



City of Colorado Springs

City Hall
107 N. Nevada Avenue
Colorado Springs, CO
80903

Meeting Minutes Council Work Session

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Monday, July 11, 2022

10:00 AM

Council Chambers

How to Watch the Meeting

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Estimated agenda item times are provided for planning purposes and do not constitute notice of a specific time for any item. Items may take more or less time than estimated. City Council may amend the order of items.

1. Call to Order and Roll Call

- Present** 7 - Councilmember Dave Donelson, Councilmember Stephannie Fortune, President Pro Tem Randy Helms, Councilmember Nancy Henjum, Councilmember Bill Murray, President Tom Strand, and Councilmember Wayne Williams
- Excused** 2 - Councilmember Yolanda Avila, and Councilmember Mike O'Malley

Councilmember Williams attended the meeting virtually.

2. Changes to Agenda

There were no Changes to Agenda.

3. Regular Meeting Comments

There were no Regular Meeting Comments.

4. Review of Previous Meeting Minutes

There were no Previous Meeting Minutes.

5. Executive Session

5A. Open

There was no Open Executive Session.

5B. Closed

There was no Closed Executive Session.

6. Presentations for General Information

6.A. [22-265](#) Ranked Choice Voting/Instant Runoff Voting Presentation

Presenter:

Linda Templin, Executive Director
RCV for Colorado

Stan Lockhart,
Former Chairman of Utah Republican Party

Chuck Broerman, El Paso County Clerk and Recorder

Attachments: [Colorado Springs Ranked Voting Method Guide](#)

Linda Templin, Executive Director, Ranked Choice Voting, (RCV) for Colorado, presented the City Council study session on the RCV method. She provided an overview of how ranked ballots replace runoffs/plurality, examples of ranked ballots/results, where RCV is being used, voter response to RCV, and proven results since 1915.

Councilmember Henjum asked how RCV and plurality voting is combined in cities where RCV is not used statewide, but there are overseas and military voters. Ms. Templin stated in those states, they have the top two elections, and they send the overseas and military voters the ranked ballots.

Councilmember Henjum asked how the data was collected to determine the voters' response that the ranked ballots were easy to use. Ms. Templin stated they used Triton Polling and Research to contact the voters in Basalt, CO.

Chuck Broerman, El Paso County Clerk and Recorder, stated RCV is a radical method of voting, it creates an exhausted choices/ballot, and he provided examples of exhausted ballots, overvoting, undervoting, exhausted choices, and ballot exhaustion in contests. He gave an overview of voter confusion, voter disenfranchisement, claims by proponents of RCV, rejection by the voters, and jurisdictions which have repealed RCV.

Ms. Templin stated RCV ballots have been improved over the past ten years such as having a minimum of four rankings, ballot access standards must be free, fair, and encourages serious candidates, some of the cities which repealed RCV have reinstated it, voters are dissatisfied with the current state of democracy, and the Cato Institute study which showed depression of certain social economic classes did not pass into the scholarly journals.

President Strand asked if Ms. Templin was a resident of Colorado. Ms. Templin stated she is a resident of Centennial, CO.

Councilmember Williams asked what solution Ms. Templin advocates for if a voter skips a choice. Ms. Templin stated she supports the Skipped Ranking Rule where the subsequent vote/votes would not be counted so that a ranking cannot be inferred for a voter.

Councilmember Henjum asked how a municipality would change to RCV. Ms. Templin stated it can be referred to the voters or passed by City Council.

President Pro Tem Helms stated he never had an issue with voting during his time with the military and overseas. Ms. Templin stated sometimes the ballots are not received back in time to be counted. President Pro Tem Helms asked how that was determined. Ms. Templin stated she will send him the data.

Sarah B. Johnson, City Clerk, provided a brief history of the City's Mayoral Runoff election, which was a citizen initiative passed in 2010, the details of the three Mayoral Runoff elections since that time, and stated a majority of the military, overseas, and missionary ballots are returned electronically.

Councilmember Williams stated some states have adopted RCV for military/overseas for the presidential primary elections because by the time the ballots are returned, the candidate may have dropped out of the race, voters tend to be able to focus their research on candidates if there are fewer choices

Councilmember Henjum asked if the League of Women Voters was in favor of RCV for the City. Ms. Templin stated the Pikes Peak Region League of Women Voters was in support of RCV for Colorado Springs.

Councilmember Williams stated voter confidence with elections is already under attack and by changing the process to RCV would make elections more complicated and less transparent and he does not support implementing it for the City.

Councilmember Murray stated the bigger issue is that people are not voting, there needs to be more choices of candidates, and this might be the platform needed to get people to run and to vote.

Stan Lockhart, Former Chairman of Utah Republican Party, spoke about the increase of voter turnout rate in the cities in Utah who used RCV.

Mr. Broerman stated the candidates and issues on the ballot is what drives voter turnout, not the method of voting.

7. Staff and Appointee Reports

7.A. [22-460](#) Agenda Planner Review

Presenter:

Sarah B. Johnson, City Clerk

Attachments: [Agenda Planner Review 7-11-22](#)

Councilmember Murray requested an update on the proposed Transit Center.

8. Items for Introduction

8.A. [22-298](#) A Resolution of the City of Colorado Springs approving a Service Plan for the Peak Metropolitan District Nos. 4, 5, 6 and 7 serving the Airport Business Park

Presenter:

Carl Schueler, Planning Manager- Comprehensive Planning, Planning & Development Department

Peter Wysocki, Planning and Community Development Director

Attachments: [Resolution Peak Metro Districts 4-7](#)

[Exhibit 1- Peak MD 4-7 Consolidated Service Plan](#)

[Staff PowerPoint](#)

[Applicant Budget Committee PowerPoint](#)

[Redline Peak MD 4-7 Service Plan](#)

[Peak MD 4-7 Ltr to Carl Schueler re Consolidated Service Plan \(6-3-22\)](#)

[Peak MD 4-7 Supplemental Ltr to Carl Schueler re Consolidated Service Plan \(6-15-22\)](#)

Carl Schueler, Planning Manager, Comprehensive Planning, Planning and Development Department, presented the Resolutions approving a Service Plan for the Peak Metropolitan District (MD) Nos. 4, 5, 6 and 7, approving additional property into the inclusion area boundaries of Peak MD Nos. 1-3, and authorizing Peak MD No. 3 to issue debt in the form of Limited Tax General Obligation Bonds, Series 2022A-1 and Limited Tax General Obligation Convertible Capital Appreciation Bonds, Series 2022A-2 in an amount not to exceed \$109,000,000 for properties in the Airport Business Park. He provided a summary, district policy/service plan status, a map of the overall boundaries, property inclusion, proposed Peak MD No. 3

bonds, current and future infrastructure, questions/comments from the Budget Committee, and next steps.

Councilmember Murray asked what the relationship of Area A in Peak MD No. 3 is to the Colorado Springs Airport. Greg Phillips, Director of Aviation, Colorado Springs Airport, stated they are looking to develop that parcel which is a small piece of land that the Airport would need to purchase from the Colorado Department of Transportation (CDOT) and the Airport intends to lease it to another company. Jeff Greene, Chief of Staff, stated when Issue 300 passed, the revenue generated by the City enterprises remain with the enterprises unless there are costs incurred by the City through the general fund in which case the general fund is reimbursed by the enterprises.

Councilmember Murray stated the City receives excess revenue from Colorado Springs Utilities and believes that it should from the Airport as well. Wynetta Massey, City Attorney, stated the excess revenue referenced in Issue 300 does not apply to any other City enterprises except Colorado Springs Utilities.

Councilmember Henjum asked if Peak MD No. 3 currently had any debt. Mr. Phillips stated it does not.

- 8.B.** [22-424](#) A Resolution approving additional property into the Inclusion Area Boundaries of Peak Metropolitan District Nos. 1-3 for a property in the Airport Business Park.

Presenter:

Carl Schueler, Planning Manager- Comprehensive Planning, Planning & Development Department

Peter Wysocki, Planning and Community Development Director

Attachments: [Resolution](#)

[Exhibit 1- Map and Legal for District No. 3 Inclusion](#)

[District 3 Inclusion Map](#)

Please see comments in Agenda item 8.A.

- 8.C.** [22-413](#) A Resolution of the City Council of the City of Colorado Springs, Colorado authorizing Peak Metropolitan District No. 3 to issue debt in the form of Limited Tax General Obligation Bonds Series 2022A-1 and Limited Tax General Obligation Convertible Capital Appreciation Bonds, Series 2022A-2 in an amount not to exceed \$109,000,000 for properties in the Airport Business Park.

Presenter:

Carl Schueler, Comprehensive Planning Manager, Planning and
Community Development

Peter Wysocki, Director, Planning and Community Development

Attachments: [Resolution](#)

[Peak District #3 Proposed Boundaries](#)

[Letter to City Council Re. Issuance of Debt Instrument \(2022 Bonds\)](#)

[Term Sheet - Peak MD No. 3 dated 6-9-22](#)

[G.6 Peak MD#3 Financial Plan](#)

[Peak MD 3 Preliminary General Counsel Bond Opinion](#)

[Peak MD 3 Revised Indenture \(6-13\)](#)

Please see comments in Agenda item 8.A.

8.D. [22-304](#)

A Resolution Approving the Fifth Amended and Restated Intergovernmental Agreement among El Paso County, Colorado, the City of Colorado Springs, the City of Manitou Springs, the Town of Green Mountain Falls, the Town of Ramah, and the Town of Calhan Regarding the Pikes Peak Rural Transportation Authority

Presenter:

Gayle Sturdivant, P.E., City Engineer/Deputy Public Works Director

Randy Helms, Councilor, PPRTA Board Vice Chair

Wayne Williams, Councilor

Yolanda Avila, Councilor

Attachments: [3 PPRTA 5thAmended RES-2022-05-31](#)

[1 Establishing IGA 5th Amended and Restated \(PPRTA Referred to Members 05-11-2022, Revised Per COCS CLEAN\)](#)

[2 Establishing IGA 5th Amended and Restated \(PPRTA Referred to Members 05-11-2022 REDLINE\)](#)

[4 Resolution 97-21 Adding Calhan](#)

Gayle Sturdivant, City Engineer/Deputy Public Works Director, presented the Resolution approving the Fifth Amended and Restated Intergovernmental Agreement (IGA) among the City, El Paso County, the City of Manitou Springs, the Town of Green Mountain Falls, the Town of Ramah, and the Town of Calhan Regarding the Pikes Peak Rural Transportation Authority (PPRTA). She provided a brief overview of the IGA and key changes to the IGA.

There were no comments on this item.

8.E. [22-350](#)

A Resolution Rescinding Resolution No. 61-20 and Establishing Fees

and Charges for the Parks, Recreation and Cultural Services Cemetery Enterprise for 2023

Presenter:

Britt Haley, Acting Director of Parks, Recreation and Cultural Services
Kim King, Recreation and Administration Manager

Attachments: [Exhibit A - 2023 Cemetery Fees and Charges - Proposed Final](#)

[CemeteryFeeRES-2022-06-10.doc](#)

[7-11-22 - 2023 Proposed Cemetery Fees and Charges - City Council Presentation \(002\) - Final](#)

Kim King, Recreation and Administration Manager, presented the Resolution establishing fees and charges for the Parks, Recreation and Cultural Services Cemetery Enterprise for 2023. She provided a brief overview of the Evergreen Cemetery, Fairview Cemetery, service levels, revenues versus expenditures, fees and charges process, and 2023 proposed fees. Ms. King identified the market data, increasing expenses, stakeholder meetings, and next steps.

President Strand asked if the revenues and expenditures have been aligned for the past ten years. Ms. King confirmed they have been.

Councilmember Henjum asked what the long-term savings will be from the new watering system. Ms. King stated she will provide that information.

President Strand asked when the last increase prior to 2021 was for the chapel rental. Ms. King stated she will provide that information.

Councilmember Fortune asked if local funeral homes or competitor cemeteries had any input regarding the proposed fees. Ms. King stated the local funeral homes do support the cemeteries and they have not received input from the competing cemeteries.

Councilmember Murray asked if there are any maintenance fees for internments which have upright headstones. Ms. King stated there are fees included in the purchase of a plot or space which goes toward perpetual maintenance and there are sections within the cemeteries dedicated to only flat headstones.

Councilmember Donelson stated he supports the proposed fee increases.

Councilmember Williams asked if the "After 3:00 PM" charge also applies to Saturdays. Ms. King confirmed it does. Councilmember Williams requested that be amended in the Resolution. Ms. King agreed to that request.

- 8.F. [22-430](#) Consideration of a Resolution Adopting Certain Changes to Colorado Springs Utilities' Open Access Transmission Tariff

Attachments: [07-12-2022 CC - OATT Resolution](#)
[07-12-2022 CC - OATT Tariff Sheets](#)
[2022 D&O OATT 06-28-2022](#)

David Beckett, Senior Attorney, City Attorney's Office, Colorado Springs Utilities (CSU) Division, presented the Resolution adopting certain changes to CSU' Open Access Transmission Tariff and asked if City Council had any changes to the draft Decision and Order which will be voted on at the July 12, 2022 City Council meeting.

There were no comments on this item.

- 8.G. [22-355](#) A Resolution declaring the intention of the City of Colorado Springs, Colorado, to hold a Special Municipal Election and to participate in a Coordinated Election to be held on Tuesday, November 8, 2022, and providing the effective date of this resolution.

Presenter:
Sarah B Johnson, City Clerk

Attachments: [RES Intent to Participate 11-2022 election](#)

Sarah B Johnson, City Clerk, presented the Resolution declaring the intention of participating in the November 8, 2022 Coordinated Election with El Paso County. She stated this Resolution is the procedural step to place an item on the ballot and does not obligate the City to participate.

Councilmember Henjum asked if declaring the intent would be a cost to the City. Ms. Johnson stated there is no financial obligation at this time.

9. Items Under Study

There were no Items Under Study.

10. Councilmember Reports, Open Discussion and Takeaways

Councilmember Henjum stated there is a Colorado Department of Transportation (CDOT) grant and Intergovernmental Agreement (IGA) for a school safety mobile education program and the League of Women Voters

is conducting a Gen Z Vote video contest to encourage more participation in election turnout.

President Pro Tem Helms stated he attended the Downtown 4th of July celebration, the new United States Air Force Academy (USAFA) cadets and preparatory school students are continuing their training, and there will be a ground-breaking ceremony next week for the new USAFA Visitor's Center, retail center, and hotel.

Councilmember Avila stated she attended Juneteenth celebration and a fireworks display for the 4th of July.

Councilmember Donelson stated he attended a Garden Tour event in the Mountain Shadows Community and congratulated Councilmember Avila for her well ran campaign for the House of Representatives.

Councilmember Fortune stated the Opioid Task Force will meeting this week regarding policy and the impact of addiction and substance abuse.

Councilmember Murray stated he was disappointed with the high amount of illegal fireworks set off within the City limits.

11. Adjourn

There being no further business to come before City Council, Council adjourned.

Sarah B. Johnson, City Clerk