



City of Colorado Springs

City Hall
107 N. Nevada Avenue
Colorado Springs, CO
80903

Meeting Minutes Council Work Session

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Monday, May 13, 2024

9:00 AM

Council Chambers

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Estimated agenda item times are provided for planning purposes and do not constitute notice of a specific time for any item. Items may take more or less time than estimated. City Council may amend the order of items.

1. Call to Order and Roll Call

President Helms called the meeting to order at 9:03 AM.

Present 8 - Councilmember Yolanda Avila, President Pro Tem Lynette Crow-Iverson, Councilmember Dave Donelson, President Randy Helms, Councilmember Nancy Henjum, Councilmember David Leinweber, Councilmember Brian Risley, and Councilmember Michelle Talarico

Excused 1 - Councilmember Mike O'Malley

2. Changes to Agenda

There were no Changes to Agenda.

3. Regular Meeting Comments

President Helms stated Agenda items 5.B. and 5.C. will be taken before item 5.A. Consensus of City Council agreed to these changes.

4. Review of Previous Meeting Minutes

4.A. [24-208](#) City Council Work Session Meeting Minutes April 22, 2024

Presenter:
Sarah B. Johnson, City Clerk

Attachments: [4-22-24 City Council Work Session Meeting Minutes Final](#)

Councilmember Talarico stated her comments were missing from Agenda

item 6.A. of the April 22, 2024 City Council Work Session Meeting Minutes. Sarah B. Johnson, City Clerk, stated she will look into that.

The minutes of the April 22, 2024 Work Session were approved by Consensus of City Council.

5. Executive Session

5A. Open

There was no Open Executive Session.

5B. Closed

5B.A. [24-229](#)

In accord with City Charter art. III, § 3-60(d) and its incorporated Colorado Open Meetings Act, C.R.S. § 24-6-402(4)(b) and (e) and City Code § 1.5.506(B), the City Council, in Open Session, is to determine whether it will hold a Closed Executive Session. The issues to be discussed involve (i) consultation with the City Attorney for the purpose of receiving legal advice related to the creation and establishment of election districts for the City and (ii) consultation with the City Attorney for the purpose of receiving legal advice and determining positions relative to negotiation regarding a litigation settlement in excess of \$100,000 in United States District Court Case No. 22-cv-3278, Dalvin Gadson Ochoa v. Officer Colby J. Hickman, Officer Matthew Anderson and Officer Christopher K. Hummel.

The President of Council shall poll the City Councilmembers, and, upon consent of two-thirds of the members present, may conduct a Closed Executive Session. In the event any City Councilmember is participating electronically or telephonically in the Closed Executive Session, each City Councilmember participating in the Closed Executive Session shall affirmatively state for the record that no other member of the public not authorized to participate in the Closed Executive Session is present or able to hear the matters discussed as part of the Closed Executive Session. If consent to the Closed Executive Session is not given, the item may be discussed in Open Session or withdrawn from consideration.

Presenter:

Wynetta Massey, City Attorney

Attachments: [24-229 Memo](#)

Ben Bolinger, Assistant City Attorney, City Attorney's Office, stated that in accord with City Charter art. III, § 3-60(d) and its incorporated Colorado Open Meetings Act, C.R.S. § 24-6-402(4)(b) and (e), the City Council, in

Open Session, is to determine whether it will hold a Closed Executive Session. The issues to be discussed involve (i) consultation with the City Attorney for the purpose of receiving legal advice related to the creation and establishment of election districts for the City and (ii) consultation with the City Attorney for the purpose of receiving legal advice and determining positions relative to negotiation regarding a litigation settlement in excess of \$100,000 in United States District Court Case No. 22-cv-3278, Dalvin Gadson Ochoa v. Officer Colby J. Hickman, Officer Matthew Anderson and Officer Christopher K. Hummel.

President Helms polled City Council regarding the desire to proceed with an electronic Closed Executive Session. At least two-thirds of City Council agreed to proceed in a Closed Executive Session.

6. Presentations for General Information

There were no Presentations for General Information.

7. Staff and Appointee Reports

7.A. [24-207](#) Agenda Planner Review

Presenter:

Sarah B. Johnson, City Clerk

Attachments: [Agenda Planner Review 5-13-24](#)

There were no comments on this item.

8. Items for Introduction

8.A. [24-221](#) An Ordinance creating a new Article 10 (Ground Ambulance Service Enterprise) of Chapter 14 (Municipal Enterprises) of the Code of the City of Colorado Springs 2001, as amended, pertaining to the creation of a municipal ground ambulance service enterprise

Presenter:

Randy Royal, CSFD Fire Chief

Jayme McConnellogue, CSFD Deputy Chief

Ryan Trujillo, Deputy Chief of Staff

Attachments: [EMS_Enterprise_Ord_ORD-2024-03-29-Clean.docx](#)

[CSFD EMS Enterprise City Council Meeting 6.11.24](#)

Councilmember Risley stated there was no information provided as part of the Agenda packet and requested this item be postponed.

Mayor Yemi stated that the information being presented today has already been presented to Councilmembers in the previous briefings.

Ryan Trujillo stated there were only minor modifications made to the PowerPoint which included the City Auditor's report which was sent to Councilmembers on Saturday, May 11, 2024.

President Helms, Councilmember Henjum, Councilmember Avila, Councilmember Leinweber, Councilmember Talarico stated they would like to move forward with the presentation today.

Councilmember Donelson and Councilmember O'Malley stated they would like this item postponed to the June 10, 2024 Work Session.

Mayor Yemi introduced the Emergency Medical Services (EMS) Enterprise and spoke about the core responsibilities of public safety, the Administration's core values of proactiveness, approachability, and transparency. He stated this initiative will significantly benefit the City in numerous ways.

Randy Royal, Fire Chief, Colorado Springs Fire Department (CSFD), stated this proposal is in the best interest of the public safety of the City and provided a brief history of emergency medical services.

Ryan Trujillo, Deputy Chief of Staff, provided an overview of the agenda, City Code requirements, outcomes, benefits, other Fire Department-based EMS cities, current status, American Medical Response (AMR) not meeting the standards, AMR late arrivals, and CSFD/AMR response times.

Councilmember Risley asked what El Paso County does for EMS. Mr. Trujillo stated most jurisdictions provide their own Fire based service. Chief Royal some of the pockets of the county still utilizes AMR.

Councilmember Donelson asked if the jurisdictions which provide their own medical service operate it as an enterprise fund and if it pays for itself. Chief Royal stated they operate it out of their fire department fund, but he does not have the information regarding the profitability of it.

Councilmember O'Malley asked if the City had difficulty with staffing during COVID. Chief Royal stated they did not have a large loss of staff but had to use mandatory shift coverage to cover staffing.

President Pro Tem Crow-Iverson asked when the contract with AMR was implemented. Mr. Trujillo stated it took effect in early 2020.

President Pro Tem Crow-Iverson asked how the late calls were calculated. Mr. Trujillo stated they were based on the contract such as eight minutes in an urban area.

Councilmember Risley requested the percentage of AMR late arrivals. Mr. Trujillo stated he will provide that information.

Councilmember O'Malley asked how the eight-minute and twelve-minute response times were calculated for the EMS Enterprise. Mr. Trujillo stated the EMS Enterprise will be held to the same standards as the AMR contract. Jim Weber, Ambulance Contract Administrator, stated they are based off the zones for the City which include urban, suburban, and rural zones.

Councilmember O'Malley asked if Banning Lewis Ranch is considered rural. Mr. Weber stated it is considered both suburban and rural depending on the area.

Councilmember Risley asked how many of the AMR late arrivals resulted in a negative outcome for the patient. Chief Royal stated that would be very difficult to calculate because they would have to go through the hospital system to find those results, but difficulty breathing, chest pain, bleeding out, are things that will kill a person in minutes so every minute matters.

Councilmember Risley asked if the expectation is that AMR is the first on scene to administer medical care. Chief Royal stated it is not, because it is not the most efficient system to send an ambulance, a fire truck, and a police officer to every single call, so they have created a tiered system to open transport and first response resources for critical calls.

Councilmember Donelson stated not all the response calls listed were life threatening. Chief Royal confirmed they were not, but they are not able to determine the final outcome of those calls.

President Pro Tem Crow-Iverson stated in 2022, during the middle of COVID, it makes sense that there were more cases of difficulty breathing, chest pain, and overdoses.

Chief Royal identified the aspects of the tiered response system, Community Response Teams (CRT), Alternative Response Team (ART), Community Medical (CMED), Homeless Outreach Program (HOP), Transition Assistance Program (TAP), Aging in Place Program (APP), and Super Utilizer Program.

Councilmember O'Malley asked if the EMS Enterprise will be funded by the same grants the CSFD already receives and if the EMS Enterprise already has the funding to be implemented. Chief Royal confirmed it already has funding sources and stated some of the grant funding are the same but may not be a resource for long term funding.

Councilmember Henjum asked what the financial impact to CRT is. Chief Royal stated the cost for an engine being on scene for an hour is a lot of money but the value above the cost, is the resource being available for a higher acuity call or a critical call.

Councilmember Henjum asked how the reimbursement will occur. Chief Royal stated it will generally be paid for through the billing system but there are potential Treat and Release opportunities coming.

Councilmember Henjum asked if the Colorado Springs Police Department is in support of the proposed EMS Enterprise. Chief Royal confirmed they are due to the thousands of hours which will be freed up. Mr. Trujillo stated the Police Protective Association (PPA) has also endorsed this project.

President Pro Tem Crow-Iverson asked if the hospital systems are in support of the proposed EMS Enterprise. Chief Royal stated they are required to remain neutral, but they will continue to support pre-hospital care.

Councilmember Donelson asked if EMS calls have decreased with the implementation of all the community and public health programs. Chief Royal stated their patient care calls include some of those program responses so it would be difficult to calculate.

Councilmember Donelson requested the call volume for the past ten years broken out by the programs. Chief Royal stated they will provide that information.

Councilmember Leinweber spoke about his personal experience with the quick response time of the CSFD versus the ambulance and asked about how technology will be implemented. Chief Royal stated CSFD is in the best position to be innovative in determining the resources needed for each situation.

President Pro Tem Crow-Iverson asked why the CSFD is losing the CRT grant. Steve Johnson, CSFD, Community and Public Health Administrator, went over the requirements for the state grant for CRT which is now going to be for teams that did not have a police officer on the crisis response units and so they were no longer eligible for it.

Rich Buchanan, EMS Consultant, stated he was hired by the City to come in and look at their financial and their deployment of EMS through private ambulance or as a municipal organization and the City will need to make this decision again in the near future if they decide to go with private ambulance, there are only two organizations that can provide service to the magnitude and the capacity of Colorado Springs, private ambulance can only have a certain number of units in order to maximize the profit and they will pay the fines as needed by not meeting the contractual obligations, private industry has a higher amount of turnover, and every second counts during transport to a hospital.

Councilmember Risley stated the City and El Paso County have been using AMR for forty years so why would they now be a short-term solution. Mr. Buchanan stated it is because they could not meet the City's standards until the City lowered the standards.

Councilmember Risley asked how many of the delayed transports had adverse outcomes. Mr. Buchanan stated statically, since there were 20,000, a certain percentage of those people were harmed.

Councilmember Risley asked Mr. Buchanan how many communities he has consulted for. Mr. Buchanan stated many of them and he is currently working with five.

Mr. Trujillo identified what an Enterprise is, organizational structure, financial projections, Colorado Public EMS supplemental payment, financial with EMS supplement payment, total public safety budget. He provided an overview of CSFD net revenue per transport (NRT), projected transport fee, projected number of transports, projected collection percentages, payor mix (state), payor mix (Colorado Springs Census), CSFD projected payor mix, validation efforts, and risk.

Councilmember Risley requested additional information regarding the philanthropic component. Mr. Trujillo stated they have \$3,850,000 committed from four different foundations El Pomar Foundation, Catalytic Foundation, Pikes Peak Community Foundation, and one wishes to remain anonymous at this time, the 2024 startup cost is \$3.6 million, they are in active negotiations with other foundations to further build up the reserve, they are loans for the most part with a five-year payoff schedule, and grants for a portion.

Councilmember Donelson asked if the role of the advisory committee would be to make recommendations regarding the Enterprise Mr. Trujillo stated that committee would advise the Mayor and they would be intended

to do look at financials, operations programs, et cetera.

Councilmember Donelson asked if the Mayor has authority over the other Enterprises in the City. Mr. Trujillo confirmed the Mayor does have control over the Enterprises under his purview. Marc Smith, Deputy City Attorney, stated the proposed Ordinance has a section of Functions and Activities that this Enterprise would be able to undertake, and the municipal enterprises do report to the Mayor, but the advisory committees help review if they are complying with their particular functions.

Councilmember O'Malley asked what percentage of the Enterprise will be dedicated to the billing system. Mr. Trujillo stated they will be hiring a third-party company to provide all billing services and it will be approximately six percent. Jayme McConnellogue, CSFD Deputy Chief, confirmed they have budgeted six percent of the revenue for the third-party billing company.

Councilmember O'Malley asked if the City has considered inflation and has gotten recent proposals for the billing company. Deputy Chief McConnellogue confirmed they had, and six percent is a high estimate of what the actual cost would be.

President Pro Tem Crow-Iverson asked what the reimbursement will be. Mr. Trujillo provided an overview of the collection percentages based on the types of coverage.

Councilmember Risley asked how the military insurance, Tri Care, reimbursement relates. Mr. Trujillo stated they assumed it the same as Medicare.

Councilmember O'Malley asked who the largest insurance carrier is in the City and how it would affect the forecast model if they lost it. Mr. Trujillo stated he does not believe there is a risk of losing an insurance company because if an insurance goes out of business, it will essentially source the policy to another insurance company.

Councilmember Risley asked what the risk is to the City if the Enterprise proves insolvent after five years. Mr. Trujillo stated they would be in the same position as they are in today and would put out a request for proposal (RFP) to third-party providers to provide EMS in the community.

Councilmember Henjum asked where the reserve balance is currently going. Mr. Trujillo stated their assumptions are that it is leaving the community and going to the parent companies.

Councilmember O'Malley stated thirty percent profit is not unreasonable for private business and the City utilizes other out-of-state private industries. Mr. Trujillo stated the Administration supports private industries but does not believe the private sector can do 9-1-1 public safety response better than CSFD.

Lieutenant Aaron McConnellogue provided an overview of operations, demand analysis, posting locations, equipment, and staffing.

Deputy Chief McConnellogue identified the current Tiered Response model, future Tiered Response model,

President Pro Tem Crow-Iverson asked if AMR is currently using Nurse Navigation. Deputy Chief McConnellogue stated they are not.

Chief John Forsett, City of Manitou Springs Fire Department (MSFD), and Chief Jen Pietrszyck, South Metro Fire District, gave a brief overview of their perspectives regarding their experience with private ambulance service versus in-house EMS.

Councilmember Risley asked how many ambulance transports the City of Manitou Springs has per year. Chief Forsett stated approximately four hundred.

Councilmember Risley asked if the EMS was an Enterprise in the City of Manitou Springs. Chief Forsett stated it is not, it is a division of the MSFD with its own department budget.

Councilmember Risley asked what the net revenue per transport is for the City of Manitou Springs. Chief Forsett stated he does not have that information yet because it is so new, the billables are what they expected, but they have not been able to start collections yet due to a reporting system error they encountered during the first six months.

Mr. Trujillo identified the key milestones, Enterprise Ordinance, advisory committee, outcomes, benefits, and the team.

President Pro Tem Crow-Iverson requested the City Auditor's Office opinion on this path to integration. Jacqueline Rowland, City Auditor, stated they have a section on timing risk in the Audit Report and they have not audited to the milestones specifically.

Councilmember Donelson asked what the increased liability is to the City. Mr. Trujillo stated they essentially already have that liability, and if there is an increase in claims, they believe the City is protected.

Councilmember Donelson asked how many full-time employees are employed by the City. Mr. Trujillo stated a little over three thousand and this Enterprise would initially bring on 155 additional employees.

Councilmember Donelson asked how these new employees will impact the Colorado Public Employees' Retirement Association (PERA) obligations. Charae McDaniel, Chief Financial Officer, stated of the 155 new employees, with the exception of only four or five of them, they will be civilian employees, they no longer have the older sworn pension plans, and the municipal government portion of PERA is the soundest part of the fund, and adding people to contribute to it will help maintain the stability of the fund.

Councilmember Donelson asked why this decision is not being put on the ballot for citizens to vote on it. Mr. Trujillo stated the biggest reason is because there is no tax impact to the residents and only eight percent of the population uses ambulance transport.

Councilmember Leinweber asked if the CSFD currently does co-training and if there will be promotion opportunities. Chief Royal stated presently, they work under the same advisory group in their medical division as AMR which will continue, and they would like to see all the civilian paramedics and EMTs to have long-term careers whether it be as a firefighter or a supervisor/management position within in the Enterprise.

Councilmember Talarico asked how the General Fund will be impacted by this Enterprise. Ms. McDaniel stated AMR currently pays the General Fund \$1.4 million dollars per year, but with the CMED unit moving to the Enterprise, it will offset that loss.

Councilmember Talarico asked if the City can co-mingle the General Fund and Enterprise fund. Ms. McDaniel stated absolutely not.

Citizen Barry Baum provided a brief overview of his background and stated in 2019, he was emphatically against a Fire-based EMS, but by reviewing the data and conducting a risk analysis, he now finds the proposal to be sustainable.

Councilmember O'Malley requested additional information regarding EMS services in San Diego, CA. Chris Williams, Regional Director, AMR, Colorado, spoke about the staffing challenges they faced from March 2020 through 2022 due to COVID, but they have put programs in place to get them back to fully staffed, and their employees care just as much as CSFD sworn employees. Daniel Cole, Consultant, AMR, stated as of October,

2023, San Diego has taken over its EMS through an alliance model where the city is doing all the billing and the revenue is not what it was expected to be, CSFD and the City Auditor's Office is expecting the Fire-based service to have a response time greater than eight minutes for a number of calls, a comparison of the response time for fire trucks and ambulances is meaningless because fire trucks will not be transporting people to the hospital, CSFD is projecting to field eighteen ambulances, AMR currently fields twenty-two, CSFD will not be offering transport services from nursing facilities to hospitals, and the AMR commercial collection rate is fifty percent.

Councilmember Risley requested additional information regarding Tri Care collection. Mr. Williams stated Tri Care does fall into the same category as Medicare and their largest payor is Blue Cross/Blue Shield.

Councilmember Risley asked if the average NRT for AMR in 2024 is \$533 per trip. Mr. Williams confirmed they are budgeted between \$530 and \$550.

Councilmember Risley asked why CSFD is projecting \$755 NRT which is a thirty percent delta compared to AMR. Deputy Chief McConnellogue stated AMR's reported financials for 2023 illustrated \$689.57 and \$653.27 NRT and due to the discrepancy of information they received from AMR, and the information they have received from the City's consultant, the billing company, and the City Auditor, they came to the projected amount of \$755 NRT.

Councilmember Risley requested a financial model for a more reasonable NRT. Deputy Chief McConnellogue stated they adjusted the payor mix and they need to be setting the rates based on what the expenses are, what the revenue reserve needs to be, what drives the system, which is a fee for service model. Mr. Trujillo stated the only way to get to a \$532 NRT would be to continue to reduce their transport rate and the \$755 NRT was reviewed by many financial experts who concluded the projections were reasonable, conservative, and very detailed.

Councilmember Henjum asked Mr. Cole what his role has been with AMR since 2018. Mr. Cole stated he has worked as a consultant and one of the first issues he had to address was an article stating AMR had thousands of late response times, but in reality, they had met and exceeded the 2014 contracted response time performance standards.

Councilmember Henjum asked Mr. Cole if he had other experience consulting EMS. Mr. Cole stated he does not.

Councilmember Henjum asked how many interfacility transports AMR does annually. Mr. Williams stated they will provide that information, but it averages approximately four to five per day.

Councilmember Henjum requested AMR to provide an overview of staffing and meeting contract obligations. Mr. Williams stated over the course of the last two years they have been recovering from the outcomes of COVID and they have increased their wages by twenty percent to help recruit and retain employees.

Councilmember Henjum asked if AMR has made a profit from contracting with the City. Mr. Williams stated he will have to research that, but they have not made a profit in 2022 or 2023.

Councilmember Henjum asked how much revenue has to go to the global corporation. Mr. Williams stated he does not have that information, but there are allocations for the resources they provide such as fleet, legal, and Human Resources.

Councilmember Henjum asked if fines are considered as loss. Mr. Williams confirmed they are.

Councilmember Henjum asked how many Operations Managers AMR has had over the past five years. Mr. Williams stated there have been three.

Councilmember Henjum asked if AMR would bid on an RFP if it was sent out with the same current contract standards. Mr. Williams confirmed they would.

Councilmember Henjum asked what the alternative backup plan would be if CSFD did not meet one of the critical deadlines for implementation. Chief Royal stated they have been working hard to set things up, the two biggest obstacles are the acquiring the building and the vehicles, which they could lease from AMR if needed, but he feels confident that CSFD will be ready.

Councilmember Henjum stated she believes the case has been made, based on the risk adverse, extremely conservative modeling that the CSFD has done, that it is time to bring EMS into the CSFD.

Chief Royal stated if there was another pandemic, a major terrorist attack, or insurance companies shut down and AMR lost their profits and had to shut down, the CSFD would be the ones the City turns to for EMS and he prefers to be proactive and do the right thing.

Councilmember Donelson spoke about the differences between fire truck

apparatus and ambulances regarding the additional time required for ambulances to transport patients to the hospital and restocked before being put back into service. Chief Royal stated they have taken that information into consideration, and they believe their data shows their response times will be way better than what they are today because AMR has other impacts that CSFD will not have. Lieutenant McConnellogue stated AMR's task time is 46 minutes and CSFD calculated a task time of 60 minutes and the data showed CSFD could still support the calls.

President Pro Tem Crow-Iverson requested additional information regarding AMR's response times and when they are charged a fine for not meeting the contractual standard. Mr. Weber stated the minimum time for an urban zone is eight minutes and charges do not happen until four minutes later so liquidated damages start at twelve minutes one second, and if that time is doubled and they are excessively late, they get charged even more, and the time starts from when they receive the call until they arrive on scene.

President Pro Tem Crow-Iverson stated it does not matter how much less a transport is billed, it only matters what is being reimbursed, this should not be compared to UCHealth because UCHealth went from government to more of a private entity, and the risk of the unintended consequences to the citizens if this does not work is why she has been asking so many questions. Mr. Trujillo stated comparing the Memorial Health System with the EMS Enterprise is valid because it is taking it from private into a government-run business, but it is still a business with programs for community health and the transport fee matters due to what private insurance reimburses.

Councilmember O'Malley stated CommonSpirit dropped Blue Cross/Blue Shield for federal employees which should be considered in the impact model, AMR was not going out of business, and the business part of the Enterprise is uncharted waters.

Councilmember Henjum stated the point she was trying to make with UCHealth was that City Council had an opportunity at that time to shift the way they were doing things, and this City Council now has the same type of opportunity to shift the way they are doing things.

Councilmember Leinweber stated 38 jurisdictions have already done this so it is not uncharted territory, and the conversation needs to be about delivering high quality service to citizens and the technology which will come into play.

President Pro Tem Crow-Iverson asked if AMR has been meeting the

response time requirements within the past year. Mr. Williams stated they have met ninety percent compliance in nine of the last thirteen months and overall, they were at eight-seven to eighty-eight percent the rest of the year.

Councilmember Donelson stated this will be different from the other jurisdictions with Fire-based EMS because this is being proposed as an Enterprise. Mr. Trujillo stated they see that as one of the biggest values because it protects the General Fund whereas other cities must subsidize it, and they feel very confident that all the analysis and subject matter experts which have vetted this, that their financial revenue projections are very conservative.

Mr. Trujillo stated there is more information available to the public on the coloradosprings.gov/emstranport website.

- 8.B.** [24-210](#) A Resolution Authorizing the City of Colorado Springs to Enter into an Intergovernmental Agreement with the Colorado Department of Transportation for operation and maintenance of traffic control devices on state highways within the City.
- Presenter:
Gayle Sturdivant, PE, PMP, Acting Public Works Director/City Engineer
Todd Frisbie, PE, PTOE, City Traffic Engineer, Public Works

Attachments: [CDOT-TraffMaint2024-RES](#)
[COS/CDOT Signal Maintenance Presentation](#)
[2 Draft Contract](#)
[Signed Resolution No. 41-24.pdf](#)

Gayle Sturdivant, Acting Public Works Director/City Engineer, presented the Resolution authorizing the City to enter into an Intergovernmental Agreement (IGA) with the Colorado Department of Transportation (CDOT) for operation and maintenance of traffic control devices on state highways within the City and provided a brief overview of the agreement.

Councilmember Donelson asked what the City's response time is to a non-functioning traffic signal. Ms. Sturdivant stated their maximum time to respond is four hours.

- 8.C.** [24-219](#) A Resolution Authorizing the City of Colorado Springs to Enter into an Intergovernmental Agreement with the Pikes Peak Rural Transportation Authority Regarding the State of Colorado Grant for the Three Trails Crossing Project.
- Presenter:
Gayle Sturdivant, City Engineer/Acting Public Works Director

Attachments: [1 IGA RES-PPRTA-20240513](#)
[2 Three Trails Vicinity Map](#)
[3 PPRTA CITY IGA Trails Crossing](#)
[4 DRAFT PPRTA-CDOT IGA](#)
[5 Presentation IGA Resolution PPRTA-City for MMOF Signed Resolution No. 42-24.pdf](#)

Gayle Sturdivant, City Engineer/Acting Public Works Director, presented the Resolution authorizing the City to enter into an Intergovernmental Agreement (IGA) with the Pikes Peak Rural Transportation Authority (PPRTA) regarding the State of Colorado Grant for the Three Trails and Sinton Trail Crossing Projects. She provided an overview of the purpose, IGA relationships, and next steps.

Councilmember Henjum asked if a new IGA is required for each grant award. Ms. Sturdivant confirmed it is.

Councilmember Risley asked if the surface crossings are new or already existing. Ms. Sturdivant stated they are existing surface crossings but do not have any improvements associated with them so they will have push button signals to cross the major roadways.

Councilmember Risley asked if the Sinton tunnel will be replaced. Ms. Sturdivant confirmed the bridge which supports Centennial Boulevard will be replaced and improve the geometry for the trail user.

Councilmember Risley stated many constituents have requested lighting in the Sinton tunnel. Ms. Sturdivant stated they will take that into the design consideration.

- 8.D.** [24-220](#) A Resolution Authorizing the City of Colorado Springs to Enter into an Intergovernmental Agreement with the Pikes Peak Rural Transportation Authority Regarding the State of Colorado Grant for the Sinton Trail Crossing at Centennial Blvd Project.

Presenter:

Gayle Sturdivant, City Engineer/Acting Public Works Director

Attachments: [1 IGA RES-PPRTA 20240513](#)
[2 SintonUnderpass Vicinity Map](#)
[Signed Resolution No. 43-24.pdf](#)
[Signed Resolution No. 43-24.pdf](#)

Please see comments in Agenda item 8.C.

9. Items Under Study

- 9.A. [24-206](#) An Interactive Work Session with City Council on a new Annexation plan for the City of Colorado Springs - AnnexCOS.

Presenter:

Katie Carleo, Acting Assistant Director of Planning
Bryan English, Development Project Manager, Colorado Springs Utilities
Customer Connections
Peter Wysocki, Director of Planning + Neighborhood Services
Logan Simpson, Inc., AnnexCOS consultant

Attachments: [AnnexCOS_CCKickoff #1 Presentation](#)

Peter Wysocki, Director of Planning and Neighborhood Services, introduced the new Annexation plan, AnnexCOS, and scope of work for the City. He stated Logan Simpson, Inc. will be consultant on the project, it is a joint project between the City and Colorado Springs Utilities (CSU), and they have received a \$100,000 grant from the Colorado Department of Local Affairs for this project, which requires a component on housing and housing attainability.

Councilmember O'Malley stated by having three miles set at increments for each year, it appears as if they are trying to become Colorado Springs County by taking over El Paso County and requested the distance be reduced to one-quarter mile. Mr. Wysocki stated the City/El Paso County Intergovernmental Agreement (IGA) identifies the Area of Planning Interest map which is roughly three miles outside of City limits, but they are not bound by that and there is a three-mile boundary rule in Colorado state statutes regarding annexations.

Cameron Gloss, Logan Simpson, Inc., AnnexCOS consultant, provided an overview of the agenda, annexation definition, types of annexation, governance, Intergovernmental Agreement (IGA), minimum requirements, impact report, areas of change map, and areas of planning interest.

Councilmember Henjum asked who within the City would be notified by El Paso County if they receive a development application within the Areas of Planning Interest. Mr. Wysocki stated the City's Planning and Neighborhood Services Department receives those Urban Level Development notifications and reviews/responds to the County and the applicant and went over certain exceptions due to timing issues in which

those developments are built to City standard.

Councilmember Henjum asked if the Lorson Ranch development was identified for annexation prior to being development. Katie Carleo, Acting Assistant Director, Planning and Neighborhood Services stated it was not.

Councilmember O'Malley asked if there will be compromises made for large developments which are already built, but too far outside of City standards. Mr. Gloss stated they will be looking at those as well.

Megan Moore, Logan Simpson, Inc., AnnexCOS consultant, identified the project management committees and team, schedule, Phase 1: Foundation/Understanding, Phase 2: Annexation Goals, Phase 3: Policy/Priority Areas, Phase 4: Draft and Final Annexation Plan, focus groups, speaker panel, and next steps.

President Pro Tem Crow-Iverson asked if there was a comprehensive transit/mobility plan. Ms. Moore stated they will have future conversations regarding what that criteria is.

Councilmember O'Malley stated Banning Lewis Ranch is anticipated to grow by another 160,000 to 180,000 people and strongly recommended they speak with Nor'Wood Development, developer/owner, regarding utilities and infrastructure.

Councilmember Leinweber commented that changes in technology and governmental regulations should be incorporated into the project.

Mr. Wysocki stated it is his hope that AnnexCOS will generate discussions above and beyond the physical components of annexations, the panel will consist of experts, and will consider the growth of the City and what the City already has.

Councilmember Risley asked who the speaker for the engagement series will be. Mr. Wysocki stated they will be contacting some unbiased individuals, who are not City staff, who understand the topic.

10. Councilmember Reports and Open Discussion

Councilmember Reports and Open Discussion was postponed to the May 14, 2024 City Council meeting.

11. Adjourn

Upon conclusion of the Closed Executive Session and there being no further business to come before City Council, President Helms adjourned the meeting at 6:03 PM.

Sarah B. Johnson, City Clerk