

## BOND PURCHASE AGREEMENT

                  \$[PARA]  
City of Colorado Springs, Colorado  
Utilities System Improvement Revenue Bonds  
Series 2023A

                  \$[PARB]  
City of Colorado Springs, Colorado  
Utilities System Refunding Revenue Bonds  
Series 2023B

[•], 2023

City of Colorado Springs, Colorado  
30 South Nevada Avenue  
Colorado Springs, CO 80903

Ladies and Gentlemen:

The undersigned, Goldman Sachs & Co. LLC, as representative (the “*Representative*”) of the Underwriters listed on the signature page hereof (the “*Underwriters*”), offers to enter into this Bond Purchase Agreement (this “*Bond Purchase Agreement*”) with the City of Colorado Springs, Colorado (the “*City*”), for and on behalf of the Colorado Springs Utilities, an enterprise of the City, which, upon acceptance of this offer by the City, will be binding upon the City and the Underwriters. This offer is made subject to the written acceptance hereof by the City on or before 5:00 p.m., Colorado Time, on [•], 2023 and, if not so accepted, will be subject to withdrawal by the Underwriters upon written or oral notice given to the City at any time prior to the acceptance hereof by the City. All capitalized terms used herein and not otherwise defined shall have the meanings given to such terms in the Bond Ordinance (as hereinafter defined).

**Section 1. Purchase and Sale of the Series 2023A/B Bonds.** Upon the terms and conditions and upon the basis of the representations and agreements set forth herein, the Underwriters hereby agree to purchase, and the City hereby agrees to sell, all (but not less than all) of its (i) \$[PARA] aggregate principal amount of City of Colorado Springs, Colorado Utilities System Improvement Revenue Bonds, Series 2023A (the “*Series 2023A Bonds*”) and (ii) \$[PARB] aggregate principal amount of City of Colorado Springs, Colorado Utilities System Refunding Revenue Bonds, Series 2023B (the “*Series 2023B Bonds*,” and together with the Series 2023A Bonds, the “*Series 2023A/B Bonds*”).

The Underwriters have designated the Representative to act as their representative, and the Representative hereby represents that it is duly authorized to execute this Bond Purchase Agreement for and on behalf of the Underwriters and to act hereunder by and on behalf of the Underwriters. The Underwriters agree to purchase the Series 2023A Bonds at the aggregate purchase price of \$[•] (representing the principal amount of the Series 2023A Bonds of \$[PARA].00, plus [a/an] [net] original issue premium of \$[•] less an Underwriters’ discount of \$[•]) (the “*Series 2023A Purchase Price*”). The Underwriters agree to purchase the Series 2023B Bonds at the aggregate purchase price of \$[•] (representing the principal amount of the Series

2023B Bonds of \$[PARB].00, plus [a/an] [net] original issue premium of \$[•] less an Underwriters' discount of \$[•]) (the "**Series 2023B Purchase Price**"). The Series 2023A/B Bonds shall bear interest payable at the rates, maturing on the dates and in the amounts and subject to redemption, in each case, as set forth in Exhibit A attached hereto.

It shall be a condition to the City's obligations to execute and deliver the Series 2023A/B Bonds to the Underwriters and to the Underwriters' obligations to purchase, to accept delivery of and to pay for the Series 2023A/B Bonds that (a) the entire \$[PARA] aggregate principal amount of the Series 2023A Bonds shall be so executed and delivered by the City and purchased, accepted and paid for by the Underwriters at the Closing (as hereinafter defined) and (b) the entire \$[PARB] aggregate principal amount of the Series 2023B Bonds shall be so executed and delivered by the City and purchased, accepted and paid for by the Underwriters at the Closing.

The Underwriters intend to make an initial bona fide public offering of all of the Series 2023A/B Bonds at the initial public offering prices and yields set forth in Exhibit A attached hereto. In connection with such offering and sale of the Series 2023A/B Bonds, the Series 2023A/B Bonds may be offered and sold to certain dealers, unit investment trusts and money market funds, certain of which may be sponsored or managed by the Underwriters, at prices lower than such public offering prices (but in all cases subject to the requirements of Section 3 hereof). On or before the Closing, the Representative shall execute the issue price certificate prepared by Stradling Yocca Carlson & Rauth, a Professional Corporation, Bond Counsel ("**Bond Counsel**"), in a form acceptable to Bond Counsel and the Representative and substantially in the form set forth in Exhibit C attached hereto, verifying the initial offering prices to the public at which a substantial amount of each stated maturity of the Series 2023A/B Bonds were sold to the public.

The City acknowledges and agrees that: (a) with respect to the engagement of the Underwriters by the City, including in connection with the purchase, sale and offering of the Series 2023A/B Bonds, and the discussions, conferences, negotiations and undertakings in connection therewith (i) the Underwriters are not acting as a municipal advisor within the meaning of Section 15B of the Securities Exchange Act of 1934, as amended, (ii) the primary role of the Underwriters, as underwriters, is to purchase securities, for resale to investors, in an arm's length commercial transaction between the City and the Underwriters and the Underwriters have financial and other interests that differ from those of the City, and (iii) the Underwriters are acting solely as principals and are not acting as municipal advisors, financial advisors or fiduciaries to the City and have not assumed any advisory or fiduciary responsibility to the City with respect to the transaction contemplated hereby and the discussions, undertakings and procedures leading thereto (irrespective of whether the Underwriters have provided other services or are currently providing other services to the City on other matters); (b) the only obligations the Underwriters have to the City with respect to the transaction contemplated hereby expressly are set forth in this Bond Purchase Agreement; and (c) the City has consulted its own financial and/or municipal, legal, accounting, tax and other advisors, as applicable, to the extent it has deemed appropriate.

## **Section 2. The Series 2023A/B Bonds.**

(a) The Series 2023A/B Bonds are authorized to be issued pursuant to the City's home rule charter and an ordinance adopted by the City Council of the City (the "**City Council**") on July 11, 2023 (the "**Bond Ordinance**"). The Series 2023A/B Bonds

are payable and collectible solely out of the net revenues derived from the operation and use of the municipal water system, electric light and power system, gas system, wastewater system, streetlight system and other systems designated in accordance with the Charter of the City (the “**Charter**”), collectively comprising Colorado Springs Utilities (“**Utilities**”), with the possible future exclusion of any Special Facility (as defined in the Bond Ordinance). The Series 2023A/B Bonds will be dated their date of delivery and the terms and provisions of the Series 2023A/B Bonds are set forth in the Bond Ordinance.

(b) The net proceeds from the issuance of the Series 2023A Bonds will be used to (a) finance a portion of the costs of a number of general capital improvements to the utility system; (b) pay certain costs of issuing the Series 2023A Bonds; and (c) pay Build America Mutual Assurance Company (the “**Surety**”) a portion of the premium for the reserve fund insurance policy to be provided with respect to the Series 2023A/B Bonds (the “**Surety Bond**”).

(c) The net proceeds from the issuance of the Series 2023B Bonds will be used, along with other available moneys of the Utilities, to (a) refund [all or a portion] of the City’s outstanding (i) Utilities System Refunding Revenue Bonds, Series 2013A, (ii) Utilities System Improvement Revenue Bonds, Series 2013B-1, and (iii) Utilities System Improvement Revenue Bonds, Series 2013B-2 (collectively, the “**Refunded Bonds**”); (b) pay certain costs of issuing the Series 2023B Bonds; and (c) pay the Surety a portion of the premium for the Surety Bond.

A portion of the net proceeds of the Series 2023B Bonds, along with other available moneys of the Utilities, will be deposited in an escrow fund and invested in accordance with the City of Colorado Springs, Colorado Utilities System Refunding Revenue Bonds Series 2023B Escrow Agreement dated as of [●] 1, 2023 (the “**Series 2023B Escrow Agreement**”), between the City and [Computershare Trust Company, N.A. as agent for Wells Fargo Bank, N.A.], as escrow bank (the “**Escrow Bank**”).

(d) Causey Demgen & Moore, P.C., certified public accountants (the “**Verification Agent**”), will act as the verification agent in connection with the escrows established by the Escrow Bank pursuant to the Series 2023B Escrow Agreement.

### **Section 3. Establishment of Issue Price.**

(a) The Representative, on behalf of the Underwriters, agrees to assist the City in establishing the issue price of the Series 2023A/B Bonds and shall execute and deliver to the City at Closing an “issue price” or similar certificate, substantially in the form attached hereto as Exhibit C, together with the supporting pricing wires or equivalent communications, with such modifications as may be deemed appropriate or necessary, in the reasonable judgment of the Representative, the City and Bond Counsel, to accurately reflect, as applicable, the sales price or prices or the initial offering price or prices to the public of the Series 2023A/B Bonds.

(b) [Except for the maturities subject to the “hold-the-offering-price rule” as described in Exhibit A attached hereto,] the City represents that it will treat the first price

at which 10% of each maturity of the Series 2023A/B Bonds (the “*10% Test*”) is sold to the public as the issue price of that maturity (if different interest rates apply within a maturity, each separate CUSIP number within that maturity will be subject to the 10% Test).

[(c) The Representative confirms that the Underwriters have offered the Series 2023A/B Bonds to the public on or before the date of this Bond Purchase Agreement at the offering price or prices (the “initial offering price”), or at the corresponding yield or yields, set forth in Exhibit A attached hereto, except as otherwise set forth therein. Exhibit A attached hereto also sets forth, as of the date of this Bond Purchase Agreement, the maturities, if any, of the Series 2023A/B Bonds for which the 10% Test has not been satisfied and for which the City and the Representative, on behalf of the Underwriters, agree that the restrictions set forth in the next sentence shall apply (the “hold-the-offering-price rule”). So long as the hold-the-offering-price rule remains applicable to any maturity of the Series 2023A/B Bonds, the Underwriters will neither offer nor sell unsold Series 2023A/B Bonds of that maturity to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:

(i) the close of the fifth (5th) business day after the sale date; or

(ii) the date on which the Underwriters have sold at least 10% of that maturity of the Series 2023A/B Bonds to the public at a price that is no higher than the initial offering price to the public.]

[(c)][(d)] The Representative confirms that:

(i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the Representative is a party) relating to the initial sale of the Series 2023A/B Bonds to the public, together with the related pricing wires, contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group and each broker-dealer that is a party to such third-party distribution agreement, as applicable:

(A) (i) to report the prices at which it sells to the public the unsold Series 2023A/B Bonds of each maturity allocated to it, whether or not the Closing has occurred, until either all Series 2023A/B Bonds of that maturity allocated to it have been sold or it is notified by the Representative that the 10% Test has been satisfied as to the Series 2023A/B Bonds of that maturity and (ii) to comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the Representative and as set forth in the related pricing wires, and

(B) to promptly notify the Representative of any sales of Series 2023A/B Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Series 2023A/B Bonds to the public (each such term being used as defined below),

(C) to acknowledge that, unless otherwise advised by the Underwriter, dealer or broker-dealer, the Representative shall assume that each order submitted by the Underwriter, dealer or broker-dealer is a sale to the public.

(ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Series 2023A/B Bonds to the public, together with the related pricing wires, contains or will contain language obligating each Underwriter or dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Series 2023A/B Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to (A) report the prices at which it sells to the public the unsold Series 2023A/B Bonds of each maturity allocated to it, whether or not the Closing Date (as hereinafter defined) has occurred, until either all Series 2023A/B Bonds of that maturity allocated to it have been sold or it is notified by the Representative or such Underwriter or dealer that the 10% test has been satisfied as to the Series 2023A/B Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the Representative or such Underwriter or dealer, and (B) comply with the hold-the-offering-price rule, if applicable, if and for so long as directed by the Representative or the Underwriter or the dealer and as set forth in the related pricing wires.

[(d)/(e)] The City acknowledges that, in making the representations set forth in this section, the Representative will rely on (i) the agreement of each Underwriter to comply with the requirements for establishing issue price of the Series 2023A/B Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Series 2023A/B Bonds, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Series 2023A/B Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Series 2023A/B Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Series 2023A/B Bonds, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an Underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Series 2023A/B Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the requirements for establishing issue price of the Series 2023A/B Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Series 2023A/B Bonds, as set forth in the third-party distribution agreement and the related pricing wires. The City further acknowledges that each Underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price of the Series 2023A/B Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Series 2023A/B Bonds, and that no Underwriter shall be liable for the failure of any other Underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement, to comply with its corresponding agreement to comply with the requirements for establishing

issue price of the Series 2023A/B Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Series 2023A/B Bonds.

[(e)/(f)] The Underwriters acknowledge that sales of any Series 2023A/B Bonds to any person that is a related party to an underwriter participating in the initial sale of the Series 2023A/B Bonds to the public (each such term being used as defined below) shall not constitute sales to the public for purposes of this section. Further, for purposes of this section:

(i) “public” means any person other than an underwriter or a related party,

(ii) “underwriter” means (A) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Series 2023A/B Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Series 2023A/B Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Series 2023A/B Bonds to the public), and

(iii) a purchaser of any of the Series 2023A/B Bonds is a “related party” to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other) , and

(iv) “sale date” means the date of execution of this Bond Purchase Agreement by all parties.

**Section 4. Use and Preparation of Preliminary Official Statement and Official Statement; Continuing Disclosure.** The City has heretofore delivered to the Underwriters copies of the Preliminary Official Statement dated [●], 2023, relating to the Series 2023A/B Bonds (the “*Preliminary Official Statement*”), which the City has deemed final as of its date, except for the omission of such information as is permitted to be omitted in accordance with paragraph (b)(1) of Rule 15c2-12 promulgated under the Securities Exchange Act of 1934, as amended (“*Rule 15c2-12*”). The City shall prepare and deliver to the Underwriters, as promptly as practicable, but in no event later than seven business days from the date hereof and at least two business days prior to the Closing Date, whichever occurs first, a final official statement relating to the Series 2023A/B Bonds, with such changes and amendments as may be agreed to by the Representative (such official statement, including the cover page, the inside cover page and appendices thereto, is herein

referred to as the “**Official Statement**”), in such format and quantities as the Underwriters may reasonably request in order to comply with paragraph (b)(4) of Rule 15c2-12 and the rules of the Municipal Securities Rulemaking Board (the “**MSRB**”). The City also shall deliver to the Underwriters a sufficient number of copies of the Official Statement to enable the Underwriters to distribute a single copy of the Official Statement to any potential customer of the respective Underwriters requesting an Official Statement during a period of 90 days following the date hereof. The City hereby ratifies, confirms and approves the use and distribution by the Underwriters prior to the date hereof of the Preliminary Official Statement and hereby authorizes the Underwriters to use and distribute the Official Statement, the Bond Ordinance and this Bond Purchase Agreement, and all information contained in each, and all other documents, certificates and statements furnished by the City to the Underwriters with respect to the transactions contemplated by this Bond Purchase Agreement, in connection with the offer and sale of the Series 2023A/B Bonds. The Representative agrees to file a copy of the Official Statement, including any supplements prepared by the City, with the MSRB on a timely basis after its receipt.

In order to assist the Underwriters in complying with Rule 15c2-12, the City will undertake pursuant to a Continuing Disclosure Certificate, to be dated as of the date of issuance of the Series 2023A/B Bonds (the “**Disclosure Certificate**”), to provide certain annual financial and operating information and certain enumerated event notices. The form of the Disclosure Certificate is set forth in Appendix C to the Preliminary Official Statement and will be set forth in Appendix C to the Official Statement.

**Section 5. Representations and Agreements of the City.** The City hereby represents and agrees as follows:

(a) The City is validly created and existing under the provisions of Article XX of the Constitution of the State of Colorado (the “**State**”) and the Charter.

(b) Both at the time of the City’s acceptance hereof and at the time of the Closing, the City has and will have full legal right, power and authority to adopt, execute and deliver the documents and agreements with respect to the issuance of the Series 2023A/B Bonds described in the Preliminary Official Statement and the Official Statement as to which the City is a party.

(c) The City has full legal right, power and authority (i) to enter into this Bond Purchase Agreement, the Paying Agent Agreement, dated as of [•] 1, 2023 (the “**Paying Agent Agreement**”), by and between the City and [Computershare Trust Company, N.A. as agent for Wells Fargo Bank, N.A.], as paying agent (the “**Paying Agent**”), and the Escrow Agreement, and to execute the Disclosure Certificate; (ii) to carry out and consummate the transactions contemplated by the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement, this Bond Purchase Agreement, the Preliminary Official Statement and the Official Statement; and (iii) to execute and deliver the Series 2023A/B Bonds to the Underwriters as provided herein.

(d) By all necessary official action the Bond Ordinance has been duly adopted; the City has duly approved the distribution and use of the Preliminary Official Statement and the approval, execution, distribution and use of the Official Statement for use by the

Underwriters in connection with the public offering of the Series 2023A/B Bonds; the City has duly authorized and approved the execution and delivery of, and the performance by the City of its obligations contained in, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement; the City has duly authorized and approved the performance by the City of its obligations and the consummation by it of all other transactions contemplated by the Preliminary Official Statement, the Official Statement and this Bond Purchase Agreement to have been performed or consummated by the City at or prior to the date of Closing; and the City has complied, and will at the Closing be in compliance in all material respects, with the laws of the State and of the United States of America and with its obligations in connection with the issuance of the Series 2023A/B Bonds on its part contained in the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement.

(e) The Series 2023A/B Bonds, the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement and the Escrow Agreement conform in all material respects to the descriptions thereof contained in the Preliminary Official Statement and the Official Statement.

(f) At or prior to Closing, the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement shall have been duly authorized, executed and delivered by the City, and upon execution by the other parties thereto (if applicable), each shall be legal, valid and binding obligations of the City, enforceable against the City in accordance with their respective terms, subject to applicable bankruptcy, insolvency, reorganization, moratorium and other laws affecting creditors' rights generally and subject, as to enforceability, to the general principles of equity (regardless of whether enforcement is sought in a proceeding in equity or at law). The Series 2023A/B Bonds, when issued, delivered and paid for as herein provided, shall have been duly authorized, executed, authenticated, issued and delivered and shall constitute valid and binding obligations of the City, enforceable against the City in accordance with their respective terms, subject to applicable bankruptcy, insolvency, reorganization, moratorium and other laws affecting creditors' rights generally and subject, as to enforceability, to general principles of equity (regardless of whether enforcement is sought in a proceeding in equity or at law); upon the issuance, authentication and delivery of the Series 2023A/B Bonds as aforesaid, the Bond Ordinance will provide, for the benefit of the holders, from time to time, of the Series 2023A/B Bonds, the legally valid and binding pledge of and lien it purports to create as set forth in the Bond Ordinance.

(g) Between the date of this Bond Purchase Agreement and the date of the Closing, except as contemplated by the Preliminary Official Statement and the Official Statement, the City will not, with respect to the Utilities, incur any material liabilities, direct or contingent, or enter into any material transaction, in either case other than in the ordinary course of business.

(h) The City is not in breach of or default under any applicable constitutional provision, law or administrative regulation of the State or the United States of America or any applicable judgment or decree or any loan agreement, indenture, bond, note, resolution,

agreement or other instrument to which the City is a party or to which the City is otherwise subject which would materially adversely affect the ability of the City to pay the principal of and interest on the Series 2023A/B Bonds, and no event has occurred and is continuing which constitutes or, with the passage of time or the giving of notice or both, would constitute such a default or event of default under any such instrument; and the adoption of the Bond Ordinance and the execution and delivery of the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement and compliance with the provisions of the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement will not conflict with or constitute a breach of or default under any constitutional provision, law, administrative regulation, judgment, court decree, loan agreement, indenture, bond, note, resolution, agreement or other instrument to which the City is subject, or by which it is bound.

(i) Except as disclosed in the Preliminary Official Statement and the Official Statement, there is no action, suit, proceeding, inquiry or investigation, at law or in equity, before or by any court, government agency, public board or body, pending or, to the best knowledge of the officer of the City executing this Bond Purchase Agreement, threatened (i) in any way questioning the corporate existence of the City or the titles of the officers of the City to their respective offices; (ii) affecting or seeking to prohibit, restrain or enjoin the adoption of the Bond Ordinance, the collection of the Gross Pledged Revenues, the execution or delivery of the Series 2023A/B Bonds, the application of the proceeds of sale of the Series 2023A/B Bonds in accordance with the Bond Ordinance, or the maintenance or operation of the System, or in any way contesting or affecting the validity of the Bond Ordinance, the Series 2023A/B Bonds, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement or this Bond Purchase Agreement, or the exclusion of interest on the Series 2023A/B Bonds from gross income for federal income tax purposes or any authority for the execution and delivery of the Series 2023A/B Bonds, or the execution and delivery by the City of the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement or this Bond Purchase Agreement; or (iii) contesting the completeness or accuracy of the Preliminary Official Statement or the Official Statement or any supplement or amendment thereto or asserting that the Preliminary Official Statement or the Official Statement contains any untrue statement of a material fact or omits to state any material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

(j) The City will furnish such information, execute such instruments and take such other action not inconsistent with law in cooperation with the Representative as the Representative may request (i) to qualify the Series 2023A/B Bonds for offer and sale under the Blue Sky or other securities laws and regulations of such states and other jurisdictions of the United States of America as the Representative may designate; and (ii) to determine the eligibility of the Series 2023A/B Bonds for investment under the laws of such states and other jurisdictions, and will use its best efforts to continue such qualifications in effect so long as required for the distribution of the Series 2023A/B Bonds; provided, however, that the City shall not be required to execute a general or special consent to service of process or qualify to do business in connection with any such qualification or determination in any jurisdiction and will advise the Representative

immediately of receipt by the City of any written notification with respect to the suspension of the qualification of the Series 2023A/B Bonds for sale in any jurisdiction or the initiation or threat of any proceeding for that purpose.

(k) All authorizations, approvals, licenses, permits, consents and orders of any governmental authority, legislative body, board, agency or commission having jurisdiction over the matter which are required for the due authorization of, which would constitute a condition precedent to or the absence of which would materially adversely affect the approval or adoption, as applicable, of the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement, the issuance of the Series 2023A/B Bonds or the due performance by the City of its obligations in connection with the execution, sale and delivery of the Series 2023A/B Bonds under this Bond Purchase Agreement have been duly obtained, except for such approvals, consents and orders as may be required under the Blue Sky or securities laws of any state in connection with the offering and sale of the Series 2023A/B Bonds; and, except as disclosed in the Preliminary Official Statement and the Official Statement, all authorizations, approvals, licenses, permits, consents and orders of any governmental authority, board, agency or commission, having jurisdiction over the matter which are required for the due authorization of, which would constitute a condition precedent to, or the absence of which would materially adversely affect the due performance by the City of its respective obligations under the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement or this Bond Purchase Agreement, have been duly obtained.

(l) The Preliminary Official Statement (other than information allowed to be omitted by Rule 15c2-12), as of its date, and as of the date hereof, did not and does not contain any untrue statement of a material fact or omit to state a material fact necessary in order to make the statements therein, in the light of the circumstances under which they were made, not misleading (excluding therefrom the information relating to The Depository Trust Company (“*DTC*”) and the information contained in Appendix E to the Preliminary Official Statement, as to all of which no representations or warranties are made).

(m) At the time of the City’s acceptance hereof and (unless an event occurs of the nature described in Section 5(o) hereof) at all times during the period from the date of this Bond Purchase Agreement to and including the Closing Date, the Official Statement (excluding therefrom the information relating to DTC and the information contained in Appendix E to the Official Statement, as to all of which no representations or warranties are made) will not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading.

(n) If the Official Statement is supplemented or amended pursuant to Section 5(o) hereof, at the time of each supplement or amendment thereto and (unless subsequently again supplemented or amended pursuant to such clause) at all times during the period from the date of such supplement or amendment to and including the Closing Date, the Official Statement, as so supplemented or amended, will not contain any untrue

statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading (excluding therefrom the information relating to DTC and the information contained in Appendix E to the Official Statement, as to all of which no representations or warranties are made).

(o) If during the period from the date of this Bond Purchase Agreement to and including the date which is 25 days following the End of the Underwriting Period for the Series 2023A/B Bonds (as determined in accordance with Section 14 hereof), any event shall occur which might or would cause the Official Statement, as then supplemented or amended, to contain any untrue statement of a material fact or to omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, the City shall notify the Representative of any such event of which it has knowledge and, if in the opinion of the Representative such event requires the preparation and publication of a supplement or amendment to the Official Statement, the City will prepare and furnish to the Underwriters (i) a reasonable number of copies of the supplement or amendment to the Official Statement in form and substance acceptable to the Representative; and (ii) if such notification shall be subsequent to the Closing Date, such legal opinions, certificates, instruments and other documents as the Representative may reasonably deem necessary to evidence the truth and accuracy of such supplement or amendment to the Official Statement; provided, however, that if during such period (A) an event as described above in this Section 5(o) shall have occurred which in the opinion of the Representative requires the preparation and distribution of a supplement or amendment to the Official Statement, and (B) the City shall have prepared and distributed to the public a preliminary official statement or final official statement relating to obligations of the City secured by the Net Pledged Revenues which are to be issued subsequent to the issuance of the Series 2023A/B Bonds, then, if the City and the Representative, upon advice of their respective counsels, mutually agree that such preliminary official statement or final official statement, together with any additional information which may be necessary, can reasonably be used by the Underwriters to satisfy the obligation of the Underwriters under Rule 15c2-12 to provide to potential customers an accurate and complete official statement relating to the Series 2023A/B Bonds, the City may deliver to the Underwriters a reasonable number of copies of such preliminary official statement or final official statement and such additional information in lieu of preparing and furnishing to the Underwriters the supplement or amendment to the Official Statement referred to in Section 5(n) hereof, and any such preliminary or final official statement and such additional information so delivered shall constitute an amendment or supplement to the Official Statement for purposes of this Bond Purchase Agreement.

(p) Any certificate signed by any official or other representative of the City and delivered to the Underwriters pursuant to this Bond Purchase Agreement shall be deemed a representation and warranty by the City to the Underwriters as to the truth of the statements therein made.

(q) The Utilities has never been in default at any time, as to principal of or interest on any obligation which it has issued, except as otherwise specifically disclosed in the Preliminary Official Statement and the Official Statement; and, other than the Parity

Bond Ordinances and the various Financial Products Agreements described in the Official Statement under the caption therein entitled “COLORADO SPRINGS UTILITIES—Interest Rate Swap Agreements” and as otherwise described in the Preliminary Official Statement and the Official Statement, the City has not entered into any contract or arrangement of any kind which might give rise to any lien or encumbrance on the Net Pledged Revenues pledged to the payment of the Bonds other than as permitted by the Bond Ordinance and, other than in the ordinary course of its business or as otherwise contemplated by the Preliminary Official Statement and the Official Statement, between the date of this Bond Purchase Agreement and the Closing Date, the City will not offer or issue any certificates, bonds, notes or obligations for borrowed money or incur any material liabilities, direct or contingent, payable from or secured by a pledge of the Net Pledged Revenues.

(r) The financial statements of, and other financial information regarding, the Utilities contained in the Preliminary Official Statement and the Official Statement fairly present the financial position and results of the operations of the Utilities as of the dates and for the periods therein set forth, and, to the best of the City’s knowledge, (i) the audited financial statements have been prepared in accordance with generally accepted accounting principles consistently applied, and (ii) the other historical financial information has been determined on a basis substantially consistent with that of the Utilities’ audited financial statements. Except as set forth in the Preliminary Official Statement and the Official Statement, there has not been any materially adverse change in the financial or physical condition of the Utilities or in its operations, other than changes in the ordinary course of business, since the date of such financial statements and there has been no occurrence, circumstance or combination thereof which is reasonably expected to result in any such materially adverse change.

(s) The City has the legal authority to apply and will apply, or cause to be applied, the proceeds from the sale of the Series 2023A/B Bonds as provided in and subject to all of the terms and provisions of the Bond Ordinance, including the payment or reimbursement of City expenses incurred in connection with the negotiation, marketing, issuance and delivery of the Series 2023A/B Bonds to the extent required by Section 9 hereof, and the City shall not knowingly take or omit to take any action, which action or omission will in any way cause the proceeds from the sale of the Series 2023A/B Bonds to be applied in a manner other than as provided in the Bond Ordinance or which would cause the interest on the Series 2023A/B Bonds to be includable in gross income for federal income tax purposes.

(t) Except as described in the Preliminary Official Statement and the Official Statement, during the last five years, the City has not failed to materially comply with any previous undertaking relating to continuing disclosure pursuant to Rule 15c2-12 with respect to the Utilities.

**Section 6. Closing.** At [9:00 a.m.], Colorado time, on [●], 2023, or at such other time or on such later date, as shall have been mutually agreed upon by the City and the Representative, the City will deliver the Series 2023A/B Bonds, in definitive form duly executed, sealed and attested by the City and authenticated by the Paying Agent in accordance with the Bond Ordinance,

to the Paying Agent, as agent of DTC under the Fast Automated Securities Transfer system, for delivery to the Representative through the facilities of DTC, and the Representative will accept such delivery through the facilities of DTC upon satisfaction of the conditions set forth in Section 7 hereof, and will pay (i) the Series 2023A Purchase Price as set forth in Section 1 hereof by delivering federal or other immediately available funds in the amount of such Series 2023A Purchase Price to or for the account of the City, less \$[•] with respect to a portion of the premium for the Surety Bond, which amount shall be wired by the Representative directly to the Surety on behalf of the City and (ii) the Series 2023B Purchase Price as set forth in Section 1 hereof by delivering federal or other immediately available funds in the amount of such Series 2023B Purchase Price to or for the account of the City, less \$[•] with respect to a portion of the premium for the Surety Bond, which amount shall be wired by the Representative directly to the Surety on behalf of the City. The City will deliver to the Underwriters the other documents hereinafter mentioned at the offices of Stradling Yocca Carlson & Rauth, a Professional Corporation, in the City and County of Denver, Colorado or such other place as shall be agreed upon by the City and the Representative. Such payment and delivery is herein called the “**Closing**,” and the date on which payment and delivery occurs is herein called the “**Closing Date**.” The Series 2023A/B Bonds shall be prepared in fully registered form without coupons in authorized denominations and registered in the name of “Cede & Co.,” as nominee of DTC; there shall be one typewritten bond for each maturity and interest rate of each series of the Series 2023A/B Bonds and the Series 2023A/B Bonds will be made available for inspection by the Representative at least one business day prior to the Closing. If, at the Closing, the City fails to deliver the Series 2023A/B Bonds to the Underwriters as provided herein, or if, at the Closing, any of the conditions specified in Section 7 hereof shall not have been fulfilled to the satisfaction of the Representative, the Underwriters may elect to be relieved of any further obligations under this Bond Purchase Agreement as provided in Section 8 hereof.

**Section 7. Closing Conditions.** The Underwriters have entered into this Bond Purchase Agreement in reliance upon the representations of the City contained herein and the performance by the City of its obligations hereunder both as of the date hereof and as of the Closing Date. The Underwriters’ obligations under this Bond Purchase Agreement shall be conditioned upon the performance by the City of its obligations to be performed hereunder and under the other documents and instruments delivered in connection with the execution and delivery of the Series 2023A/B Bonds and shall also be subject to the following further conditions:

(a) the representations of the City contained herein shall be true, complete and correct in all material respects on the date hereof and on the Closing Date;

(b) at the time of the Closing (i) the Bond Ordinance shall be in full force and effect; and (ii) the City shall perform or have performed its obligations under or specified in this Bond Purchase Agreement and the Bond Ordinance, as applicable, which are required to be performed at or prior to the Closing;

(c) the Underwriters shall have received evidence satisfactory to the Representative that the Series 2023A/B Bonds have received long-term ratings from Moody’s Investors Service Inc. (“**Moody’s**”) and S&P Global Ratings (“**S&P**”) of “[•]” and “[•],” respectively, and that all such ratings and outlooks are in effect on the Closing Date;

(d) the Underwriters shall have received evidence satisfactory to the Representative and to the Underwriters' counsel, Kutak Rock LLP ("*Underwriters' Counsel*"), that the City has taken all action necessary to authorize and approve the issuance and sale of the Series 2023A/B Bonds and the Series 2023A/B Bonds shall have been delivered in accordance with the Bond Ordinance and this Bond Purchase Agreement;

(e) the Underwriters shall have received evidence satisfactory to the Representative and Underwriters' Counsel that the City has taken all action necessary to authorize and approve the Disclosure Certificate, the Paying Agent Agreement and the Escrow Agreement and shall be in compliance with all provisions or requirements of the Series 2023A/B Bonds, the Bond Ordinance, this Bond Purchase Agreement and all other agreements, documents, instruments and certificates relating to the Series 2023A/B Bonds which have been executed and delivered prior to, or are executed and delivered at, the Closing;

(f) the City shall have delivered to the Underwriters, within seven business days after the final acceptance of this Bond Purchase Agreement, but in no event no later than two business days prior to the Closing Date, and in sufficient time to accompany any confirmation that requires payment from any customer, copies of the Official Statement in such format and sufficient quantity to enable the Underwriters to comply with Rule 15c2-12 and the rules of the MSRB; and

(g) at or prior to the Closing, the Underwriters shall receive the following documents:

(i) the Official Statement and each supplement or amendment, if any, thereto, executed on behalf of the City by the Chief Executive Officer of the Utilities and the Chief Planning and Finance Officer of the Utilities;

(ii) a certified copy of the Bond Ordinance; an executed copy of the determination certificate required by Section 212 of the Bond Ordinance setting forth the pricing terms of the Series 2023A/B Bonds (including, without limitation, the optional redemption and mandatory sinking fund redemption terms consistent with Exhibit A attached hereto); and executed copies of the Paying Agent Agreement, the Escrow Agreement and the Disclosure Certificate;

(iii) an executed copy of the Tax Compliance Certificate for the Series 2023A/B Bonds, executed by the City, and evidence of the preparation for filing of IRS Form 8038-G with respect to the Series 2023A/B Bonds;

(iv) the opinion of Bond Counsel, dated the Closing Date, in substantially the form attached as Appendix D to the Official Statement, together with a letter, dated the Closing Date, from Bond Counsel addressed to the Underwriters stating that the Underwriters may rely on such opinion as though it were addressed to the Underwriters;

(v) an opinion of Bond Counsel, dated the Closing Date, in substantially the form set forth in Exhibit B attached hereto;

(vi) an opinion from the City Attorney, dated the Closing Date and addressed to the Underwriters, to the effect that (A) the City is validly organized and existing under the provisions of Article XX of the Constitution of the State and the Charter; (B) this Bond Purchase Agreement, the Paying Agent Agreement, the Escrow Agreement and the Disclosure Certificate have been duly authorized, executed and delivered by the City and, assuming the due authorization, execution and delivery thereof by the other parties thereto, constitute legal, valid and binding obligations of the City enforceable in accordance with their terms, subject to applicable bankruptcy, insolvency, reorganization, moratorium and other laws affecting creditors' rights generally and subject, as to enforceability, to the general principles of equity (regardless of whether enforcement is sought in a proceeding in equity or at law); (C) to the best of the City Attorney's knowledge the adoption of the Bond Ordinance and the execution and delivery by the City of the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement and this Bond Purchase Agreement do not conflict with or constitute a breach of or default under any constitutional provision, law, administrative regulation, judgment, court decree, loan agreement, indenture, bond, note, resolution, agreement or other instrument to which the City is subject or by which it is bound; and (D) except as otherwise set forth in the Preliminary Official Statement and the Official Statement, there is no action, suit, proceeding, inquiry or investigation, at law or in equity, before or by any court, government agency, public board or body, pending, or, to the best of the City Attorney's knowledge, threatened, which (1) in any way questions the corporate existence of the City or the titles of the officers of the City to their respective offices; (2) seeks to restrain or enjoin the issuance or delivery of any of the Series 2023A/B Bonds or the collection of the Gross Pledged Revenues; (3) in any way contests or affects the validity of the Bond Ordinance, the Series 2023A/B Bonds, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement or this Bond Purchase Agreement; (4) in any way contests the powers of the City or any authority for the issuance of the Series 2023A/B Bonds or the operation and maintenance of the System; or (5) contests the completeness or accuracy of the Official Statement or any supplement or amendment thereto or asserts that the Official Statement contains any untrue statement of a material fact or omits to state any material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading;

(vii) an opinion of Underwriters' Counsel, dated the Closing Date and addressed to the Underwriters, to the effect that (A) the Series 2023A/B Bonds are exempt from the registration requirements of the Securities Act of 1933, as amended, and the Bond Ordinance is exempt from qualification under the Trust Indenture Act of 1939, as amended; (B) based upon the information made available to them in the course of their participation in the preparation of the Preliminary Official Statement and the Official Statement, and without having undertaken to determine independently the accuracy, completeness or fairness of the statements contained in the Preliminary Official Statement and the Official Statement, based on their discussions, inquiries, review and participation and in reliance thereon and on the records, proceedings and documents referred to therein, nothing has come to the attention of the attorneys in their firm rendering legal services to the

Underwriters in connection with the issuance of the Series 2023A/B Bonds which leads them to believe that the Preliminary Official Statement, as of its date and the date hereof, and the Official Statement, as of its date and as of the Closing Date, contains any untrue statement of a material fact or omits to state any material fact required to be stated therein or necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading in any material respect. Underwriters' Counsel shall not have to express any belief or opinion as to Appendix A, D, E or F to the Preliminary Official Statement and the Official Statement or as to any CUSIP numbers, financial, technical, statistical, economic, engineering, demographic or tabular data or forecasts, numbers, charts, tables, graphs, estimates, projections, assumptions or expressions of opinion included in the Preliminary Official Statement or the Official Statement or as to the information contained in the Official Statement under the captions "PENDING LEGAL PROCEEDINGS" and "TAX STATUS," or any information in the Preliminary Official Statement or the Official Statement about the book-entry system, Cede & Co., or DTC; (C) the Disclosure Certificate meets the requirements of Section(b)(5) of Rule 15c2-12; and (D) with respect to such other matters as the Underwriters may reasonably require;

(viii) a letter from Stradling Yocca Carlson & Rauth, a Professional Corporation, Disclosure Counsel ("*Disclosure Counsel*"), dated the Closing Date and addressed to the City, together with a letter, dated the Closing Date, from Disclosure Counsel addressed to the Underwriters stating that the Underwriters may rely on such letter as though it were addressed to the Underwriters, to the effect that during the course of their representation of the City on this matter, no information came to the attention of the attorneys in such firm rendering legal services in connection with such representation which caused it to believe that the Preliminary Official Statement as of its date and as of the date of this Bond Purchase Agreement, and the Official Statement as of its date and the Closing Date (except for any financial, statistical, demographic, or economic data or statements of trends, forecasts, numbers, charts, tables, graphs, estimates, projections, assumptions or expressions of opinion, the appendices to the Preliminary Official Statement and the Official Statement, information under the headings "INTRODUCTION—Tax Status of Interest on the Bonds" and "TAX STATUS," or any information concerning DTC and its procedures contained in the Preliminary Official Statement and the Official Statement or the appendices to the Preliminary Official Statement and the Official Statement, as to which no opinion or view will be expressed) contained or contains any untrue statement of a material fact or omitted or omits to state any material fact necessary to make the statements therein, in light of the circumstances under which they were made, not misleading;

(ix) a certificate of the Chief Executive Officer of the Utilities and the Chief Planning and Finance Officer of the Utilities, dated the Closing Date, to the effect that each of the representations set forth in Section 5 hereof is true, accurate and complete in all material respects as of the Closing and each of the agreements of the City, as set forth in this Bond Purchase Agreement to be complied with at or prior to the Closing, has been complied with;

- (x) a certificate of the Paying Agent, satisfactory to the Representative, dated as of the Closing Date;
- (xi) a certificate of the Escrow Bank, satisfactory to the Representative, dated as of the Closing Date;
- (xii) an executed copy of the DTC blanket letter of representation relating to the Series 2023A/B Bonds;
- (xiii) Specimen Series 2023A/B Bonds;
- (xiv) a report of Causey Demgen & Moore, P.C., the verification agent, dated as of the Closing Date, with respect to the escrows established by the Escrow Agreement with respect to the Refunded Bonds;
- (xv) a certificate of the City executed by its Chief Planning and Finance Officer, confirming the City's compliance with the additional bonds test under the Bond Ordinance in connection with the issuance and sale of the Series 2023A/B Bonds;
- (xvi) an executed copy of the Surety Bond of the Surety, issued in connection with the Series 2023A/B Bonds;
- (xvii) a certificate of the Surety in form and substance satisfactory to Bond Counsel and Underwriters' Counsel;
- (xviii) an opinion of counsel to the Surety addressed to the City and the Underwriters in form and substance satisfactory to Bond Counsel and Underwriters' Counsel;
- (xix) two transcripts of all proceedings of the City relating to the transactions contemplated hereunder; and
- (xx) such additional legal opinions, certificates, instruments and other documents as the Representative, Underwriters' Counsel or Bond Counsel may reasonably deem necessary to evidence the due execution and delivery of the Series 2023A/B Bonds, the truth and accuracy as of the time of the Closing of the City's representations and agreements contained in Section 5 hereof at or prior to such time of all agreements then to be performed and all conditions then to be satisfied by the City pursuant to the Bond Ordinance and this Bond Purchase Agreement.

The opinions and certificates and other material referred to above shall be in form and substance reasonably satisfactory to the undersigned.

**Section 8. Termination.** The Underwriters shall have the right in their reasonable discretion to cancel their obligations under this Bond Purchase Agreement to purchase the Series 2023A/B Bonds by notifying the City by e-mail or other writing of their election to do so between

the date hereof and the Closing Date, if any of the following events occur between the date hereof and the Closing Date (both dates inclusive):

(a) legislation not yet introduced in Congress shall be enacted or actively considered for enactment by the Congress, or recommended by the President of the United States of America to the Congress for passage, or favorably reported for passage to either House of the Congress by any committee of such House to which such legislation has been referred for consideration, a decision by a court of the United States of America or the United States Tax Court shall be rendered, or a ruling, regulation (proposed, temporary or final), press release or official statement or other form of notice by or on behalf of the Treasury Department of the United States of America, the Internal Revenue Service or other agency or department of the United States of America shall be made or proposed to be made which would be to alter, directly or indirectly, federal income taxation upon interest received on obligations of the general character of the Series 2023A/B Bonds, or the interest on the Series 2023A/B Bonds as described in the Official Statement, which has the purpose or effect, directly or indirectly, of changing the federal income tax consequences upon interest on the Series 2023A/B Bonds;

(b) any other action or event shall have transpired which has the purpose or effect, directly or indirectly, of materially adversely affecting the federal or state income tax consequences of any of the transactions contemplated in connection herewith or contemplated by the Official Statement, the Bond Ordinance, the Disclosure Certificate, the Paying Agent Agreement and the Escrow Agreement and, in the reasonable judgment of the Representative, materially adversely affects the market or security for the Series 2023A/B Bonds or the sale of the Series 2023A/B Bonds, at the contemplated offering prices (or yields), by the City;

(c) legislation shall be enacted, or actively considered for enactment by the Congress, with an effective date on or prior to the Closing Date, or a decision by a court of the United States of America shall be rendered, or a ruling or regulation (final, temporary, or proposed), issued or made by or on behalf of the Securities and Exchange Commission (“*SEC*”) or other governmental agency having jurisdiction over the subject matter shall be made, the effect of which is that the Series 2023A/B Bonds are not exempt from the registration, qualification or other requirements of the Securities Act of 1933, as amended and as then in effect, or the Securities Exchange Act of 1934, as amended and as then in effect or the Bond Ordinance is subject to qualification under the Trust Indenture Act of 1939, as amended and as then in effect;

(d) a stop order, ruling or regulation (final, temporary, or proposed) issued or made by or on behalf of the SEC that the issuance, offering, or sale of the Series 2023A/B Bonds, as contemplated herein or in the Official Statement, is in violation of any provision of the Securities Act of 1933, as amended and as then in effect, the Securities Exchange Act of 1934, as amended and as then in effect or the Trust Indenture Act of 1939, as amended and as then in effect, or that the issuance, offering, or sale of the Series 2023A/B Bonds, as contemplated hereby or by the Official Statement or otherwise, is or would be in violation of the federal securities law as amended and as then in effect;

(e) there shall exist any fact or there shall occur any event which, in the reasonable judgment of the Representative, either (i) makes untrue or incorrect in any material respect any statement or information contained in the Official Statement; or (ii) is not reflected in the Official Statement but should be reflected therein in order to make the statements and information contained therein not misleading in any material respect and, in either such event, the City refuses to permit the Official Statement to be supplemented to correct or supply such statement or information, or the Official Statement as so corrected or supplemented is such as, in the judgment of the Representative, would materially adversely affect the market for the Series 2023A/B Bonds or the sale of the Series 2023A/B Bonds, at the contemplated offering prices (or yields), by the City;

(f) there shall have occurred (i) an outbreak or escalation of hostilities (including, without limitation, an act of terrorism), or the declaration by the United States of America of a national emergency or war, or (ii) any other calamity or crisis (or escalation thereof) in the financial markets of the United States or elsewhere, the effect of which would, in the reasonable judgment of the Representative, materially adversely affect the market for the Series 2023A/B Bonds or the sale of the Series 2023A/B Bonds, at the contemplated offering prices (or yields), by the City;

(g) trading in the City's outstanding securities shall have been suspended by the SEC or trading in securities generally on the New York Stock Exchange shall have been suspended or limited or minimum prices shall have been established on such Exchange;

(h) a banking moratorium shall have been declared either by federal, State of New York or State authorities;

(i) there occurs any material adverse change in the affairs, operation or financial condition of the Utilities, except as set forth or contemplated in the Preliminary Official Statement or the Official Statement, the effect of which would, in the reasonable judgment of the Representative, materially adversely affect the market for the Series 2023A/B Bonds or the sale of the Series 2023A/B Bonds, at the contemplated offering prices (or yields), by the City;

(j) the Official Statement is not executed, approved and delivered in accordance with the terms hereof;

(k) in the reasonable judgment of the Representative, the market price of the Series 2023A/B Bonds, or the market price generally of obligations of the general character of the Series 2023A/B Bonds, would be adversely affected because: (i) additional material restrictions not in force as of the date hereof shall have been imposed upon trading in securities generally by any governmental authority or by any national securities exchange; or (ii) the New York Stock Exchange or other national securities exchange, or any governmental authority, shall impose, as to the Series 2023A/B Bonds or similar obligations, any material restrictions not now in force, or increase materially those now in force, with respect to the extension of credit by, or the charge to the net capital requirements of, the Underwriters;

(l) any litigation shall be instituted, pending or threatened to restrain or enjoin the issuance, sale or delivery of the Series 2023A/B Bonds or in any way contesting or affecting any authority for or the validity of the Series 2023A/B Bonds, the Disclosure Certificate, the Paying Agent Agreement, the Escrow Agreement, this Bond Purchase Agreement or powers of the City or any of the transactions described herein or in the Official Statement;

(m) a material disruption in securities settlement, payment or clearance services shall have occurred; or

(n) if Moody's or S&P shall have made an announcement or given notice that the Series 2023A/B Bonds are being considered for a possible reduction in ratings, or if any two or more of Moody's or S&P shall have made an announcement or given notice that the Series 2023A/B Bonds are being placed on "Credit Watch," or that some other comparable action is being taken by any two or more of such rating agencies.

If the obligations of the Underwriters to purchase and accept delivery of the Series 2023A/B Bonds shall be terminated for any reason permitted by this Bond Purchase Agreement, neither the Underwriters nor the City shall be under further obligation hereunder; except that the City's obligation for the payment of expenses, as provided in Section 9 hereof, shall continue in full force and effect.

#### **Section 9. Expenses.**

(a) Unless the Underwriters default upon their obligations hereunder, the City shall, except as set forth in Section 9(b) hereof, pay any expenses incident to the performance of the City's obligations hereunder, including but not limited to the following: (i) the cost of the preparation, printing and delivery of the Series 2023A/B Bonds; (ii) the fees for Bond ratings; (iii) the cost of printing and distribution of the Preliminary Official Statement and the Official Statement; (iv) the fees and disbursements of Bond Counsel, Disclosure Counsel and Underwriters' Counsel; (v) the fees and disbursements of any other engineers, accountants, attorneys and other experts or consultants or advisors retained by the City; (vi) any costs of the Paying Agent and the Escrow Bank; (vii) the premium for the Surety Bond; and (viii) any other costs and disbursements incurred by the City in connection with the transaction.

(b) The Underwriters shall (unless otherwise agreed upon) pay their own expenses including, but not limited to, expenses to qualify the Series 2023A/B Bonds for sale under any Blue Sky laws. In the event that the Underwriters incur or advance the cost of any expense for which the City is responsible hereunder, the City shall reimburse the Underwriters at or prior to Closing. Certain expenses of the Underwriters may be included as an expense component of the Underwriters' discount.

**Section 10. Notices.** Any notice or other communication to be given to the City under this Bond Purchase Agreement (other than the acceptance hereof as specified in the introductory paragraph hereof) may be given by giving the same orally (if permitted hereby) or in writing to City of Colorado Springs Utilities, 121 South Tejon Street, Colorado Springs, Colorado 80903;

Attention: Tristan Gearhart; and any notice or other communication to be given to the Underwriters under this Bond Purchase Agreement may be given by delivering the same in writing to the Representative at Goldman Sachs & Co. LLC, 555 California Street, Floor 45, San Francisco, California 94101; Attention: Joseph Natoli.

**Section 11. Governing Law.** The validity, interpretation and performance of this Bond Purchase Agreement shall be governed by the laws of the State, without regard to its conflicts of laws principles.

**Section 12. Parties in Interest.** This Bond Purchase Agreement when executed by the City shall constitute the entire agreement between the City and the Underwriters and is made solely for the benefit of the City and the Underwriters (including the successors or assigns of the Underwriters but does not include any purchasers of the Series 2023A/B Bonds from the Underwriters). No other person shall acquire or have any right hereunder or by virtue hereof.

**Section 13. Survival of Representations and Warranties.** All of the representations and agreements of the City contained in this Bond Purchase Agreement shall remain operative and in full force and effect, regardless of (a) any investigation made by or on behalf of the Underwriters, (b) delivery of and payment for the Series 2023A/B Bonds hereunder, and (c) any termination of this Bond Purchase Agreement.

**Section 14. Determination of End of the Underwriting Period.**

(a) For purposes of this Bond Purchase Agreement, the End of the Underwriting Period shall mean the earlier of (i) the Closing Date, unless the City has been notified in writing to the contrary by the Underwriters on or prior to the Closing Date, or (ii) the date on which the “end of the underwriting period” for the Series 2023A/B Bonds has occurred under Rule 15c2-12. In any event, the City shall be entitled to treat as the End of the Underwriting Period, the date specified in the notification of the Underwriters required by Section 14(b) hereof.

(b) The City may request from the Underwriters from time to time, and the Underwriters shall provide to the City upon such request, such information as may be reasonably required by the City in order to determine whether the “end of the underwriting period” for the Series 2023A/B Bonds has occurred under Rule 15c2-12 with respect to the unsold balances of Series 2023A/B Bonds that are held by any Underwriter for sale to the public within the meaning of Rule 15c2-12.

(c) If the End of the Underwriting Period for the Series 2023A/B Bonds does not occur on the Closing Date and thereafter, in the opinion of the Representative, the Underwriters do not retain any unsold balance of Series 2023A/B Bonds for sale to the public within the meaning of Rule 15c2-12, then the Representative shall promptly notify the City in writing that, in its opinion, the end of the underwriting period for the Series 2023A/B Bonds under Rule 15c2-12 has occurred on a date which shall be set forth in such notification.

**Section 15. Effective Date.** This Bond Purchase Agreement shall be effective upon the execution hereof by the Representative and the City.

**Section 16. Headings.** The headings of the sections of this Bond Purchase Agreement are inserted for convenience only and shall not be deemed to be a part hereof.

**Section 17. Limitations on Source of Payment.** The Underwriters agree that any payment made by the City under this Bond Purchase Agreement shall be payable and collectible solely out of the Net Pledged Revenues or the proceeds of the Series 2023A/B Bonds and that the Underwriters may not look to any general or other fund for the payment of such amounts. The obligations of the City hereunder shall not constitute an indebtedness or a debt within the meaning of any constitutional, Charter or statutory provision or limitation and the City's obligations hereunder shall not be considered or held to be general obligations of the City but shall constitute its special obligations. None of the covenants, agreements, representations or warranties contained herein, nor the breach thereof, shall ever impose or shall be construed as imposing any liability, obligation or charge against the City (except for Net Pledged Revenues and the proceeds of the Series 2023A/B Bonds), or against its general credit, or as payable out of its general fund or out of any funds derived from taxation or out of any other revenue source (except for Gross Pledged Revenues and the proceeds of the Series 2023A/B Bonds). The full faith and credit of the City is not pledged for the payment of the amounts due under this Bond Purchase Agreement.

[Remainder of page intentionally left blank; signature page follows]

Very truly yours,

GOLDMAN SACHS & CO. LLC  
BOFA SECURITIES, INC.  
MORGAN STANLEY & CO. LLC  
PIPER SANDLER & CO.

By: GOLDMAN SACHS & CO. LLC, as  
Representative of the Underwriters

By \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_

Agreed and accepted this [•] day of [•], 2023

CITY OF COLORADO SPRINGS, COLORADO a  
Colorado Political subdivision, for and on behalf of  
Colorado Springs Utilities, an enterprise of the City

By \_\_\_\_\_  
Tristan Gearhart  
Chief Planning and Finance Officer,  
Colorado Springs Utilities

**EXHIBIT A**

**MATURITY SCHEDULE AND REDEMPTION PROVISIONS**

\$[PARA]  
City of Colorado Springs, Colorado  
Utilities System Improvement Revenue Bonds  
Series 2023A

<u>Maturity Date (November 15)*</u>	<u>Principal Amount</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>Price</u>
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\_\_\_\_\_  
[\*10% Test Maturity

\*\*Hold-the-Price Maturity.

<sup>C</sup> Priced to the par call date of November 15, 20[•.]

**Redemption Provisions of the Series 2023A Bonds**

***Optional Redemption.*** The Series 2023A Bonds maturing on or after November 15, 20[•] are redeemable at the option of the City on or after November 15, 20[•], in whole or in part, on any day, from any Maturity-Rate selected by the City and by lot within a Maturity-Rate, at a redemption price equal to 100% of the principal amount of such Series 2023A Bonds redeemed, plus accrued interest to the redemption date.

***Mandatory Sinking Fund Redemption.*** The Series 2023A Bonds maturing on November 15, 20[•] will be subject to mandatory sinking fund redemption at a redemption price

equal to the principal amount of such Series 2023A Bonds redeemed, plus accrued interest to the redemption date on the schedule set forth below:

<u>Redemption Date</u> <u>(November 15)</u>	<u>Principal Amount</u>
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\*

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\*Maturity date.

The Series 2023A Bonds maturing on November 15, 20[●] will be subject to mandatory sinking fund redemption at a redemption price equal to the principal amount of such Series 2023A Bonds redeemed, plus accrued interest to the redemption date on the schedule set forth below:

<u>Redemption Date</u> <u>(November 15)</u>	<u>Principal Amount</u>
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\*

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\*Maturity date.

\$[PARB]  
 City of Colorado Springs, Colorado  
 Utilities System Refunding Revenue Bonds  
 Series 2023B

Maturity Date (November 15)*	Principal Amount	Interest Rate	Yield	Price
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\_\_\_\_\_  
 [\*10% Test Maturity.

\*\* Hold-the-Price Maturity.

<sup>c</sup> Priced to the par call date of November 15, 20[•].]

**Redemption Provisions of the Series 2023B Bonds**

***Optional Redemption.*** The Series 2023B Bonds maturing on or after November 15, 20[•] are redeemable at the option of the City on or after November 15, 20[•], in whole or in part, on any day, from any Maturity-Rate selected by the City and by lot within a Maturity-Rate, at a redemption price equal to 100% of the principal amount of such Series 2023B Bonds redeemed, plus accrued interest to the redemption date.

***Mandatory Sinking Fund Redemption.*** The Series 2023B Bonds maturing on November 15, 20[•] will be subject to mandatory sinking fund redemption at a redemption price equal to the principal amount of such Series 2023B Bonds redeemed, plus accrued interest to the redemption date on the schedule set forth below:

**Redemption Date**  
**(November 15)**      **Principal Amount**

\*

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\*Maturity date.

The Series 2023B Bonds maturing on November 15, 20[•] will be subject to mandatory sinking fund redemption at a redemption price equal to the principal amount of such Series 2023B Bonds redeemed, plus accrued interest to the redemption date on the schedule set forth below:

**Redemption Date**  
**(November 15)**      **Principal Amount**

\*

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\*Maturity date.

**EXHIBIT B**

**FORM OF SUPPLEMENTAL OPINION**

[•], 2023

Goldman Sachs & Co. LLC  
as representative of the Underwriters

[•]

[•], [•] [•]

Re: *§[PARA] City of Colorado Springs, Colorado, Utilities System Improvement Revenue Bonds, Series 2023A*

*§[PARB] City of Colorado Springs, Colorado, Utilities System Refunding Revenue Bonds, Series 2023B*

Ladies and Gentlemen:

This opinion letter supplements our approving legal opinion of this date (the “Bond Opinion”) relating to the issuance of the above-captioned bonds (the “Bonds”) by the City of Colorado Springs, Colorado (the “City”) pursuant to an authorizing ordinance of the City Council adopted on July 11, 2023 (the “Bond Ordinance”). This opinion letter is rendered pursuant to Section 7(g)(v) of the Bond Purchase Agreement dated [•], 2023 (the “Bond Purchase Agreement”) between the City of Colorado Springs, Colorado (the “City”) and Goldman Sachs & Co. LLC, as representative of the underwriters listed in the Bond Purchase Agreement (the “Underwriters”), relating to the purchase and sale of the Bonds. We have on the date hereof delivered our opinion as Bond Counsel as to the validity of and certain other matters with respect to the Bonds. Capitalized terms used herein and not otherwise defined herein shall have the meanings assigned to such terms in the Bond Purchase Agreement.

In our capacity as Bond Counsel to the City, we have reviewed certain portions of the Official Statement dated [•], 2023 (the “Official Statement”) used in connection with the initial offer and sale of the Bonds, executed copies of the Bond Ordinance, the Bond Purchase Agreement, the Paying Agent Agreement, the Escrow Agreement, the Disclosure Certificate and such other documents, resolutions, certificates, instructions and records as we have considered necessary or appropriate as a basis for our opinions set forth in this opinion.

We have assumed, but not independently verified, that the signatures on all documents, letters, certificates and instructions which we have examined are genuine, that all documents submitted to us are authentic and were duly and properly executed by the parties thereto and that all representations made in the documents that we have reviewed are true and accurate.

Based upon the foregoing and such other information and documents as we consider necessary, we are of the opinion that:

1. The Bond Purchase Agreement, the Paying Agent Agreement, the Escrow Agreement and the Disclosure Certificate have been duly authorized, executed and delivered by the City and, assuming, where applicable, the due authorization, execution and delivery thereof by the other parties thereto, constitute legal, valid and binding obligations of the City enforceable in accordance with their respective terms, subject to applicable bankruptcy, insolvency, reorganization, moratorium and other laws affecting creditors' rights generally and subject, as to enforceability, to general principles of equity (regardless of whether enforcement is sought in a proceeding in equity or at law).

2. The Bonds are exempt securities within the meaning of Section 3(a)(2) of the Securities Act of 1933, as amended.

3. The Bond Ordinance is exempt from qualification under the Trust Indenture Act of 1939, as amended.

4. The statements contained in the Official Statement under the caption entitled "DESCRIPTION OF THE BONDS" (except the information concerning DTC or DTC's book-entry system and except the information contained under the heading "Continuing Disclosure Undertaking," as to which we express no view and excluding statements contained under any other caption to which reference to the foregoing is made under such captions, as to which we express no view), "TAX STATUS" and in "APPENDIX B – THE BOND ORDINANCE," insofar as such statements purport to summarize certain provisions of the Bonds and the Bond Ordinance, and Bond Counsel's opinions concerning certain federal tax matters relating to the Bonds, present an accurate summary of the matters discussed therein (except for any financial or statistical information contained therein).

The opinions expressed above are based upon our analysis and interpretation of existing laws, regulations, rulings and judicial decisions and cover certain matters not directly addressed by such authorities. The opinions are limited to matters governed by the laws of the State of Colorado and federal securities laws, and we assume no responsibility with respect to the applicability or the effect of the laws of any other jurisdiction.

Except as expressly set forth in our approving opinion rendered as bond counsel, we express no opinion regarding any tax consequences with respect to the Bonds. No opinion is expressed herein with respect to the compliance with, or applicability of, any "blue sky" laws of any state as they relate to the offer or sale of the Bonds.

We call attention to the fact that the foregoing opinions may be affected by actions taken (or not taken) or events occurring (or not occurring) after the date hereof. We have not undertaken any duty to determine, or to inform any person, whether such actions or events are taken (or not taken) or occur (or do not occur).

This opinion is furnished by us as Bond Counsel to the City. In connection with the issuance of the Bonds, the Underwriters have been represented by outside counsel, Kutak Rock LLP. No attorney-client relationship has existed or exists between our firm and you in connection with the Bonds or by virtue of this opinion. This opinion is delivered to you as the Representative of the Underwriters of the Bonds, is solely for your benefit and is not to be used, circulated, quoted

or otherwise referred to or relied upon for any other purpose without our prior written consent. This opinion is not intended to and may not be relied upon by owners of Bonds or any beneficial interest therein.

Our engagement with respect to the Bonds terminates as of the date hereof and we have not undertaken any duty, and we expressly disclaim any responsibility, to advise you as to events occurring after the date hereof with respect to the Bonds or other matters discussed herein or in the Official Statement.

Respectfully submitted,

## EXHIBIT C

### FORM OF ISSUE PRICE CERTIFICATE

[\$•]

CITY OF COLORADO SPRINGS, COLORADO  
Utilities System Improvement Revenue Bonds, Series 2023A  
Utilities System Refunding Revenue Bonds, Series 2023B

#### ISSUE PRICE CERTIFICATE OF THE REPRESENTATIVE

The undersigned, on behalf of Goldman Sachs & Co. LLC (the “**Representative**”), acting on behalf of itself and BofA Securities, Inc., Morgan Stanley & Co. LLC, and Piper Sandler & Co. (collectively, the “**Underwriting Group**”), hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the “**Bonds**”).

1. **Initial Offering Price of the Bonds.** The Underwriting Group offered the Bonds to the Public for purchase at the specified initial offering prices listed in Schedule A attached hereto (the “**Initial Offering Prices**”) on or before the Sale Date. A copy of the pricing wire for the Bonds is attached hereto as Schedule B.

2. **First Price at Which Sold to the Public.** On the Sale Date, at least 10% of each Maturity listed in Schedule C attached hereto was first sold to the Public at the respective Initial Offering Price.

3. [**Hold the Offering Price Rule.** Each Maturity less than 10% of which was first sold to the Public at a single price as of the Sale Date is listed on Schedule D attached hereto (the “**Hold-the-Offering-Price Maturities**”). Each member of the Underwriting Group has agreed in writing that, (i) for each Hold-the-Offering-Price Maturity, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the “**Hold-the-Offering-Price Rule**”), and (ii) any agreement among underwriters, selling group agreement, or third-party distribution agreement must contain the agreement of each underwriter, dealer, or broker-dealer who is a party to such agreement to comply with the Hold-the-Offering-Price Rule. Neither the Representative, nor any party to a selling group agreement or third-party distribution agreement with the Representative, nor, to the best knowledge of the Representative, any other Member of the Distribution Group has offered or sold any Hold-the-Offering-Price Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.]

4. **Defined Terms.**

(a) *City* means the City of Colorado Springs, Colorado.

(b) *Holding Period* means the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date ([•], 2023), or (ii) the date on which the Members of the Distribution Group have sold at least 10% of such

Maturity to the Public at one or more prices, none of which are higher than the Initial Offering Price for such Maturity.

(c) *Maturity* means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.

(d) *Member of the Distribution Group* means (i) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the Public).

(e) *Public* means any person (i.e., an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a “*related party*” to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (A) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(f) *Sale Date* means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is [•], 2023.

5. ***Other Computations.*** To the extent that we provided the City and bond counsel with certain computations that show a bond yield, issue price, weighted average maturity and certain other information with respect to the Bonds, these computations are based on our normal application of standard industry software used for such purposes.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents the Representative’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the City with respect to certain of the representations set forth in the Tax Certificate and by Stradling Yocca Carlson & Rauth, a Professional Corporation, in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the City from time to time relating to the Bonds.

The representations set forth herein are not necessarily based on personal knowledge and, in certain cases, the undersigned is relying on representations made by the other members of the Underwriting Group.

EXECUTED and DELIVERED this [•] day of [•], 2023

GOLDMAN SACHS & CO. LLC,  
as Representative

By \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_

[The undersigned hereby certifies that neither BofA Securities, Inc., nor any party to a selling group agreement or third-party distribution agreement with BofA Securities, Inc., has offered or sold any Hold-the-Offering-Price Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.

BofA SECURITIES, INC., as Member of the  
Underwriting Group

By \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_

The undersigned hereby certifies that neither Morgan Stanley & Co. LLC, nor any party to a selling group agreement or third-party distribution agreement with Morgan Stanley & Co. LLC, has offered or sold any Hold-the-Offering-Price Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.

MORGAN STANLEY & CO. LLC, as Member  
of the Underwriting Group

By \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_

The undersigned hereby certifies that neither Piper Sandler & Co., nor any party to a selling group agreement or third-party distribution agreement with Piper Sandler & Co., has offered or sold any Hold-the-Offering-Price Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.]

PIPER SANDLER & CO., as Member of the  
Underwriting Group

By \_\_\_\_\_  
Name: \_\_\_\_\_  
Title: \_\_\_\_\_ ]

**SCHEDULE A**  
**INITIAL OFFERING PRICES**  
*(Attached)*

**SCHEDULE B**  
**PRICING WIRE**  
*(Attached)*

**SCHEDULE C**  
**10% TEST MATURITIES**  
*(Attached)*

**SCHEDULE D**  
**HOLD-THE-PRICE MATURITIES**  
*(Attached)*