

RESOLUTION NO. 50-18

A RESOLUTION APPROVING AN AMENDED AND RESTATED SERVICE PLAN FOR THE WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT

WHEREAS, Section 32-1-207, C.R.S., provides that no special district may materially modify its service plan except upon petition to the governing body of the municipality within which the special district lies and adoption of resolution of approval by such governing body; and

WHEREAS, pursuant to the provisions of Title 32, Colorado Revised Statutes, and pursuant to proper notice having been provided as required by law, the City Council held a public hearing and approved the original formation and the Consolidated Service Plan (the "Original Service Plan") for the Wildgrass at Rockrimmon Metropolitan District (the "District") by Resolution No. 159-07 adopted on September 11, 2007; and

WHEREAS, the District has petitioned the City to approve an Amended and Restated Service Plan ("Amendment to the Service Plan") to specifically authorize covenant enforcement and design review as a power and service of the District; and

WHEREAS, the Amendment to Service Plan includes a modification of the permitted operations and maintenance functions described in Exhibit D to the Amendment to the Service Plan ; and

WHEREAS, the Amendment to Service Plan also includes a restriction on end user debt service fees which conforms to the City's current special district policy; and

WHEREAS, the District submitted for review and City Council reviewed the Amendment to Service Plan for the District; and

WHEREAS, City Council considered the Amendment to Service Plan, as well as all other testimony and evidence presented at a public hearing on May 22, 2017, to determine whether to approve the District's proposed Amendment to Service Plan.

**NOW THEREFORE BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF COLORADO SPRINGS:**

Section 1. The above and foregoing recitals are incorporated herein by reference and are adopted as findings and determinations of the City Council.

Section 2. Council hereby finds that approval of the Service Plan Amendment is in the best interest of the City and the District.


Section 3. The Amendment to Service Plan as attached in Exhibit 1 is hereby approved.


Section 4. With the exception of those modifications specifically addressed in the Amendment to Service Plan, the Original Service Plan shall remain in full force and effect.

DATED at Colorado Springs, Colorado, this 22<sup>nd</sup> day of May, 2018.

  
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Council President

ATTEST:

  
Sarah B. Johnson, City Clerk



**AMENDED AND RESTATED SERVICE PLAN**  
**FOR**  
**WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT**  
**IN THE CITY OF COLORADO SPRINGS, COLORADO**

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Submitted: March 14, 2018  
Re-submitted: March 27, 2018  
Re-submitted: May 2, 2018

Initials \_\_\_\_\_

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<b>EXHIBIT B</b>	Colorado Springs Vicinity Map
<b>EXHIBIT C</b>	Initial District Boundary Map
<b>EXHIBIT D</b>	Description of Permitted Services to be Provided by the District
<b>EXHIBIT E</b>	Form of Disclosures to Purchasers of Property within the District

## I. INTRODUCTION

### A. Purpose and Intent

The City Council of the City of Colorado Springs (the “City Council”) approved the Service Plan for the Wildgrass at Rockrimmon Metropolitan District (the “District”) on September 11, 2007 (the “Original Service Plan”). The District was subsequently organized pursuant to an Order of the El Paso County District Court dated January 7, 2008, and recorded in the real property records of El Paso County on January 10, 2008, at Reception No. 208003887. This Amended and Restated Service Plan for Wildgrass at Rockrimmon Metropolitan District (the “Amended and Restated Service Plan”) is being presented pursuant to the Original Service Plan and Section 32-1-207, C.R.S., and shall supersede and replace the Original Service Plan in its entirety.

The District is an independent unit of local government, separate and distinct from the City, and, except as may otherwise be provided for by State or local law, or this Amended and Restated Service Plan, its activities are subject to review by the City only insofar as they may deviate in a material matter from the requirements of the Amended and Restated Service Plan. It is intended that the District will provide a part or all of the Public Improvements for the use and benefit of all anticipated inhabitants and taxpayers of the District. The primary purpose of the District will be to finance the construction of these Public Improvements.

This Amended and Restated Service Plan, authorizes the District to own, operate, and maintain certain Public Improvements more specifically described in **Exhibit D**, attached hereto and incorporated herein by reference. The District is not being created to provide ongoing operations and maintenance services other than those specifically set forth in **Exhibit D** to this Amended and Restated Service Plan. In addition, in accordance with Section 32-1-1004(8), C.R.S., the District shall also have the power to provide covenant enforcement and design review services within the boundaries of the District if the declaration, rules and regulations, or any similar document containing the covenants to be enforced for the area within the District name the District as the enforcement or design review entity.

### B. Need for the District

There are currently no other governmental entities, including the City, located in the immediate vicinity of the District that consider it desirable, feasible or practical to undertake the planning, design, acquisition, construction installation, relocation, redevelopment, and financing of the Public Improvements needed for the Project. Formation of the District is therefore necessary in order for the Public Improvements required for the Project to be provided in the most economic manner possible.

### C. Objective of the City Regarding District Amended and Restated Service Plan

The City’s objective in approving the Amended and Restated Service Plan for the District is to authorize the District to provide for the planning, design, acquisition, construction, installation, relocation, and redevelopment of the Public Improvements from the proceeds of Debt to be issued by the District. All Debt is expected to be repaid by taxes imposed and collected for no longer than the Maximum Debt Mill Levy Imposition Term for residential

properties and at a tax mill levy no higher than the Maximum Debt Mill Levy for commercial and residential properties, and/or repaid by Fees, as long as such Fees are not imposed upon or collected from Taxable Property owned or occupied by an End User for the purpose of creating a capital cost payment obligation as further described in Section V.A.11. Debt which is issued within these parameters and, as further described in the Financial Plan, will insulate property owners from excessive tax and Fee burdens to support the servicing of the Debt and will result in a timely and reasonable discharge of the Debt.

This Amended and Restated Service Plan is intended to establish a limited purpose for the District and explicit financial constraints that are not to be violated under any circumstances. The primary purpose is to provide for the Public Improvements associated with development and regional needs. Operational activities are allowed but only as specified in **Exhibit D** to this Amended and Restated Service Plan.

It is the intent of the District to dissolve upon payment or defeasance of all Debt incurred or upon court determination that adequate provision has been made for the payment of all Debt, and if any District has authorized operating functions under an intergovernmental agreement with the City, to retain only the power necessary to impose and collect taxes or fees to pay for these costs.

The District shall be authorized to finance the Public Improvements that can be funded from Debt to be repaid from tax revenue collected from a mill levy which shall not exceed the Maximum Debt Mill Levy in any District and which shall not exceed the Maximum Debt Mill levy Imposition Term in Residential Districts. It is the intent of this Amended and Restated Service Plan to assure to the extent possible that no property in any District bears an economic burden that is greater than that associated with the Maximum Debt Mill Levy in amount, and that no property in a Residential District bears an economic burden that is greater than that associated with the Maximum Debt Mill Levy Imposition Term in duration even under bankruptcy or other unusual situations. Generally, the costs of Public Improvements that cannot be funded within these parameters are not costs to be paid by the District.

## II. **DEFINITIONS**

In this Amended and Restated Service Plan, the following terms shall have the meanings indicated below, unless the context hereof clearly requires otherwise:

**Amended and Restated Service Plan:** the amended and restated service plan for the District as approved by City Council.

**Approved Development Plan:** a Master Plan and other more detailed land use approvals established by the City for identifying, among other things, Public Improvements necessary for facilitating the development of property within the Service Area as approved by the City pursuant to the City Code and as amended pursuant to the City Code from time to time.

**Board:** the board of directors of the District.



**Bond, Bonds or Debt:** bonds or other obligations for the payment of which the District has promised to impose an *ad valorem* property tax mill levy.

**City:** the City of Colorado Springs, Colorado.

**City Code:** the City Code of the City of Colorado Springs, Colorado.

**City Council:** the City Council of the City of Colorado Springs, Colorado.

**Commercial District:** a District containing property classified for assessment as nonresidential. (NOTE: all districts which include or are expected to include any residential property must be defined as a Residential District and not a Commercial District.)

**Debt:** any bond, note debenture, contract or other multiple-year financial obligation of a District which is payable in whole or in part from, or which constitutes a lien or encumbrance on the proceeds of ad valorem property tax imposed by a District.

**Debt to Actual Market Value Ratio:** the ratio derived by dividing the then-outstanding principal amount of all Debt of the District by the actual market valuation of the taxable property of the District, as such actual market valuation is certified from time to time by the appropriate county assessor.

**District:** the Wildgrass at Rockrimmon Metropolitan District.

**End User:** means any owner, or tenant of any owner, of any taxable improvement within the District, who is intended to become burdened by the imposition of ad valorem property taxes subject to the Maximum Debt Mill levy. By way of illustration, a resident homeowner, renter, a commercial property owner, or commercial tenant is an End User. The business entity that constructs homes or commercial structures is not an End User.

**External Financial Advisor:** a consultant that: (1) advises Colorado governmental entities on matters relating to the issuance of securities by Colorado governmental entities, including matters such as the pricing, sales and marketing of such securities and the procuring of bond ratings, credit enhancement and insurance in respect of such securities; (2) shall be an underwriter, investment banker, or individual listed as a public finance advisor in the Bond Buyer's Municipal Market Place; and (3) is not an officer of the District.

**Fees:** means any fee imposed by the District for services, programs or facilities provided by the District, as described in Section V.A.11. below.

**Financial Plan:** the Financial Plan described in Section VI which describes: (a) how the Public Improvements are to be financed; (b) how the Debt is expected to be incurred; and (c) the estimated operating revenue derived from property taxes for the first budget year.

**Initial District Boundaries:** the boundaries of the area described in the Initial District Boundary Map.

Initial District Boundary Map: the map attached hereto as **Exhibit C-1**, describing the District's initial boundaries.

Maximum Debt Mill Levy: the maximum mill levy of the District is permitted to impose for payment of Debt as set forth in Section VI.E below.

Maximum Debt Mill Levy Imposition Term: the maximum term for imposition of a Debt Service mill levy in a Residential District as set forth in Section VI.F below.

Maximum Operating Mill Levy: the maximum mill levy of the District is permitted to impose for payment of operating and maintenance expenses as set forth in Section VI.J below.

Project: the development or property commonly referred to as Wildgrass.

Public Improvements: a part or all of the improvements authorized to be planned, designed, acquired, constructed, installed, relocated, redeveloped and financed as generally described in the Special District Act, except as specifically limited in Section V below to serve the future taxpayers and inhabitants of the Service Area as determined by the Board of the District.

Residential District: a District containing property classified for assessment as residential. (NOTE: all districts which include or are expected to include any residential property must be defined as Residential Districts and not Commercial Districts).

Service Area: the property within the Initial District Boundary Map.

Service Plan Amendment: an amendment to the Amended and Restated Service Plan approved by City Council in accordance with the City's ordinance and the applicable State law.

Special District Act: Section 32-1-101, et seq., of the Colorado Revised Statutes, as amended from time to time.

State: the State of Colorado.

### III. **BOUNDARIES**

The area of the Initial District Boundaries includes approximately 14.28 acres. A legal description of the Initial District Boundaries is attached hereto as **Exhibit A**. A map of the Initial District Boundaries is attached hereto as **Exhibit C**. A vicinity map is attached hereto as **Exhibit B**. It is anticipated that the District's boundaries may change from time to time as it undergoes inclusions and exclusions pursuant to Section 32-1-401, et seq., CRS, and Section 32-1-501, et seq., CRS, subject to the limitations set forth in Article V below.

#### IV. PROPOSED LAND USE/POPULATION PROJECTIONS/ASSESSED VALUATION

The Service Area consists of approximately 14.28 acres of residential land. The current assessed valuation of the Service Area is \$0.00 for purposes of this Amended and Restated Service Plan and, at build out, is expected to be sufficient to reasonably discharge the Debt under the Financial Plan. The population of the District at build-out is estimated to be approximately 190 people.

Approval of this Amended and Restated Service Plan by the City does not imply approval of the development of a specific area within the District, nor does it imply approval of the number of residential units or the total site/floor area of commercial or industrial buildings identified in this Amended and Restated Service Plan or any of the exhibits attached thereto, unless the same is contained within an Approved Development Plan.

#### V. DESCRIPTION OF PROPOSED POWERS, IMPROVEMENTS AND SERVICES

##### A. Powers of the District and Service Plan Amendment

The District shall have the power and authority to provide the Public Improvements and related operation and maintenance services within and without the boundaries of the District as such power and authority is described in the Special District Act, and other applicable statutes, common law and the Constitution, subject to the limitations set forth herein.

1. Operations and Maintenance Limitation. The purpose of the District is to plan for, design, acquire, construct, install, relocate, redevelop, and finance the Public Improvements. The District shall dedicate the Public Improvements to the City or other appropriate jurisdiction or owners association in a manner consistent with the Approved Development Plan and other rules and regulations of the City and applicable provisions of the City Code. The District shall not be authorized to operate and maintain any part or all of the Public Improvements after such dedication, including park and recreation improvements, unless the provision of such ongoing operation and maintenance is specifically identified in Exhibit D attached hereto. As specified in Exhibit D, attached hereto, the District intends to own, operate and maintain landscaping, parks and recreation, and other common areas within the District. In accordance with Section 32-1-1004(8), C.R.S., the District shall also have the power to provide covenant enforcement and design review services within the boundaries of the District if the declaration, rules and regulations, or any similar document containing the covenants to be enforced for the area within the District name the District as the enforcement or design review entity. The District shall have the power to provide covenant enforcement and design review services only if revenues used to provide such services are derived from the area in which the services are furnished. The District shall have the ability to impose fees and charges for purposes identified in the covenants, including operations and maintenance of landscaping, parks and recreation, and other common areas, for the purpose of enforcing the covenants. In the City's sole discretion, an intergovernmental agreement between the City and the District may be required in order to better describe the conditions under which these permitted services will be provided by the District. If the District is authorized to operate and maintain certain park and recreation improvements set forth in Exhibit D, any Fee imposed by the District for access to

such park and recreation improvements shall not result in non-District Colorado Springs residents paying a user fee that is greater than, or otherwise disproportionate to, similar Fees and taxes paid by residents of the District. However, the District shall be entitled to impose an administrative Fee as necessary to cover additional expenses associated with non-District Colorado Springs residents to ensure that such costs are not the responsibility of the District residents. All such Fees shall be based upon the determination of the District imposing such Fee that such Fee does not exceed a reasonable annual market fee for users of such facilities. Notwithstanding the foregoing, all parks and trails shall be open to the general public including non-District Colorado Springs residents free of charge.

2. **City Charter Limitations.** In accordance with Article 7-100 of the City Charter, the District shall not issue any Debt instrument for any purpose other than construction of capital improvements with a public purpose necessary for development.

As further set forth in Article 7-100 of the City Charter, the total Debt of any proposed District shall not exceed 10 percent (10%) of the total assessed valuation of the taxable property within the District unless approved by at least two-thirds vote of the entire City Council.

3. **Use of Bond Proceeds and Other Revenue of the District Limitation.** Proceeds from the sale of Debt instruments and other revenue of the District may not be used to pay landowners within the District for any real property required to be dedicated for public use by annexation agreements or land use codes. Examples of ineligible reimbursements include, but are not limited to: the acquisition of rights of way, easements, water rights, land for prudent line drainage, parkland, or open space, unless consent from the City Council is given. Proceeds from the sale of Debt instruments and other revenue of the District also may not be used to pay for the construction of any utility infrastructure except for those categories of utility infrastructure covered by utility tariffs, rules, and regulations. Additionally, if the landowner/developer constructs the public infrastructure and conveys it to the District in return for a reimbursement obligation from the District, prior to making such reimbursement for such amounts, the District must receive the report of an independent engineer or accountant confirming that the amount of the reimbursement is reasonable.

4. **Recovery Agreement Limitation.** Should the District construct infrastructure subject to a recovery agreement with the City or other entity, the District shall retain all benefits under the recovery agreement. Any subsequent reimbursement for public improvements installed or financed by the District will remain the property of the District to be applied toward repayment of their Debt, if any. Any reimbursement revenue not necessary to repay the District's Debt may be utilized by the District to construct additional Public Improvements permitted under the approved Amended and Restated Service Plan.

5. **Construction Standards Limitation.** The District will ensure that the Public Improvements are designed and constructed in accordance with the standards and specifications of the City and of other governmental entities having proper jurisdiction. The District will obtain the City's approval of civil engineering plans and will obtain applicable permits for construction and installation of Public Improvements prior to performing such work.

6. Privately Placed Debt Limitation. Prior to the issuance of any privately placed Debt for capital related costs, the District shall obtain the certification of an External Financial Advisor substantially as follows:

We are [I am] an External Financial Advisor within the meaning of the District's Amended and Restated Service Plan.

We [I] certify that (1) the net effective interest rate (calculated as defined in Section 32-1-103(12), CRS) to be borne by [insert the designation of the Debt] does not exceed a reasonable current [tax-exempt] [taxable] interest rate, using criteria deemed appropriate by us [me] and based upon our [my] analysis of comparable high yield securities; and (2) the structure of [insert designation of the Debt], including maturities and early redemption provisions, is reasonable considering the financial circumstances of the District.

7. Inclusion Limitation. The District shall not include within any of its boundaries any property outside the Service Area without the prior written consent of the City Council.

8. Overlap Limitation. The District shall not consent to the organization of any other district organized under the Special District Act within the Service Area which will overlap the boundaries of the District unless the aggregate mill levy for payment of Debt of such proposed districts will not at any time exceed the Maximum Debt Mill Levy of the District.

9. Initial Debt Limitation. On or before the date on which there is an Approved Development Plan, the District shall not: (a) issue any Debt; (b) impose a mill levy for the payment of Debt by direct imposition or by transfer of funds from the operating fund to the Debt service funds; or (c) impose and collect any Fees used for the purpose of repayment of Debt.

10. Total Debt Issuance Limitation. The issuance of all Bonds or other Debt instruments of the District shall be subject to the approval of the City Council. City Council's review of the Bonds or other Debt instruments of the District shall be conducted to ensure compliance with the Amended and Restated Service Plan and all applicable laws. The District shall not issue Debt in an aggregate principal amount in excess of \$6,500,000, provided that the foregoing shall not include the principal amount of Debt issued for the purpose of refunding or refinancing lawfully issued Debt.

11. Fee Limitation. The District may impose and collect Fees as a source of revenue for repayment of Debt, capital costs, and/or for operations and maintenance. No Fee related to the funding of costs of a capital nature shall be authorized to be imposed upon or collected from Taxable Property owned or occupied by an End User which has the effect, intentional or otherwise, of creating a capital cost payment obligation in any year on any Taxable Property owned or occupied by an End User. Notwithstanding any of the foregoing, the restrictions in this definition shall not apply to any Fee imposed upon or collected from Taxable Property for the purpose of funding operation and maintenance costs of the District.

12. Monies from Other Governmental Sources. The District shall not apply for or accept Conservation Trust Funds, Great Outdoors Colorado Funds, or other funds available from or through governmental or nonprofit entities that the City is eligible to apply for, except pursuant to an intergovernmental agreement with the City. This Section shall not apply to specific ownership taxes which shall be distributed to and a revenue source for the District without any limitation.

13. Consolidation Limitation. The District shall not file a request with any court to consolidate with another Title 32 district without the prior written consent of the City.

14. Bankruptcy Limitation. All of the limitations contained in this Amended and Restated Service Plan, including, but not limited to, those pertaining to the Maximum Debt Mill Levy and the Maximum Debt Mill Levy Imposition term have been established under the authority of the City to approve a service plan with conditions pursuant to Section 32-1-204.5, CRS. It is expressly intended that such limitations:

a. Shall not be subject to set-aside for any reason or by any court of competent jurisdiction, absent a Service Plan amendment; and

b. Are, together with all other requirements of Colorado law, included in the “political or governmental powers” reserved to the State under the U.S. Bankruptcy Code (11 U.S.C.) Section 903, and are also included in the “regulatory or electoral approval necessary under applicable nonbankruptcy law” as required for confirmation of a Chapter 9 Bankruptcy Plan under Bankruptcy Code Section 943(b)(6).

Any Debt, issued with a pledge or which results in a pledge, that exceeds the Maximum Debt Mill Levy or, for Residential Districts, the Maximum Debt Mill Levy Imposition Term, shall be deemed a material departure from this Amended and Restated Service Plan pursuant to Section 32-1-207, CRS and the City shall be entitled to all remedies available under State and local law to enjoin such actions of the District.

15. Service Plan Amendment Requirement. This Amended and Restated Service Plan has been designed with sufficient flexibility to enable the District to provide required services and facilities under evolving circumstances without the need for numerous amendments. While the assumptions upon which this Amended and Restated Service Plan are generally based are reflective of an Approved Development Plan for the property within the District, the cost estimates and Financing Plan are sufficiently flexible to enable the District to provide necessary services and facilities without the need to amend this Amended and Restated Service Plan as development plans change. Modification of the general types of services and facilities, and changes in proposed configurations, locations, or dimensions of various facilities and improvements shall be permitted to accommodate development needs consistent with then-current Approved Development Plans for the property. Actions of the District which violate the limitations set forth in V.A.1-13 above or in VI.B-F. shall be deemed to be material departures from this Amended and Restated Service Plan and the City shall be entitled to all remedies available under State and local law to enjoin such actions of the District.

16. Eminent Domain Powers Limitation. Currently, the District does not expect to use the power of eminent domain. The District shall not exercise the power of eminent domain except upon the prior written consent of the City.

B. Preliminary Engineering Survey

The District shall have authority to provide for the planning, design, acquisition, construction, installation, relocation, redevelopment, maintenance, and financing of the Public Improvements within and without the boundaries of the District, to be more specifically defined in an Approved Development Plan. An estimate of the costs of the Public Improvements which may be planned for, designed, acquired, constructed, installed, relocated, redeveloped, maintained or financed was prepared based upon a preliminary engineering survey and estimates derived from the Approved Development Plan on the property in the Service are and is approximately \$5,000,000.

The District shall be permitted to allocate costs between such categories of the Public Improvements as deemed necessary in its discretion.

All of the Public Improvements described herein will be designed in such a way as to assure that the Public Improvements standards will be compatible with those of the City and shall be in accordance with the requirements of the Approved Development Plan. All descriptions of the Public Improvements to be constructed, and their related costs, are estimates only and are subject to modification as engineering, development plans, economics, the City's requirements, and construction scheduling may require. Upon approval of this Amended and Restated Service Plan, the District will continue to develop and refine cost estimates contained herein and prepare for issuance of Debt. All cost estimates will be inflated to then-current dollars at the time of the issuance of Debt and construction. All construction cost estimates assume construction to applicable local, State or Federal requirements.

VI. FINANCIAL PLAN

A. General

The District shall be authorized to provide for the planning, design, acquisition, construction, installation, relocation and/or redevelopment of the Public Improvements from its revenue and by and through the proceeds of Debt to be issued by the District. The Financial Plan for the District shall be to issue such Debt as the District can reasonably pay from revenue derived from the Maximum Debt Mill Levy and other legally available revenue, within the Maximum Debt Mill Levy Term for Residential Districts. The total Debt that the District shall be permitted to issue shall not exceed the total Debt issuance limitation set forth in Section V.A.10 hereof, and shall be permitted to be issued on a schedule and in such year or years as the District determines shall meet the needs of the Financial Plan referenced above and phased to serve development as it occurs. All Bonds and other Debt issued by the District may be payable from any and all legally available revenue of the District, including general ad valorem taxes and Fees to be imposed upon all taxable property of the District. The District will also rely upon various other revenue sources authorized by law. These will include the power to assess Fees,

rates, tolls, penalties, or charges as provided in the Special District Act or other State statutes. No District will be allowed to impose a sales tax.

B. Maximum Voted Interest Rate and Maximum Underwriting Discount

The interest rate on any Debt is expected to be the market rate at the time the Debt is issued. The proposed maximum interest rate on any Debt is not expected to exceed 18%. The proposed maximum underwriting discount will be 5%. Debt, when issued, will comply with all relevant requirements of this Amended and Restated Service Plan, State law and Federal law as then applicable to the issuance of public securities.

C. No-Default Provisions

Debt issued by a District shall be structured so that failure to pay debt service when due shall not of itself constitute an event of default or result in the exercise of remedies. The foregoing shall not be construed to prohibit events of default and remedies for other occurrences including, without limitation, (1) failure to impose or collect the Maximum Debt Mill Levy or such portion thereof as may be pledged thereto, or to apply the same in accordance with the terms of the Debt, (2) failure to impose or collect other revenue sources lawfully pledged to the payment thereof or to apply the same in accordance with the terms of the Debt, (3) failure to abide by other covenants made in connection with such Debt, or (4) filing by a District as a debtor under any bankruptcy or other applicable insolvency laws. Notwithstanding the foregoing, Debt will not be structured with a remedy which requires the District to increase the Maximum Debt Mill Levy in any District or, in Residential Districts, the Maximum Debt Mill Levy Imposition Term.

D. Eligible Bondholders

All District Bonds or other Debt instrument, if not rated as investment grade, must be issued in minimum denominations of \$100,000 and sold only to either accredited investors as defined in rule 501(a) promulgated under the Securities Act of 1933 or to the developer(s) of property within the District.

E. Maximum Debt Mill Levy

The “**Maximum Debt Mill Levy**” shall be the maximum mill levy a District is permitted to impose upon the taxable property of the District for payment of Debt, and shall be determined as follows:

1. For Residential Districts the Maximum Debt Mill Levy shall be calculated as follows:

b. The Maximum Debt Mill Levy shall be 30 mills; provided that if, on or after January 1, 2006, there are changes in the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement; the mill levy limitation applicable to such Debt may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board of the issuing District in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy,



as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes (the “**Residential District Gallagher Adjustment**”). For purposes of the foregoing, a change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation. As of the date of this Amended and Restated Service Plan, the Residential District Gallagher Adjustment allows for a Maximum Debt Mill Levy of 33.166 mills.

c. At such time as the Debt to Actual Market Value Ratio within the District is equal to or less than three percent (3%), the Board may request City Council approval for the right to pledge such mill levy as is necessary to pay the Debt service on such Debt, without limitation of rate. At the time of such request, a majority of the members of the Board must consist of homeowners owning property within the District. Once Debt has been determined to meet the above criterion, so that the District is entitled to pledge to its payment an unlimited ad valorem mill levy, the District may provide that such Debt shall remain secured by such unlimited mill levy, notwithstanding any subsequent change in such District’s Debt to Actual Market Value Ratio.

2. For Commercial Districts the Maximum Debt Mill Levy shall be calculated as follows:

The Maximum Debt Mill Levy shall be 50 mills; provided, that if, on or after January 1, 2006, there are changes in the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement; the mill levy limitation applicable to such Debt may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board of the issuing District in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenue generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes (the “**Commercial District Gallagher Adjustment**”). For purposes of the foregoing, a change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation.

To the extent that the District is composed of or subsequently organized into one or more sub districts as permitted under Section 32-1-1101, C.R.S., the term “District” as used in this Section VI.E shall be deemed to refer to the District and to each such sub district separately, so that each of the sub districts shall be treated as a separate, independent district for purposes of the application of this Section VI.E.

F. **Maximum Debt Mill Levy Imposition Term**

Residential Districts shall not impose a Debt Service mill levy which exceeds 40 years after the year of the initial imposition of such Debt Service mill levy unless (1) a majority of the Board of Directors of the District imposing the mill levy are residents of such District, and (2) such Board has voted in favor of issuing Debt with a term which requires or contemplates the imposition of a Debt service mill levy for a longer period of time than the limitation contained herein. There shall be no Maximum Debt Mill Levy Imposition Term in Commercial Districts.

G. Debt Repayment Sources

Each District may impose a mill levy on taxable property within its boundaries as a primary source of revenue for repayment of debt service and for operations and maintenance. The District may also rely upon various other revenue sources authorized by law. At the District's discretion, these may include the power to assess Fees, rates, tolls, penalties, or charges as provided in Section 32-1-1001(1), CRS, as amended from time to time. In no event shall the debt service mill levy in any District exceed the Maximum Debt Mill Levy or, for a Residential District, the Maximum Debt Mill Levy Imposition Term.

H. Debt Instrument Disclosure Requirement

In the text of each Bond and any other instrument representing and constituting Debt, the District shall set forth a statement in substantially the following form:

By acceptance of this instrument, the owner of this Bond agrees and consents to all of the limitations in respect of the payment of the principal of and interest on this Bond contained herein, in the resolution of the District authorizing the issuance of this Bond and in the Amended and Restated Service Plan for the District.

Similar language describing the limitations in respect of the payment of the principal of and interest on Debt set forth in this Amended and Restated Service Plan shall be included in any document used for the offering of the Debt for sale to persons including, but not limited to, a developer of property within the boundaries of the District.

I. Security for Debt

No Debt or other financial obligation of any District will constitute a debt or obligation of the City in any manner. The faith and credit of the City will not be pledge for the repayment of any Debt or other financial obligation of any District. This will be clearly stated on all offering circulars, prospectuses, or disclosure statements associated with any securities issued by any District. The District shall not utilize the City of Colorado Springs' name in the name of the District.

J. Maximum Operating Mill Levy

In addition to the capital costs of the Public Improvements, the District will **require operating funds for administration and to plan and cause the Public Improvements to be constructed and maintained.** The first year's operating budget is estimated to be \$80,000 which is anticipated to be derived from property taxes and other revenue. At build-out, the District's operating budget is estimated to be \$100,000, which is anticipated to be derived from property taxes and other revenue, including, but not limited to, Fees.

During such time as the District undertakes to provide, or pledges revenues to **provide, operation and maintenance services related to landscaping, park and recreation, landscaping and other common areas as described on Exhibit D, the Maximum Operating Mill Levy for the payment of the District operating and maintenance expenses shall be 10 mills;**

provided, that if, on or after January 1, 2006, there are changes in the method of calculating assessed valuation or any constitutionally mandated tax credit, cut or abatement; the mill levy limitation applicable to such operating and maintenance expenses may be increased or decreased to reflect such changes, such increases or decreases to be determined by the Board in good faith (such determination to be binding and final) so that to the extent possible, the actual tax revenues generated by the mill levy, as adjusted for changes occurring after January 1, 2006, are neither diminished nor enhanced as a result of such changes (the "O&M Gallagher Adjustment"). For purposes of the foregoing, a change in the ratio of actual valuation shall be deemed to be a change in the method of calculating assessed valuation. As of the date of this Amended and Restated Service Plan, the O&M Gallagher Adjustment allows for a Maximum Debt Mill Levy of 11.055 mills.

K. Developer Financial Assurances

The mere existence of the District will not be considered a substitute for financial assurances required under applicable City land use ordinances and regulations.

VII. ANNUAL REPORT

A. General

The District shall be responsible for submitting an annual report to the Director of the City's Budget Department no later than August 1 of each year following the year in which the Order and Decree creating the District has been issued. The District may cooperate in the creation and submittal of the report, provided the presentation of information in the report clearly identifies the applicable information pertaining to the District.

B. Reporting of Significant Events

The annual report shall include information as to any of the following:

1. Boundary changes made or proposed to the District's boundary as of December 31 of the prior year.
2. Intergovernmental agreements with other governmental entities, either entered into or proposed as of December 31 of the prior year.
3. Copies of the District's rules and regulations, if any, as of December 31 of the prior year.
4. A summary of any litigation which involves the any District's Public Improvements as of December 31 of the prior year.
5. Status of the District's construction of the Public Improvements as of December 31 of the prior year.
6. A list of all facilities and improvements constructed by the District that have been dedicated to and accepted by the City as of December 31 of the prior year.

7. The assessed valuation of the District for the current year.
8. Current year budget including a description of the Public Improvements to be constructed in such year.
9. Audit of the District financial statements for the year ending December 31 of the previous year prepared in accordance with generally accepted accounting principles or audit exemption, if applicable.
10. Notice of any uncured events of noncompliance by the District under any Debt instrument, which continue beyond a 90-day period.
11. Any inability of the District to pay their obligations as they come due, in accordance with the terms of such obligations, which continue beyond a 90-day period.
12. Copies of any Certifications of an External Financial Advisor provided as required by the Privately Placed Debt Limitation provision.

#### **VIII. DISSOLUTION**

Upon an independent determination of the City Council that the purposes for which the District was created have been accomplished, the District agrees to file petitions in the appropriate District Court for dissolution pursuant to the applicable State statutes. In no event shall dissolution occur until the District has provided for the payment or discharge of all of its outstanding indebtedness and other financial obligations as required pursuant to State statutes.

#### **IX. DISCLOSURE TO PURCHASERS**

The District will use reasonable efforts to assure that all developers of the property located within the District provide written notice to all purchasers of property in the District regarding the Maximum Debt Mill Levy, as well as a general description of the District's authority to impose and collect rates, Fees, tolls and charges. The form of notice shall be substantially in the form of **Exhibit E** hereto; provided that, such form may be modified by the District so long as a new form is submitted to the City prior to modification. Within 90 days of District formation, the District will record the approved Disclosure form with the El Paso County Clerk and Recorder against all property included in the District and provide a copy to the City Clerk's Office.

#### **X. CONCLUSION**

It is submitted that this Amended and Restated Service Plan for the District, as required by Section 32-1-203(2), C.R.S., and Section 122-35 of the City Code, establishes that:

1. There is sufficient existing and projected need for organized service in the area to be serviced by the District;
2. The existing service in the area to be served by the District is inadequate for present and projected needs;

3. The District is capable of providing economical and sufficient service to the area within its proposed boundaries; and

4. The area to be included in the District does have, and will have, the financial ability to discharge the proposed indebtedness on a reasonable basis.

5. Adequate service is not, and will not be, available to the area through the City or County or other existing municipal or quasi-municipal corporations, including existing special districts, within a reasonable time and on a comparable basis.

6. The facility and service standards of the District are compatible with the facility and service standards of the City within which the special district is to be located and each municipality which is an interested party under Section 32-1-204(1), C.R.S.

7. The proposal is in substantial compliance with a comprehensive plan adopted pursuant to the City Code.

8. The proposal is in compliance with any duly adopted City, regional or State long-range water quality management plan for the area.

9. The creation of the District is in the best interests of the area proposed to be served.

**EXHIBIT A**  
Legal Description

**WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT**

**LEGAL DESCRIPTION AND DEDICATION:**

**A PORTION OF THE SOUTHWEST QUARTER OF SECTION 18, TOWNSHIP 13 SOUTH, RANGE 66 WEST OF THE 6TH P.M., CITY OF COLORADO SPRINGS, COUNTY OF EL PASO, STATE OF COLORADO, MORE PARTICULARLY DESCRIBED AS FOLLOWS:**

**COMMENCING AT THE SOUTHEASTERLY CORNER OF TRACT B, "TAMARRON AT ROCKRIMMON" AS RECORDED IN PLAT BOOK J-3 AT PAGE 26 UNDER RECEPTION NO. 570326 OF THE RECORDS OF EL PASO COUNTY, COLORADO SAID POINT BEING ALSO ON THE WESTERLY RIGHT-OF-WAY LINE OF EXISTING 80 FOOT WIDE DELMONICO DRIVE AS DEDICATED IN BOOK 3049 AT PAGE 158 OF SAID EL PASO COUNTY RECORDS;**

**THE FOLLOWING TWO (2) COURSES ARE ALONG SAID WESTERLY RIGHT-OF-WAY LINE;**

**THENCE (1) S 35°40'42" E, 162.63 FEET TO A POINT OF CURVE;  
THENCE (2) ALONG A CURVE TO THE RIGHT, SAID CURVE HAVING A RADIUS OF 960.00 FEET AND A CENTRAL ANGLE OF 15°00'00", AN ARC DISTANCE OF 251.33 FEET TO A POINT OF TANGENCY, SAID POINT BEING ALSO THE POINT OF BEGINNING;**

**THENCE CONTINUE ALONG SAID WESTERLY RIGHT-OF-WAY LINE THE FOLLOWING**

**THREE (3) COURSES;**

**THENCE (1) S 20°40'42" E, 685.21 FEET TO A POINT OF CURVE;  
THENCE (2) ALONG A CURVE TO THE RIGHT, SAID CURVE HAVING A RADIUS OF 460.00 FEET AND A CENTRAL ANGLE OF 53°25'17" AN ARC DISTANCE OF 429.03 FEET TO A POINT OF TANGENT;**

**THENCE (3) S 32°45'35" W, 71.01 FEET TO A POINT ON THE EASTERLY LINE OF A 50 FOOT WIDE DRAINAGE PARCEL (PARCEL 2) AS RECORDED IN BOOK 3049 AT**

**PAGE 158 UNDER RECEPTION NO. 442595 OF SAID EL PASO COUNTY RECORDS;**

**THE FOLLOWING FOUR (4) COURSES ARE ALONG THE EASTERLY AND NORTHERLY BOUNDARY LINE OF SAID 50 FOOT WIDE DRAINAGE PARCEL;**

**THENCE (1) N 09°44'06" W, 89.52 FEET TO A POINT OF CURVE;**

WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT

THENCE (2) ALONG A CURVE TO THE LEFT, SAID CURVE HAVING A RADIUS OF 266.00 FEET AND A CENTRAL ANGLE OF  $77^{\circ}56'53''$ , AN ARC DISTANCE OF 361.85 FEET TO A POINT OF TANGENT;  
THENCE (3) N  $87^{\circ}40'39''$  W, 50.00 FEET;  
THENCE (4) S  $02^{\circ}19'21''$  W, 25.00 FEET TO A POINT ON THE NORTHERLY BOUNDARY LINE OF LOT 2. "COLORADO SPRINGS TECHNOLOGICAL CENTER NORTH FILING NO. 1"  
AS RECORDED IN PLAT BOOK C-4 AT PAGE 61 UNDER RECEPTION NO. 1606764 OF SAID EL PASO COUNTY RECORDS;

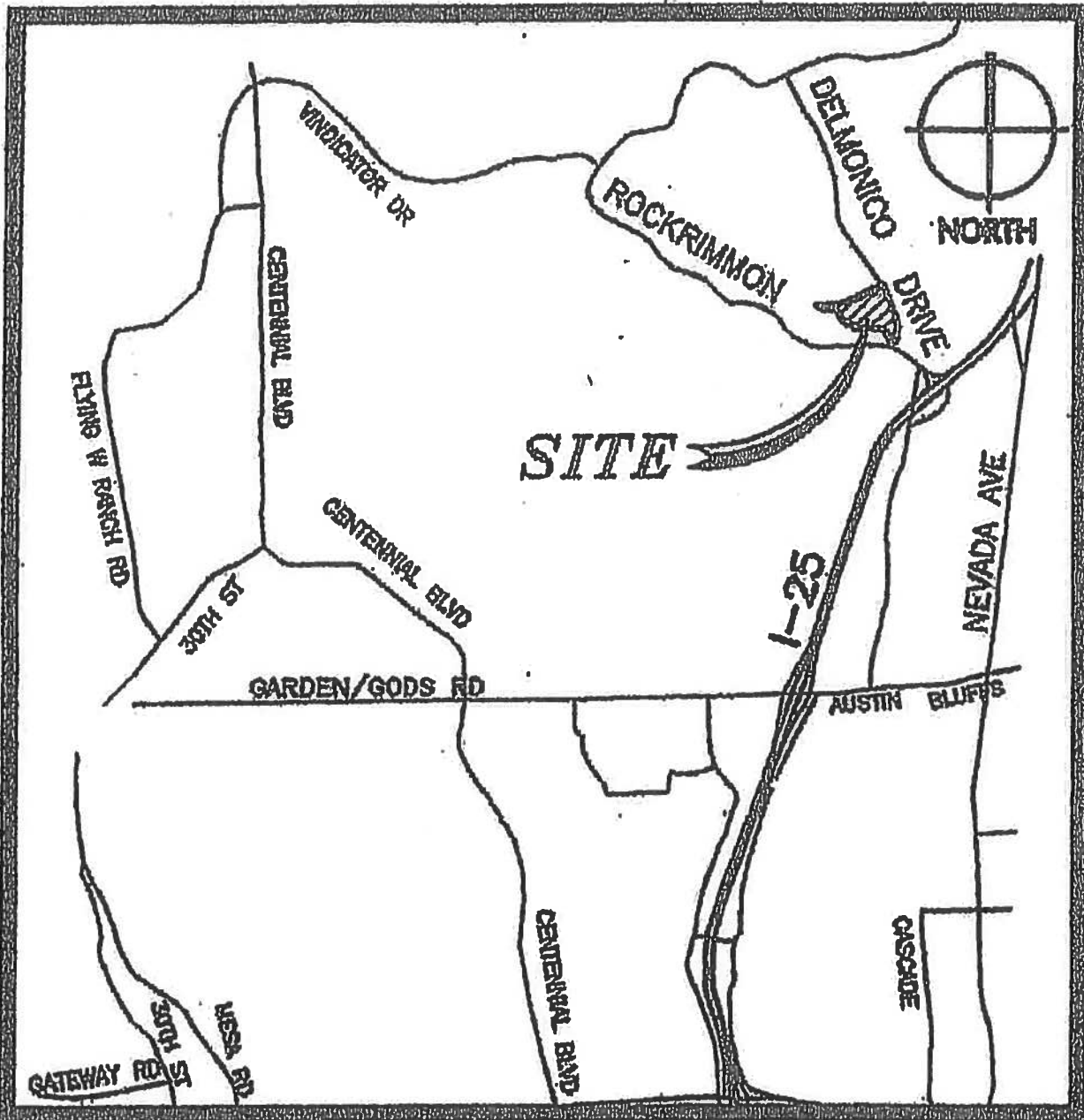
THE FOLLOWING THREE (3) COURSES ARE ALONG SAID NORTHERLY LOT LINE;  
THENCE (1) N  $87^{\circ}40'39''$  W, 171.24 FEET TO A POINT OF CURVE;  
THENCE (2) ALONG A CURVE TO THE RIGHT, SAID CURVE HAVING A RADIUS OF 210.00 FEET AND A CENTRAL ANGLE OF  $23^{\circ}39'47''$ , AN ARC DISTANCE OF 86.73 FEET TO A POINT OF TANGENT;  
THENCE (3) N  $64^{\circ}00'52''$  W, 132.47 FEET TO THE NORTHWESTERLY CORNER OF AFORESAID LOT 2;  
THENCE ON THE EXTENSION OF THE LAST SAID COURSE N  $64^{\circ}00'52''$  W 61.07 FEET TO A POINT OF CURVE;  
THENCE ALONG A CURVE TO THE RIGHT, SAID CURVE HAVING A RADIUS OF 373.34 FEET AND A CENTRAL ANGLE OF  $38^{\circ}24'02''$ , AN ARC DISTANCE OF 250.22 FEET TO A POINT OF REVERSE CURVE;  
THENCE ALONG A CURVE TO THE LEFT, SAID CURVE HAVING A RADIUS OF 195.26 FEET AND A CENTRAL ANGLE OF  $74^{\circ}51'12''$ , AN ARC DISTANCE OF 255.09 FEET TO A POINT OF REVERSE CURVE;  
THENCE ALONG A CURVE TO THE RIGHT, SAID CURVE HAVING A RADIUS OF 215.26 FEET AND A CENTRAL ANGLE OF  $53^{\circ}37'51''$ , AN ARC DISTANCE OF 201.49 FEET TO A NON-TANGENT POINT;  
THENCE N  $87^{\circ}41'59''$  E (REC.), A DISTANCE OF 374.13 FEET (REC.), N  $87^{\circ}42'41''$  E (CALL), A DISTANCE OF 374.30 FEET (CALL.);  
THENCE N  $69^{\circ}36'21''$  E, 361.21 FEET;  
THENCE N  $62^{\circ}02'59''$  E, 503.09 FEET TO THE POINT OF BEGINNING,  
CONTAINING 14.2817 ACRES (622,112 SQUARE FEET) MORE OR LESS.



**EXHIBIT B**

Colorado Springs Vicinity Map

WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT



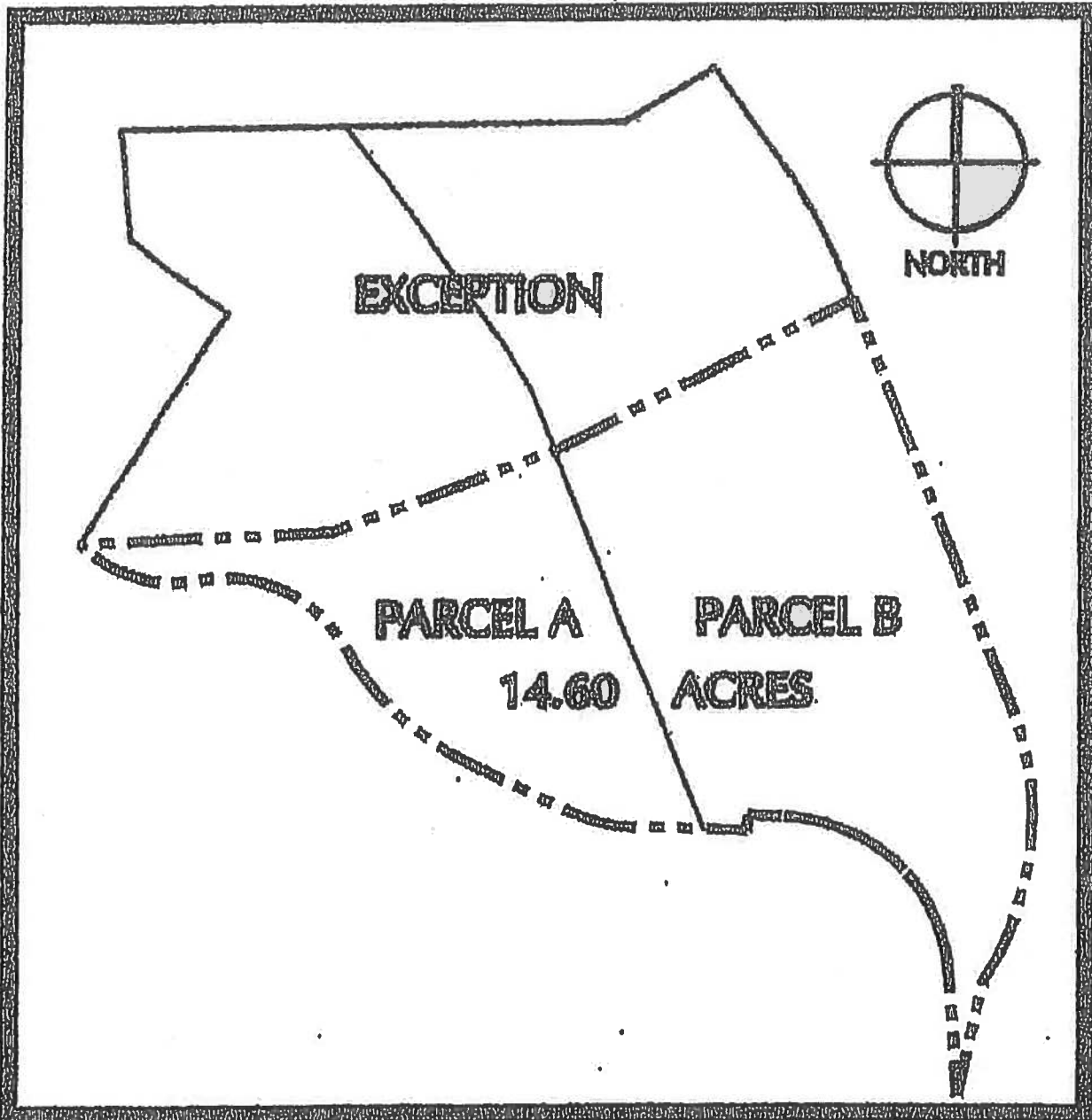
VICINITY  
MAP

SCALE: N.T.S.

**EXHIBIT C**

Initial District Boundary Map

WILDGRASS AT ROCKRIMMON METROPOLITAN DISTRICT



EXISTING OWNERSHIP  
CONFIGURATION

SCALE: N.T.S.

## EXHIBIT D

### Description of Permitted Services to be Provided by the District

<u>Description of Services</u>	<u>IGA Required (Yes or No)</u>
Acquisition, construction and installation of Public Improvements (including, but not limited to, grading and erosion control; streets; water; sanitary sewer and stormwater improvements; park and recreation improvements; and landscaping)*	No
Landscaping maintenance and repair	No
Common area maintenance and repair	No
Administration and coordination of services	No
Covenant Enforcement and Design Review	No

\*See attached "Metropolitan District Listing of Proposed Services and Disposition" for further information.

## Metropolitan District Listing of Proposed Services and Disposition

A. General Purpose. The Service Plan grants authority to the District to construct some or all of the Public Improvements for the use and benefit of all anticipated inhabitants and taxpayers of the District. The primary purpose of the District will be to finance the construction of these Public Improvements and to provide operations and maintenance if not dedicated to and accepted by the City, an owners' association, or other governmental entity.

B. Need for the District. There are currently no other governmental entities, including the City, located in the immediate vicinity of the District that consider it desirable, feasible or practical to undertake the planning, design, acquisition, construction, installation, relocation, redevelopment, and financing of the Public Improvements needed for the Project. Formation of the District is therefore necessary in order for the Public Improvements required for the Project to be provided in the most economic manner possible.

C. Service Plan Limited Purpose. This Service Plan is intended to establish a limited purpose for the District and explicit financial constraints to provide for the Public Improvements associated with development and regional needs. Those anticipated services are as follows and will be subject to approved development plans of the City:

1. Streets and Roadways. Upon acceptance, conveyed to the City for ownership, operation and maintenance.
2. Traffic and Safety Protection. Unless otherwise agreed to between the City and District, upon acceptance, conveyed to the City for ownership, operation and maintenance.
3. Drainage/Stormwater Facilities. Owned, operated and maintained by District unless accepted and conveyed to the City for ownership, operation and maintenance.
4. Sanitation. Upon acceptance, conveyed to the City for ownership, operation and maintenance
5. Water.
  - a. Potable water facilities: Upon acceptance, conveyed to the City for ownership, operation and maintenance.
  - b. Non-potable water facilities (if provided for in the Project); Non-potable water facilities servicing the District's open space area(s) and to the individual property owners will be owned, operated and maintained by District.
6. Parks and Recreation. Recreational facilities, including but not limited certain greenbelts, open spaces, trails, landscaping and streetscaping features, and

7. recreational facilities will be owned, operated and maintained by District or the City in accordance with Approved Development Plans or otherwise agreed to by the Parties.
8. Transportation. (If applicable) Owned, operated and maintained by District unless accepted and conveyed to the City for ownership, operation and maintenance.
9. Mosquito Control. (If applicable) Owned, operated and maintained by District unless accepted and conveyed to the City for ownership, operation and maintenance.
10. Security Services and Covenant Enforcement. (If applicable) Owned, operated and maintained by District or upon acceptance, conveyed to an owners' association or other governmental entity.

**EXHIBIT E**

**NOTICE OF SPECIAL DISTRICT DISCLOSURE**

(to be provided to every purchaser of real property within the boundaries of the District)

Name of District(s):	<b>Wildgrass at Rockrimmon Metropolitan District</b>
Contact Information for District:	<b>Josh Miller, District Manager CliftonLarsonAllen LLP 111 South Tejon Street, Suite 705 Colorado Springs, CO 80903</b>
Type of District(s): (i.e. if dual or three districts concept – insert language regarding limited rights of property owners)	<b>Single District Title 32</b>
Identify District(s) Improvements Financed by Proposed Bonds (List by major categories, i.e. Roads – Powers Blvd):	<b>Water, sewer, storm sewer, detention, drainage and channels, streets, parks and recreation, sidewalks, curbs, gutters, entry monarchs, landscaping, walls, fencing, grading erosion control, signage</b>
Identify Services/Facilities Operated/Maintained by District(s):	<b>Landscaping, park and recreation, and other common areas within the District</b>
Mill Levy Cap: (Describe Procedure for any Adjustments to Mill Levy Cap) <i>(Note: This District may or may not be certifying a mill levy at the time of your purchase. Please verify by contacting the District.)</i>	<b>30 mills Debt Service Cap for residential property 10 mills Operations and Maintenance Cap for residential property 40 mills Total Cap for residential property Cap adjustments pursuant to Amended and Restated Service Plan and Gallagher Adjustment (defined below)</b>
Authorized Debt of the District(s) per Amended and Restated Service Plan:	<b>\$6,500,000</b>
Voter Authorized Debt per Election:	<b>2007: \$33,000,000; 2014: \$65,000,000 (Note: District is limited by the Mill Levy Cap in the Amended and Restated Service Plan)</b>
District Boundaries:	<b>See attached map</b>

**Sample Calculation of Mill Levy Cap for a Residential Property**

**Assumptions:**

Market value is \$400,000;

Combined debt and operation and maintenance mill levy cap is 40 mills, subject to adjustment as allowed pursuant to the Amended and Restated Service Plan and the Colorado Constitution, Article X, Section 3 (the “Gallagher Adjustment”).

**Calculation (with and without the Gallagher Adjustment):**

$\$400,000 \times 0.0796 = \$31,840$  (Assessed Valuation *prior* to reduction in residential assessment ratio)

$\$31,840 \times 0.040$  mills - **\$1,274 per year in taxes owed solely to the Special District**

$\$400,000 \times 0.0720 = \$28,800$  (Assessed Valuation *after* reduction in residential assessment ratio)

$\$28,800 \times 0.044222 =$  **\$1274 per year in taxes owed solely to the Special District**