,000 and a second draw in 2021 was approximately \$6,340,000 in 2021. It is anticipated that the District will make a third draw in 2023 of approximately \$5,860,000 to fund capital improvements for the District. The issuance of the 2020 Bonds was approved by the City Council by Resolution No. 68-20 as required by the 2020 Operating Plan.

The District will annually review the interest rate on its bonds regarding market interest rate and evaluate possibilities to refund such bonds to the extent allowed pursuant to the bond documents.

#### F. Future Debt Obligations.

In accordance with the City's Special District Policy, the District shall request and obtain approval of City Council prior to issuance of any debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistent with the City's Special District Policy, as it may be amended, along with the most recently approved Operating Plan and Budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District. The District does not currently have any remaining authorized debt and does not anticipate issuing additional debt.

#### G. Developer Funding Agreements.

The District entered into that certain Facilities Funding and Reimbursement Agreement with Interquest Marketplace, LLC on February 22, 2017. At the end of 2023, it is anticipated that the District will have an outstanding total amount of developer advances of \$97,755, which accrues interest at a rate of 7%. Developer Funding Agreements entered into by this District after January 1, 2023 shall be limited to a term of no greater than twenty (20) years, from the time of the first such agreement, after which time any remaining balances must be either converted to Debt or shall no longer be considered an obligation of the District. The Interest Rate on any Developer Funding Agreements initially entered into after January 1, 2023 shall not exceed the Index Rate plus 400 basis points, and interest shall only accrue on the principal balance.

#### H. Other Financial Obligations.

The District may enter into agreements including reimbursement or similar agreements and leases; as well as agreements for ongoing services such as legal, administration, compliance, budget, audit, etc.

#### I. City Charter Limitations.

In accordance with 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose necessary for development. As set forth in 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent of the total assessed valuation of the taxable property within the District unless approved by at least a two-thirds vote of the entire City Council.

#### J. Limited Default Provisions.

Limited tax general obligation bonds issued by the District shall be structured and/or credit enhancements provided such that the bonds cannot default as long as the District is imposing the required maximum allowed mill levy.

#### K. Privately Placed Debt and Related Party Privately Placed Debt.

Prior to the issuance of any privately placed debt for capital related costs, the District shall obtain the certification of an External Financial Advisor regarding the fairness and feasibility of the interest rate and the structure of the Debt. The Interest Rate for Related Party Privately Placed Debt shall not exceed the Index Rate by more than 400 basis points. Related Party Privately Placed Debt shall not be issued with an optional call date of greater than five (5) years from the date of issuance.

#### L. End User Debt Service Fee Limitation

The District shall not impose an End User Debt Service Fee for the purpose of servicing District Debt without prior approval of City Council.

#### M. Debt Not an Obligation of the City

The debt of the District will not constitute a debt or obligation of the City in any manner. The faith and credit of the City will not be pledged for the repayment of the debt of the District. This will be clearly stated on all offering circulars, prospectus, or disclosure statements associated with any securities issued by the District.

#### N. Land Development Entitlements

The District shall not issue Debt, enter into any other Long Term Financial Obligation or certify a Debt Mill Levy unless a Land Development Entitlement has been approved for the Property.

#### 7. MUNICIPAL OVERSIGHT OF DISTRICT ACTIVITIES

#### A. Audit.

The District agrees to submit an annual audit to the City Finance Department no later than March 1st of each year which is performed by an independent certified public accounting firm. Even if the state grants an audit exemption, the District must submit an annual audit as specified above.

#### B. SID Formation.

The District affirms that it will provide an Amended Operating Plan and seek prior approval of City Council prior to formation of any Special Improvement District or Authority within its boundaries in the future.

#### C. City Authorization Prior to Debt Issuance.

In accordance with the City's Special District Policy, and notwithstanding any statements of intent in the Budget and Operating Plan, the District shall request and obtain approval from the City Council prior to issuance of any Debt in accordance with the financing plan for the District as previously approved. The standards for City approval shall generally be consistent consistency with the City's Special District Policy, as it may be amended, along with the most recently approved operating plan and budget and any requirements or limitations contained therein to the extent that they are consistent with the financing plans for the District.

#### D. Public Improvement Fees.

The use of a public improvement fee ("PIF") is in place to provide necessary funding revenues for the improvements financed by the District. The District will utilize revenues from the PIF for such purposes.

#### E. Condemnation.

The Colorado Revised Statutes do not authorize BIDs to use powers of eminent domain. The exercise of eminent domain authority by any City-authorized district is also specifically

prohibited without express prior City Council approval.

#### F. Concealed Carry Prohibition.

The District shall not adopt or enact an ordinance, resolution, rule or other regulation that prohibits or restricts an authorized permittee from carrying a concealed handgun in a building or specific area under the direct control or management of the District as provided in C.R.S. § 18-12-214.

#### G. Eligible Expenses or Costs for Reimbursement.

In addition to any limits or prohibitions contained in Colorado Revised Statutes, the District shall not issue debt for or otherwise fund any costs or expenses not allowed for by the Special District Policy.

#### H. Intergovernmental Agreements.

The District is not party to any intergovernmental agreements and does not anticipate entering into any intergovernmental agreements in 2023.

#### I. Overlapping Districts.

There are no overlapping Districts within the District's boundaries.

#### 8. 2023 ACTIVITIES, PROJECTS AND CHANGES

#### A. Activities.

The District anticipates continued activity for commercial development in 2023 and will support such activity as provided in this Operating Plan and by statute. The District anticipates providing operation and maintenance services, including, but not limited to, parking and street maintenance and operations, including snow removal, landscaping, stormwater, marketing, common area maintenance, and security services as needed.

#### B. Projects and Public Improvements.

The District anticipates funding or acquiring the design, installation or acquisition of additional public improvements during 2023 as required to support development within the District and as anticipated pursuant to the 2020 bond issuance.

#### C. Summary of 2023 Activities and Changes from Prior Year.

The District's activities will largely consist of district administration and payment of its existing bonds along with public improvement construction.

**Boundary changes:** The District does not anticipate boundary changes in 2023.

Changes to board or governance structure: No changes are anticipated.

Mill levy changes: The District imposed one mill for operations and maintenance and fifty mills for debt service in 2022. The District anticipates imposing one mill for operations and maintenance and seventeen mills for debt service in 2023.

New, refinanced or fully discharged debt: Not anticipated for 2023.

Elections: May 2, 2023.

Major changes in development activity or valuation: The District will continue undertaking projects for public improvements during 2023 as needed.

Ability to meet current financial obligations: See 2023 Budget attached as EXHIBIT B.

#### 9. DISCLOSURE AND COMMUNICATION

The District shall maintain a website that includes content similar to that required for metropolitan districts by Colorado Revised Statutes § 32-1-104.5 and as required by Section K of the Special District Policy, to the extent this content is applicable to BIDs. The District's website is interquestnorthbid.com.

#### 10. DISSOLUTION

The District may be dissolved under the conditions of Section 31-25-1225, C.R.S. Perpetual existence is not contemplated at this time.

#### 11. CONCLUSION

It is submitted that this Operating Plan and Budget for the District meets the requirements of the Business Improvement District Act and further meets applicable requirements of the Colorado Constitution and other law. It is further submitted that the types of services and improvements to be provided by the District are those services and improvements which satisfy the purposes of Part 12 of Article 25 of Title 31, C.R.S.

## EXHIBIT A Director and Other Contact Information Interquest North Business Improvement District

#### **BOARD OF DIRECTORS:**

NAME & ADDRESS	POSITION	TERM(S)	PHONE #/E-MAIL
Timothy Seibert	President	2020-2023	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			tseibert@nor-
Colorado Springs, CO 80903			wood.com
Christopher S. Jenkins	Vice President	2020-2023	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			chrisjenkins@nor-
Colorado Springs, CO 80903			wood.com
David D. Jenkins	Secretary	2020-2023	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			ddj@nor-
Colorado Springs, CO 80903			wood.com
Delroy L. Johnson	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			djohnson@nor-
Colorado Springs, CO 80903			wood.com
Russell T. Tutt IV	Assistant Secretary	2022-2025	(w) 719-593-2600
Nor'wood Development Group			(f) 719-633-0545
111 South Tejon, Suite 222			Tye.tutt@gmail.com
Colorado Springs, CO 80903			

#### **DISTRICT CONTACT:**

#### **DISTRICT MANAGER:**

Delroy L. Johnson, Assistant Secretary	Josh Miller
Nor'wood Development Group	CliftonLarsonAllen LLP
111 South Tejon, Suite 222	8390 East Crescent Parkway, Suite 600
Colorado Springs, CO	Greenwood Village, CO
80903 (w) 719-593-2600	80111 (w) 303-779-5710
djohnson@nor-wood.com	josh.miller@claconnect.com

#### ACCOUNTANT:

#### **AUDITOR:**

Carrie Bartow, CPA CliftonLarsonAllen LLP	BiggsKofford, PC
102 South Tejon, Suite 350	630 Southpointe Court, Suite 200
Colorado Springs, CO	Colorado Springs, CO 80906
80903 (w) 719-635-0300	719-579-9090
x 77839 (f) 719-473-3630	(f) 719-576-012
carrie.bartow@claconnect.com	

INSURANCE AND BONDS:	STAFF:	_
T. Charles Wilson Insurance Service	N/A	
384 Inverness Parkway		-
Centennial, CO 80112		
303-368-5757		

## EXHIBIT B 2023 BID Budget

# INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT ANNUAL BUDGET FOR THE YEAR ENDING DECEMBER 31, 2023

#### INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SUMMARY

#### 2023 BUDGET

## WITH 2021 ACTUAL AND 2022 ESTIMATED For the Years Ended and Ending December 31,

11/1/22

	ACTUAL 2021	BUDGET 2022	ACTUAL 7/31/2022	ESTIMATED 2022	BUDGET 2023
BEGINNING FUND BALANCES	\$ 1,926,948	\$ 3,194,894	\$ 3,450,630	\$ 3,450,630	\$ 5,751,934
REVENUE Property Taxes Specific Ownership Tax Interest Income PIF Collections Bond issuance Developer Advance	1,318,262 154,813 2,909 1,708,495 6,340,000 6,340,310	1,402,151 140,215 2,550 2,000,000 3,000,000 2,970,000	1,385,245 81,978 20,592 1,540,995	1,399,485 140,215 52,500 2,500,000	584,634 58,463 71,000 2,500,000 5,860,000 6,860,000
Total revenue	15,864,789	9,514,916	3,072,059	4,135,449	15,934,097
TRANSFERS IN	<u></u>	107,169	_	30,127	1,179,810
Total funds available	17,791,737	12,816,979	6,522,689	7,616,206	22,865,841
EXPENDITURES General Fund Debt Service Fund Capital Projects Fund	278,590 1,377,109 12,685,408	301,600 1,533,800 6,077,219	84,422 20,411 -	311,000 1,523,145	355,000 2,044,255 13,729,810
Total expenditures	14,341,107	7,912,619	104,833	1,834,145	16,129,065
TRANSFERS OUT		107,169	-	30,127	1,179,810
Total expenditures and transfers out requiring appropriation	14,341,107	8,019,788	104,833	1,864,272	17,308,875
ENDING FUND BALANCES	\$ 3,450,630	\$ 4,797,191	\$ 6,417,856	\$ 5,751,934	\$ 5,556,966
EMERGENCY RESERVE AVAILABLE FOR OPERATIONS DESIGNATED FOR CAPITAL OUTLAY OR FUTURE DEBT REDUCTION	\$ 5,500 178,464	\$ 5,100 187,505	\$ 4,700 248,754	\$ 7,400 109,096	\$ 7,900 6,039 5,543,027
TOTAL RESERVE	\$ 183,964	\$ 192,605	\$ 253,454	\$ 116,496	\$ 5,556,966

## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT PROPERTY TAX SUMMARY INFORMATION 2023 BUDGET

## WITH 2021 ACTUAL AND 2022 ESTIMATED For the Years Ended and Ending December 31,

11/1/22

		ACTUAL	BUDGET	ACTU.		E:	STIMATED	В	UDGET
		2021	2022	7/31/20	)22		2022	<u> </u>	2023
ASSESSED VALUATION									
Commercial	\$	25,012,910	\$ 26,176,240	\$ 26,176	,240	\$	26,176,240	\$ 3	2,076,790
Vacant land		835,950	1,316,920	1,316	,920		1,316,920		402,870
Certified Assessed Value	\$	25,848,860	\$ 27,493,160	\$ 27,493	,160	\$	27,493,160	\$ 3	2,479,660
MILL LEVY									
General		1.000	1.000	1	.000		1.000		1.000
Debt Service		50.000	50.000	50	.000		50.000		17.000
Total mill levy	_	51.000	51.000	51	.000		51.000		18.000
PROPERTY TAXES									
General	\$	25,849	\$ 27,493	\$ 27	,493	\$	27,493	\$	32,480
Debt Service		1,292,443	1,374,658	1,374	,658		1,374,658		552,154
Adjustments to actual/rounding		(30)	-	(14	,240)		-		-
Refunds and abatements		-	-	(2	2,666)		(2,666)		-
Budgeted property taxes	\$	1,318,262	\$ 1,402,151	\$ 1,385	,245	\$	1,399,485	\$	584,634
BUDGETED PROPERTY TAXES									
General	\$	25,848	\$ 27,493	\$ 27	,162	\$	27,441	\$	32,480
Debt Service		1,292,414	1,374,658	1,358	,083		1,372,044		552,154
	\$	1,318,262	\$ 1,402,151	\$ 1,385	,245	\$	1,399,485	\$	584,634

#### INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT **GENERAL FUND 2023 BUDGET**

#### WITH 2021 ACTUAL AND 2022 ESTIMATED For the Years Ended and Ending December 31,

11/1/22

		ACTUAL	В	UDGET	Α	CTUAL	ES	TIMATED	В	UDGET
		2021		2022	7/	31/2022		2022		2023
BEGINNING FUND BALANCE	\$	281,643	\$	335,447	\$	183,964	\$	183,964	\$	116,496
REVENUE										
Property taxes		25,848		27,493		27,162		27,441		32,480
Specific ownership tax		154,813		140,215		81,978		140,215		58,463
Interest income		250		500		1,523		2,500		1,000
Other revenue		-		-		43,249		43,249		-
Total revenue		180,911		168,208		153,912		213,405		91,943
TRANSFERS IN										
Transfers from other funds		-		-		-		30,127		170,000
Total funds available	_	462,554		503,655		337,876		427,496		378,439
EXPENDITURES										
General and administrative										
Accounting		21,277		30,000		18,465		30,000		34,500
Auditing		3,950		4,500		4,150		4,150		5,000
County Treasurer's fee		388		412		408		412		487
PIF collection expense		10,397		22,000		14,936		22,000		25,000
Dues and licenses		932		1,500		1,471		930		2,000
Insurance and bonds		1,843		2,500		1,878		1,878		3,000
District management		12,244		20,000		17,580		25,000		25,000
Legal services		39,977		50,000		19,490		40,000		50,000
Miscellaneous		5,279		5,000		3,837		5,000		5,000
Election expense		-		30,000		883		2,000		10,000
Ground Lease		100		100		_		100		-
Contingency		_		18,537		-		1,400		5,809
Operations and maintenance										
Repairs and Maintenance		-		174		-		32,011		33,612
Landscaping Maintenance		- 9		14,748		1,324		30,636		32,167
Security		-		11,933		· -		15,699		20,409
Parking Lot/Sidewalk R&M		_		15,000		_				
Operations and Maintenance		182,203		_		_				_
Capital reserve		_		-		_		35,140		35,140
Common Area		_		867		-		· •		_
Management Fees		-		21,776		-		-		-
Marketing		1 -		12,000		-		10,542		11,069
Electrical Repairs		-		7,832		-		· -		· -
Exterior Staff		-		1,368		-		_		_
Other Grounds Expense		-		4,985		-		13,750		14,437
Snow Removal		-		5,197				21,536		22,613
Signage		-		898		-		991		1,041
Electricity		-		5,512		_		3,291		3,456
Management Staff		_		4,751		_		6,273		6,586
Water & Sewer				8,255		_		4,911		5,156
Stormwater		-		397		-		3,350		3,518
Lightbulbs		-		1,358		_		-		-
Total expenditures		278,590		301,600		84,422		311,000		355,000
TRANSFERS OUT										
TRANSFERS OUT				0.450						0.500
Transfers to other fund	_	-		9,450		-		-		9,500
Total expenditures and transfers out										
requiring appropriation		278,590		311,050		84,422		311,000		364,500
ENDING FUND BALANCE	\$	183,964	\$	192,605	\$	253,454	\$	116,496	\$	13,939
EMERGENCY RESERVE	\$	5,500	\$	5,100	\$	4,700	\$	7,400	\$	7,900
AVAILABLE FOR OPERATIONS		178,464		187,505		248,754		109,096		6,039
TOTAL RESERVE	\$	183,964	\$	192,605	\$	253,454	\$	116,496	\$	13,939
Prolimina	_		_					-		

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## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT DEBT SERVICE FUND 2023 BUDGET

## WITH 2021 ACTUAL AND 2022 ESTIMATED For the Years Ended and Ending December 31,

11/1/22

	A	CTUAL		BUDGET		ACTUAL	E	STIMATED	E	BUDGET
		2021	<u> </u>	2022		7/31/2022	<u> </u>	2022	_	2023
BEGINNING FUND BALANCE	\$	1,610,098	\$	2,859,447	\$	3,236,539	\$	3,236,539	\$	5,635,438
REVENUE										
Property taxes		1,292,414		1,374,658		1,358,083		1,372,044		552,154
Interest income		2.641		2,000		19,069		50,000		70,000
PIF collections		1,708,495		2,000,000		1,540,995		2,500,000		2,500,000
Total revenue	_	3,003,550	_	3,376,658		2,918,147	-	3,922,044		3,122,154
TRANSFERS IN		-,,								, , , , , , , , , , , , , , , , , , , ,
Transfers from other funds		-		-		-		-		
Total funds available		4,613,648		6,236,105		6,154,686		7,158,583		8,757,592
EXPENDITURES										
General and administrative										
County Treasurer's fee		19,409		20,620		20,411		20,620		8,282
Contingency		•		10,655		-		-		262,290
Debt Service		400 005		477.075				477.075		405.075
Bond interest - 2010 Series		488,325		477,275		-		477,275		465,375
Bond interest - 2016 Series		300,950		299,000		-		299,000		296,725
Bond interest - 2020 Series		408,425		551,250		-		551,250		551,250
Bond interest - 2023 Series		400 000		440.000		-		440.000		275,333
Bond principal - 2010 Series		130,000		140,000		-		140,000		150,000
Bond principal - 2016 Series		30,000		35,000		20,411		35,000 1,523,145		35,000 2,044,255
Total expenditures		1,377,109		1,533,800		20,411		1,523,145		2,044,255
TRANSFERS OUT										
Transfers to other fund		_		97,719		_		-		1,170,310
Total expenditures and transfers out										
requiring appropriation		1,377,109		1,631,519		20,411		1,523,145		3,214,565
ENDING FUND BALANCE	\$	3,236,539	\$	4,604,586	\$	6,134,275	\$	5,635,438	\$	5,543,027
DESIGNATED FOR CAPITAL OUTLAY OR FUTURE DEBT REDUCTION	\$	-	\$	-	\$	-	\$	-	\$	5,543,027
TOTAL RESERVE	\$	_	\$	-	\$	-	\$	-	\$	5,543,027
	_		÷		_					

## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT CAPITAL PROJECTS FUND 2023 BUDGET

### WITH 2021 ACTUAL AND 2022 ESTIMATED For the Years Ended and Ending December 31,

11/1/22

	ACTUAL 2021	BUDGET 2022	ACTUAL 7/31/2022	ESTIMATED 2022	BUDGET 2023
BEGINNING FUND BALANCE	\$ 35,207	\$ -	\$ 30,127	\$ 30,127	\$ -
REVENUE					
Interest income	18	50	-	, · · · -	-
Developer advance	6,340,310	2,970,000	-	-	6,860,000
Bond issuance	6,340,000	3,000,000	-	**	5,860,000
Total revenue	12,680,328	5,970,050	-	-	12,720,000
TRANSFERS IN					_
Transfers from other funds		107,169	-	-	1,009,810
Total funds available	12,715,535	6,077,219	30,127	30,127	13,729,810
EXPENDITURES					
General and Administrative					
Accounting	1,598	2,500	-	-	2,500
Bond issue costs	-	30,000	_	-	-
Capital Projects	0.040.000	0.007.740			6 060 240
Repay developer advance	6,340,000 3,500	3,067,719 7,000	-		6,860,310 7,000
Engineering Capital outlay	6,340,310	2,970,000	_		6,860,000
Total expenditures	12,685,408	6,077,219		-	13,729,810
Total experiences	12,000,400	0,017,210			1011201010
TRANSFERS OUT					
Transfers to other fund		-		30,127	-
Total expenditures and transfers out					
requiring appropriation	12,685,408	6,077,219	-	30,127	13,729,810
ENDING FUND BALANCE	\$ 30,127	\$ -	\$ 30,127	\$ -	\$ -

#### **Services Provided**

The District was organized to provide the financing, acquisition, construction, completion, installation, replacement and/or operation and maintenance of all of the services and public improvements allowed under Colorado law for business improvement districts. Specific improvements and services provided by the District include parking facilities, roadways, lighting, driveways, public utilities and landscaping. The District's service area is located entirely within the City of Colorado Springs, El Paso County, Colorado.

The District was organized by Ordinance of the City of Colorado Springs on October 26, 2004.

At an election held on November 2, 2004, the voters approved general obligation indebtedness of \$9,900,000 for street improvements. On November 1, 2005, the District's electors authorized additional indebtedness of \$3,100,000 for water and storm drainage. The voters also approved an annual increase in taxes of \$50,000, at a mill levy rate not to exceed one mill, for general operations and maintenance. The election also allows the District to retain all revenues without regard to the limitations contained in Article X, Section 20, of the Colorado constitution. Pursuant to the District's operating plan filed annually with the City, the maximum debt service mill levy the District can impose is 50.000 mills. As set forth in the District's 2005 operating plan, the City has limited the amount of debt to be issued to a total of \$9,900,000 in the authorized voted categories, without future approval by the City. On November 6, 2018, the District's electors authorized additional indebtedness of \$25,000,000 for water improvements, \$25,000,000 for sanitary sewer improvements, \$25,000,000 for street improvements, \$25,000,000 for traffic and safety improvements, \$25,000,000 for park and recreation improvements, \$25,000,000 for transportation improvements, \$25,000,000 for security improvements, \$25,000,000 for operations and maintenance, \$25,000,000 for refinancing debt, and \$25,000,000 for reimbursement agreements.

Per the approval of the City Council on October 23, 2018, the amount of authorized debt has been increased from \$13,000,000 to \$25,000,000.

The District has no employees and all administrative functions are contractual.

The District prepares its budget on the modified accrual basis of accounting in accordance with the requirements of Colorado Revised Statutes C.R.S. 29-1-105 using its best estimates as of the date of the budget hearing. These estimates are based on expected conditions and its expected course of actions. The assumptions disclosed herein are those that the District believes are significant to the budget. There will usually be differences between the budget and actual results, because events and circumstances frequently do not occur as expected, and those difference may be material.

#### Revenues

#### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or, if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

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#### Revenues - (continued)

#### **Property Taxes** – (continued)

The calculation of the taxes levied is displayed on the property tax summary information page using the adopted mill levy imposed by the District.

#### **Specific Ownership Taxes**

Specific ownership taxes are set by the State and collected by the County Treasurer, primarily on vehicle licensing within the County as a whole. The specific ownership taxes are allocated by the County Treasurer to all taxing entities within the County. The budget assumes that the District's share will be equal to approximately 10% of the property taxes collected.

#### **Interest Income**

Interest earned on the District's available funds has been estimated based on an average interest rate of approximately 1.5%.

#### **PIF Fees**

The District charges public improvement fees (PIF). The nature of the PIF is that of a fee imposed under private contract and not through the exercise of any governmental taxing authority. The PIF is applied to the sale of goods at a rate of 1.25%.

#### **Developer Advance**

Developer advances are expected to fund a portion of capital project fund expenditures. Developer advances are to be recorded as revenue for budget purposes with an obligation for future repayment when the District is financially able to issue bonds to reimburse the Developer.

#### **Bond Issuance**

On September 15, 2020 the District issued a general obligation fill-up bond of \$13,735,000 with approximately \$1,535,000 in draws in 2020, an additional draw of \$6,340,000 in 2021 and an estimated draw of \$5,860,000 during 2023 in order to fund capital improvements for the District.

#### **Expenditures**

#### **Administrative Expenditures**

Administrative and operating expenditures include the services necessary to maintain the District's administrative viability such as legal, management, accounting, insurance, and other administrative expenses.

#### **County Treasurer's Fees**

Anticipated County Treasurer's collection fees have been computed at 1.5% of property taxes.

#### **Expenditures** (Continued)

#### **Capital Outlay**

The District anticipates infrastructure improvements as noted in the Capital Projects fund.

#### **Debt Service**

Principal and interest payments in 2023 are provided based upon the debt amortization schedules of the Series 2010 General Obligation Bonds, the Series 2016 Limited Tax General Obligation Bonds and the Series 2020 Limited Tax General Obligation Bonds.

#### **Debt and Leases**

On December 3, 2010, the District issued \$6,500,000 in General Obligation Bonds. The Bonds mature on December 1, 2040, and bear an interest rate of 8.5% paid annually on December 1. The first interest payment was due on December 1, 2011. At the option of the District, on any date, the bonds are subject to redemption prior to maturity without redemption premium. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

On June 8, 2016, the District issued \$4,765,000 in Limited Tax General Obligation Bonds. The Bonds mature on December 1, 2045, and bear an interest rate of 6.5% paid annually on December 1, with optional call date December 1, 2025. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

On September 15, 2020, the District issued a \$13,735,000 Limited Tax General Obligation Drawdown Bonds. The initial Draw was for \$1,535,000. The Bonds mature on December 1, 2049, and bear an interest rate of 7% paid annually on December 1, with optional call date January 1, 2027. The proceeds from the Bonds were used to reimburse the Developer for capital infrastructure costs and to pay bond issuance costs.

The District entered into a Facilities Funding and Reimbursement Agreement (Agreement) with the Developer. The District agrees to repay the Developer along with accrued interest, at a rate of 7% on the first day of the following year in which the advances were made. The Agreement does not constitute a multiple-fiscal year obligation.

The District's current debt service schedule is attached for the 2010 and 2016 Bonds. The exact timing of principal and interest payments for the 2020 Bonds is unknown as all draws have not yet been completed. The District has no capital or operational leases. The District drew \$6,340,000 during 2021 and anticipates \$5,8600,000 during 2023.

#### **Debt and Leases** (Continued)

The District has outstanding Developer Advances and activity as follows:

Е	Balance -					В	alance -	
De	cember 31,		etirements/	December 3				
2021		2021 Additions			Reductions	2022		
\$	310	\$	-	\$	~	\$	310	
	97,734		21		I		97,755	
\$	98,044	\$	21	\$	<u> </u>	\$	98,065	
E	Balance -		9 7 79			В	alance -	
De	cember 31,			R	etirements/	Dec	ember 31,	
	2022		Additions	F	Reductions		2023	
\$	310	\$	6,860,000	\$	6,860,310	\$	-	
	97,755						97,755	
\$	98,065	\$	6,860,000	\$	6,860,310	\$	97,755	
	\$  \$ December 1.5    December 2.5    \$	\$ 310  97,734  \$ 98,044  Balance - December 31, 2022  \$ 310	December 31, 2021 \$ 310 \$ 97,734 \$ 98,044 \$ Balance - December 31, 2022 \$ 310 \$	December 31,	December 31,	December 31,         Retirements/           2021         Additions         Reductions           \$ 310         \$ -         \$ -           97,734         21         -           \$ 98,044         \$ 21         \$ -           Balance -         December 31,         Retirements/           2022         Additions         Reductions           \$ 310         \$ 6,860,000         \$ 6,860,310           97,755         -         -	December 31,   Retirements/   December 31,   Reductions	

#### Reserves

#### **Emergency Reserve**

The District has provided for an Emergency Reserve fund equal to at least 3% of fiscal year spending for 2023, as defined under TABOR.

This information is an integral part of the accompanying budget.

## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

# \$6,500,000 Series 2010 General Obligation Refunding Bonds Dated December 3, 2010 Interest Rate 8.50%

Year Ended		Princip	al and Ir	iterest Due Dece	mber 1	
December 31,	P	Principal		Interest		Total
0000	Φ.	450,000	¢.	40E 07E	œ.	645 275
2023	\$	150,000	\$	465,375	\$	615,375
2024		165,000		452,625		617,625
2025		180,000		438,600		618,600
2026		195,000		423,300		618,300
2027		210,000		406,725		616,725
2028		230,000		388,875		618,875
2029		250,000		369,325		619,325
2030		270,000		348,075		618,075
2031		290,000		325,125		615,125
2032		315,000		300,475		615,475
2033		345,000		273,700		618,700
2034		375,000		244,375		619,375
2035		405,000		212,500		617,500
2036		355,000		178,075		533,075
2037		385,000		147,900		532,900
2038		415,000		115,175		530,175
2039		450,000		79,900		529,900
2040		490,000		41,650		531,650
	\$	5,475,000	\$	5,211,775	\$	10,686,775

## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

# \$4,765,000 Series 2016 Limited Tax General Obligation Bonds Dated June 8, 2016 Interest Rate 6.50%

Year Ended	Principal and Interest Due December 1							
December 31,	Principal		Interest		Total			
2023	\$	35,000	\$	296,725	\$	331,725		
2024		40,000		294,450		334,450		
2025		40,000		291,850		331,850		
2026		45,000		289,250		334,250		
2027		45,000		286,325		331,325		
2028		50,000		283,400		333,400		
2029		50,000		280,150		330,150		
2030		55,000		276,900		331,900		
2031		60,000		273,325		333,325		
2032		60,000		269,425		329,425		
2033		70,000		265,525		335,525		
2034		70,000		260,975		330,975		
2035		70,000		256,425		326,425		
2036		165,000		251,875		416,875		
2037		180,000		241,150		421,150		
2038		185,000		229,450		414,450		
2039		200,000		217,425		417,425		
2040		210,000		204,425		414,425		
2041		515,000		190,775		705,775		
2042		550,000		157,300		707,300		
2043		585,000		121,550		706,550		
2044		620,000		83,525		703,525		
2045		665,000		43,225		708,225		
	\$	4,565,000	\$	5,365,425	\$	9,930,425		

No assurance provided. See summary of significant assumptions.

11
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## INTERQUEST NORTH BUSINESS IMPROVEMENT DISTRICT SCHEDULE OF DEBT SERVICE REQUIREMENTS TO MATURITY

# \$7,875,000 Series 2020 Limited Tax General Obligation Bonds - Draw 1 - 3 Dated September 15, 2020 Interest Rate 7.00%

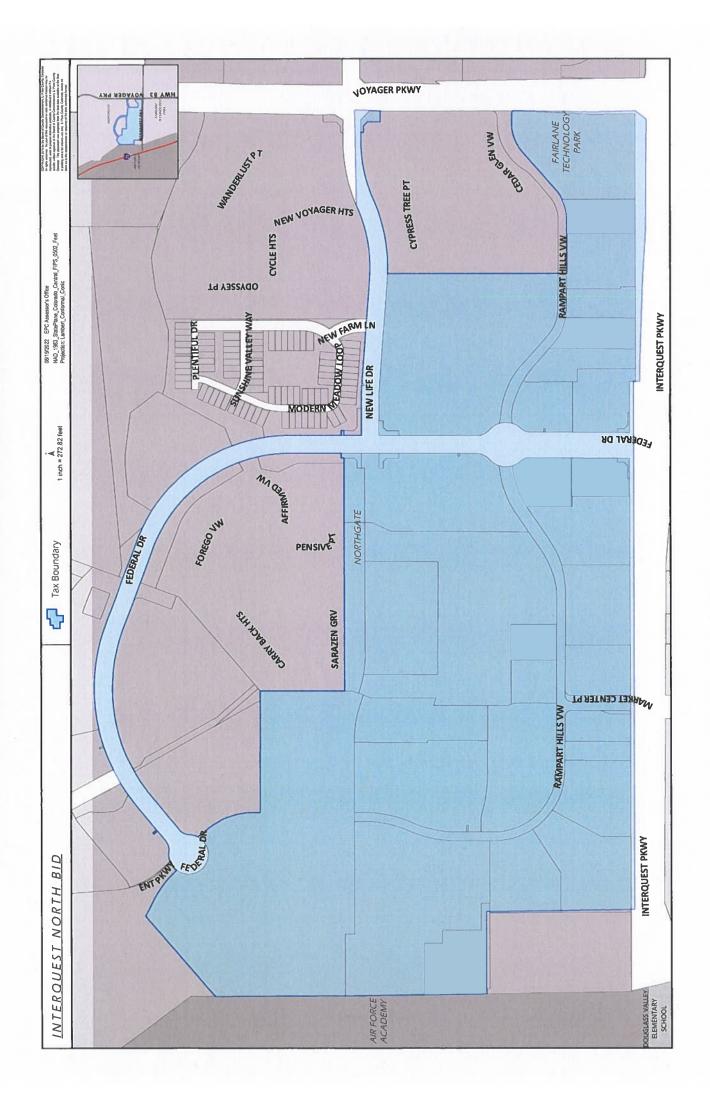
Year Ended	Principal and Interest Due December 1								
December 31,	Principal		Interest		Total				
2023	\$	_	\$	551,250	\$	551,250			
2024	•	70,000	, -	551,250	•	621,250			
2025		71,000		546,350		617,350			
2026		72,000		541,380		613,380			
2027		79,000		536,340		615,340			
2028		87,000		530,810		617,810			
2029		92,000		524,720		616,720			
2030		91,000		518,280		609,280			
2031		108,000		511,910		619,910			
2032		115,000		504,350		619,350			
2033		117,000		496,300		613,300			
2034		127,000		488,110		615,110			
2035		135,000		479,220		614,220			
2036		146,000		469,770		615,770			
2037		147,000		459,550		606,550			
2038		171,000		449,260		620,260			
2039		178,000		437,290		615,290			
2040		190,000		424,830		614,830			
2041		340,000		411,530		751,530			
2042		365,000		387,730		752,730			
2043		391,000		362,180		753,180			
2044		419,000		334,810		753,810			
2045		445,000		305,480		750,480			
2046		883,000		274,330		1,157,330			
2047		942,000		212,520		1,154,520			
2048		1,011,000		146,580		1,157,580			
2049		1,083,000		75,810		1,158,810			
	\$	7,875,000	\$	11,531,940	\$	19,406,940			

No assurance provided. See summary of significant assumptions.

12
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#### **EXHIBIT C**

District Boundary Map



## **EXHIBIT D Terms and Definitions**

The following terms and definitions from the City of Colorado Springs Special District Policy are specifically incorporated for use in this Operating Plan and Budget.

- **a.** Authority- An entity with separate legal powers or authorities, created by intergovernmental agreement (IGA) between or among Districts, or between or among one or more Districts, and another governmental entity.
- **b.** City- The City of Colorado Springs, acting legislatively through its City Council or administratively through its mayor or chief of staff, consistent with Colorado Revised Statutes and the City Charter.
- c. Combination of Districts- Any combination of Metropolitan Districts, BIDs and/or GIDs that overlay each other that are organized by petition of a property developer that are specific to property within a single development project and do not serve any property outside of that project such as regional service district or non-developer controlled existing district.
- d. C.R.S.- Colorado Revised Statutes.
- e. **Debt-** Any bond, note debenture, contract or other multiple year financial obligation of a District which is payable in whole or in part from, or which constitutes an encumbrance on, the proceeds of ad valorem property tax or End User Debt Service Fee imposed by the District, or pledged for the purposes of meeting the obligation.
- f. Debt Mill Levy- For the purpose of this Policy and its associated plans the debt mill levy is that portion of the overall mill levy of the District, pledged, dedicated or otherwise used to repay formally issued Debt or long terms.
- g. Developer Funding Agreements- Short or long-term obligations of Districts entered into between Districts and developers related to advancement of reimbursement of Public Improvements or operations and maintenance costs. Such agreements may or may not accrue interest, but do not qualify as formally issued Debt as defined under this Policy or under TABOR.
- h. **District** This Interquest North Business Improvement District.
- i. End User- A property owner anticipated to be have long term, multi-year responsibility for the tax and/or fee obligations of a District. By way of illustration, a resident homeowner, renter, commercial property owner, or commercial tenant is an end user. A master property developer or business entity that constructs homes or commercial structures for occupancy or ownership primarily by third parties, is not an end user.
- j. End User Debt Service Fees- Any fees, rates, tolls or charges assessed or pledged or otherwise obligated to End Users by a District for the payment of Debt. End User Debt Service Fees are not intended to include public improvement fees (PIFs) if authorized by this Operating Plan and Budget.
- k. External Financial Advisor- A consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a

public finance advisor in the Bond Buyer's Municipal Market Place (also known as the Redbook); and (3) is not an officer of the District.

- **Index Interest Rate-** The AAA 30-year MMD (Municipal Market Data) index interest rate.
- m. Interest Rate-The annual rate of charge applied to Debt or other District financial obligations.
- n. Land Development Entitlement A City-approved master plan, concept plan or other more detailed land use plan, zoning or combinations thereof, applicable to a substantial proportion of the property to be included in the District and sufficient to support the need for the District along with relevant public improvements financing assumptions and proposed limits.
- o. Maximum Debt Mill Levy- The maximum mill levy a District or Combination of Districts is permitted to impose for the payment of Debt. For the purpose of this Policy, a mill levy certified for contractual obligations is part of the Maximum Debt Mill Levy.
- **p.** Maximum Operating Mill Levy- The maximum mill levy a District or Combination of Districts is permitted to impose for operating and maintenance expenses.
- **q. Mill Levy Adjustment** -Any statutory, legislative or constitutional changes that adjust or impact the assessed or actual valuation of property or the assessment ratio pursuant to which taxes are calculated.
- r. Model BID Operating Plan and Budget- The most recent version of the template for BID Operating Plans and Budgets adopted in accordance with this Policy.
- s. Planning and Community Development Department Director- The Director of the Colorado Springs Planning and Community Development Department or other position which may be established for the purpose of administering this Policy, or their designee.
- t. Policy or Special District Policy The City's adopted Special District Policy as may be amended from time to time.
- **u.** Privately Placed Debt- Debt that is not marketed to multiple independent accredited investors as defined in Rule 501(a) promulgated under the Securities Act of 1933 by a registered bond underwriter or placed directly with a chartered lending institution or credit union.
- v. Public Improvements Any capital or site improvements, (or directly related planning or engineering costs) legally determined to be eligible for ownership, maintenance and/or financing by a District in accordance with the applicable State statues.
- w. Related Party Privately Placed Debt Privately Placed Debt that is or will be placed with and directly held by a party related to the issuing District.